A BILL FOR AN ACT

RELATING TO HIGH TECHNOLOGY BUSINESS INVESTMENT TAX CREDIT.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Section 235-2.45, Hawaii Revised Statutes, is amended by amending subsection (d) to read as follows: 2 Section 704 of the Internal Revenue Code (with 3 respect to a partner's distributive share) shall be operative 4 5 for purposes of this chapter; except that section 704(b)(2) shall not apply to: 6 [(1) Allocations of the high technology business investment 7 tax credit allowed by section 235-110.9; 8 9 (2) Allocations of net operating loss pursuant to section 10 235-111.5; (3) (1) Allocations of the attractions and educational 11 facilities tax credit allowed by section 235-110.46; 12 13 or $\left[\frac{4}{4}\right]$ (2) Allocations of low-income housing tax credits 14 among partners under section 235-110.8." 15 Section 235-110.9, Hawaii Revised Statutes, is SECTION 2. 16 amended to read as follows: 17

S.B. NO. **974**

2	credit.	(a) There shall be allowed to each taxpayer subject to
3	the taxes	imposed by this chapter a high technology business
4	investmen	t tax credit that shall be deductible from the
5	taxpayer'	s net income tax liability, if any, imposed by this
6	chapter for the taxable year in which the investment was made	
7	and the f	ollowing four years provided the credit is properly
8	claimed.	The tax credit shall be as follows:
9	(1)	In the year the investment was made, thirty-five per
10		cent;
11	(2)	In the first year following the year in which the
12		investment was made, twenty-five per cent;
13	(3)	In the second year following the investment, twenty
14		per cent;
15	(4)	In the third year following the investment, ten per
16		cent; and
17	(5)	In the fourth year following the investment, ten per
18		cent;
19	of the in	vestment made by the taxpayer in each qualified high
20	technolog	y business, up to a maximum allowed credit in the year
21	the inves	tment was made, \$700,000; in the first year following
22	the year	in which the investment was made, \$500,000; in the

"§235-110.9 High technology business investment tax

- 1 second year following the year in which the investment was made,
- 2 \$400,000; in the third year following the year in which the
- 3 investment was made, \$200,000; and in the fourth year following
- 4 the year in which the investment was made, \$200,000.
- 5 (b) The credit allowed under this section shall be claimed
- 6 against the net income tax liability for the taxable year. For
- 7 the purpose of this section, "net income tax liability" means
- 8 net income tax liability reduced by all other credits allowed
- 9 under this chapter. By accepting an investment for which the
- 10 credit allowed under this section may be claimed, a qualified
- 11 high technology business consents to the public disclosure of
- 12 the qualified high technology business' name and status as a
- 13 beneficiary of the credit under this section.
- 14 (c) If the tax credit under this section exceeds the
- 15 taxpayer's income tax liability for any of the five years that
- 16 the credit is taken, the excess of the tax credit over liability
- 17 may be used as a credit against the taxpayer's income tax
- 18 liability in subsequent years until exhausted. Every claim,
- 19 including amended claims, for a tax credit under this section
- 20 shall be filed on or before the end of the twelfth month
- 21 following the close of the taxable year for which the credit may

s.B. NO. **974**

shall constitute a waiver of the right to claim the credit. 2 If at the close of any taxable year in the five-year 3 4 period in subsection (a): The business no longer qualifies as a qualified high 5 (1)technology business; The business or an interest in the business has been 7 (2) 8 sold by the taxpayer investing in the qualified high technology business; or 9 The taxpayer has withdrawn the taxpayer's investment (3) 10 wholly or partially from the qualified high technology 11 business: 12 the credit claimed under this section shall be recaptured. 13 recapture shall be equal to [tem] fifty per cent of the amount 14 of the total tax credit claimed under this section in the 15 preceding two taxable years. The amount of the credit 16 **17** recaptured shall apply only to the investment in the particular qualified high technology business that meets the requirements 18 of paragraph (1), (2), or (3). The recapture provisions of this 19 subsection shall not apply to a tax credit claimed for a 20 qualified high technology business that does not fall within the 21 provisions of paragraph (1), (2), or (3). The amount of the 22

be claimed. Failure to comply with the foregoing provision

<u>S</u>.B. NO. <u>974</u>

2	added to	the taxpayer's tax liability for the taxable year in
3	which the	recapture occurs under this subsection.
4	(e)	Every taxpayer, before [March 31] April 1 of each year
5	in which	an investment in a qualified high technology business
6	was made	in the previous taxable year, shall submit a written,
7	certified	statement to the director of taxation identifying:
8	(1)	Qualified investments, if any, expended in the
9		previous taxable year; and
10	(2)	The amount of tax credits claimed pursuant to this
11		section, if any, in the previous taxable year.
12	(f)	The department shall:
13	(1)	Maintain records of the names and addresses of the
14		taxpayers claiming the credits under this section and
15		the total amount of the qualified investment costs
16		upon which the tax credit is based;
17	(2)	Verify the nature and amount of the qualifying
18		investments;
19	(3)	Total all qualifying and cumulative investments that
20		the department certifies; and
21	(4)	Certify the amount of the tax credit for each taxable
22		year and cumulative amount of the tax credit.

recaptured tax credit determined under this subsection shall be

<u>S</u>.B. NO. <u>974</u>

1	Upon each determination made under this subsection, the		
2	department shall issue a certificate to the taxpayer verifying		
3	information submitted to the department, including qualifying		
4	investment amounts, the credit amount certified for each taxable		
5	year, and the cumulative amount of the tax credit during the		
6	credit period. The taxpayer shall file the certificate with the		
7	taxpayer's tax return with the department.		
8	The director of taxation may assess and collect a fee to		
9	offset the costs of certifying tax credits claims under this		
10	section. All fees collected under this section shall be		
11	deposited into the tax administration special fund established		
12	under section 235-20.5.		
13	(g) As used in this section:		
14	["Investment tax credit allocation ratio" means, with		
15	respect to a taxpayer that has made an investment in a qualified		
16	high technology business, the ratio of:		
17	(1) The amount of the credit under this section that is,		
18	or is to be, received by or allocated to the taxpayer		
19	over the life of the investment, as a result of the		
20	investment; to		
21	(2) The amount of the investment in the qualified high		
22	technology business.]		

<u>S.B. NO.</u> <u>974</u>

1	"Qualified high technology business" means a business,
2	employing or owning capital or property, or maintaining an
3	office, in this State; provided that:
4	(1) More than [fifty] seventy-five per cent of its total
5	business activities are qualified research[; and
6	provided further that the business conducts more than
7	seventy five per cent of its qualified research]
. 8	activities conducted in this State; and
9	(2) More than seventy-five per cent of its [gross income
10	is derived from qualified research; and provided
11	further that this income is received from:
12.	(A) Products sold from, manufactured in, or produced
13	in this State; or
14	(B) Services performed in this State.] workforce
15	conducting the qualified research activities is
16	comprised of employees or independent contractors
17	physically performing services in this State.
18	"Qualified research" means [the same as defined in section
19	235-7.3.] the same as in section 41(d) of the Internal Revenue
20	Code.
21	[(h) Common law principles, including the doctrine of
22	economic substance and business nurness shall apply to any

18

<u>S</u>.B. NO. <u>974</u>

satisfies the doctrine of economic substance and business 2 purpose to the extent that the special allocation of the high 3 4 technology business tax credit has an investment tax credit ratio of 1.5 or less of credit for every dollar invested. 5 6 Transactions for which an investment tax credit allocation ratio greater than 1.5 but not more than 2.0 of credit for every 7 dollar invested and claimed may be reviewed by the department 8 9 for applicable doctrines of economic substance and business 10 purpose. Businesses claiming a tax credit for transactions with 11 investment tax credit allocation ratios greater than 2.0 of 12 credit for every dollar invested shall substantiate economic 13 14 merit and business purpose consistent with this section.] $\left[\frac{1}{1}\right]$ (h) This section shall not apply to taxable years 15 beginning after December 31, 2010." 16 SECTION 3. Statutory material to be repealed is bracketed 17

and stricken. New statutory material is underscored.

investment. There exists a presumption that a transaction

1	SECTION 4. This Act shall take effect upon approval and
2	shall apply to investments made on or after July 1, 2009.
3	
4	INTRODUCED BY:
5	BY REQUEST

Report Title:

Income Tax; High Technology Business Investment Tax Credit Amendments

Description:

Amends the High Technology Investment credit, also known as Act 221, to align the statute to its original intent to encourage investment in innovative, research-oriented high technology companies that create jobs and promote economic diversification in Hawaii.

JUSTIFICATION SHEET

DEPARTMENT:

Taxation

TITLE:

A BILL FOR AN ACT RELATING TO HIGH TECHNOLOGY BUSINESS INVESTMENT TAX CREDIT.

PURPOSE:

Makes various amendments to the high technology business investment tax credit, including clarifying the definitions of qualified high technology business and qualified research, and conforms to Internal

Revenue Code (IRC) section 704(b).

MEANS:

Amend sections 235-2.45(d) and 235-110.9, Hawaii Revised Statutes (HRS).

JUSTIFICATION:

The importance of promoting innovation and research-based activities was recognized with the enactment of several ground-breaking tax credits and programs intended to promote growth in technology and other innovation-related sectors. Beginning with Act 178, Session Laws of Hawaii 1999, the State vigorously encouraged the development of high technology businesses in order to further diversify its economy, attract former residents to return home, and develop business sectors with better paying jobs.

Act 178 was followed by Act 221, Session Laws of Hawaii 2001 (Act 221), which provided for what is believed to be the only one hundred percent tax credit available for investments into businesses conducting high technology research-related activities. Act 221 provided financial backing for these companies by attracting capital from both local and foreign sources through government incentives. While recognizing the effect that government incentives had in boosting Hawaii's technology industry, it is critical that the State review every incentive, including the incentive contained in this legislation, for effectiveness and to ensure that the intended benefits have come to

fruition. Essentially, two questions need to be answered: 1) whether the State should sustain the current level of commitment—a commitment unmatched by any other jurisdiction—to one industry; and 2) whether those who benefit from this legislative commitment have provided the State with the return on its investment in light of original intent.

As such, this measure ensures fairness and accountability by providing incentives to technology businesses involved in research and development as clearly defined in the Federal tax codes and extensive tax case law.

This measure continues to provide a one hundred percent nonrefundable income tax credit for investment in a qualified high technology business. This legislation limits the credit amount to one hundred percent of a taxpayer's investment rather than allowing for credit "multiples" received in addition to the amount invested. While Act 221 was not intended to be a windfall, investment practices have allowed investors to receive back well beyond what they actually risk.

Also, this measure clarifies the type of research that must be conducted in order for a business to qualify for investments. measure expressly clarifies that a business' activities must be "qualified research" as defined under section 41(d) of the IRC. Section 41(d) of the IRC is the best definition for identifying the types of activities contemplated by the legislature through Act 221 and its predecessors. As a general matter, research that qualifies under this legislation are those research activities: (1) undertaken for the purpose of discovering information that is technological in nature; (2) intended to be useful as a business component of the company; and (3) which involves a process of This measure takes effect upon approval and applies to investments made on or after July 1, 2009.

Impact on the public: Taxpayers that invest in qualified high technology businesses will be entitled to claim this credit. investing after the effective date will be entitled to a 100 percent tax credit allowable under current law. There will no longer be credit allocations without regard to substantial economic effect. Recapture will be increased from ten per cent of credits claimed in the two prior taxable years to fifty per cent. A qualified high technology business will only qualify if it conducts at least seventy-five per cent of its business activities in qualified research as defined under section 41(d) of the IRC. To be a qualified high technology business, at least seventy-five per cent of its workforce conducting research must be with employees or independent contractors in Hawaii.

Impact on the department and other agencies: The Department of Taxation will be responsible for administering this credit.

GENERAL FUND:

\$21,000,000 revenue gain for fiscal year 2009-2010; \$45,000,000 revenue gain for fiscal year 2010-2011.

OTHER FUNDS:

None.

PPBS PROGRAM DESIGNATION:

TAX-100.

OTHER AFFECTED AGENCIES:

None.

EFFECTIVE DATE:

Upon approval applying to investments received on or after July 1, 2009.