### THE HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

COMMITTEE ON LABOR & PUBLIC EMPLOYMENT Rep. Karl Rhoads, Chair Rep. Kyle T. Yamashia, Vice Chair

### TESTIMONY OF ILWU LOCAL 142 RE: SB 2473 RELATING TO WORKPLACE PRACTICES

Hearing: Friday January 29, 2010
Time: 9:30 a.m.
Place: Conference Room 309, State Capitol

Chairman Rhoads, Vice Chair Yamashita, and Members of the Committee:

Thank you for affording us the opportunity to present testimony regarding SB 2473. We oppose workplace bullying and agree that abusive work environments should constitute an occupational safety violation.

Moreover, we think that the distinction drawn in SB 2473 between ordinary workers' compensation stress claims and abusive work environments is a constructive one. Many employees who endure abusive work environments or who are subjected to workplace bullying prefer to avoid the stigma of illness and victimization that can accompany the assertion of a work injury claim. These same employees often do not want to be perceived as disabled or injured, but desire nothing more than freedom from harassment and oppression and the right to do their jobs conscientiously and in peace without interference.

Section 396-G of this bill permits employees to elect either workers' compensation or a civil action against abusive conduct. The latter action against abusive conduct also permits injunctions against the abusive conduct, and an award of appropriate damages, and attorneys' fees and costs.

SB 2473 does <u>not</u> try to correct every perceived slight that occurs in the workplace nor remedy each trivial instance of bruised feelings that arises on the job, however. An "abusive work environment" is thoughtfully defined to mean "a workplace where an employee is subjected to abusive conduct *that is so severe that it causes physical or psychological harm to the employee.*" (italics supplied) Absent proof of the requisite physical or psychological harm, no occupational safety violation exists.

Affirmative defenses are furnished in Section 396-D for employers who exercise reasonable care to prevent and promptly correct abusive conduct and for negative employment decisions that are made consistent with legitimate business interests. HB 2473 therefore prudently includes checks and balances which maintain traditional

employer prerogatives to administer discipline to the workforce and to manage the business enterprise.

Section 396-F of the bill provides for an educational component which will allow the department to disseminate, at no cost to employers, information about abusive work environments and the legal consequences for employees and employers of perpetuating or contributing to such abuse. Over time, this far-sighted provision may be HB 2473's most constructive feature toward reducing industrial strife and promoting industrial safety.

Finally, we do question, why Section 396-C(2)(A) concerning liability exempts employers who directly commit abusive conduct from punitive damages where "the abusive conduct did not result in a negative employment decision." (italics supplied) A "negative employment decision" is defined in Section 396-A as "a termination, refusal to promote, disciplinary action, or interference with subsequent work opportunities by defamatory evaluation." Yet, a series of gratuitous and demeaning remarks, an instance of humiliating ridicule, or an obscene gesture all may be delivered with malice and have such traumatizing effect upon an employee that the sanction of punitive damages is entirely appropriate, even though the remarks, ridicule, or obscene gesture are completely divorced from any negative employment decision. The exemption from punitive damages for all but negative employment decisions is thus irrational and should be deleted from the bill.

In summary, ILWU Local 142 supports the passage of HB 2473 but suggests that the bill can be further enhanced by adoption of the amendment suggested above.



#### HAWAII GOVERNMENT EMPLOYEES ASSOCIATION

AFSCME Local 152, AFL-CIO

RANDY PERREIRA Executive Director Tel: 808.543.0011 Fax: 808.528.0922

NORA A. NOMURA
Deputy Executive Director
Tel: 808.543.0003
Fax: 808.528.0922

DEREK M. MIZUNO
Deputy Executive Director
Tel: 808.543.0055
Fax: 808.523.6879

The Twenty-Fifth Legislature, State of Hawaii Hawaii State House of Representatives Committee on Labor & Public Employment

Testimony by
Hawaii Government Employees Association
January 29, 2010

H.B. 2473 – RELATING TO WORKPLACE PRACTICES

The Hawaii Government Employees' Association, AFSCME Local 152, AFL-CIO supports the purpose and intent of H.B. 2473 – Relating to Workplace Practices. H.B. 2473 defines abusive conduct, creates a cause of action for affected employees, and charges the Department of Labor Industrial Relations to develop and disseminate information on abusive conduct to employers. This legislation also makes abusive conduct an occupational safety and health violation and compensable through a workers' compensation claim.

Abusive work environments can have serious health effects on targeted employees, including stress, loss of sleep, anxiety, depression, hypertension, and stress-related gastrointestinal disorders. Such environments can also have adverse consequences for employers, in the form of reduced employee productivity, low morale, and higher turnover and absentee rates. Abusive work environments have also led to significant increases in medical and worker compensation costs. Eliminating abusive conduct in the workplace serves both the employer's and the employee's best interests.

Unless targeted employees are subjected to abusive treatment on the basis of a protected class status (race, sex, national origin or age), they are unlikely to have any recourse or redress for such treatment. This proposed legislation addresses that discrepancy and offers employees an avenue to address and pursue a remedy to the workplace abuse.

During the 2006 Legislative Session, we had the opportunity to testify in support of Senate Concurrent Resolution 106 and Senate Resolution 62, which urged employers to develop and implement policies to reduce workplace bullying. It has always been our position that employees be afforded a safe and healthy work environment. We are pleased that this proposed legislation accomplishes that objective for all employees.



Hawaii State House of Representatives Committee on Labor & Public Employment January 29, 2010 Re: H.B. 2473 - Relating To Workplace Practices

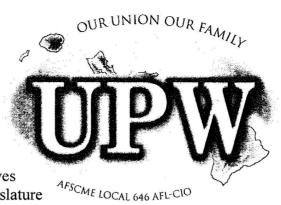
Page 2 of 2

We appreciate the opportunity to testify in support of H.B. 2473.

Respectfully submitted,

Nora A. Nomura

**Deputy Executive Director** 



House of Representatives The Twenty-Fifth Legislature Regular Session of 2010

Committee on Labor & Public Employment

Rep. Karl Rhoads, Chair

Rep. Kyle T. Yamashita, Vice Chair

DATE:

Friday, January 29, 2010

TIME:

9:30 a.m.

PLACE:

Conference Room 309

### TESTIMONY OF THE UNITED PUBLIC WORKERS, LOCAL 646, ON HB 2473, RELATING TO WORKPLACE PRACTICES

HB 2473 makes abusive conduct against an employee in the workplace a violation of occupational safety and health law. **UPW strongly supports this measure**.

In the majority of cases reported, workplace bullying has been perpetrated by a manager and takes a wide variety of forms: unfair treatment, public humiliation, threats of job loss, unfairly passed over for promotion or denied training opportunities.

Statistics from the 2007 WBI-Zogby survey show that 13% of U.S. employees are currently bullied, 24% have been bullied in the past and 12% witness workplace bullying. Nearly half of all American workers (49%) have been affected by workplace bullying, either being a target themselves or having witnessed abusive behavior against a coworker. In terms of gender, the Workplace Bullying Institute (2007) states that women appear to be at greater risk of becoming a bullying target, as 57% of those who reported being targeted for abuse were women.

Organizations are beginning to take note because of the financial costs. An ILO (2009) analysis of bullying estimated a cost of 1.88 billion pounds plus the cost of lost productivity. Based on replacement cost of those who leave as a result of being or witnessing bullying, Rayner and Keashly (2004) estimated that for an organization of 1000 people, the cost would be \$1.2 million US. This estimate did not include the cost of litigation should victims bring suit against the organization.

The establishment and enforcement of minimum health and safety standards can reduce workplace bullying, employee injuries and illnesses, and also lessen the burden on businesses. For these reasons we urge passage of this measure.

My name is Kathleen Yamashiro and I am here to testify in support of HB 2473.

This House Bill is one that will address the Hawaii's workplace to ensure a safe and hostile free environment. I am hoping to have this Bill passed this Legislative Session so that what I have experienced will not happened to anybody else in the future.

I have been employed with the State of Hawaii for 26 years and had transferred to my present position in 8/07. Of the 26 years my yearly Job Performance Reviews has met or exceeded expectations.

Starting 9/07, I began experiencing psychological and physical problems due to my Supervisor's management style which included yelling and intimidation. My Supervisor's inappropriate conduct has had a negative affect on my clients whereby I have had to calm their fears before assisting them. (see attached letter from a client).

The last time my supervisor yelled/shouted at me was when my son, Anthony passed away. Anthony passed away unexpectedly at the age of 24 years old on 3/24/09. On 3/31/09, I called my Supervisor intending to ask for an extended leave till the end of 4/09. My supervisor started yelling/shouting telling me that (I had a lot of work, I had things to do that needed tending to, that she was sorry for my loss but I had to understand that she had a unit to run). I told her that I would return to work the next day.

My Supervisor yelled so loud that my husband heard her shouting five feet away from me. She called back about 10 minutes later and spoke in a nice tone of voice and told me that it was okay for me to take off. Fearing that she would yell at me again, and be intimidating upon my returned to work, I told her that I would return on 4/9/09, three days after the funeral.

When I got back to work my co-workers questioned my early returned. They all reported that my work was good and none of my cases needed immediate attention. My work that day was regular and no immediate things to tend to.

On 8/25/09, my supervisor called me into her office to discuss a work issue. She raised her voice and spoke with an unkind tone, facial expression and body language. On Friday, 8/28/09, I tried to talk to the supervisor about how I felt and my health issues. She again spoke with a raised voice, unkind facial expression and body language. I left that day and have not returned since.

I have provided my Administrators with letters from three of my doctors recommending a transfer to a hostile free work environment. That did not happen.

Through research, I have found that there are no State laws governing these issues in the workplace. I am humbly asking the Legislature to support this Bill making it unlawful to inflict psychological distress, intimidate, harass, and/or verbally abuse other

employees. The Workplace should be a place that is free of hostility to promote productivity and to ensure that the Public receives quality service in a timely manner.

In closing, I sincerely thank you all for taking the time to hear my concerns and hope that you will find favor in this House Bill.

TO whom this May Concern,
My name is

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talk to a supervisor to explain my situation i talked to ms. Unit. She of The bacically lad me the paper that i turned in was not turned in . I explained to her that I turned it In but I don't remember the date. She Then used on wave uncalled town tone with me on how I should of signed in However who ever was working mail day told me to hand her the papels and she will give them to ms. I did ask if I had to sign in the lady card no so I feel it was very unfair to me to get the blame of that paper being micplaced because I clrove from makaha to hand it in Ms. \* was very rude when none of this was my fault.

because the way I was treated today by ms.

\*\* Was wrong. I hope this doesn't happen again I'll sign in @ all times.

Thank you mis. For helping me with my case. I look forward to you being my new worker.

Thank you

My name is Clayton Yamashiro and I am here to support my wife, Kathleen Yamashiro and this House Bill 2473.

These past few years have been filled with anger, frustration and helplessness as I have had to stand by and watch my wife and her health suffer because of her work situation. There has been many days and nights when my wife experiences anxieties, fears, problems sleeping and staying asleep, and physical problems. Everyday, she would say, "I'm gonna be okay, right!"

From 4/08 thru 12/08, I took my wife to work, picked her up for lunch and picked her up after work. I also called her during the mid-morning always assuring her that she would be okay.

A week after my son, Anthony's passing, my wife called the supervisor to request an extended vacation leave. The supervisor yelled so loud that I heard her through the cell phone five feet away. My wife and I were shocked at this behavior and outburst. I was very angry.

I admire my wife's efforts in trying to get this Bill passed because she knows what other employees have endured and is determined that no one should suffer as she has. Her thoughts are that she can try to make a difference.

Thank you for the opportunity to express my concerns and to testify on behalf of my wife.

HB2473

## Honorable Chair Rhodes... Esteemed committee members.

Good afternoon

Thank you for allowing me to testify before this committee.

My name is Gregory Peterson.... I am a public employee! I work for the Department of Human Services Management Services Quality Control office. I have worked for the Department for 19 years 3 years in my current position as a Quality Control reviewer.

I am also a steward for HGEA, I have been so since 1995. In testifying before this committee, I do not represent HGEA or speak for HGEA.

I am testifying in support of Ms. Yamashiro and the prospective legislation arising from her working conditions as a public employee.

Mr. Chairman & committee members .....Since the Governor implemented layoffs & furloughs.... I have become a conduit for fellow co-workers and other public workers, to articulating their concerns about the growing culture of intimidation and coercion in the workplace. These individuals are afraid of going through proper channels for fear of reprisal and retribution.

Ms. Yamashiro's situation and others arises from middle management's pressure to deliver services timely and appropriately.

It is my opinion that the governor has not explained the formula on how her administration arrived at in implementing the layoffs.. other than by position number and recommendations from department heads? As a result of this plan many offices are without adequate staffing to get the job done! For example a Dept of Human Services supervisor stated to me that "she only has a secretary and her clerical staff had been laid of, this impact how we deliver services".

Despite the political rhetoric and some public opinion that "lucky you have a job" in no way justifies an atmosphere of intimidation & coercion. If this issue is not addressed than situations like Ms. Yamashiro's will only escalate.

Possible solutions to this problem include legislation and or forming a joint labor, management, legislative task force to address this problem and look at prioritizing and identifying what our core services & programs are and, determine appropriate ways to streamline government to deliver services & programs in a timely and efficient manor.

Thank you,

**Gregory Peterson** 

Tel: 292-5612 e-mail: gregpe@hawaiiantel.net

# Testimony for HB2473 Relating to Workplace Practices; Occupational Safety, Abusive Work Environment January 29, 2010

My name is Ann G. (Angie) Tam Sing and I am a retiree from the Department of Human Services. I was employed by DHS from November, 1972 through June 2004. I began as an Social Service Assistant and retired from the position of Eligibility Administrator for the Med-QUEST Division, a position I held for 9 ½ years. Prior to that I spent 12 years in positions of supervisor or administrator. I believe that these years of management experience give me some credibility with the issue of workplace behavior that I discuss below.

Ms Kathleen Yamashiro has authorized the use of her name and situation for this testimony. Her situation is being provided to give a current example of an abusive work environment and its affects on an individual. I have known Ms. Yamashiro for over 25 years, first as a fellow parent at our sons' baseball and soccer games and later as her Administrator at the Department of Human Services. During that time I have known her to be a positive, competent, hard working and caring individual, both at work and in her personal life. At work she would take on additional work in efforts to help her understaffed office. Her caring manner helped ease the difficult process for a welfare or food stamp applicant. She has always been an employee that can be depended upon, is open and friendly to her fellow employees and who does her best to meet all of the job's expectations.

Being an Eligibility Worker with the Department of Human Services Department is not an easy job. In that position Ms. Yamashiro has successfully dealt with irate, unreasonable, and sometimes abusive clients. She had not expected to have to also deal with this behavior from her supervisor. Some examples of this behavior by her supervisor toward Ms. Yamashiro are:

- 1. Berating her in the office waiting room in front of her clients for a work related issue dealing with another client.
- 2. Speaking to her in a loud manner, such that others in the office could clearly hear.
- 3. When Ms. Yamashiro's son died suddenly, and she requested needed additional time to deal with funeral preparations, her son's personal affairs and to grieve, she was told by her supervisor that she (the supervisor) was sorry for her loss but that she had a unit to run and there was work that had to be completed. She was talking about Ms. Yamashiro's caseload. The caseload was up to date and there was no work left around for other staff members. Her supervisor was talking in such a loud voice that Mr. Yamashiro could hear her shouting five feet away. As a result of her interaction Ms.

Yamashiro returned to work without taking the needed additional time, as she was afraid of what might happen if she didn't.

Perhaps this behavior is the result of the current climate at the Department or the stress put upon management to produce results without sufficient staffing. But it really doesn't matter. Good treatment of employees is an important part of any manager's job. No one should take out his/her stress frustrations on others in the workplace, especially those that they oversee. They should, instead, find a way to deal with it so that their physical and mental health is cared for and other employees are not adversely affected. The behavior by Ms. Yamashiro's supervisor toward her, whether it was caused by work stress or not, is a prime example of the type of behavior that this bill addresses.

Over the past few months I have had the opportunity to discuss with Ms. Yamashiro her problems with her supervisor and the resulting physical affects. The best term that comes to mind is 'brow beaten'. The normally upbeat and positive person that I have known is now fearful, unhappy, unhealthy and downright miserable; this, the result of what I view as inappropriate and abusive treatment by her supervisor.

As a retired administrator, who spent over 31 years with DHS, I fully support a law that prohibits this type of behavior by supervisors, managers, administrators, any other person in authority or co-workers. No one should be subjected to another person's inability to control their anger or frustrations, least of all an employee from their immediate supervisor.

Thank you for this opportunity to speak to this issue, which I feel is of the utmost importance. If you have any questions, please do not hesitate to contact me, either by phone at via e-mail at: atamsing@hawaii.rr.com

Aloha and Mahalo,

Ann G. (Angie) Tam Sing 865 Kahena St. Honolulu, HI 96825

### yamashita1-Kristen

From:

mailinglist@capitol.hawaii.gov

Sent:

Thursday, January 28, 2010 1:41 PM

To: Cc: LABtestimony sruhi@msn.com

Subject:

Testimony for HB2473 on 1/29/2010 9:30:00 AM

Testimony for LAB 1/29/2010 9:30:00 AM HB2473

Conference room: 309

Testifier position: support Testifier will be present: No Submitted by: Wesley Taira Organization: Individual

Address: 92-504 Uhiuala Street Kapolei, Hawaii

Phone: 808-782-6885 E-mail: <a href="mailto:sruhi@msn.com">sruhi@msn.com</a> Submitted on: 1/28/2010

### Comments:

I have avoided using names to protect the privacy rights of other parties involved.

Thank you for your kokua in eliminating workplace abuse in our government.

Please support this State of Hawaii Senate & House bill to make it UNLAWFUL for:

PUBLIC GOVERNMENT EMPLOYEES IN MANAGEMENT, AND EMPLOYEES TO
INFLICT MENTAL AND
EMOTIONAL DISTRESS;
TO INTIMIDATE,
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TAGHAMI GOLGRO	100	(800) 230-1742	1060 KAMGHALAGHA HWY # B 1700
Semifer Remywell	Sennife Senny Ill	808 942-1552	845 University Ave #1203 96826
Kristen Nachols	7 Krish fre	285-2508	1659 Pankiki St. Kailua 96734
Denée Simic.	Dence Sinic	395-5139	1054 D Awall amaler 968 29
Julie Vereneesch	Julie Virmeesch	239-9344	47-320A Hui Iwa St. 96744
Sharoness Quiliata	<b>1</b>	428-3399	1430 Lucitana St. Apt. 201, Honolulu 96813
Tade Roach	- July ACC	308-0678	3260 Kilihure Pl. Hon. H19686
ARTHUR AWAYA	Allen Sury	735-1488	3268 Kilihum Pl. Hono H1 96819
JARON HANZAWA	Javan Hayana	398-5150	95-1191 MAHAIKAI ST. #52 MILILANI, HI
ELLGENE CLEHARIT	Einena Clah	4877882	99-036B LAUXIMAS AKA HIGGIO
STEVEN K. YOSHIDA	Strength	808 487-2547	98-235 Pales way, NER, HI 96701
HELEN UPHARA	Ila Whan	(84) 472082	
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Cyndy Oplinato	Gyndy Salmah	808-233861	91-1670 Elevatue Pt 94-1125 Hoomakan G 96797 302 Keolu Drive Kailua 9673
Lynn Chrinen	Jan Finnen	Done	302 Kedu Drive Kailua, 9673
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NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
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Elorena Tolentina	Elvern Johnstin	681-1154	91-1378 Famahoj St.
CHAYNTEL PARM-LOND	Charpet Harm Forn	347-1401	94.949 Famogton Hwy
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YVONNE POGI	y-ordinary	636-9667	ENA 3 H/ 91-1389 KAMAHUI ST 96706
Ramona Pogi	(Kanom) Dow'	681-3183	01-1389 kamahoi St. Eum. HI
Jason Pogi	Sason Bogi	G81-3183	91-1389 Kamahoi St. Ewa, HI
LYLIA CAPATI	Lylia a. Capati	681-3049	91-1390 KAMAHO1 ST. EWA
HUONG POGI	Huong Ku Poog!	383-9115	91-1390 Kamatton ST. HI.
EZEC AGUSTIN	we courte-	428-2994	91-1396 KAMAHOI ST. EWA DEACH, 174, 90
Brandon Hamada	Branko Hamada	681-3429	91-1404 Kamahor St. Ever Beach HI a
Dana Abe	Dana ahe	681-3241	91-1409 Kamphoi & 5700
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NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Clarence Nishihara	Clerene & Freshihm	586-6970	94-465 Losa St. 26797
Bert Warashino	But S. Harlin	586-6970	State Capital Bldg. R. 213 Honodyin, HI 96815
Ryan akanine	Aryon Aleanine	( <del>008)741-5</del> 961	1212 Nauana AVE +2910 Hon, H1 96817
Joanne Nakashin	Joanne Makashina	808 (39.0264	80 Bex 965 Falakes, to 96791
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RAYMOND RIVERATE	beginned Ring J. (MAKA)	593-9398	1125 Young St, #505 Hondrale HT 96814
Jenson Chara		277-3089	1462 Kiran St #22 Ha. Ht 96814
Melani Sund	(ATRANA	393-6180	3412 Waialae Av. #103 Hon, H1 96816
Kammy Chang	Jany Clean	179-5754	1462 Kinau Ct. # 22 Honolyly, Hi 96814
Sara Karrell	m	224-0230	91-976 Mailani st.
GHARLES E. LEHMANN	Charles & Lehman	239-8504	47-361 HUI KOLDA PL, KANEOHE, 96
Paulette Tam	Paulitte Law 1		PO Box 4787 Kanadie 91744
Joaquin M. Borya	April 2/	224-0696	98-1613 Hooma, Ke St. Pearl CA
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SUSAN M. SLAVISH	Susan n. Slavies	236-2480	\$47-079 Xametameta Hury 9674
Arley Nozawa	ally Man	214-0104	70 Bx 679 Kaara Hr 92730
Joseph Nozawa	Joseph Mays	218-8131	PO BOX 679 Kagawa Hi 96730
Stephanie-Izumi Kawaka	n steplend unfacti	345-1752	95-801 Kipapa Dr Mililani, +11 96789
Shann Kawakami	Show White	382-9500	Ţ

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Natasha Sakai		685-4029	91-868 Wailewa Pl. Ewa, H1 96706
Trisha Petit	Trust Reet		1222 Ekaha Ave#1 Hondyle HI 76816
POSE SCHAAT	Abrea of 1	716-228-8117 ex[  phone) ex[  phone)	94-1485 WELINA LP 42, WAIPAHU HS 96797 2551 Kapidlane
LAURA BLOOK	Jana Bloom	354-3503	2551 KapidlaNi HONOJULU, HI
NUTH SOWYER (	Mia) Bawyer	221-1747	POBOX 700033 KAPOLEI, HI 96709-0033
Deborah Sebula	Deborah Debel	3922636	PO BOX 1468 4 968 14
GERRO CKANY	Drue XI	6887658	1340 KUKICAST HON H1 96818
Oldin Bodun	(OBBRAUN)	842-6783	Uhn Street Hor. Hawaii 96819
Shore Duna	Thene	282-3379	Parson 75245/16-16-86836
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TAMMIC KWASHIGE	Samuel Swach.	398-3535	1006 Hounaikai Sittenti 9651
SUDITH ANDERSON	Judith anderson	282-8972	95-269 Weikalani Dr. MILILANA
M Tidasell	Midwell.		Kapiolani Blud. 96826
	For Richard E. Sahary	Jr. 678-0421	WA (PAHL, ILS 96797
Tracy Logy Andu		490-0908	912210 E-1 old Ftweaver ld
KING BENEN	7-301 Ben	833-4713	1121 NA NAPUNAND ST #1802
Meddie KELLY	feel toll	212-3584	1519 KAUMOREIST popt 118

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Editha Cabica	Eflich Colon	(808) 488-9766	99-845 Leidli St. Asian, Hi
AURORA TABIOS	Amora Tabies	(808) 676-2960	94-1321 Kenika & Warpah (A)
Norman Mantipriery	in aff	(808) 489-1390	6255 Ibis Ave Rusa Beach 96706
Wayne Izum	Whynigh	(86) 389-647	45.135 Koko Raho Pl 96744
Corelines Agola,	Mrs Bor	(808) 349-4246	91-1197 KARRING St enabeach
Brian Mehrale	Dpin Melado	688-3815	1-127 Milikan St Warner
Magdalenea Abordo	Mogle Ine alon	744-4249	84-530 DZ Ferrington Hw 96792
STARA TUBUR	Star Jegy	665-4267	87-28 Heleum 4 51. 96792
MARI CARDINES	Cheard_	342.2772)	941063 Kaaholo St Waynet 96797
GARY CROWER	glore	626-1996	95-1040 KUALADA SI MILILANI 96
DukePaou	Duke Pava	989-8672	POBOX SI3 MTI VIEW HE
Wendell S. Kaina	Glerall & llgins	386-2154	753 Janken 87. 1102 11 861
Yvanne V. Soliz	Afranne V. Sin	953-7421	81-174 Farringtonthe 961
Richard Soliz	Kah	953-7615	87-774 Farrington they 9679
whitrey Yawala	why things	904 8335453	1464 Ala He Kill Place 9481
EWOUD A BEZEMBL	Euro Minu	for 688 3544	1617 5. BERE TANIA AR # 105 HOW HI 968
Duane Ige	mare &	(808) 428-3379	99-036 # A cauling St Aica, Hi 90
JEBANGES Ja	Frances Ige	486-1851	
Deanna tee	deann la	34-3884	5254 Kunawai Cane Hon 96817
Fatti Shimm	Patts Hun	487-2182	99-036 B Califibra &

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Janice Balbas	Jame Jolla	368-87 <del>3</del> 9	91-1411 Malike St. Ewa Beach, H 94-106
Just - GulzaGo	if you	CO08) 342-1257	qi-iu monio et pursunt
THANK YOUZKAK	Simo	342-3012	91-1411 MARITO ST. ENA BEACK
Esa GIOHTOGI	elsa Char	687-3100	91-1411 malita St.
Alberto Gurraga U	about duyage	487-3700	91-1411 Maliko st.
ALBANO JOCALAN	Asily alone	230-416	91-1581 Maliko 94 96106
ALBAND DOMINGD JR	Hours du	\	
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Oddrin Pelekai	apleka	687 5386	911630 Olertalast. 96706
Luzviminda Martinez	a polaring	699-2044	91-1640 Olehala St. 96706
Elmo F. Martmoz	Thus for Wenty	699-2044	91-1640 Olchela 8t. 96706
MOUNIC Sobject	M. Liza	744-2372	91-1219 Phouse St. 96706
John R. Phiasiripanyo	Durch	778-8307	91-1315 Kailedon Dr 96706
LEGNAPHO CUEVA	Grown	681-3227	91-1711 BURKE ST. EULY BEACH
KAI LARSEN (	Noi Layen	783 -8667	2121 ATHERTON 20 HOW HI 96827
Eden Gamil	Rosen C. Son-O	542-0162	91-132 Puhikani Pl. Ewa Beach 967
Jeory Ronowiss	Jemy knows	683-1979	9291-203 KAYEZO PL GUA
ROLLY S. DECA PAMA	Rolly C Dola Roma	685-0289	91-1077 LECGO ST. EUA BEACH
Derck Caravalho	Dav D Land	685-6138	91-551 Korhala Pl Ewa Beach 9

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Yokoyama, Mavanel	Myn M	808 623 5441	95-1119 Lalai of. Mililani 96789
Summer Marquez	District Modern	806-204-6769	
Sarah Metoxen	Fand prot 7		92-7049 Elele St. Kapolei 96707
Myles C. Miyasato	1170	488-8631	99-159 Iwa'iwa Pl. Aier 9670
JENNIGER BOHNER	Jany M BL	4881988	94195 Kupura lp Wzipshe 96797
VENICO D. Compournt	Jeros Collonne	488-1988	98-433 A Ewa Black Rol. E.B. 96706
Milton M. Oshiro	Metan M. Oshus	788-1988	98-1426 AKAAKA 54. Aiea 41 96701
Lawie Sato	Dauru set	488 1988	1617 Ala Habenii St. Hon HI 96818
Marc K. Nakamurx	Dum In Enem	488-198	2239 Holakay I. Am 26521
DEANNA CULUN	Deenna Chi	389-6137	92-980 Runihi st. 96207
Tala Poai	Mala & Doci	723-1950	348 Punhale Rd PMBBS Hon HI
AVI Pori	Ofial Pri	723-1950	348 Puichala Rel
Jordan Marinella	Ander Monico.	59u-8752	492 Hibiscus St.
GIBNANNI REOLA	Sanjan	218-0851	1510 DOMINIS 1000 / 90000
Larry MECSTohoon	Langth Dutchen	286-5041	2002 Form ST APT A ADDIN
Theresa Mc Cutch even	Thursa ancutchen	286-4679	2002 Fem St Apt A Honoluly 948
TARYN BASS	Tarm Bars		94-1147 Mopula Lp Waipahu HI
NEAR Kundul	Moul fundal	268-371-9670	
N/48/K//1541DA	The Committee of the Co	3301826	1211 Kampile 51 96814
TOM MEDRICK	1XXXV	271-4000	

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
TERRI ARMODIA	Veni aguadia	433-0580	98-482 PONO ST. ATEX 96701
Brian lacarum	Mru Laur	554 6869	39834 Hedegrala We 96792
Marcello Armodic	Dalcole Cerno	428-0705	98-402 Poro St. Ain H. 96201
Grace Heleski	An AS	626-1046	74-1019 Helemala 8-76789
Borbara Away	Balan arm	383 8527	86 360 CHalona Rd Wateries 96792
LORNA SOUZA	The state of the s	2923701	94.385 ANA LANE WAIRAHU 96797
Florie Channer	A CONTRACTOR OF THE PARTY OF TH	423-1734	3536 Pucher makai D. 968
Nalasha Malaki	Matuska Malah	294-4163	891143 Naniahiahi Pl.
Michelle H Leabhami	Man	852-1180	41-218 Karcheenancky 7/ 96795
WALKST E- ARRIAGA	NOTE OF	216-2074	87-211 KULAAUDUNI ST. WALANAE 96792
Raymonal Marren	Raydond Mamea	348-8765	298 W. l. King Do # 11513 walin
Like Walson	Le Wilh	896-1691	64 dric 5t
Deni Weses	D. Wenes	707-0961	Waianae, H1 96792
Carolyn Araki	Carop araki	457-0691	94-730 Lumianan St HHI 96797
Pat VIOLINGS.	Mitmuck Vann	342 823 9	1786 palangoi & 96782
LRIS BAGNARO	the an	232-4789	45-328 WILLAMA, JANEOUTE 9674
Malia Infiel	D.M. thous	428-0202	386 N. Vineyard Blid IBs
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MAXINE INFIEL	Maxing Infill	550-4179	1309 Quea Erran St. 2-C, Har 9184
Edward Javid		80e-24LOT	1210 Kangle A. #202 My #2 90816

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Alge Ainalofse	alex ajundya	306-6462	94851 avane 87
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Fandy Jalgeon	Parolf bleien	630-3266	91-1526 Palnika St Ewit
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Justin Gray	Min.	723-2775	4060 D Pongainvila Pl
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Abraham Nahalut	Mallion Nablet	497-1202	Sq-1008 Mush Haleakala Ave. We are
SAILELE TULAPALE	Sai bleshowed	684-416	94-911-87 AWANEI.
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ASENA71 TAMANUTY-	ALDU A	861-3091	133 LAKEVIEW CIRCLE WATER

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
PARKER ROGERS	Porker Rogers	349-441B	3773 Kanaina Ave, Apt 308 Hore. Ht
Narceliza Domina	Marcely Doning	887-6302	94-099 Manawa Pl- Waipahy 96797
Akil Fwins	aki & 2	407-9798	99-1622 Puliki Place
Sanna Clar		386-2850	1031 Museum Ava 4706 glos
DONALD MOLKEN	Conductory my a	284-4659	226 KalolauSt Hm, Total 824
Randy houl	200	735-5184	4221 Kon Sto Hon 968/6
Adney Afabay	ady ales	371-8037	94-535 Polin Pr. 96797
Rym Da Costa	Lith D. Cit	561-3438	91-1190 Kaniki St. 96706
Yesland Tamapua	MedadJagna	861-4959	91-1030 AKO10 st, 96707
Jamie Yokoyama	Janie Schogny n	753-4763	45-368 Halenan 11 96744
Cennylor Nykamua	Angigumin	551-5014	41-1650 Hummya Lo Wain ando 96795
Rudy Payadum	OR Juleu	761-7096	536 Warm 97 Karlen 9677X
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Shariemar Iaea	Je to Dan	438-4175	91-1119 Ahong St. Ena Beach 96706
Lupia Madages	Fred Hostones	353-3511	C4-10:15 Pictory St. 176795
KEAhi Medervos	gram Shed	80842245287	92680 4010 108 19 poles
Tu Posali	Sv Hatis	554-1972	94277 Harrie St. Nagralin
SAGO TAI JY	A A A A A A A A A A A A A A A A A A A	694-0594	94-352 Pulermoni ST.
Jack loane	of form	699-6087	91-602 Kilchast.
Casper R. Seinafo	Curpus Riverson	383-9070	4985C Ewaln Way, Ema Beach, HI
LJ Paleode,	Af Palenio	676-8633	94-246 E-301 Geden 87.
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Uaina Valus	Thats.	691-1375	94.350 pupamoni st Nagahitt.
alking of	Vili ,	225-4589	94-377 Hange 54
Jeremiel Syncer	Acremal Somen	668-9041	79-1064 Pohakupalena St.
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Adam Vitale	Adam Pritate	199 Dubin	98766 Wiener
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Sua tanan na	CKNK	306-3983	87-1532 Helch 87.
Leleo, Hari	Hald	620-3669	P.O.Box 12454

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Kalionalani Luning	ki Jos	889-0050	190. Bx 1407 Kapaan HI 96755
Lawrence Sander	7-50	808-255-52 <b>66</b>	91-733 makkule Rd, #O Eur Beach
Jessica Surche Lunu	Ash Xaring	808-780-7744	h 1 1 1 1 1 1 1 1 1
Charline Blaur	Charline Blan	808 220-6881	98-1366 Koahershi Pl. 201 Pc. 969
Jake Kakazy		868 457 0985	92-1502 Alijnui Dr. # 3 Kup
MARY T. ROGE	& May F Rozen	(808) 672-3717	(9)-73/ Malcalcilo DV MT#19 Rapplet, 1+7 96707
Fof CHANG	4	808-693-8989	91-184 KIKIAO St. 141 96707
Ki wan Pal	for	808 523-8932	35 N. KNKIN ST. # 29 07 Han. 41 9/8
In Iva Pirch	Doubra Link	690-0590	Noble In Honkli 968 y
EUNICE Scott	3-0	208-689-3/63	91-2012 KAI'DI ST 4 1602 EWA BOARD FT
Cherisa Daliencho	Charles & Canench	808 485:6438	all Andiwoli of Telos 90
Cuthin Alabai	CYNTHIA ALAKAI	9(0)-4730	91-570 KUILIDLOA PL.96706
ample fund	anolly m Huy	9083495383	91-350 Kankolu vay Eva Byte
Timothy ford.	Just Hel	808-354-835	91-350 Kauto Duny 96 Ter
TREDA Abiva	Shreda apia	808-953-9299	94-266 Seovakine of Whe
Joslyn Tabios.	Suspension in	886723135	92313 Akaula St. Kapolei 96707
HRISTINA PAUDLE	Antina taurle	685-1099	91-8/3 Laupai Place
Anthony Collar	Outly Cotto	330-4044	1223 HALADR HO, HI 96817
Glean Cause	do Cara Car	685-1099	91813 Larrai Pl Eva beach 067
Lithu Collazo	Postars	PVD-183583	1223 Hala DRI HM H. 9/88

NAME [PRINT]	MANASIGNATURE	PHONE #	ADDRESS
ADRIENNE FORGES	FI WILLTON	TXPOKT	94135 poolan Nay Naupen 96797
Shuao Li Lung	Saleas In Lung	8643794	310 N. Cane 87 #8A Waliawa
Sydney Vineya	Sty Vin	847-7373	97594 Kupuoti St. apt 1214 Waipana
ALEXANDER COLLARS	Advand Carpo	699-9928	2240 WILSON ST HOW, RE
Flora Jasmin	Flora Jasmin	949-1962	1519 Kanmualii St. Hono. Hi. 94917
Dolly CARINAC	995	G71-947Y	94-703 Kalse St. Wajp 9-797
Alam D. Avillayoza	Wan D. Willancza	G64-6162	P.O.Box 16305 Horeolely High
Hikomuse Tamogan	2 2 2 2 5 And The	664-6162	2825 5 King 87 1601.
ALAN JASMIN	and	479-6264	91-1769 CAUD ST., EWA BEACH, HI 9600
Rose Ortiz	Rose & Cating	487-5854	98-1749 Hapaki St. Rica 9670
ERR HURD	Oren Durd	349,5405	91-300 Kankely Way Ena Resiste
Swan Chan	Ditte.	255-7838	9/365 AENG BEACH RON 96766
KENNETH ORTIZ	Kenneth Ortin	487-5854	98-1749 HAPAKI JAKA HI 96701
Deniselarsen	Dense Harten	781-3997	1088 Bishop St. #1611, Hon., Hill
Matthew B. Cabunac	Mollow B. Jana	<b>51</b> 1-9371	94-733 Kalaie St. Worpahu, #1.96197
DIANCKIN	Don	206-6390	2442/KUHIO AVE #804 868/
Joyce Lynn	The second	3688186	P.O. Roy 86/261 relieve
Berjamin Jasmin		8481962	1519 Kaymualis 5 118
Leona ayers	Dana ayers	732-1590	1844 104 av E. Hon. H. 968/6
Tyma Jusmin	Tym	687.9988	91.1769 LAUOST. EWA 90706

NAME [PRINT]	SIGNATURE	PHONE #	ADDRESS
Eddie Shotabate			60 H Beratonest
Yun Shifakata	you at Stall	528-2325	bon Beretania St
Calarons Joseform	Bledep Hentooney	114,4501	WATANAE HI 96795
Landell Kalam	Landekal	678-9170	Walpahu, H1 96792
Ellavier YouRoona	4. Vie Poons	772.4501	Waranae, 4,96792
RENATO CASUPANG	The man	678-0629	W87PAHU 96797
RICHARD MALDY	Mulen	478-8262	WATANAE Hi 96792
Gray Ann Malaki	Malale	673.6352	Waianav, HI 96792
Leilani Nasau	F. Narau	183-4889	39-814 Habakala A.E. Karanae 91576
Patricia Sofa	Horacia Segar	3814183	85210 Alase Mo 7 96792
ALVINA AWONG	(human)	591-4966 101-1966	Waiange Hr 92792
Ashley again		bale -6 352	1884 Kakinone Lp Honinh HI 96817
Joseph Roache	Jush Lales	274-0626	
Louellavidinha	Louella Vidila	722-5669	94-667 Kaaka St.
ALLEN OSBORN	ach Doll	256-4264	94-667, Kaaka St. Warpahu, HZ 96797 3320 HERPERT, ST. HONOLYLH HI 96815
Ted Shinabekuro	sed Shimabakuno		
Rick Shimabekuro	Richer Shimabuhur		
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Edwin Carab	Edusticas		
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## Testimony to the House Committee on Labor & Public Employment Friday, January 29, 2010; 9:30 a.m. Conference Room 309

### RE: HOUSE BILL NO. 2473 RELATING TO WORKPLACE PRACTICES

Chair Rhoads, Vice Chair Yamashita and Members of the Committee:

My name is Jim Tollefson and I am the President and CEO of The Chamber of Commerce of Hawaii ("The Chamber"). I am here to state The Chamber's <u>opposition</u> to House Bill No. 2473, relating to Workplace Practices.

The Chamber is the largest business organization in Hawaii, representing more than 1,100 businesses. Approximately 80% of our members are small businesses with less than 20 employees. As the "Voice of Business" in Hawaii, the organization works on behalf of its members, which employ more than 200,000 individuals, to improve the state's economic climate and to foster positive action on issues of common concern.

This measure makes abusive conduct against an employee in the workplace a violation of occupational safety and health law.

Although the Chamber understands the intent of the bill, the Chamber believes that employers already place an emphasis on what they can do for their employees to create a positive work environment. Many employers are constantly seeking ways to provide benefits and security to retain employees, including the prevention and intolerance of an abusive work environment.

As a result, this bill interferes with a business' ability to operate. If this bill passes, employers will have to take significant additional precautions to ensure that their employment practices are not considered to be "mistreatment", as the term is defined too broadly. Furthermore, they will be exposed to personal liability if they "mistreat" employees, and to additional liability for aiding and abetting or participating in any action or decision which causes emotional distress to an employee.

Additionally, the measure provides legal recourse to employees that suffer harm from an abusive work environment. However, existing federal and state laws already provide remedies to employees who have been harmed in the workplace, such as workers' compensation laws and discriminatory employment practices under § 378, Hawaii Revised Statutes.

In light of the above, the Chamber respectfully requests that the measure be <u>held</u>. Thank you for the opportunity to testify.

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