A BILL FOR AN ACT

RELATING TO THE OFFICE OF HAWAIIAN AFFAIRS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION	1. Ir	1978,	the	Hawall	Constitution	was	amended	to

- 2 include article XII, sections 4, 5, and 6 that, among other
- 3 things, established the office of Hawaiian affairs and its board
- 4 of trustees. Sections 4 and 6 of article XII of the Hawaii
- 5 Constitution provide:

"PUBLIC TRUST 6

- 7 Section 4. The lands granted to the State of Hawaii by
- 8 Section 5(b) of the Admission Act and pursuant to Article XVI,
- 9 Section 7, of the State Constitution, excluding therefrom lands
- 10 defined as "available lands" by Section 203 of the Hawaiian
- 11 Homes Commission Act, 1920, as amended, shall be held by the
- 12 State as a public trust for native Hawaiians and the general
- 13 public."

"POWERS OF BOARD OF TRUSTEES 14

- Section 6. The board of trustees of the Office of Hawaiian 15
- 16 Affairs shall exercise power as provided by law: to manage and
- 17 administer the proceeds from the sale or other disposition of

- 1 the lands, natural resources, minerals and income derived from
- 2 whatever sources for native Hawaiians and Hawaiians, including
- 3 all income and proceeds from that pro rata portion of the trust
- 4 referred to in section 4 of this article for native Hawaiians;
- 5 to formulate policy relating to affairs of native Hawaiians and
- 6 Hawaiians; and to exercise control over real and personal
- 7 property set aside by state, federal or private sources and
- 8 transferred to the board for native Hawaiians and Hawaiians.
- 9 The board shall have the power to exercise control over the
- 10 Office of Hawaiian Affairs through its executive officer, the
- 11 administrator of the Office of Hawaiian Affairs, who shall be
- 12 appointed by the board."
- By Act 273, Session Laws of Hawaii 1980, the legislature
- 14 provided that "[t] wenty per cent of all funds derived from the
- 15 public land trust, . . . shall be expended by the office of
- 16 Hawaiian affairs . . . for the purposes of this chapter." This
- 17 legislative directive has led to a series of lawsuits concerning
- 18 the practical application of the twenty per cent apportionment
- 19 the legislature established to implement article XII, sections 4
- 20 and 6, of the Hawaii Constitution.
- 21 In Trustees of the Office of Hawaiian Affairs v. Yamasaki,
- 22 69 Haw. 154, 737 P.2d 446 (1987), the Hawaii supreme court

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    concluded that the issue of how the apportionment is formulated
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    is a political question for the legislature to determine.
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         In response to the Yamasaki decision, the legislature
    enacted Act 304, Session Laws of Hawaii 1990, to clarify the
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    extent and scope of the twenty per cent portion.
         On September 12, 2001, the Hawaii supreme court ruled in
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    Office of Hawaiian Affairs v. State of Hawaii, 96 Haw. 388, 31
7
    P.3d 901 (2001), that Act 304 was effectively repealed by its
8
9
    own terms, so that once again, it was necessary for the
10
    legislature to specify the apportionment to be managed and
    administered by the office of Hawaiian affairs.
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12
         In its decision, the Hawaii supreme court affirmed
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    Yamasaki, observing:
         "[T] he State's obligation to native Hawaiians is
14
15
         firmly established in our constitution. How the State
16
         satisfies that constitutional obligation requires
17
         policy decisions that are primarily within the
         authority and expertise of the legislative branch.
18
         such, it is incumbent upon the legislature to enact
19
20
         legislation that gives effect to the right of native
21
         Hawaiians to benefit from the ceded lands trust. See
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Haw. Const. art. XVI, §7 . . . [W]e trust that the

- 1 legislature will re-examine the State's constitutional 2 obligation to native Hawaiians and the purpose of HRS 3 § 10-13.5 and enact legislation that most effectively 4 and responsibly meets those obligations." 5 Office of Hawaiian Affairs v. State of Hawaii, 96 Haw. at 401, 31 P.3d at 914 (citations omitted). 6 7 In reviewing the entire history of the issue of the State's obligation to transmit to the office of Hawaiian affairs a part 8 9 of the income and proceeds from the public land trust, the 10 legislature finds that the issue has evolved into two principal 11 aspects, one looking to the past, the other looking to the 12 future. 13 With regard to the past, the legislature finds that in 14 addition to the amounts of income and proceeds previously paid to the office of Hawaiian affairs, further resources should be 15 provided to the office of Hawaiian affairs that represent a re-16 examination and final determination by the legislature for the 17 18 period between November 7, 1978 (the ratification date of 19 article XII, sections 4, 5, and 6 of the Hawaii Constitution), 20 and July 1, 2008, with regard to income and proceeds from the 21 lands in the public trust referred to in article XII, section 4, 22 of the Hawaii Constitution. Additionally, the legislature finds
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- 1 that the dollar value of \$200,000,000 represents the
- 2 legislature's re-examination and final determination of the
- 3 resources that should be provided to the office of Hawaiian
- 4 affairs for the period between November 7, 1978, and July 1,
- 5 2008.
- 6 The legislature also finds that the resources valued at
- 7 \$200,000,000 will be provided to the office of Hawaiian affairs
- 8 in two phases. In the first phase, the legislature by this Act
- 9 conveys to the office of Hawaiian affairs the fee simple
- 10 interest in a certain parcel of real property in the city and
- 11 county of Honolulu with a tax assessed value for 2007-2008 of
- 12 \$92,719,415 (certain property in Kakaako on Oahu). In the
- 13 second phase, the legislature in 2010 will pass an act that
- 14 conveys to the office of Hawaiian affairs resources totaling
- 15 \$107,280,585 in value, in the form of conveyance of real
- 16 property in fee simple.
- With regard to the future, the legislature finds that the
- 18 public interest is best served by the legislature deferring
- 19 temporarily a re-examination of what amount of income and
- 20 proceeds from the lands in the public trust referred to in
- 21 article XII, section 4, of the Hawaii Constitution should be
- 22 provided to the office of Hawaiian affairs annually beginning on



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1
    July 1, 2008. In this light, the annual amount will, for the
    time being, continue to be set by Act 178, Session Laws of
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    Hawaii 2006, which stated:
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         ". . . [U]ntil further action is taken by the
5
         legislature for this purpose, the income and proceeds
         from the pro rata portion of the public land trust
         under article XII, section 6, of the state
         constitution for expenditure by the office of Hawaiian
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9
         affairs for the betterment of the conditions of native
10
         Hawaiians for each fiscal year beginning with fiscal
         year 2005-2006 shall be $15,100,000."
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12
         The legislature recognizes that in January 2008, the
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    governor and the office of Hawaiian affairs reached a settlement
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    agreement with respect to all issues relating to the portion of
15
    the income and proceeds from the lands in the public trust for
16
    the period between November 7, 1978, and July 1, 2008, that the
17
    office of Hawaiian affairs was to receive. However, the
18
    settlement agreement did not take effect because it was
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    conditioned on certain legislative actions that did not occur.
20
         This Act is an expression of legislative policy and not a
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    settlement or a contract. This legislation is a legislative act
22
    without distinction from any other legislative act. As it is
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neither a settlement nor a contract, it can give rise to no 1 lawsuits or claims to enforce it, nor to any claim in the future 2 that any future legislation is barred in any way, or leads to 3 liability in any way, because it somehow conflicts with a 4 5 settlement, settlement agreement, or contract. The purpose of this Act is to allow the State to most 6 effectively and responsibly make progress toward meeting part of 7 8 its constitutional obligation to native Hawaiians by addressing the additional amount of income and proceeds that the office of 9 10 Hawaiian affairs is to receive from the public trust pursuant to article XII, sections 4 and 6, of the Hawaii Constitution, for 11 12 the period from November 7, 1978, to July 1, 2008, by: 13 (1)Conveying certain parcels of real property in fee simple to the office of Hawaiian affairs; and 14 15 (2) Supporting the conveyance with appropriate provisions, 16 such as exempting all the conveyed lands from the 17 definition of "public lands" in chapter 171, Hawaii 18 Revised Statutes, and exempting the conveyed lands

located in Kakaako from the authority of the Hawaii

community development authority under chapter 206E,

Hawaii Revised Statutes.

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1	SECT	TION 2. Section 171-2, Hawaii Revised Statutes, is			
2	amended t	o read as follows:			
3	"§17	1-2 Definition of public lands. "Public lands" means			
4	all lands	or interest therein in the State classed as government			
5	or crown	lands previous to August 15, 1895, or acquired or			
6	reserved by the government upon or subsequent to that date by				
7	purchase, exchange, escheat, or the exercise of the right of				
8	eminent domain, or in any other manner; including accreted lands				
9	not otherwise awarded, submerged lands, and lands beneath tidal				
10	waters which are suitable for reclamation, together with				
11	reclaimed lands which have been given the status of public lands				
12	under thi	s chapter, except:			
13	(1)	Lands designated in section 203 of the Hawaiian Homes			
14		Commission Act, 1920, as amended;			
15	(2)	Lands set aside pursuant to law for the use of the			
16		United States;			
17	(3)	Lands being used for roads and streets;			
18	(4)	Lands to which the United States relinquished the			
19		absolute fee and ownership under section 91 of the			
20		Hawaiian Organic Act prior to the admission of Hawaii			
21		as a state of the United States unless subsequently			
22		placed under the control of the board of land and			

1.		natural resources and given the status of public lands
2		in accordance with the State Constitution, the
3		Hawaiian Homes Commission Act, 1920, as amended, or
4		other laws;
5	(5)	Lands to which the University of Hawaii holds title;
6	(6)	Lands to which the Hawaii housing finance and
7		development corporation in its corporate capacity
8		holds title;
9	(7)	Lands to which the Hawaii community development
10		authority in its corporate capacity holds title;
11	(8)	Lands to which the department of agriculture holds
12		title by way of foreclosure, voluntary surrender, or
13		otherwise, to recover moneys loaned or to recover
14		debts otherwise owed the department under chapter 167;
15	(9)	Lands [which] that are set aside by the governor to
16		the Aloha Tower development corporation; lands leased
17		to the Aloha Tower development corporation by any
18		department or agency of the State; or lands to which
19		the Aloha Tower development corporation holds title in
20		its corporate capacity;
21	(10)	Lands [which] that are set aside by the governor to
22		the agribusiness development corporation; lands leased

1		to the agribusiness development corporation by any		
2		department or agency of the State; or lands to which		
3		the agribusiness development corporation in its		
4		corporate capacity holds title; [and]		
5	(11)	Lands to which the high technology development		
6		corporation in its corporate capacity holds title[-];		
7		and		
8	(12)	Lands conveyed to the office of Hawaiian affairs		
9		pursuant to Act , Session Laws of Hawaii 2009."		
10	SECTION 3. Section 206E-32, Hawaii Revised Statutes, is			
11	amended to read as follows:			
12	"§20	6E-32 District; established, boundaries. The Kakaako		
13	community	development district is established. The district		
14	shall inc	lude that area bounded by King Street; Piikoi Street		
15	from its	intersection with King Street to Ala Moana Boulevard;		
16	Ala Moana Boulevard, inclusive, from Piikoi Street to its			
17	intersection with the Ewa boundary of Ala Moana Park also			
18	identified as the Ewa boundary of tax map key 2-3-37:01; the Ewa			
19	boundary	of tax map key 2-3-37:01 from its intersection with Ala		
20	Moana Boulevard to the shoreline; the shoreline from its			
21	intersection with the property line representing the Ewa			
22	boundary o	of property identified by tax map key 2-3-37:01 to the		
	anoor iino	TIMO 0000 200E		

- property line between Pier 2 and Pier 4; the property line
 between Pier 2 and Pier 4 from its intersection with the
- 3 shoreline to Ala Moana Boulevard; Ala Moana Boulevard from its
- 4 intersection with the property line between lands identified by
- 5 Pier 2 and Pier 4 to Punchbowl Street; and Punchbowl Street to
- 6 its intersection with King Street; provided that the following
- 7 parcels at Pier 1 and Pier 2 shall be deleted from the Kakaako
- 8 community development district boundaries and conveyed to the
- 9 department of land and natural resources to be set aside for the
- 10 department of transportation and the foreign-trade zone division
- 11 of the department of business, economic development, and
- 12 tourism, to ensure continued maritime and foreign commerce use:
- 13 all of lot 3 and parcels 2, 3-A, A, and B of the Forrest Avenue
- 14 subdivision, as shown on the map filed with the bureau of
- 15 conveyances of the State of Hawaii as file plan 2335; and lots
- 16 A-1 and A-2, as shown on map 2, filed in the office of the
- 17 assistant registrar of the land court of the State of Hawaii
- 18 with land court application 1328; and provided further that all
- 19 existing easements affecting and appurtenant to the parcels to
- 20 be deleted from the Kakaako community development district
- 21 boundaries shall not be affected by this change.

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The district shall also include that parcel of land
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2
    identified by tax map key 2-1-14:16, situated mauka of Pier 6
3
    and Pier 7 and makai of Nimitz Highway, being the site for the
4
    existing Hawaiian Electric power plant and related facilities.
5
         Any other provision of this section or of this chapter
6
    notwithstanding, the Kakaako community development district
7
    shall not include any lands conveyed in fee simple to the office
8
    of Hawaiian affairs pursuant to Act , Session Laws of Hawaii
    2009; provided further that these lands shall not be subject to
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10
    any other of the provisions of this chapter."
         SECTION 4. Section 10-13.3, Hawaii Revised Statutes, is
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12
    repealed.
         ["[$10-13.3] Interim revenue. Notwithstanding the
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14
    definition of revenue contained in this chapter and the
15
    provisions of section 10-13.5, and notwithstanding any claimed
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    invalidity of Act 304, Session Laws of Hawaii 1990, the income
17
    and proceeds from the pro rata portion of the public land trust
18
    under article XII, section 6 of the state constitution for
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    expenditure by the office of Hawaiian affairs for the betterment
20
    of the conditions of native Hawaiians for each of fiscal year
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    1997 1998 and fiscal year 1998 1999 shall be $15,100,000."]
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- 1 SECTION 5. (a) Subject to the rights of the office of
- 2 Hawaiian affairs set forth in section 8 of this Act including
- 3 the right to inspect and reject any or all of the properties
- 4 described in this section, all right, title, and interest in the
- 5 following parcels of land with the existing improvements
- 6 thereon, including submerged land, accreted land, or any land
- 7 makai of the shoreline, shall be conveyed in accordance with
- 8 section 8 of this Act in fee simple to the office of Hawaiian
- 9 affairs:
- 10 Kakaako Makai: Lots 2, 3, 4, 5, and 9 as identified on the
- final Kakaako park subdivision map dated October 15, 2007,
- and approved by the city and county of Honolulu department
- of planning and permitting on November 9, 2007.
- 14 The land described in this section shall be held in trust
- 15 pursuant to article XII, sections 4, 5, and 6, of the Hawaii
- 16 Constitution, and shall be subject to all laws, including
- 17 section 171-58, Hawaii Revised Statutes, except as otherwise
- 18 provided in this Act.
- 19 Because these are conveyances in which the State and its
- 20 agencies are the only parties, the tax imposed by section 247-1,
- 21 Hawaii Revised Statutes, shall not apply to them.

- 1 The property conveyed shall be subject to all encumbrances, whether or not of record, rights of native tenants, leases, 2 contracts, agreements, permits, easements, profits, licenses, 3 rights-of-way, or other instruments applicable to any land 4 conveyed by this section effective or ongoing on the effective 5 date of this Act, which shall remain in full force and effect. 6 These encumbrances may be set forth in the instruments conveying 7 the property to the office of Hawaiian affairs or set forth in a 8 license or similar agreement, a memorandum of which may be 9 recorded concurrently with the instruments conveying the 10 property to the office of Hawaiian affairs. Effective upon 11 12 conveyance of the property to the office of Hawaiian affairs pursuant to this Act, every reference to the current title-13 14 holder or the head of the department or agency in each such instrument, if the title-holder is a department or an agency, 15 16 shall be construed to be a reference to the office of Hawaiian affairs or its board of trustees. 17 After the conveyances are made, the property shall be 18 19 subject to all laws, except as otherwise provided in this Act. 20 The office of Hawaiian affairs shall administer the property in accordance with its duties under the Hawaii Constitution and as 21
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provided by law.

(b) The office of Hawaiian affairs shall cooperate with 1 2 other state agencies to designate and grant such access rights and easements as may be reasonably necessary for the benefit and 3 use of adjoining properties owned by the State. Each of the 4 instruments creating such access rights or granting such 5 6 easements shall provide that the office of Hawaiian affairs, or any successor owner of the servient property, shall have the 7 right to reasonably relocate any such access areas or easements 8 9 so granted. The cost of initially identifying such access areas 10 or designating and granting any such easements shall not be the 11 responsibility of the office of Hawaiian affairs. The cost of 12 relocating any such access areas or easements shall be paid by 13 the office of Hawaiian affairs or any such successor owner, as 14 the case may be. Each of the instruments creating such access 15 rights or granting such easements shall also provide that the 16 office of Hawaiian affairs shall only be responsible for a 17 reasonable share of the cost of maintaining any of those access 18 areas and easement areas, as the case may be, and that the office, its tenants, licensees, concessionaires, successors, and 19 20 assigns shall not be liable for injuries or damages arising from 21 the use of the access areas or easement areas by other state 22 agencies or their invitees.

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1	(c) Notwithstanding subsection (b), the office of Hawaiian
2	affairs shall not be required to approve any access rights or
3	grant any access easements to other state agencies that would
4	materially diminish the value of the servient property or that
5	would materially interfere with the use of the servient property
6	oy the office of Hawaiian affairs or any lessee, tenant,
7	licensee, concessionaire, or other lawful occupant of the
8	property, unless otherwise provided by law.
9	(d) The conveyances made by this section shall not include
10	any of the State's rights to minerals or surface or ground
11	water. As directed by the attorney general, the appropriate
12	ooards, agencies, officers, and employees of the State shall:
13	(1) Execute instruments of conveyance as may be necessary
14	and proper to the office of Hawaiian affairs, as
15	grantee, to convey the interest and title of the State
16	and its boards and commissions to these lands and
17	improvements in fee simple; and
18	(2) Record the instruments in the land court or bureau of
19	conveyances, as appropriate.
20	(e) This section shall not limit the power of the

legislature to enact any laws.

S.B. NO. 995 S.D. 2

- 1 SECTION 6. The real property conveyances made under this
- 2 Act shall be deemed income and proceeds from the lands in the
- 3 public trust referred to in article XII, sections 4 and 6, of
- 4 the Hawaii Constitution, as if they had been paid out of the
- 5 income and proceeds from trust lands pursuant to article XII,
- 6 sections 4 and 6, of the Hawaii Constitution. With regard to
- 7 any properties conveyed to the office of Hawaiian affairs under
- 8 this Act that are part of the public land trust referred to in
- 9 article XII, sections 4 and 6, of the Hawaii Constitution,
- 10 nothing in this Act shall remove those properties from that
- 11 public land trust.
- 12 SECTION 7. To the extent that the State has waived
- 13 sovereign immunity for a suit, claim, cause of action, or right
- 14 of action regarding the amount of income and proceeds the office
- 15 of Hawaiian affairs is to receive from the public trust pursuant
- 16 to article XII, sections 4 and 6, of the Hawaii Constitution,
- 17 that waiver is withdrawn.
- 18 SECTION 8. (a) During regular business hours, the State
- 19 shall make available to the office of Hawaiian affairs and its
- 20 authorized representatives the State's files that contain any of
- 21 the following regarding properties to be conveyed to the office
- 22 pursuant to this Act:



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1	(1)	Copies of soil reports, site plans, engineering
2		reports, archaeological and historical studies, plans,
3		and surveys, including shoreline surveys;
4	(2)	Zoning entitlement and other land use documents and
5		records including, without limitation, all current
6		governmental permits, approvals, and authorizations;
7	(3)	Copies of notices from governmental agencies regarding
8		any violations of laws or ordinances;
9	(4)	Copies of all leases and all correspondence with any
10		lessees under any of the leases;
11	(5)	Copies of licenses and concession agreements and all
12		correspondence with any of the parties to the licenses
13		and concession agreements;
14	(6)	Copies of any other agreements affecting or relating
15		to any of the property, and correspondence with any of
16		the parties to any other relevant agreements;
17	(7)	Copies of any existing surveys, maps, and aerial
18		photographs; and
19	(8)	Copies of all plans and other documents relating to
20		any improvements on any of the property.
21	(b)	The State shall permit the office of Hawaiian affairs
22	and its a	uthorized representatives to enter upon and conduct

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- 1 reasonable physical inspections of the property to be conveyed
- 2 to the office of Hawaiian affairs under this Act, including
- 3 subsurface investigations under the property and inspections of
- 4 the buildings and other improvements located upon the property;
- 5 provided that all entries and inspections shall be conducted in
- 6 a manner that reasonably minimizes interference with the use of
- 7 the property by the occupants of the property.
- 8 (c) The office of Hawaiian affairs shall have until the
- 9 later of:
- 10 (1) October 1, 2009; or
- 11 (2) Six months after the State has provided the office
- with access to all the documents and property
- described in subsections (a) and (b);
- 14 to conduct a due diligence investigation of the property to be
- 15 conveyed to the office of Hawaiian affairs pursuant to this Act.
- (d) If the office of Hawaiian affairs determines in its
- 17 sole and absolute discretion that there exists any condition
- 18 with respect to any of the property to be conveyed to the office
- 19 of Hawaiian affairs pursuant to this Act that makes the property
- 20 unsuitable for the intended uses of the property by the office
- 21 of Hawaiian affairs, the office of Hawaiian affairs may reject
- 22 any or all of the property to be conveyed to it pursuant to this



- 1 Act by written notice to the State given by not later than
- 2 October 1, 2009, or six months after the State has provided the
- 3 office of Hawaiian affairs with access to all the documents and
- 4 property described in subsections (a) and (b).
- 5 (e) Upon receipt of written notice from the office of
- 6 Hawaiian affairs as and by the date provided in subsection (d)
- 7 that any or all of the property, including any one or more lots
- 8 or tax map key parcels, to be conveyed to the office of Hawaiian
- 9 affairs is rejected, then the property identified by the office
- 10 of Hawaiian affairs shall not be conveyed to the office of
- 11 Hawaiian affairs pursuant to this Act, and the value of real
- 12 property to be conveyed to the office of Hawaiian affairs in
- 13 2010, as described in section 1 of this Act, shall be increased
- 14 by the value of the county tax assessment, as of county tax year
- 15 2007-2008, of the rejected real property.
- 16 (f) The State shall convey to the office of Hawaiian
- 17 affairs any property that has not been rejected by the office of
- 18 Hawaiian affairs as provided in subsection (d) by not later than
- 19 thirty days after the date by which the office of Hawaiian
- 20 affairs was required to notify the State of any rejection as
- 21 provided in subsection (d).

- 1 SECTION 9. In printing this Act, the revisor of statutes
- 2 shall substitute in sections 171-2 and 206E-32, Hawaii Revised
- 3 Statutes, of sections 2 and 3, the corresponding act number of
- 4 this Act.
- 5 SECTION 10. Statutory material to be repealed is bracketed
- 6 and stricken. New statutory material is underscored.
- 7 SECTION 11. This Act shall take effect on July 1, 2070.

Report Title:

Office of Hawaiian Affairs; Public Land Trust

Description:

Resolves claims and disputes relating to the portion of income and proceeds from the lands of the public land trust for use by the office of Hawaiian affairs between 11/7/1978, and 7/1/2008; conveys certain parcels of real property in fee simple to the office of Hawaiian affairs. (SB995 HD2)