THE SENATE TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

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S.C.R. NO. ²²³ S.D. 1

SENATE CONCURRENT RESOLUTION

REQUESTING THE LEGISLATIVE REFERENCE BUREAU TO CONVENE A WORKING GROUP TO REVISE AND UPDATE THE HAWAII LEGISLATIVE DRAFTING MANUAL.

WHEREAS, in 2009, there were 1,843 bills introduced in the
House of Representatives and 1,680 bills introduced in the
Senate. Of these bills, two hundred fifty-one were passed and
submitted to the Governor; and

WHEREAS, in 2009, nine hundred forty-eight resolutions were introduced in both the House of Representatives and the Senate, and, of these, two hundred eighty-eight were adopted; and

WHEREAS, the Legislature considers this enormous volume of 10 bills and resolutions within a relatively short time period--11 approximately four months during a regular legislative session --12 and the resources to do so are limited. Thus, the Legislature 13 must prioritize and focus on substantive issues that benefit the 14 15 people of Hawai'i, such as revitalizing the economy or addressing furloughs in Hawaii public schools, rather than expending these 16 limited resources on technical disagreements over differences in 17 drafting styles of the measures, such as whether the word 18 "State" should be capitalized or whether "that" or "which" is 19 appropriate in a specific sentence; and 20

22 WHEREAS, when members of the Legislature are expending 23 their time and resources on these differences in drafting styles 24 within one high-priority measure, they may not have sufficient 25 time to address other measures that could benefit the quality of 26 life for Hawai'i's people; and

28 WHEREAS, notwithstanding the need of the Legislature to 29 focus its attention on substantive concerns, the Legislature is 30 cognizant of the necessity of making each measure that is passed 31 or adopted consistent with and integrated into the existing

2010-1823 SCR223 SD1 SMA.doc

S.C.R. NO. ²²³ S.D. 1

Hawaii Revised Statutes, and, accordingly, members of the 1 2 Legislature cannot simply ignore these style differences; and 3 4 WHEREAS, to alleviate the Legislature from misspending its 5 scarce resources, all proponents of measures and, specifically, governmental agencies, including the Legislature, should attempt 6 7 to strive for consistency and integration while drafting or amending the measures throughout the legislative process; and 8 9 WHEREAS, the Legislative Reference Bureau publishes the 10 "Hawaii Legislative Drafting Manual" (Drafting Manual), which is 11 currently in its ninth edition, for the very purpose of 12 13 conformity of drafting styles to effectuate consistency and integration with the Hawaii Revised Statutes and to provide 14 quidance to those who are drafting or amending measures; and 15 16 WHEREAS, the Legislative Reference Bureau, the Director of 17 which is the Revisor of Statutes pursuant to section 23G-11, 18 Hawaii Revised Statutes, is tasked with making changes to any 19 act to conform the style of the act to the Hawaii Revised 20 Statutes; and 21 22 WHEREAS, the style rules were incorporated into the 23 Drafting Manual, which was adopted by both the House of 24 Representatives and the Senate in 1967, and, thus, the Drafting 25 Manual published by the Legislative Reference Bureau is 26 authoritative and, absent an amended edition of the Drafting 27 Manual, should be adhered to by all proponents of legislative 28 29 measures, including governmental agencies and the Legislature; and 30 31 32 WHEREAS, the current edition of the Drafting Manual has not been substantively updated since January 1996, does not 33 incorporate recent changes to style rules, and does not reflect 34 35 current drafting practices of legislative drafting agencies or the style preferred by the Legislative Reference Bureau, as the 36 37 Revisor of Statutes; now, therefore, 38 BE IT RESOLVED by the Senate of the Twenty-fifth 39 40 Legislature of the State of Hawaii, Regular Session of 2010, the House of Representatives concurring, that the Legislative 41 Reference Bureau is requested to convene a working group, with 42 the participation of the legislative drafting agencies, to 43

consider changes to the current Drafting Manual, and to

2010-1823 SCR223 SD1 SMA.doc

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S.C.R. NO. ²²³ S.D. 1

incorporate desired changes into a revised and updated draft of 1 the Drafting Manual; and 2 3 BE IT FURTHER RESOLVED that the Legislative Reference 4 Bureau is requested to invite representatives from the following 5 legislative drafting agencies to participate in the working 6 group and to work together on the updated Drafting Manual: 7 8 The Senate Majority Research Office; 9 (1)10 The Senate Minority Research Office; 11 (2) 12 (3) The House Majority Staff Office; and 13 14 The House Minority Research Office; and (4) 15 16 BE IT FURTHER RESOLVED that the Legislative Reference 17 Bureau is requested to submit a report to the Legislature, no 18 later than November 30, 2010, together with its draft of the 19 updated Drafting Manual; and 20 21 BE IT FURTHER RESOLVED that certified copies of this 22 Concurrent Resolution be transmitted to the President of the 23 Senate, Speaker of the House of Representatives, the Director of 24 the Legislative Reference Bureau, the Director of the Senate 25 Majority Research Office, the Director of the Senate Minority 26 Research Office, the Director of the House Majority Staff 27

28 Office, and the Director of the House Minority Research Office.

2010-1823 SCR223 SD1 SMA.doc