

GOVERNOR

JAMES R. AIONA, JR. LT. GOVERNOR OFFICE OF THE DIRECTOR DEPARTMENT OF COMMERCE AND CONSUMER AFFAIRS

> 335 MERCHANT STREET, ROOM 310 P.O. Box 541 HONOLULU, HAWAII 96809 Phone Number: (808) 586-2850 Fax Number: (808) 586-2856 www.hawaii.gov/dcca

## TO THE HOUSE COMMITTEE ON CONSUMER PROTECTION & COMMERCE

## TWENTY-FIFTH LEGISLATURE Regular Session of 2010

Monday, January 25, 2010 2:00 p.m.

# TESTIMONY ON HOUSE BILL NO. 2028 – RELATING TO GROUP LIFE INSURANCE.

TO THE HONORABLE ROBERT HERKES, CHAIR, AND MEMBERS OF THE COMMITTEE:

My name is J.P. Schmidt, State Insurance Commissioner ("Commissioner"), testifying on behalf of the Department of Commerce and Consumer Affairs ("Department"). The Department offers the following comments on this bill.

The purpose of this bill is to expand the scope of group life insurance and group disability insurance that may be offered by adding a new section to Part II of Article 10D of the Insurance Code, Hawaii Revised Statutes ("HRS") chapter 431 governing group life insurance and amending the definition of "group disability insurance" in HRS § 431:10A-201(4).

Group insurance is generally defined as a single insurance policy (or master policy) under which individuals in a group (such as employees and sometimes their dependents) are covered, as long as they remain part of the group, and usually without regard to physical condition or age of the individuals.

Paragraph (1)(C) on page 2, line 1 of the bill requires that the "benefits of the group life insurance policy be reasonable in relation to the premium charged". This

LAWRENCE M. REIFURTH DIRECTOR

> RONALD BOYER DEPUTY DIRECTOR

#### DCCA Testimony of J.P. Schmidt H.B. No. 2028 Page 2

language appears to imply the application of a loss ratio standard. Current statutes for defined groups under Part II of Article 10D do not include any loss ratio standard.

Paragraph 3 on page 2, line 4 of the bill allows premium to be paid either from the policyholder's fund or from funds contributed by covered persons, or from both.

Current statutes under Part II of Article 10D either do not allow the entire premium to be entirely derived from funds contributed by the insured persons or when allowed, may place some conditions. When no part of the premium is derived from funds contributed by insured members, the group insurance policy shall be available to all eligible members. Additionally, most groups require that when part of the premium is derived from funds contributed by insured members, the policy may be placed in force only if at least 75% of the eligible members elect to make the required contributions (e.g., HRS § 431:10D-202).

We thank this Committee for the opportunity to present testimony on this matter.

## AMERICAN COUNCIL OF LIFE INSURERS TESTIMONY IN SUPPORT OF HB 2028, RELATING TO GROUP LIFE INSURANCE

January 25, 2010

Via E Mail: cpctestimony@capitol.hawaii.gov Representative Robert N. Herkes, Chair House Committee on Consumer Protection Hawaii State Capital, Conference Room 325 415 S. Beretania Street Honolulu, HI 96813

Dear Chair Herkes and Committee Members:

Thank you for the opportunity to testify in support of HB 2028, relating to Group Life Insurance.

Our firm represents the American Council of Life Insurers ("ACLI"), a national trade association whose three hundred forty (340) member companies account for 94% of the life insurance premiums and 94% of the annuity considerations in the United States among legal reserve life insurance companies. ACLI member company assets account for 93% of legal reserve company total assets. Two hundred fifty-three (253) ACLI member companies currently do business in the State of Hawaii.

ACLI is in strong support of HB 2028. This legislation would provide the Insurance Commissioner with discretion to approve non-traditional groups for purposes of providing group life and disability insurance coverage.

Currently, Hawaii's group life and disability insurance laws permit only a limited number of groups for purposes of insurance. These include: 1) employee; 2) public employees; 3) mutual benefit society; 4) agent; 5) debtor; 6) labor unions; 7) trustees; 8) professional groups; 9) occupation, industry or trade associations; and 10) credit unions.

In the past, several ACLI member companies have been asked to cover the following groups not listed in the statute and therefore have been unable to obtain life and disability insurance coverage on a group basis:

- 1. Church congregates;
- 2. Adult students;
- 3. Bank account holders; and
- 4. Community volunteers who are emergency first-responders.

Twenty-seven (27) states already provide the Insurance Commissioner with the discretion to approve non-traditional groups for group life insurance; twenty-three (23) states give such discretion to their Commissioner in the case of disability insurance

coverage. In these states, the Commissioner still retains the authority to disapprove any proposed group that is contrary to the best interests of the public that would not result in economies of acquisition or administration for the insured individuals, or that offer benefits that are not reasonable in relation to the premiums to be charged. But, the Commissioner has the ability to approve proposed group plan designs that meet these requirements and are otherwise consistent with applicable insurance laws.

Making affordable life and disability insurance coverage more accessible to more people is a key way to address the problem of people being under-insured.

One study reveals that, of those with life insurance, only 50% had coverage equal to three years' of household income, which is typically not nearly enough to provide for one's dependents in the event of premature death. Allowing the Commissioner to approve groups other than the 10 specifically listed in the current law would allow more Hawaii residents to purchase affordable group life insurance.

For the foregoing reasons, ACLI strongly supports HB 2028. Again, thank you for the opportunity to testify in support of this bill.

CHAR HAMILTON CAMPBELL & YOSHIDA Attorneys At Law, A Law Corporation

By: OREN T. CHIKAMOTO otc@charhamilton.com

cc Joann Waiters, Esq.

# States that have discretionary group life laws

- 1. Arkansas
- 2. California
- 3. Delaware
- 4. Florida
- 5. Idaho
- 6. Illinois
- 7. Indiana
- 8. Iowa
- 9. Kansas
- 10. Maine
- 11. Massachusetts
- 12. Michigan
- 13. Missouri
- 14. Nevada
- 15. New Hampshire
- 16. New Mexico
- 17. New York
- 18. Ohio
- 19. Oklahoma
- 20. Oregon
- 21. Pennsylvania
- 22. Texas
- 23. Tennessee
- 24. Utah
- 25. Virginia
- 26. West Virginia
- 27. Wyoming

# States that have discretionary group disability laws

1. Arkansas

2. Delaware

3. Idaho

4. Illinois

5. Indiana

6. Iowa

7. Kansas

8. Maine

9. Michigan

10. Missouri

11. Nevada

12. New Hampshire

13. New Mexico

14. New York

15. Ohio

16. Oklahoma

17. Oregon

18. Pennsylvania

19. Texas

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20. Utah

21. Virginia

22. West Virginia

23. Wyoming