## A BILL FOR AN ACT

RELATING TO THE TRANSFER OF HOMELESS PROGRAMS WITHIN THE DEPARTMENT OF HUMAN SERVICES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The purpose of this Act is to transfer the
- 2 functions and duties of the homeless programs branch of the
- 3 Hawaii public housing authority, an agency attached to the
- 4 department of human services, to the benefit, employment, and
- 5 support services division of the department of human services.
- 6 The benefit, employment, and support services division is the
- 7 appropriate place within the department of human services to
- .8 embed homeless programs since the division offers programs that
- 9 give homeless individuals the tools to attain self-sufficiency,
- 10 such as employment and job training, child care, and general
- 11 assistance. This realignment will improve the department of
- 12 human services' coordination and delivery of homeless services
- 13 to Hawaii's homeless population, both individuals and families.
- 14 SECTION 2. Chapter 346, Hawaii Revised Statutes, is
- 15 amended by adding a new part to be appropriately designated and
- 16 to read as follows:

. 1	"PART . HOMELESS PROGRAMS
2	§346-A Definitions. As used in this part, unless the
3	context otherwise requires:
4	"Donor" means any individual, partnership, corporation,
5	joint-stock company, unincorporated organization, foundation,
6	estate, trust, or any other person or firm that donates money,
7	real property, goods, or services to a homeless facility or any
8	other program for the homeless authorized by this part,
9	including members of any governing body, trustees, officers,
10	partners, principals, stockholders, members, managers,
11	employees, contractors, agents of these entities, or any person
12	who was involved with the donation.
13	"Emergency shelter" means a homeless facility designed to
14	provide temporary shelter and appropriate and available services
15	to homeless families or individuals for a specified period of
16	time.
17	"Homeless" means:
18	(1) An individual or family who lacks a fixed, regular,
19	and adequate night-time residence; or
20	(2) An individual or family who has a primary night-time

residence that is:

Ţ	(A)	A supervised publicly of privately operated
2		shelter designed to provide temporary living
3	•	accommodations;
4	(B)	An institution that provides temporary residence
5		for individuals intended to be institutionalized;
6		or
7	· (C)	A public or private place not designed for or
8		ordinarily used as sleeping accommodations for
9		human beings.
10	This term does	not include any individual imprisoned or
11	otherwise deta	ined under an Act of Congress or a state law.
12	"Homeless	facility" means a development designed to provide
13	shelter for ho	meless families or individuals pursuant to this
14	part, or to fa	cilitate any other homeless program authorized by
15	this part, and	may include emergency or transitional shelters.
16	"Homeless	shelter stipend" means a payment to a provider
17	agency or to t	he department on behalf of a homeless family or
18	individual to	assist with the costs of operating a homeless
19	facility and p	roviding appropriate services.
20	"Provider	agency" means an organization, including its
21	governing boar	d, officers, employees, contractors, or agents,
22	contracted by	the department to provide labor and services to
	SB910 HD2 HMS	2010-1589

- 1 any homeless facility or any other program for the homeless
- 2 authorized by this part that is:
- 3 (1) A for-profit organization incorporated under the laws
  4 of the State; or
- 5 (2) A nonprofit organization determined by the Internal 6 Revenue Service to be exempt from the federal income 7 tax; that has a governing board whose members have no material conflict of interest and who serve without 8 9 compensation, and that has adopted bylaws or policies 10 that describe the manner in which business is 11 conducted, including policies that relate to nepotism 12 and management of potential conflict of interest 13 situations.
- "Transitional shelter" means a homeless facility designed
  to provide temporary shelter and appropriate and available
  services to homeless families or individuals for up to twentyfour months, pursuant to rule.
- 18 §346-B Duties. (a) The department of human services
  19 shall administer and operate homeless facilities and any other
  20 program for the homeless authorized by this part; establish
  21 programs for the homeless; and take any other actions necessary
  22 to effectuate the purposes of this part.

- 1 (b) The department shall adopt rules pursuant to chapter
- 2 91 for the purposes of this part; provided that these rules, or
- 3 any rules relating directly to homelessness authorized by any
- 4 statute, shall be exempt from the public notice, public hearing,
- 5 and gubernatorial approval requirements of chapter 91 and shall
- 6 take effect immediately upon filing with the office of the
- 7 lieutenant governor.
- 8 §346-C Exception to liability for donors. (a) Any donor
- 9 who gives money to a provider agency, to a homeless facility to
- 10 or through the department, or for any other program for the
- 11 homeless authorized by this part shall not be liable for any
- 12 civil damages resulting from the donation.
- 13 (b) Any donor who gives land and improvements, or who
- 14 leases land and improvements at a nominal consideration, to a
- 15 provider agency, to a homeless facility to or through the
- 16 department, or for any other program for the homeless authorized
- 17 by this part shall not be liable for any civil damages resulting
- 18 from the donation, except as may result from the donor's gross
- 19 negligence or wanton acts or omissions; provided that if the
- 20 donor at the time of donation gave the department a full
- 21 disclosure of all the dangers concerning the land and

- 1 improvements known to the donor, the donor shall not be liable
- 2 for any civil damages resulting from the donation.
- 3 (c) Any donor who, in good faith and without remuneration
- 4 or expectation of remuneration, provides services or materials
- 5 used to build and construct a facility for the homeless, or who
- 6 renovates, repairs, or maintains an existing or acquired
- 7 facility for the homeless, or who provides shelter to homeless
- 8 persons, shall not be liable for any civil damages resulting
- 9 from the donor's acts or omissions, except for damages resulting
- 10 from the donor's gross negligence relating to the donation.
- 11 (d) The department shall be responsible for inspecting,
- 12 reviewing, analyzing, qualifying, and determining that the land,
- 13 structures, materials, or services donated to the department for
- 14 use by the department in facilities for the homeless are
- 15 reasonably safe for public use.
- 16 §346-D Contract or conveyance to the department.
- 17 Notwithstanding any other law to the contrary, the board of land
- 18 and natural resources or other state agency holding lands and
- 19 improvements may contract or otherwise convey at a nominal
- 20 consideration, by direct negotiation and without recourse to
- 21 public auction, the land and improvements, or the management,
- 22 operation, and administrative responsibility over the land and

- 1 improvements, to the department or its designee. The land and
- 2 improvements shall be used by the department or its designee for
- 3 homeless facilities or for any other program for the homeless
- 4 authorized by this part.
- 5 §346-E Program administration. To the extent that
- 6 appropriations are made available, the department may contract
- 7 with a provider agency to administer homeless facilities or any
- 8 other program for the homeless created by this part. The
- 9 selection of provider agencies to administer homeless facilities
- 10 or any other program for the homeless authorized by this part
- 11 shall not be subject to chapters 42F, 102, and 103. The
- 12 selection of provider agencies shall be subject to qualifying
- 13 standards and criteria established by rule.
- 14 The provider agency shall be qualified by the department to
- 15 operate and manage a homeless facility or any other program for
- 16 the homeless authorized by this part pursuant to standards and
- 17 criteria established by rules for eligibility.
- 18 §346-F Time limits. To the extent that appropriations are
- 19 made available, a provider agency shall provide shelter or any
- 20 other program assistance authorized by this part to eligible
- 21 homeless families and homeless individuals not later than three
- 22 days after a vacancy occurs, or such time as is set by rule,

- 1 which shall not be later than seven days after they apply and
- 2 qualify for the shelter or other program assistance. These time
- 3 limits may be waived at the discretion of the department for a
- 4 maximum period of fourteen days for the purpose of implementing
- 5 repairs to the subject shelter that the department deems major
- 6 or extensive.
- 7 §346-G Determination of eligibility and need. (a) The
- 8 provider agency operating and managing a homeless facility or
- 9 any other program for the homeless authorized by this part, or
- 10 the department operating and managing its own homeless facility,
- 11 shall be responsible for determining if an applicant is eligible
- 12 for shelter or other services at the homeless facility or
- 13 through any other program for the homeless, pursuant to
- 14 standards and criteria established by rule.
- 15 (b) The provider agency or the department operating and
- 16 managing its own homeless facility shall determine the degree of
- 17 need for each homeless family or individual and, in its
- 18 determination, shall consider the resources available and the
- 19 number of potential eligible applicants in the area served by
- 20 the homeless facility or other program for the homeless
- 21 authorized by this part.

- 1 (c) The department may establish by rule standards and
- 2 criteria for eligibility, need, and priority for each program;
- 3 provided that the department may establish by rule exceptions to
- 4 these eligibility requirements based on special circumstances.
- 5 §346-H Abuse of assistance. (a) The provider agency
- 6 operating and managing a homeless facility or any other program
- 7 for the homeless authorized by this part, or the department
- 8 operating and managing its own homeless facility, shall be
- 9 responsible for determining whether a participant is no longer
- 10 eligible for shelter or other services at the homeless facility
- 11 or for any other program for the homeless, pursuant to standards
- 12 and criteria established by rule.
- (b) Pursuant to rule and the right of due process, the
- 14 department or its designee, or provider agencies together with
- 15 the department, may act to bar homeless families or individuals
- 16 from participating further in any homeless facility or services,
- 17 may issue a writ of possession, and take other actions as
- 18 provided by rule.
- 19 The enforcement of a writ of possession shall be effected
- 20 either by an officer appointed by the department, who shall have
- 21 all of the powers of a police officer for all action in
- 22 connection with the enforcement of the writ, or any other law

- 1 enforcement officer of the State or any county, whose duty it
- 2 shall be to enforce the writ. The person enforcing the writ
- 3 shall remove all persons from the premises and put the
- 4 department or its designee, or the provider agency designated by
- 5 the department, in full possession thereof.
- 6 Upon eviction, the household goods and personal effects of
- 7 the person against whom the writ is entered, and those of any
- 8 persons using the premises incident to the person's holding, may
- 9 be removed from the premises immediately and sold or otherwise
- 10 disposed of by the department or its designee or the provider
- 11 agency. The department or its designee or the provider agency
- 12 shall have a lien on the property so removed for the expenses
- 13 incurred in moving the property.
- (c) Any person who enters or remains unlawfully in or upon
- 15 the premises or living quarters of any homeless facility or any
- 16 other program for the homeless authorized by this part, after
- 17 reasonable warning or request to leave by that provider agency's
- 18 agents, the department or its designee, or a police officer,
- 19 shall be guilty of a misdemeanor; provided that the offense in
- 20 this subsection shall be in addition to any other applicable
- 21 offense in the Hawaii Penal Code. A warning or request shall
- 22 only be issued if the person has engaged in unlawful conduct or

## S.B. NO. S.D. 1

- 1 has violated house rules and regulations. The house rules shall
- 2 be reasonable and a copy shall be provided to each tenant or
- 3 participant. The warning or request shall supersede any
- 4 invitation by a tenant or participant at the shelter, facility,
- 5 or program to that person to visit the premises or living
- 6 quarters.
- 7 §346-I Exemptions. (a) Any compensation received by a
- 8 provider agency for services rendered to homeless families or
- 9 individuals, or in operating or managing a homeless facility
- 10 authorized by this part, is exempt from taxation under chapter
- **11** 237.
- (b) Any county mayor may exempt, by executive order,
- 13 donors and provider agencies from real property taxes, water and
- 14 sewer development fees, rates collected for water supplied to
- 15 consumers and for use of sewers, and any other county taxes,
- 16 charges, or fees; provided that any county may enact ordinances
- 17 to regulate the exemptions granted by this subsection.
- 18 (c) Any provider agency operating or managing a homeless
- 19 facility or any other program for the homeless authorized by
- 20 this part is exempt, for purposes of those facilities or
- 21 programs, from any requirements contained in part VIII of
- 22 chapter 346 and chapters 467 and 521.

SB910 HD2 HMS 2010-1589

1	§346-	J Emergency or transitional shelter volunteers. (a)
2	For the pu	rposes of this section, "emergency or transitional
3	shelter vo	lunteer" means an individual who:
4	(1)	Is a tenant at an emergency or transitional shelter
5		administered pursuant to this part;
6	(2)	Is not an employee of the provider agency operating or
7		managing the shelter;
8	(3)	Is under the direction of the provider agency
9		operating or managing the shelter and not the .
10		department or the State; and
11	(4)	Provides up to eighty hours of volunteer labor or
12		services per month to the provider agency operating or
13		managing the shelter, notwithstanding payment of
14		stipends or credits for the labor and services.
15	(b)	Provider agencies may accept labor and services from
16	emergency	or transitional shelter volunteers.
17	(c)	In addition to any exemptions granted to nonpaid
18	labor, eme	rgency or transitional shelter volunteers who
19	acknowledg	e in writing that they are emergency or transitional
20	shelter vo	lunteers shall not be construed to be in the employ of
21	the provid	er agency operating or managing the shelter. The

volunteers' labor and services provided to the provider agency

- 1 operating or managing the shelter shall not be construed to
- 2 constitute employment, and the volunteers shall not be construed
- 3 to be employees of the provider agency operating or managing the
- 4 shelter, under any labor law.
- 5 §346-K Annual performance audits. (a) The department
- 6 shall require any provider agency that dispensed shelter or
- 7 assistance for any homeless facility or any other program for
- 8 the homeless authorized by this part to submit to the department
- 9 a financial audit and report when requested, but no later than
- 10 every three years. The audit shall be conducted by a certified
- 11 public accounting firm. This audit and report shall contain
- 12 information specific to the funds received under state homeless
- 13 program contracts. The audit shall include recommendations to
- 14 address any problems found.
- 15 (b) Continuing contracts with provider agencies to
- 16 participate in any program for the homeless authorized by this
- 17 part shall require that the provider agency address the
- 18 recommendations made by the auditing agency, subject to
- 19 exceptions as set by the department.
- 20 (c) Failure to carry out the recommendations made by the
- 21 auditing agency may be grounds for the department to bar a
- 22 provider agency from further contracts for programs authorized

- 1 by this part until the barred provider has addressed all
- 2 deficiencies.
- 3 §346-L Provider agency and donor cooperation are not in
- 4 restraint of trade. No provider agency or any other agency, or
- 5 donor or donors, or method or act thereof that complies with
- 6 this part shall be deemed a conspiracy or combination in
- 7 restraint of trade or an illegal monopoly, or an attempt to
- 8 lessen competition or fix prices arbitrarily; or the creation of
- 9 a combination or pool, or to accomplish any improper or illegal
- 10 purpose. Any cooperation or agreement established pursuant to
- 11 rule shall not be considered as illegal, in restraint of trade,
- 12 or as part of a conspiracy or combination to accomplish an
- 13 illegal purpose or act.
- 14 §346-M Construction of part. If there is any conflict
- 15 between this part and any other law, this part shall control.
- 16 §346-N Homeless shelter stipends. (a) The stipend limits
- 17 per shelter unit of zero bedrooms shall be adjusted by the
- 18 department annually on the first day of July pursuant to
- 19 standards established by rule, which may consider changes in the
- 20 cost of operating homeless facilities, the fair market rents,
- 21 the consumer price index, or other relevant factors. A "shelter
- 22 unit of zero bedrooms" means a living unit that is a studio unit

# S.B. NO. 910 H.D. 2

- 1 or a single-room occupancy unit. The homeless shelter stipend
- 2 at transitional shelters for larger shelter units shall be
- 3 proportional to the difference in unit size.
- 4 (b) The department may make or may contract to make
- 5 homeless shelter stipend payments on behalf of one or more
- 6 homeless families or individuals to a provider agency operating
- 7 or managing an emergency or transitional shelter or, if the
- 8 department itself operates and manages a homeless facility, to
- 9 the department in amounts and under circumstances as provided by
- 10 rule. The contract may specify a minimum total amount of
- 11 homeless shelter stipends to be received by a provider agency
- 12 for making its shelter and services available to eligible
- 13 homeless families or individuals.
- 14 (c) In making homeless shelter stipend payments to a
- 15 provider agency, the department may establish minimum services
- 16 to be provided by the provider agency to homeless families or
- 17 individuals at the provider agency's shelter. The department
- 18 may also direct provider agencies to establish and manage a
- 19 savings account program as described in subsection (d).
- 20 Additionally, the department may direct provider agencies to
- 21 subcontract for outreach services from other private agencies
- 22 specializing in programs for the unsheltered homeless.



## S.B. NO. S.D. 1

- 1 (d) Provider agencies and the department may establish and
- 2 collect shelter and services payments from homeless families or
- 3 individuals in addition to the amount received in homeless
- 4 shelter stipend payments pursuant to rule. Provider agencies
- 5 and the department may also set aside a portion of the payments
- 6 in a savings account to be made available to homeless families
- 7 or individuals when these families and individuals vacate the
- 8 shelter.
- 9 §346-0 Temporary emergency shelter. (a) In addition to
- 10 any other duties prescribed by law, the department shall
- 41 develop, in consultation with the four counties, a procedure for
- 12 identifying locations that shall be used for temporary emergency
- 13 shelters for homeless individuals and families. The department
- 14 shall actively partner with and monitor the efforts of the
- 15 counties.
- (b) Each county shall be responsible for partnering with
- 17 nonprofit organizations to locate, designate, and maintain the
- 18 areas that shall be used for temporary emergency shelters. The
- 19 designated locations may include private, county, state, and
- 20 federal lands.
- 21 §346-P Additional powers. The powers conferred upon the
- 22 department by this part shall be in addition and supplemental to

- 1 the powers conferred by any other law, and nothing in this part
- 2 shall be construed as limiting any powers, rights, privileges,
- 3 or immunities conferred."
- 4 SECTION 3. Section 46-1.5, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "§46-1.5 General powers and limitation of the counties.
- 7 Subject to general law, each county shall have the following
- 8 powers and shall be subject to the following liabilities and
- 9 limitations:
- 10 (1) Each county shall have the power to frame and adopt a
- 11 charter for its own self-government that shall
- 12 establish the county executive, administrative, and
- 13 legislative structure and organization, including but
- not limited to the method of appointment or election
- of officials, their duties, responsibilities, and
- 16 compensation, and the terms of their office;
- 17 (2) Each county shall have the power to provide for and
- 18 regulate the marking and lighting of all buildings and
- other structures that may be obstructions or hazards
- 20 to aerial navigation, so far as may be necessary or
- 21 proper for the protection and safeguarding of life,
- health, and property;

1	(3)	Each county shall have the power to enforce all claims
2		on behalf of the county and approve all lawful claims
3		against the county, but shall be prohibited from
4		entering into, granting, or making in any manner any
5		contract, authorization, allowance payment, or
6		liability contrary to the provisions of any county
7		charter or general law;
8	(4)	Each county shall have the power to make contracts and
9		to do all things necessary and proper to carry into
10	-	execution all powers vested in the county or any
11		county officer;
12	(5)	Each county shall have the power to:
13		(A) Maintain channels, whether natural or artificial,
14		including their exits to the ocean, in suitable
15		condition to carry off storm waters;
16		(B) Remove from the channels, and from the shores and
17		beaches, any debris that is likely to create an
18		unsanitary condition or become a public nuisance;
19		provided that, to the extent any of the foregoing
20		work is a private responsibility, the
21		responsibility may be enforced by the county in

lieu of the work being done at public expense;

1		(C)	construct, acquire by gift, purchase, or by the
2			exercise of eminent domain, reconstruct, improve,
3			better, extend, and maintain projects or
4			undertakings for the control of and protection
5			against floods and flood waters, including the
6			power to drain and rehabilitate lands already
7	•		flooded; and
8		(D)	Enact zoning ordinances providing that lands
9			deemed subject to seasonable, periodic, or
10			occasional flooding shall not be used for
11			residence or other purposes in a manner as to
12			endanger the health or safety of the occupants
13			thereof, as required by the Federal Flood
14			Insurance Act of 1956 (chapter 1025, Public Law
15		٠	1016);
16	(6)	Each	county shall have the power to exercise the power
17		of c	ondemnation by eminent domain when it is in the
18		publ	ic interest to do so;
19	(7)	Each	county shall have the power to exercise
20		regu	latory powers over business activity as are
21		assi	gned to them by chapter 445 or other general law;

	(0)	Each country shall have the power to lik the rees and
2		charges for all official services not otherwise
3		provided for;
4	(9)	Each county shall have the power to provide by
5		ordinance assessments for the improvement or
6		maintenance of districts within the county;
7	(10)	Except as otherwise provided, no county shall have the
8		power to give or loan credit to, or in aid of, any
9		person or corporation, directly or indirectly, except
10		for a public purpose;
11	(11)	Where not within the jurisdiction of the public
12		utilities commission, each county shall have the power
13		to regulate by ordinance the operation of motor
14		vehicle common carriers transporting passengers within
15		the county and adopt and amend rules the county deems
16		necessary for the public convenience and necessity;
17	(12)	Each county shall have the power to enact and enforce
18		ordinances necessary to prevent or summarily remove
19		public nuisances and to compel the clearing or removal
20		of any public nuisance, refuse, and uncultivated

undergrowth from streets, sidewalks, public places,

and unoccupied lots. In connection with these powers,

21

#### S.B. NO. 910 S.D. 1 H.D. 2

1		each county may impose and enforce liens upon the
2		property for the cost to the county of removing and
3		completing the necessary work where the property
4		owners fail, after reasonable notice, to comply with
5		the ordinances. The authority provided by this
6		paragraph shall not be self-executing, but shall
7		become fully effective within a county only upon the
8		enactment or adoption by the county of appropriate and
9		particular laws, ordinances, or rules defining "public
10		nuisances" with respect to each county's respective
11		circumstances. The counties shall provide the
12		property owner with the opportunity to contest the
13		summary action and to recover the owner's property;
14	(13)	Each county shall have the power to enact ordinances
15		deemed necessary to protect health, life, and
16		property, and to preserve the order and security of
17		the county and its inhabitants on any subject or
18		matter not inconsistent with, or tending to defeat,
19		the intent of any state statute where the statute does
20		not disclose an express or implied intent that the
21		statute shall be exclusive or uniform throughout the
22		State;

1	(14)	Each county shall have the power to:
2		(A) Make and enforce within the limits of the county
3		all necessary ordinances covering all:
4		(i) Local police matters;
5		(ii) Matters of sanitation;
6		(iii) Matters of inspection of buildings;
7		(iv) Matters of condemnation of unsafe
8		structures, plumbing, sewers, dairies, milk,
9		fish, and morgues; and
10		(v) Matters of the collection and disposition of
11		rubbish and garbage;
12	÷	(B) Provide exemptions for homeless facilities and
13		any other program for the homeless authorized by
14		part of chapter [356D,] 346 for all matters
15	·	under this paragraph;
16		(C) Appoint county physicians and sanitary and other
17		inspectors as necessary to carry into effect
18		ordinances made under this paragraph, who shall
19		have the same power as given by law to agents of
20		the department of health, subject only to
21		limitations placed on them by the terms and
22		conditions of their appointments; and

		(b) Fix a policity for the violation of any ordinance
2		which penalty may be a misdemeanor, petty
3		misdemeanor, or violation as defined by general
4		law;
. 5	(15)	Each county shall have the power to provide public
6		pounds; to regulate the impounding of stray animals
7		and fowl, and their disposition; and to provide for
8		the appointment, powers, duties, and fees of animal
9		control officers;
10	(16)	Each county shall have the power to purchase and
11		otherwise acquire, lease, and hold real and personal
12		property within the defined boundaries of the county
13		and to dispose of the real and personal property as
14		the interests of the inhabitants of the county may
15		require, except that:
16		(A) Any property held for school purposes may not be
17		disposed of without the consent of the
18		superintendent of education;
19		(B) No property bordering the ocean shall be sold or
20		otherwise disposed of; and

1		(C) All proceeds from the sale of park lands shall be
2		expended only for the acquisition of property for
3		park or recreational purposes;
4	(17)	Each county shall have the power to provide by charter
5		for the prosecution of all offenses and to prosecute
6		for offenses against the laws of the State under the
7	i,	authority of the attorney general of the State;
8	(18)	Each county shall have the power to make
9		appropriations in amounts deemed appropriate from any
10		moneys in the treasury, for the purpose of:
11		(A) Community promotion and public celebrations;
12		(B) The entertainment of distinguished persons as may
13		from time to time visit the county;
14		(C) The entertainment of other distinguished persons,
15		as well as, public officials when deemed to be in
16		the best interest of the community; and
17		(D) The rendering of civic tribute to individuals
18		who, by virtue of their accomplishments and
19		community service, merit civic commendations,
20		recognition, or remembrance;
21	(19)	Each county shall have the power to:

1	(A)	Construct, purchase, take on lease, lease,
2		sublease, or in any other manner acquire, manage,
3		maintain, or dispose of buildings for county
4		purposes, sewers, sewer systems, pumping
5		stations, waterworks, including reservoirs,
6		wells, pipelines, and other conduits for
7		distributing water to the public, lighting
8		plants, and apparatus and appliances for lighting
9		streets and public buildings, and manage,
10		regulate, and control the same;
11	(B)	Regulate and control the location and quality of
12		all appliances necessary to the furnishing of
13		water, heat, light, power, telephone, and
14		telecommunications service to the county;
15	(C)	Acquire, regulate, and control any and all
16		appliances for the sprinkling and cleaning of the
17		streets and the public ways, and for flushing the
18		sewers; and
19	(D)	Open, close, construct, or maintain county
20		highways or charge toll on county highways;
21		provided that all revenues received from a toll

1		charge shall be used for the construction or
2		maintenance of county highways;
3	(20)	Each county shall have the power to regulate the
4		renting, subletting, and rental conditions of property
5		for places of abode by ordinance;
6	(21)	Unless otherwise provided by law, each county shall
7		have the power to establish by ordinance the order of
8		succession of county officials in the event of a
9		military or civil disaster;
10	(22)	Each county shall have the power to sue and be sued in
11		its corporate name;
12	(23:)	Each county shall have the power to establish and
13		maintain waterworks and sewer works; to collect rates
14		for water supplied to consumers and for the use of
15		sewers; to install water meters whenever deemed
16		expedient; provided that owners of premises having
17		vested water rights under existing laws appurtenant to
18		the premises shall not be charged for the installation
19		or use of the water meters on the premises; to take
20		over from the State existing waterworks systems,
21		including water rights, pipelines, and other

1	,	appu	rtenances belonging thereto, and sewer systems,
2		and	to enlarge, develop, and improve the same;
3	(24)	(A)	Each county may impose civil fines, in addition
4			to criminal penalties, for any violation of
5			county ordinances or rules after reasonable
6			notice and requests to correct or cease the
7			violation have been made upon the violator. Any
8			administratively imposed civil fine shall not be
9			collected until after an opportunity for a
10			hearing under chapter 91. Any appeal shall be
11			filed within thirty days from the date of the
12			final written decision. These proceedings shall
13			not be a prerequisite for any civil fine or
14			injunctive relief ordered by the circuit court;
15		(B)	Each county by ordinance may provide for the
16			addition of any unpaid civil fines, ordered by
17			any court of competent jurisdiction, to any
18			taxes, fees, or charges, with the exception of
19			fees or charges for water for residential use and
20			sewer charges, collected by the county. Each
21			county by ordinance may also provide for the
22			addition of any unpaid administratively imposed

### S.B. NO. S.D. 1 H.D. 2

1	civil fines, which remain due after all judicial
2	review rights under section 91-14 are exhausted,
3	to any taxes, fees, or charges, with the
4	exception of water for residential use and sewer
5	charges, collected by the county. The ordinance
6	shall specify the administrative procedures for
7	the addition of the unpaid civil fines to the
8	eligible taxes, fees, or charges and may require
9	hearings or other proceedings. After addition of
10	the unpaid civil fines to the taxes, fees, or
11	charges, the unpaid civil fines shall not become
12 .	a part of any taxes, fees, or charges. The
13	county by ordinance may condition the issuance or
14	renewal of a license, approval, or permit for
15	which a fee or charge is assessed, except for
16	water for residential use and sewer charges, on
17	payment of the unpaid civil fines. Upon
18	recordation of a notice of unpaid civil fines in
19	the bureau of conveyances, the amount of the
20	civil fines, including any increase in the amount
21	of the fine which the county may assess, shall
22	constitute a lien upon all real property or

### S.B. NO. S.D. 1 H.D. 2

1	rights to real property belonging to any person
2	liable for the unpaid civil fines. The lien in
3	favor of the county shall be subordinate to any
4	lien in favor of any person recorded or
5	registered prior to the recordation of the notice
6	of unpaid civil fines and senior to any lien
7	recorded or registered after the recordation of
8	the notice. The lien shall continue until the
9	unpaid civil fines are paid in full or until a
10	certificate of release or partial release of the
11	lien, prepared by the county at the owner's
12	expense, is recorded. The notice of unpaid civil
13	fines shall state the amount of the fine as of
14	the date of the notice and maximum permissible
15	daily increase of the fine. The county shall not
16	be required to include a social security number,
17	state general excise taxpayer identification
18	number, or federal employer identification number
19	on the notice. Recordation of the notice in the
20	bureau of conveyances shall be deemed, at such
21	time, for all purposes and without any further
22	action, to procure a lien on land registered in

1		land court under chapter 501. After the unpaid
2		civil fines are added to the taxes, fees, or
3		charges as specified by county ordinance, the
4		unpaid civil fines shall be deemed immediately
5		due, owing, and delinquent and may be collected
6		in any lawful manner. The procedure for
7		collection of unpaid civil fines authorized in
8		this paragraph shall be in addition to any other
9	-	procedures for collection available to the State
10		and county by law or rules of the courts;
11	(C)	Each county may impose civil fines upon any
12		person who places graffiti on any real or
13		personal property owned, managed, or maintained
14		by the county. The fine may be up to \$1,000 or
15		may be equal to the actual cost of having the
16		damaged property repaired or replaced. The
17		parent or guardian having custody of a minor who
18		places graffiti on any real or personal property
19		owned, managed, or maintained by the county shall
20		be jointly and severally liable with the minor

for any civil fines imposed hereunder. Any such

fine may be administratively imposed after an

21

#### S.B. NO. 910 S.D. 1

1	opportunity for a hearing under chapter 91, but
2	such a proceeding shall not be a prerequisite for
3	any civil fine ordered by any court. As used in
4	this subparagraph, "graffiti" means any
5	unauthorized drawing, inscription, figure, or
6	mark of any type intentionally created by paint,
7	ink, chalk, dye, or similar substances;
8	(D) At the completion of an appeal in which the
9	county's enforcement action is affirmed and upon
10	correction of the violation if requested by the
11	violator, the case shall be reviewed by the
12	county agency that imposed the civil fines to
13	determine the appropriateness of the amount of
14	the civil fines that accrued while the appeal
15	proceedings were pending. In its review of the
16	amount of the accrued fines, the county agency
17	may consider:
18	(i) The nature and egregiousness of the
19	violation;
20	(ii) The duration of the violation;
21	(iii) The number of recurring and other similar
22	violations;

1	(iv) Any effort taken by the violator to correct
2	the violation;
3	(v) The degree of involvement in causing or
4	continuing the violation;
5	(vi) Reasons for any delay in the completion of
6	the appeal; and
7	(vii) Other extenuating circumstances.
8	The civil fine that is imposed by administrative
9	order after this review is completed and the
10	violation is corrected shall be subject to
11	judicial review, notwithstanding any provisions
12	for administrative review in county charters;
13	(E) After completion of a review of the amount of
14	accrued civil fine by the county agency that
15	imposed the fine, the amount of the civil fine
16	determined appropriate, including both the
17	initial civil fine and any accrued daily civil
18	fine, shall immediately become due and
19	collectible following reasonable notice to the
20	violator. If no review of the accrued civil fine
21	is requested, the amount of the civil fine, not
22	to exceed the total accrual of civil fine prior

		to correcting the violation, sharr immediately
2		become due and collectible following reasonable
3		notice to the violator, at the completion of all
4		appeal proceedings;
5		(F) If no county agency exists to conduct appeal
6		proceedings for a particular civil fine action
7		taken by the county, then one shall be
8		established by ordinance before the county shall
9		impose the civil fine;
10	(25)	Any law to the contrary notwithstanding, any county
11		mayor, by executive order, may exempt [by executive
12		order] donors, provider agencies, homeless facilities
13		and any other program for the homeless under part
14		of chapter [356D] 346 from real property taxes, water
15		and sewer development fees, rates collected for water
16		supplied to consumers and for use of sewers, and any
17		other county taxes, charges, or fees; provided that
18		any county may enact ordinances to regulate and grant
19		the exemptions granted by this paragraph;
20	(26)	Any county may establish a captive insurance company
21		pursuant to article 19, chapter 431; and

1	(27)	Each county shall have the power to enact and enforce
2		ordinances regulating towing operations."
3	SECT	ION 4. Section 237-23, Hawaii Revised Statutes, is
4	amended by	y amending subsection (a) to read as follows:
5	"(a)	This chapter shall not apply to the following
6	persons:	
7	(1)	Public service companies as that term is defined in
8		section 239-2, with respect to the gross income,
9		either actual gross income or gross income estimated
10		and adjusted, that is included in the measure of the
11		tax imposed by chapter 239;
12	(2)	Public utilities owned and operated by the State or
13		any county, or other political subdivision thereof;
14	(3)	Fraternal benefit societies, orders, or associations,
15		operating under the lodge system, or for the exclusive
16		benefit of the members of the fraternity itself,
17		operating under the lodge system, and providing for
18		the payment of death, sick, accident, prepaid legal
19		services, or other benefits to the members of the
20		societies, orders, or associations, and to their
21		dependents;

1	(4)	Corporations, associations, trusts, or societies
2		organized and operated exclusively for religious,
3		charitable, scientific, or educational purposes, as
4		well as that of operating senior citizens housing
5		facilities qualifying for a loan under the laws of the
6		United States as authorized by section 202 of the
7		Housing Act of 1959, as amended, as well as that of
8		operating a prepaid legal services plan, as well as
9		that of operating or managing a homeless facility, or
10		any other program for the homeless authorized under
11		part [ <del>VII</del> ] of chapter [ <del>356D;</del> ] <u>346;</u>
12	(5)	Business leagues, chambers of commerce, boards of
13		trade, civic leagues, agricultural and horticultural
14		organizations, and organizations operated exclusively
15	•	for the benefit of the community and for the promotion
16		of social welfare that shall include the operation of
17		a prepaid legal service plan, and from which no profit
18		inures to the benefit of any private stockholder or
19		individual;
20	(6)	Hospitals, infirmaries, and sanitaria;
21	(7)	Cooperative associations incorporated under chapter

421 or Code section 521 cooperatives which fully meet

· 1	the	requirements of section 421-23, except Code
2	sect	tion 521 cooperatives need not be organized in
3	Hawa	aii; provided that:
4	(A)	The exemption shall apply only to the gross
5		income derived from activities that are pursuant
6		to purposes and powers authorized by chapter 421,
7		except those provisions pertaining to or
8		requiring corporate organization in Hawaii do not
9		apply to Code section 521 cooperatives;
10	(B)	The exemption shall not relieve any person who
11		receives any proceeds of sale from the
12		association of the duty of returning and paying
13		the tax on the total gross proceeds of the sales
14		on account of which the payment was made, in the
15		same amount and at the same rate as would apply
16		thereto had the sales been made directly by the
17		person, and all those persons shall be so
18		taxable; and
19	(C)	As used in this paragraph, "section 521
20		cooperatives mean associations that qualify as a
21		cooperative under section 521 (with respect to

cooperative under section 521 (with respect to

1		exemption of farmers' cooperatives from tax) of
2		the Internal Revenue Code of 1986, as amended;
3	(8)	Persons affected with Hansen's disease and kokuas,
4		with respect to business within the county of Kalawao;
5	(9)	Corporations, companies, associations, or trusts
6		organized for the establishment and conduct of
7		cemeteries no part of the net earnings of which inures
8		to the financial benefit of any private stockholder or
9		individual; provided that the exemption shall apply
10		only to the activities of those persons in the conduct
11		of cemeteries and shall not apply to any activity the
12		primary purpose of which is to produce income, even
13		though the income is to be used for or in the
14		furtherance of the exempt activities of those persons;
15		and ·
16	(10)	Nonprofit shippers associations operating under part
17		296 of the Civil Aeronautics Board Economic
18		Regulations."
19	SECT	ION 5. Section 346-152, Hawaii Revised Statutes, is
20	amended b	y amending subsection (a) to read as follows:
21	"(a)	Nothing in this part shall be construed to include:

1	(1)	A person caring for children related to the
2		caregiver by blood, marriage, or adoption;
3	(2)	A person, group of persons, or facility caring
4		for a child less than six hours a week;
5	(3)	A kindergarten, school, or program licensed by
6		the department of education;
7	(4)	A program that provides exclusively for a
8		specialized training or skill development for
9		children, including but not limited to programs
10		providing activities such as athletic sports,
11		foreign language, the Hawaiian language, dance,
12		drama, music, or martial arts;
<b>13</b> °	(5)	A multiservice organization or community
14		association, duly incorporated under the laws of
15		the State that operates for the purpose of
16		promoting recreation, health, safety, or social
17		group functions for eligible pupils in public and
18		private schools through seventeen years of age;
19	(6)	Programs for children four years of age and older
20		that operate for no more than two consecutive
21		calendar weeks in a three-month period;

1	(7)	A provider agency operating or managing a
2		homeless facility or any other program for
3		homeless persons authorized under part [VII of
4		chapter 356D; ];
5	. (8)	After-school, weekend, and summer recess programs
6		conducted by the department of education pursuant
7	,	to section 302A-408;
8	(9)	Child care programs for children five years of
9	•	age and older conducted by counties pursuant to
10		section 302A-408; provided that each county
11		adopts rules for its programs;
12	(10)	Any person who enters a home in a child caring
13		capacity and only cares for children who are of
14		that household; and
15	(11)	A person caring for two or fewer children
16		unrelated to the caregiver by blood, marriage, or
17		adoption."
18	SECTION 6	. Section 467-2, Hawaii Revised Statutes, is
19	amended to rea	d as follows:
20	"§467-2	Exceptions. The provisions requiring licensing as
21	a real estate 1	broker or salesperson shall not apply:

1	(1)	To any individual who, as owner of any real estate or
2		acting under power of attorney from the owner,
3		performs any of the acts enumerated in the definitions
4		of real estate broker and real estate salesperson with
5	·	reference to the real estate; provided that the term
6		"owner" as used in this paragraph shall not include
7		any individual engaged in the business of real estate
8		development or brokerage or include an individual who
9		acquires any interest in any real estate for the
10		purpose or as a means of evading the licensing
11		requirements of this chapter; and provided further
12	•	that the term individual "acting under power of
13		attorney" as used in this paragraph shall not include
14		any individual engaged in the business of real estate
15		development or brokerage or any individual who acts
16		under a power of attorney for the purpose or as a
17		means of evading the licensing requirements of this
18	`	chapter;
19	(2)	To any person acting as a receiver, trustee in

(2) To any person acting as a receiver, trustee in bankruptcy, personal representative, or trustee acting under any trust agreement, deed of trust, or will, or

**20** 

21

1		otherwise acting under any order of authorization of
2		any court;
3	(3)	To any individual who leases, offers to lease, rents,
4		or offers to rent, any real estate or the improvements
5		thereon of which the individual is the custodian or
6		caretaker;
7	(4)	To any person who manages, rents, or operates a hotel;
8		or
9	(5)	To any provider agency owning, leasing, operating, or
10		managing a homeless facility or any other program for
11		the homeless authorized under part [VII] of
12		chapter [ <del>356D.</del> ] <u>346.</u> "
13	SECT	ION 7. Section 480-11, Hawaii Revised Statutes, is
14	amended by	y amending subsection (d) to read as follows:
15	"(d)	This chapter shall not apply to:
16	(1)	Any provider agencies or donors under part [\frac{\fir}{\fir}}}}}}}{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac}{\firi}}}}}{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\f{
17		of chapter [ <del>356D;</del> ] <u>346;</u>
18	(2)	Any provider agency or donor method or act that
19		complies with part [ <del>VII</del> ] of chapter [ <del>356D;</del> ] <u>346;</u>
20		or
21	(3)	Any cooperation or agreement authorized pursuant to
22		rule under part [ <del>VII</del> ] of chapter [ <del>356D.</del> ] <u>346.</u> "

1	SECT	ION 8. Section 514A-14.5, Hawaii Revised Statutes, is
2	amended b	y amending subsection (c) to read as follows:
3	"(C)	This section shall not apply:
4	(1)	To apartments developed under chapter 201H, 346, or
5		356D;
6	(2)	To apartments in a mixed-use project developed under
7		chapter 206E that has a shared parking program
8		approved by the Hawaii community development
9		authority; provided that such a program shall require
10		the availability of the use of not less than one
11		parking space per apartment; and
12	(3)	To apartments designated in the declaration of
13		condominium property regime for hotel, time share,
14		transient vacation rental, or commercial use."
15	SECT	ION 9. Section 514A-108, Hawaii Revised Statutes, is
16	amended b	y amending subsection (a) to read as follows:
17	"(a)	This part shall not apply to a project developed
18	pursuant	to section 46-15 or 46-15.1, or chapter 53, 201H, 206,
19	346, or 3	56D; provided that the developer of the project may
20	elect to	be subject to this part through a written notification
21	to the co	mmission."

```
SECTION 10. Section 514B-99.5, Hawaii Revised Statutes, is
1
2
    amended by amending subsection (a) to read as follows:
3
               This subpart shall not apply to:
              A project developed pursuant to section 46-15 or
4
         (1)
              46-15.1, or chapter 53, 201H, 206, 346, or 356D;
5
6
              provided that the developer of the project may elect
7
              to be subject to this subpart through a written
              notification to the commission;
8
9
         (2)
              Condominium projects where the developer conveys all
10
              of the residential units in the project to a spouse,
11
              or family members related by blood, descent, or
12
              adoption; and
13
         (3)
              Condominium projects consisting of two or fewer
              units."
14
         SECTION 11. Section 521-7, Hawaii Revised Statutes, is
15
    amended to read as follows:
16
17
         "§521-7 Exclusions from application of chapter. Unless
18
    created solely to avoid the application of this chapter, this
19
    chapter shall not apply to:
20
         (1) Residence at an institution, whether public or
```

private, where residence is merely incidental to

21

1		detention or the provision of medical, geriatric,
2		educational, religious, or similar services;
3	(2)	Residence in a structure directly controlled and
4		managed by the University of Hawaii for housing
5	•	students or faculty of the University of Hawaii or
6		residence in a structure erected on land leased from
7	•	the University of Hawaii by a nonprofit corporation
8		for the exclusive purpose of housing students or
9		faculty of the University of Hawaii;
10	(3)	Occupancy under a bona fide contract of sale of the
11	N	dwelling unit or the property of which it is a part
12	}	where the tenant is, or succeeds to the interest of,
13		the purchaser;
14	(4)	Residence by a member of a fraternal organization in a
15		structure operated without profit for the benefit of
16		the organization;
17	(5)	Transient occupancy on a day-to-day basis in a hotel
18		or motel;
19	(6)	Occupancy by an employee of the owner or landlord
20		whose right to occupancy is conditional upon that
21		employment or by a pensioner of the owner or landlord
22		or occupancy for a period of up to four years

1		subsequent thereto, pursuant to a plan for the
2		transfer of the dwelling unit or the property of which
3		it is a part to the occupant;
4	(7)	A lease of improved residential land for a term of
5		fifteen years or more, measured from the date of the
6		commencement of the lease;
7	(8)	Occupancy by the prospective purchaser after an
8		accepted offer to purchase and prior to the actual
9		transfer of the owner's rights;
10	(9)	Occupancy in a homeless facility or any other program
11		for the homeless authorized under part [\frac{\fir}{\fir}}}}}}}}{\firac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac}\f{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\frac{\fr
12		chapter [ <del>356D;</del> ] <u>346;</u>
13	(10)	Residence or occupancy in a public housing project or
14		complex directly controlled, owned, or managed by the
15		Hawaii public housing authority pursuant to the
16		federal low rent public housing program; or
17	(11)	Residence or occupancy in a transitional facility for
18	·	abused family or household members."
19	SECT	ION 12. Chapter 356D, part VII, Hawaii Revised
20	Statutes,	is repealed.
21	SECT	ION 13. The department of human services shall
22	transfer	ten positions from the Hawaii public housing authority
	SB910 HD2	HMS 2010-1589

- 1 to the benefit, employment, and support services division to
- 2 carry out the purposes of this Act.
- 3 All officers and employees whose functions are transferred
- 4 by this Act shall be transferred with their functions and shall
- 5 continue to perform their regular duties upon their transfer,
- 6 subject to the state personnel laws and this Act. No officer or
- 7 employee of the State shall suffer any loss of salary,
- 8 seniority, prior service credit, vacation, sick leave, or other
- 9 employee benefit or privilege as a consequence of this Act.
- 10 In the event that an office or position held by an officer
- 11 or employee having tenure is abolished, the office or employee
- 12 shall remain in the employment of the State with the same pay
- 13 and classification and shall be transferred to some other office
- 14 or position for which the officer or employee is eligible under
- 15 the personnel laws of the State as determined by the director of
- 16 human resources development.
- 17 All appropriations, records, equipment, machines, files,
- 18 supplies, contracts, books, papers, documents, maps, and other
- 19 personal property heretofore made, used, acquired, or held by
- 20 the agencies, divisions, or offices transferred or placed for
- 21 administrative purposes under this Act relating to the functions

- 1 transferred to the department of human services shall be
- 2 transferred with the functions to which they relate.
- 3 All rules, policies, procedures, guidelines, and other
- 4 material adopted or developed by the agencies, divisions, or
- 5 offices transferred or placed for administrative purposes under
- 6 this Act, shall remain in full force and effect until amended or
- 7 repealed by the department of human services pursuant to chapter
- 8 91, Hawaii Revised Statutes; provided that the amended rules or
- 9 any new rules relating directly to homelessness adopted by the
- 10 department of human services shall be exempt from the public
- 11 notice, public hearing, and gubernatorial approval requirements
- 12 for chapter 91.
- 13 All deeds, leases, contracts, loans, agreements, permits,
- 14 or other documents executed or entered into by or on behalf of
- 15 the agencies, divisions, or offices transferred or placed for
- 16 administrative purposes with the department of human services by
- 17 this Act, shall remain in full force and effect.
- 18 The provisions of this section are to be liberally
- 19 construed to effectuate its purposes.
- 20 SECTION 14. All acts passed by the legislature during this
- 21 regular session of 2010, whether enacted before or after the
- 22 effective date of this Act, shall be amended to conform to this

SB910 HD2 HMS 2010-1589

- 1 Act unless such acts specifically provide that this Act is being
- 2 amended.
- 3 SECTION 15. In codifying the new sections added by section
- 4 2 of this Act, the revisor of statutes shall substitute
- 5 appropriate section numbers for the letters used in designating
- 6 the new sections in this Act.
- 7 SECTION 16. Statutory material to be repealed is bracketed
- 8 and stricken. New statutory material is underscored.
- 9 SECTION 17. This Act shall take effect on December 21,
- **10** 2058.

## Report Title:

Homeless Programs

## Description:

Transfers homeless programs and services within the Department of Human Services by relocating the state homeless programs from the Hawaii Public Housing Authority to the Benefit, Employment, and Support Services Division. (SB910 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.