JAN 2 6 2009

A BILL FOR AN ACT

RELATING TO THE INTERSTATE COMPACT ON EDUCATIONAL OPPORTUNITY FOR MILITARY CHILDREN.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The Hawall Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	INTERSTATE COMPACT ON EDUCATIONAL OPPORTUNITY FOR MILITARY
6	CHILDREN.
7	§ -1 Terms and provisions of compact. The Interstate
8	Compact on Educational Opportunity for Military Children is
9	hereby entered into and enacted into law with all contracting
10	states joining therein, in the form substantially as follows:
11	INTERSTATE COMPACT ON EDUCATIONAL OPPORTUNITY FOR MILITARY
12	CHILDREN
13	ARTICLE I
14	PURPOSE
15	It is the purpose of this compact to remove barriers to
16	educational success imposed on children of military families
17	because of frequent moves and deployment of their parents by

- 1 A. Facilitating the timely enrollment of children of
- 2 military families and ensuring that they are not placed at a
- 3 disadvantage due to difficulty in the transfer of education
- 4 records from the previous school district(s) or variations in
- 5 entrance/age requirements.
- 6 B. Facilitating the student placement process through
- 7 which children of military families are not disadvantaged by
- 8 variations in attendance requirements, scheduling, sequencing,
- 9 grading, course content or assessment.
- 10 C. Facilitating the qualification and eligibility for
- 11 enrollment, educational programs, and participation in
- 12 extracurricular academic, athletic, and social activities.
- 13 D. Facilitating the on-time graduation of children of
- 14 military families.
- 15 E. Providing for the promulgation and enforcement of
- 16 administrative rules implementing the provisions of this
- 17 compact.
- 18 F. Providing for the uniform collection and sharing of
- 19 information between and among member states, schools and
- 20 military families under this compact.
- 21 G. Promoting coordination between this compact and other
- 22 compacts affecting military children.

- 1 H. Promoting flexibility and cooperation between the
- 2 educational system, parents and the student in order to achieve
- 3 educational success for the student.
- 4 ARTICLE II
- 5 DEFINITIONS
- 6 As used in this compact, unless the context clearly
- 7 requires a different construction:
- 8 A. "Active duty" means: full-time duty status in the
- 9 active uniformed service of the United States, including members
- 10 of the National Guard and Reserve on active duty orders pursuant
- 11 to 10 U.S.C. Sections 1209 and 1211.
- B. "Children of military families" means: a school-aged
- 13 child(ren), enrolled in Kindergarten through Twelfth (12th)
- 14 grade, in the household of an active duty member.
- 15 C. "Compact commissioner" means: the voting representative
- 16 of each compacting state appointed pursuant to Article VIII of
- 17 this compact.
- D. "Deployment" means: the period one (1) month prior to
- 19 the service members' departure from their home station on
- 20 military orders through six (6) months after return to their
- 21 home station.

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- 1 E. "Education(al) records" means: those official records,
- 2 files, and data directly related to a student and maintained by
- 3 the school or local education agency, including but not limited
- 4 to records encompassing all the material kept in the student's
- 5 cumulative folder such as general identifying data, records of
- 6 attendance and of academic work completed, records of
- 7 achievement and results of evaluative tests, health data,
- 8 disciplinary status, test protocols, and individualized
- 9 education programs.
- 10 F. "Extracurricular activities" means: a voluntary
- 11 activity sponsored by the school or local education agency or an
- 12 organization sanctioned by the local education agency.
- 13 Extracurricular activities include, but are not limited to,
- 14 preparation for and involvement in public performances,
- 15 contests, athletic competitions, demonstrations, displays, and
- 16 club activities.
- 17 G. "Interstate Commission on Educational Opportunity for
- 18 Military Children" means: the commission that is created under
- 19 Article IX of this compact, which is generally referred to as
- 20 Interstate Commission.
- 21 H. "Local education agency" means: a public authority
- 22 legally constituted by the state as an administrative agency to

- 1 provide control of and direction for Kindergarten through
- 2 Twelfth (12th) grade public educational institutions.
- 3 I. "Member state" means: a state that has enacted this
- 4 compact.
- J. "Military installation" means: a base, camp, post,
- 6 station, yard, center, homeport facility for any ship, or other
- 7 activity under the jurisdiction of the Department of Defense,
- 8 including any leased facility, which is located within any of
- 9 the several States, the District of Columbia, the Commonwealth
- 10 of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa,
- 11 the Northern Marianas Islands and any other U.S. Territory. Such
- 12 term does not include any facility used primarily for civil
- 13 works, rivers and harbors projects, or flood control projects.
- 14 K. "Non-member state" means: a state that has not enacted
- 15 this compact.
- 16 L. "Receiving state" means: the state to which a child of
- 17 a military family is sent, brought, or caused to be sent or
- 18 brought.
- 19 M. "Rule" means: a written statement by the Interstate
- 20 Commission promulgated pursuant to Article XII of this compact
- 21 that is of general applicability, implements, interprets or
- 22 prescribes a policy or provision of the Compact, or an

- 1 organizational, procedural, or practice requirement of the
- 2 Interstate Commission, and has the force and effect of statutory
- 3 law in a member state, and includes the amendment, repeal, or
- 4 suspension of an existing rule.
- 5 N. "Sending state" means: the state from which a child of
- 6 a military family is sent, brought, or caused to be sent or
- 7 brought.
- 8 O. "State" means: a state of the United States, the
- 9 District of Columbia, the Commonwealth of Puerto Rico, the U.S.
- 10 Virgin Islands, Guam, American Samoa, the Northern Marianas
- 11 Islands and any other U.S. Territory.
- 12 P. "Student" means: the child of a military family for
- 13 whom the local education agency receives public funding and who
- 14 is formally enrolled in Kindergarten through Twelfth (12th)
- 15 grade.
- Q. "Transition" means: 1) the formal and physical process
- 17 of transferring from school to school or 2) the period of time
- 18 in which a student moves from one school in the sending state to
- 19 another school in the receiving state.
- 20- R. "Uniformed service(s)" means: the Army, Navy, Air
- 21 Force, Marine Corps, Coast Guard as well as the Commissioned

- 1 Corps of the National Oceanic and Atmospheric Administration,
- 2 and Public Health Services.
- 3 S. "Veteran" means: a person who served in the uniformed
- 4 services and who was discharged or released there from under
- 5 conditions other than dishonorable.
- 6 ARTICLE III

7 APPLICABILITY

- 8 A. Except as otherwise provided in Section B, this compact
- 9 shall apply to the children of:
- 1. Active duty members of the uniformed services as
- defined in this compact, including members of the
- 12 National Guard and Reserve on active duty orders
- pursuant to 10 U.S.C. Sections 1209 and 1211;
- 14 2. Members or veterans of the uniformed services who are
- severely injured and medically discharged or retired
- for a period of one (1) year after medical discharge or
- 17 retirement; and
- 18 3. Members of the uniformed services who die on active
- 19 duty or as a result of injuries sustained on active
- duty for a period of one (1) year after death.
- 21 B. The provisions of this interstate compact shall only
- 22 apply to local education agencies as defined in this compact.

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1	C.	The provisions of this compact shall not apply to the
2	children	of:
3	1.	Inactive members of the national guard and military
4		reserves;
5	2.	Members of the uniformed services now retired, except
6		as provided in Section A;
7	3.	Veterans of the uniformed services, except as provided
8		in Section A; and
9	4.	Other U.S. Department of Defense personnel and other
10		federal agency civilian and contract employees not
11		defined as active duty members of the uniformed
12		services.
13		ARTICLE IV
14		EDUCATIONAL RECORDS AND ENROLLMENT
15	Α.	Unofficial or "hand-carried" education records - In the
16	event tha	at official education records cannot be released to the
17	parents i	for the purpose of transfer, the custodian of the
18	records i	in the sending state shall prepare and furnish to the
19	parent a	complete set of unofficial educational records
20	containir	ng uniform information as determined by the Interstate
21	Commissio	on. Upon receipt of the unofficial education records by

a school in the receiving state, the school shall enroll and

- 1 appropriately place the student based on the information
- 2 provided in the unofficial records pending validation by the
- 3 official records, as quickly as possible.
- 4 B. Official education records/transcripts Simultaneous
- 5 with the enrollment and conditional placement of the student,
- 6 the school in the receiving state shall request the student's
- 7 official education record from the school in the sending state.
- 8 Upon receipt of this request, the school in the sending state
- 9 will process and furnish the official education records to the
- 10 school in the receiving state within ten (10) days or within
- 11 such time as is reasonably determined under the rules
- 12 promulgated by the Interstate Commission.
- 13 C. Immunizations Compacting states shall give thirty
- 14 (30) days from the date of enrollment or within such time as is
- 15 reasonably determined under the rules promulgated by the
- 16 Interstate Commission, for students to obtain any
- 17 immunization(s) required by the receiving state. For a series
- 18 of immunizations, initial vaccinations must be obtained within
- 19 thirty (30) days or within such time as is reasonably determined
- 20 under the rules promulgated by the Interstate Commission.
- 21 D. Kindergarten and First grade entrance age Students
- 22 shall be allowed to continue their enrollment at grade level in

- 1 the receiving state commensurate with their grade level
- 2 (including Kindergarten) from a local education agency in the
- 3 sending state at the time of transition, regardless of age. A
- 4 student that has satisfactorily completed the prerequisite grade
- 5 level in the local education agency in the sending state shall
- 6 be eligible for enrollment in the next highest grade level in
- 7 the receiving state, regardless of age. A student transferring
- 8 after the start of the school year in the receiving state shall
- 9 enter the school in the receiving state on their validated level
- 10 from an accredited school in the sending state.

11 ARTICLE V

12 PLACEMENT AND ATTENDANCE

- 13 A. Course placement When the student transfers before or
- 14 during the school year, the receiving state school shall
- 15 initially honor placement of the student in educational courses
- 16 based on the student's enrollment in the sending state school
- 17 and/or educational assessments conducted at the school in the
- 18 sending state if the courses are offered. Course placement
- 19 includes but is not limited to Honors, International
- 20 Baccalaureate, Advanced Placement, vocational, technical and
- 21 career pathways courses. Continuing the student's academic
- 22 program from the previous school and promoting placement in

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- 1 academically and career challenging courses should be paramount
- 2 when considering placement. This does not preclude the school
- 3 in the receiving state from performing subsequent evaluations to
- 4 ensure appropriate placement and continued enrollment of the
- 5 student in the course(s).
- 6 B. Educational program placement The receiving state
- 7 school shall initially honor placement of the student in
- 8 educational programs based on current educational assessments
- 9 conducted at the school in the sending state or
- 10 participation/placement in like programs in the sending state.
- 11 Such programs include, but are not limited to: 1) gifted and
- 12 talented programs; and 2) English as a second language (ESL).
- 13 This does not preclude the school in the receiving state from
- 14 performing subsequent evaluations to ensure appropriate
- 15 placement of the student.
- 16 C. Special education services 1) In compliance with the
- 17 federal requirements of the Individuals with Disabilities
- 18 Education Act (IDEA), 20 U.S.C.A. Section 1400 et seq., the
- 19 receiving state shall initially provide comparable services to a
- 20 student with disabilities based on his/her current
- 21 Individualized Education Program (IEP); and 2) In compliance
- 22 with the requirements of Section 504 of the Rehabilitation Act,

- 1 29 U.S.C.A. Section 794, and with Title II of the Americans with
- 2 Disabilities Act, 42 U.S.C.A. Sections 12131-12165, the
- 3 receiving state shall make reasonable accommodations and
- 4 modifications to address the needs of incoming students with
- 5 disabilities, subject to an existing 504 or Title II Plan, to
- 6 provide the student with equal access to education. This does
- 7 not preclude the school in the receiving state from performing
- 8 subsequent evaluations to ensure appropriate placement of the
- 9 student.
- 10 D. Placement flexibility Local education agency
- 11 administrative officials shall have flexibility in waiving
- 12 course/program prerequisites, or other preconditions for
- 13 placement in courses/programs offered under the jurisdiction of
- 14 the local education agency.
- 15 E. Absence as related to deployment activities A student
- 16 whose parent or legal guardian is an active duty member of the
- 17 uniformed services, as defined by the compact, and has been
- 18 called to duty for, is on leave from, or immediately returned
- 19 from deployment to a combat zone or combat support posting,
- 20 shall be granted additional excused absences at the discretion
- 21 of the local education agency superintendent to visit with his

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- 1 or her parent or legal guardian relative to such leave or
- 2 deployment of the parent or guardian.

3 ARTICLE VI

4 ELIGIBILITY

- A. Eligibility for enrollment
- 1. Special power of attorney, relative to the guardianship of a child of a military family and executed under applicable law shall be sufficient for the purposes of enrollment and all other actions requiring parental participation and consent.
 - 2. A local education agency shall be prohibited from charging local tuition to a transitioning military child placed in the care of a non-custodial parent or other person standing in loco parentis who lives in a jurisdiction other than that of the custodial parent.
 - 3. A transitioning military child, placed in the care of a non-custodial parent or other person standing in loco parentis who lives in a jurisdiction other than that of the custodial parent, may continue to attend the school in which he/she was enrolled while residing with the custodial parent.

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1 Eligibility for extracurricular participation - State and local education agencies shall facilitate the opportunity 2 for transitioning military children's inclusion in 3 4 extracurricular activities, regardless of application deadlines, 5 to the extent they are otherwise qualified. 6 ARTICLE VII 7 GRADUATION In order to facilitate the on-time graduation of children 8 of military families states and local education agencies shall 9 incorporate the following procedures: 10 11 Waiver requirements - Local education agency administrative officials shall waive specific courses required 12 for graduation if similar course work has been satisfactorily 13 completed in another local education agency or shall provide 14 reasonable justification for denial. Should a waiver not be 15 granted to a student who would qualify to graduate from the 16 sending school, the local education agency shall provide an 17 alternative means of acquiring required coursework so that 18 graduation may occur on time. 19 Exit exams - States shall accept: 1) exit or end-of-20 course exams required for graduation from the sending state; or 21

2) national norm-referenced achievement tests or 3) alternative

- 1 testing, in lieu of testing requirements for graduation in the
- 2 receiving state. In the event the above alternatives cannot be
- 3 accommodated by the receiving state for a student transferring
- 4 in his or her Senior year, then the provisions of Article VII,
- 5 Section C shall apply.
- 6 C. Transfers during Senior year Should a military
- 7 student transferring at the beginning or during his or her
- 8 Senior year be ineligible to graduate from the receiving local
- 9 education agency after all alternatives have been considered,
- 10 the sending and receiving local education agencies shall ensure
- 11 the receipt of a diploma from the sending local education
- 12 agency, if the student meets the graduation requirements of the
- 13 sending local education agency. In the event that one of the
- 14 states in question is not a member of this compact, the member
- 15 state shall use best efforts to facilitate the on-time
- 16 graduation of the student in accordance with Sections A and B of
- 17 this Article.

18 ARTICLE VIII

19 STATE COORDINATION

- 20 A. Each member state shall, through the creation of a
- 21 State Council or use of an existing body or board, provide for
- 22 the coordination among its agencies of government, local

- 1 education agencies and military installations concerning the
- 2 state's participation in, and compliance with, this compact and
- 3 Interstate Commission activities. While each member state may
- 4 determine the membership of its own State Council, its
- 5 membership must include at least: the state superintendent of
- 6 education, superintendent of a school district with a high
- 7 concentration of military children, representative from a
- 8 military installation, one representative each from the
- 9 legislative and executive branches of government, and other
- 10 offices and stakeholder groups the State Council deems
- 11 appropriate. A member state that does not have a school
- 12 district deemed to contain a high concentration of military
- 13 children may appoint a superintendent from another school
- 14 district to represent local education agencies on the State
- 15 Council.
- B. The State Council of each member state shall appoint or
- 17 designate a military family education liaison to assist military
- 18 families and the state in facilitating the implementation of
- 19 this compact.
- 20 C. The compact commissioner responsible for the
- 21 administration and management of the state's participation in

- 1 the compact shall be appointed by the Governor or as otherwise
- 2 determined by each member state.
- 3 D. The compact commissioner and the military family
- 4 education liaison designated herein shall be ex-officio members
- 5 of the State Council, unless either is already a full voting
- 6 member of the State Council.
- 7 ARTICLE IX
- 8 INTERSTATE COMMISSION ON EDUCATIONAL
- 9 OPPORTUNITY FOR MILITARY CHILDREN
- 10 The member states hereby create the "Interstate Commission
- 11 on Educational Opportunity for Military Children." The
- 12 activities of the Interstate Commission are the formation of
- 13 public policy and are a discretionary state function. The
- 14 Interstate Commission shall:
- 15 A. Be a body corporate and joint agency of the member
- 16 states and shall have all the responsibilities, powers and
- 17 duties set forth herein, and such additional powers as may be
- 18 conferred upon it by a subsequent concurrent action of the
- 19 respective legislatures of the member states in accordance with
- 20 the terms of this compact.

- B. Consist of one Interstate Commission voting
- 2 representative from each member state who shall be that state's
- 3 compact commissioner.
- 4 1. Each member state represented at a meeting of the
- 5 Interstate Commission is entitled to one vote.
- 6 2. A majority of the total member states shall constitute
- 7 a quorum for the transaction of business, unless a
- 8 larger quorum is required by the bylaws of the
- 9 Interstate Commission.
- 3. A representative shall not delegate a vote to another
- 11 member state. In the event the compact commissioner is
- unable to attend a meeting of the Interstate Commission,
- the Governor or State Council may delegate voting
- authority to another person from their state for a
- specified meeting.
- 4. The bylaws may provide for meetings of the Interstate
- 17 Commission to be conducted by telecommunication or
- 18 electronic communication.
- 19 C. Consist of ex-officio, non-voting representatives who
- 20 are members of interested organizations. Such ex-officio
- 21 members, as defined in the bylaws, may include but not be
- 22 limited to, members of the representative organizations of

- 1 military family advocates, local education agency officials,
- 2 parent and teacher groups, the U.S. Department of Defense, the
- 3 Education Commission of the States, the Interstate Agreement on
- 4 the Qualification of Educational Personnel and other interstate
- 5 compacts affecting the education of children of military
- 6 members.
- 7 D. Meet at least once each calendar year. The chairperson
- 8 may call additional meetings and, upon the request of a simple
- 9 majority of the member states, shall call additional meetings.
- 10 E. Establish an executive committee, whose members shall
- 11 include the officers of the Interstate Commission and such other
- 12 members of the Interstate Commission as determined by the
- 13 bylaws. Members of the executive committee shall serve a one
- 14 year term. Members of the executive committee shall be entitled
- 15 to one vote each. The executive committee shall have the power
- 16 to act on behalf of the Interstate Commission, with the
- 17 exception of rulemaking, during periods when the Interstate
- 18 Commission is not in session. The executive committee shall
- 19 oversee the day-to-day activities of the administration of the
- 20 compact including enforcement and compliance with the provisions
- 21 of the compact, its bylaws and rules, and other such duties as

- 1 deemed necessary. The U.S. Department of Defense, shall serve
- 2 as an ex-officio, nonvoting member of the executive committee.
- F. Establish bylaws and rules that provide for conditions
- 4 and procedures under which the Interstate Commission shall make
- 5 its information and official records available to the public for
- 6 inspection or copying. The Interstate Commission may exempt
- 7 from disclosure information or official records to the extent
- 8 they would adversely affect personal privacy rights or
- 9 proprietary interests.
- 10 G. Give public notice of all meetings and all meetings
- 11 shall be open to the public, except as set forth in the rules or
- 12 as otherwise provided in the compact. The Interstate Commission
- 13 and its committees may close a meeting, or portion thereof,
- 14 where it determines by two-thirds vote that an open meeting
- 15 would be likely to:
- 1. Relate solely to the Interstate Commission's internal
- 17 personnel practices and procedures;
- 18 2. Disclose matters specifically exempted from disclosure
- by federal and state statute;
- 20 3. Disclose trade secrets or commercial or financial
- information which is privileged or confidential;

- Involve accusing a person of a crime, or formally
 censuring a person;
- 5. Disclose information of a personal nature where
 disclosure would constitute a clearly unwarranted
 invasion of personal privacy;
- 6. Disclose investigative records compiled for law
 7 enforcement purposes; or
- Specifically relate to the Interstate Commission's
 participation in a civil action or other legal
 proceeding.
- H. Cause its legal counsel or designee to certify that a
 meeting may be closed and shall reference each relevant
 exemptible provision for any meeting, or portion of a meeting,
 which is closed pursuant to this provision. The Interstate
- 15 Commission shall keep minutes which shall fully and clearly
- 16 describe all matters discussed in a meeting and shall provide a
- 17 full and accurate summary of actions taken, and the reasons
- 18 therefore, including a description of the views expressed and the
- 19 record of a roll call vote. All documents considered in
- 20 connection with an action shall be identified in such minutes.
- 21 All minutes and documents of a closed meeting shall remain under

- 1 seal, subject to release by a majority vote of the Interstate
- 2 Commission.
- 3 I. Collect standardized data concerning the educational
- 4 transition of the children of military families under this
- 5 compact as directed through its rules which shall specify the
- 6 data to be collected, the means of collection and data exchange
- 7 and reporting requirements. Such methods of data collection,
- 8 exchange and reporting shall, in so far as is reasonably
- 9 possible, conform to current technology and coordinate its
- 10 information functions with the appropriate custodian of records
- 11 as identified in the bylaws and rules.
- 12 J. Create a process that permits military officials,
- 13 education officials and parents to inform the Interstate
- 14 Commission if and when there are alleged violations of the
- 15 compact or its rules or when issues subject to the jurisdiction
- 16 of the compact or its rules are not addressed by the state or
- 17 local education agency. This section shall not be construed to
- 18 create a private right of action against the Interstate
- 19 Commission or any member state.
- 20 ARTICLE X
- 21 POWERS AND DUTIES OF THE INTERSTATE COMMISSION
- The Interstate Commission shall have the following powers:

- 1 A. To provide for dispute resolution among member states.
- B. To promulgate rules and take all necessary actions to
- 3 effect the goals, purposes and obligations as enumerated in this
- 4 compact. The rules shall have the force and effect of statutory
- 5 law and shall be binding in the compact states to the extent and
- 6 in the manner provided in this compact.
- 7 C. To issue, upon request of a member state, advisory
- 8 opinions concerning the meaning or interpretation of the
- 9 interstate compact, its bylaws, rules and actions.
- 10 D. To enforce compliance with the compact provisions, the
- 11 rules promulgated by the Interstate Commission, and the bylaws,
- 12 using all necessary and proper means, including but not limited
- 13 to the use of judicial process.
- 14 E. To establish and maintain offices which shall be
- 15 located within one or more of the member states.
- 16 F. To purchase and maintain insurance and bonds.
- G. To borrow, accept, hire or contract for services of
- 18 personnel.
- 19 H. To establish and appoint committees including, but not
- 20 limited to, an executive committee as required by Article IX,
- 21 Section E, which shall have the power to act on behalf of the

- 1 Interstate Commission in carrying out its powers and duties
- 2 hereunder.
- I. To elect or appoint such officers, attorneys,
- 4 employees, agents, or consultants, and to fix their
- 5 compensation, define their duties and determine their
- 6 qualifications; and to establish the Interstate Commission's
- 7 personnel policies and programs relating to conflicts of
- 8 interest, rates of compensation, and qualifications of
- 9 personnel.
- J. To accept any and all donations and grants of money,
- 11 equipment, supplies, materials, and services, and to receive,
- 12 utilize, and dispose of it.
- 13 K. To lease, purchase, accept contributions or donations
- 14 of, or otherwise to own, hold, improve or use any property,
- 15 real, personal, or mixed.
- 16 L. To sell, convey, mortgage, pledge, lease, exchange,
- 17 abandon, or otherwise dispose of any property, real, personal or
- 18 mixed.
- 19 M. To establish a budget and make expenditures.
- N. To adopt a seal and bylaws governing the management and
- 21 operation of the Interstate Commission.

- 1 0. To report annually to the legislatures, governors,
- 2 judiciary, and state councils of the member states concerning
- 3 the activities of the Interstate Commission during the preceding
- 4 year. Such reports shall also include any recommendations that
- 5 may have been adopted by the Interstate Commission.
- 6 P. To coordinate education, training and public awareness
- 7 regarding the compact, its implementation and operation for
- 8 officials and parents involved in such activity.
- 9 Q. To establish uniform standards for the reporting,
- 10 collecting and exchanging of data.
- 11 R. To maintain corporate books and records in accordance
- 12 with the bylaws.
- 13 S. To perform such functions as may be necessary or
- 14 appropriate to achieve the purposes of this compact.
- 15 T. To provide for the uniform collection and sharing of
- 16 information between and among member states, schools and
- 17 military families under this compact.
- 18 ARTICLE XI
- 19 ORGANIZATION AND OPERATION OF THE INTERSTATE COMMISSION
- 20 A. The Interstate Commission shall, by a majority of the
- 21 members present and voting, within twelve (12) months after the
- 22 first Interstate Commission meeting, adopt bylaws to govern its

- 1 conduct as may be necessary or appropriate to carry out the
- purposes of the compact, including, but not limited to:
- 1. Establishing the fiscal year of the Interstate
- 4 Commission;
- 5 2. Establishing an executive committee, and such other
- 6 Committees as may be necessary;
- 7 3. Providing for the establishment of committees and for
- 8 governing any general or specific delegation of
- 9 authority or function of the Interstate Commission;
- 10 4. Providing reasonable procedures for calling and
- 11 conducting meetings of the Interstate Commission, and
- ensuring reasonable notice of each such meeting;
- 5. Establishing the titles and responsibilities of the
- officers and staff of the Interstate Commission;
- 15 6. Providing a mechanism for concluding the operations of
- the Interstate Commission and the return of surplus
- funds that may exist upon the termination of the
- 18 compact after the payment and reserving of all of its
- debts and obligations.
- 20 7. Providing "start up" rules for initial administration
- of the compact.

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1	B. The interstate commission shall, by a majority of the					
2	members, elect annually from among its members a chairperson, a					
3	vice-chairperson, and a treasurer, each of whom shall have such					
4	authority and duties as may be specified in the bylaws. The					
5	chairperson or, in the chairperson's absence or disability, the					
6	vice-chairperson, shall preside at all meetings of the					
7	Interstate Commission. The officers so elected shall serve					
8	without compensation or remuneration from the Interstate					
9	Commission; provided that, subject to the availability of					
10	budgeted funds, the officers shall be reimbursed for ordinary					
11	and necessary costs and expenses incurred by them in the					
12	performance of their responsibilities as officers of the					
13	Interstate Commission.					
14	C. Executive Committee, Officers and Personnel					
15	1. The executive committee shall have such authority and					
16	duties as may be set forth in the bylaws, including but					
17	not limited to:					
18	a. Managing the affairs of the Interstate Commission					
19	in a manner consistent with the bylaws and purposes					
20	of the Interstate Commission;					
21	b. Overseeing an organizational structure within, and					
22	appropriate procedures for the Interstate					

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1			commission to provide for the creation of fules,
2			operating procedures, and administrative and
3			technical support functions; and
4		C.	Planning, implementing, and coordinating
5			communications and activities with other state,
6			federal and local government organizations in order
7			to advance the goals of the Interstate Commission.
8	2.	The	executive committee may, subject to the approval of
9		the	Interstate Commission, appoint or retain an
10		exe	cutive director for such period, upon such terms and
11		cond	ditions and for such compensation, as the Interstate
12		Com	mission may deem appropriate. The executive
13		dire	ector shall serve as secretary to the Interstate
14		Comr	mission, but shall not be a Member of the Interstate
15		Comr	mission. The executive director shall hire and
16		supe	ervise such other persons as may be authorized by
17		the	Interstate Commission.
18	D.	The	Interstate Commission's executive director and its
19	employees	s sha	all be immune from suit and liability, either
20	personal	ly or	in their official capacity, for a claim for damage
21	to or los	ss of	property or personal injury or other civil
22	liability	y cau	used or arising out of or relating to an actual or

- 1 alleged act, error, or omission that occurred, or that such
- 2 person had a reasonable basis for believing occurred, within the
- 3 scope of Interstate Commission employment, duties, or
- 4 responsibilities; provided that such person shall not be
- 5 protected from suit or liability for damage, loss, injury, or
- 6 liability caused by the intentional or willful and wanton
- 7 misconduct of such person.
- The liability of the Interstate Commission's executive 8 1. 9 diréctor and employees or Interstate Commission 10 representatives, acting within the scope of such 11 person's employment or duties for acts, errors, or omissions occurring within such person's state may not 12 exceed the limits of liability set forth under the 13 14 Constitution and laws of that state for state officials, employees, and agents. The Interstate 15 Commission is considered to be an instrumentality of 16 the states for the purposes of any such action. 17 Nothing in this subsection shall be construed to 18 19 protect such person from suit or liability for damage, loss, injury, or liability caused by the intentional or 20 willful and wanton misconduct of such person. 21

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- 2. The Interstate Commission shall defend the executive director and its employees and, subject to the approval of the Attorney General or other appropriate legal counsel of the member state represented by an Interstate Commission representative, shall defend such Interstate Commission representative in any civil action seeking to impose liability arising out of an actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such person.
- 3. To the extent not covered by the state involved, member state, or the Interstate Commission, the representatives or employees of the Interstate Commission shall be held harmless in the amount of a settlement or judgment, including attorney's fees and costs, obtained against such persons arising out of an

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actual or alleged act, error, or omission that occurred 1 within the scope of Interstate Commission employment, duties, or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such persons.

ARTICLE XII

RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION

- Rulemaking Authority The Interstate Commission shall 12
- promulgate reasonable rules in order to effectively and **13**
- 14 efficiently achieve the purposes of this Compact.
- Notwithstanding the foregoing, in the event the Interstate 15
- 16 Commission exercises its rulemaking authority in a manner that
- is beyond the scope of the purposes of this Act, or the powers 17
- granted hereunder, then such an action by the Interstate 18
- Commission shall be invalid and have no force or effect. 19
- 20 Rulemaking Procedure - Rules shall be made pursuant to
- a rulemaking process that substantially conforms to the "Model 21
- State Administrative Procedure Act, of 1981 Act, Uniform Laws 22

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- 1 Annotated, Vol. 15, p.1 (2000) as amended, as may be appropriate
- 2 to the operations of the Interstate Commission.
- 3 C. Not later than thirty (30) days after a rule is
- 4 promulgated, any person may file a petition for judicial review
- 5 of the rule; provided that the filing of such a petition shall
- 6 not stay or otherwise prevent the rule from becoming effective
- 7 unless the court finds that the petitioner has a substantial
- 8 likelihood of success. The court shall give deference to the
- 9 actions of the Interstate Commission consistent with applicable
- 10 law and shall not find the rule to be unlawful if the rule
- 11 represents a reasonable exercise of the Interstate Commission's
- 12 authority.
- D. If a majority of the legislatures of the compacting
- 14 states rejects a Rule by enactment of a statute or resolution in
- 15 the same manner used to adopt the compact, then such rule shall
- 16 have no further force and effect in any compacting state.
- 17 ARTICLE XIII
- 18 OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION
- 19 A. Oversight
- 20 1. The executive, legislative and judicial branches of
- state government in each member state shall enforce
- this compact and shall take all actions necessary and

- appropriate to effectuate the compact's purposes and
 intent. The provisions of this compact and the rules
 promulgated hereunder shall have standing as statutory
 law.
- 2. All courts shall take judicial notice of the compact
 and the rules in any judicial or administrative

 proceeding in a member state pertaining to the subject
 matter of this compact which may affect the powers,
 responsibilities or actions of the Interstate

 Commission.
- 3. The Interstate Commission shall be entitled to receive all service of process in any such proceeding, and shall have standing to intervene in the proceeding for all purposes. Failure to provide service of process to the Interstate Commission shall render a judgment or order void as to the Interstate Commission, this compact or promulgated rules.
- B. Default, Technical Assistance, Suspension and
 Termination If the Interstate Commission determines that a
 member state has defaulted in the performance of its obligations
 or responsibilities under this compact, or the bylaws or
 promulgated rules, the Interstate Commission shall:

- 1. Provide written notice to the defaulting state and
 2 other member states, of the nature of the default, the
 3 means of curing the default and any action taken by the
 4 Interstate Commission. The Interstate Commission shall
 5 specify the conditions by which the defaulting state
 6 must cure its default.
 - 2. Provide remedial training and specific technical assistance regarding the default.
 - 3. If the defaulting state fails to cure the default, the defaulting state shall be terminated from the compact upon an affirmative vote of a majority of the member states and all rights, privileges and benefits conferred by this compact shall be terminated from the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of the default.
 - 4. Suspension or termination of membership in the compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the Interstate Commission to the Governor, the majority and minority

- 1 leaders of the defaulting state's legislature, and each
 2 of the member states.
- 5. The state which has been suspended or terminated is responsible for all assessments, obligations and liabilities incurred through the effective date of suspension or termination including obligations, the performance of which extends beyond the effective date of suspension or termination.
- 9 6. The Interstate Commission shall not bear any costs

 10 relating to any state that has been found to be in

 11 default or which has been suspended or terminated from

 12 the compact, unless otherwise mutually agreed upon in

 13 writing between the Interstate Commission and the

 14 defaulting state.
- 7. The defaulting state may appeal the action of the
 Interstate Commission by petitioning the U.S. District
 Court for the District of Columbia or the federal
 district where the Interstate Commission has its
 principal offices. The prevailing party shall be
 awarded all costs of such litigation including
 reasonable attorney's fees.
 - C. Dispute Resolution

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1	1	. The Interstate Commission shall attempt, upon the
2		request of a member state, to resolve disputes which
3		are subject to the compact and which may arise among
4		member states and between member and non-member states.

- 2. The Interstate Commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes as appropriate.
- 8 D. Enforcement
 - 1. The Interstate Commission, in the reasonable exercise of its discretion, shall enforce the provisions and rules of this compact.
- 2. The Interstate Commission, may by majority vote of the 12 13 members, initiate legal action in the United States District Court for the District of Columbia or, at the 14 discretion of the Interstate Commission, in the federal 15 district where the Interstate Commission has its 16 principal offices, to enforce compliance with the 17 provisions of the compact, its promulgated rules and 18 bylaws, against a member state in default. The relief 19 sought may include both injunctive relief and damages. 20 In the event judicial enforcement is necessary the 21

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1		prevailing party shall be awarded all costs of such
2		litigation including reasonable attorney's fees.
3	3.	The remedies herein shall not be the exclusive remedies
4		of the Interstate Commission. The Interstate
5		Commission may avail itself of any other remedies
6		available under state law or the regulation of a
7		profession.
8		ARTICLE XIV
9		FINANCING OF THE INTERSTATE COMMISSION
10	Α.	The Interstate Commission shall pay, or provide for the
11	payment	of the reasonable expenses of its establishment,
12	organiza	tion and ongoing activities.
13	В.	The Interstate Commission may levy on and collect an
14	annual a	ssessment from each member state to cover the cost of
15	the oper	ations and activities of the Interstate Commission and
16	its staf	f which must be in a total amount sufficient to cover
17	the Inte	rstate Commission's annual budget as approved each year.
18	The aggr	egate annual assessment amount shall be allocated based
19	upon a f	ormula to be determined by the Interstate Commission,
20	which sh	all promulgate a rule binding upon all member states.
21	C.	The Interstate Commission shall not incur obligations

of any kind prior to securing the funds adequate to meet the

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- 1 same; nor shall the Interstate Commission pledge the credit of
- 2 any of the member states, except by and with the authority of
- 3 the member state.
- 4 D. The Interstate Commission shall keep accurate accounts
- 5 of all receipts and disbursements. The receipts and
- 6 disbursements of the Interstate Commission shall be subject to
- 7 the audit and accounting procedures established under its
- 8 bylaws. However, all receipts and disbursements of funds
- 9 handled by the Interstate Commission shall be audited yearly by
- 10 a certified or licensed public accountant and the report of the
- 11 audit shall be included in and become part of the annual report
- 12 of the Interstate Commission.
- 13 ARTICLE XV
- 14 MEMBER STATES, EFFECTIVE DATE AND AMENDMENT
- 15 A. Any state is eligible to become a member state.
- 16 B. The compact shall become effective and binding upon
- 17 legislative enactment of the compact into law by no less than
- 18 ten (10) of the states. The effective date shall be no earlier
- 19 than December 1, 2007. Thereafter it shall become effective and
- 20 binding as to any other member state upon enactment of the
- 21 compact into law by that state. The governors of non-member
- 22 states or their designees shall be invited to participate in the

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- 1 activities of the Interstate Commission on a non-voting basis
- 2 prior to adoption of the compact by all states.
- 3 C. The Interstate Commission may propose amendments to the
- 4 compact for enactment by the member states. No amendment shall
- 5 become effective and binding upon the Interstate Commission and
- 6 the member states unless and until it is enacted into law by
- 7 unanimous consent of the member states.

8 ARTICLE XVI

WITHDRAWAL AND DISSOLUTION

10 A. Withdrawal

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- 1. Once effective, the compact shall continue in force and remain binding upon each and every member state;

 13 provided that a member state may withdraw from the compact by specifically repealing the statute, which enacted the compact into law.
 - 2. Withdrawal from this compact shall be by the enactment of a statute repealing the same, but shall not take effect until one (1) year after the effective date of such statute and until written notice of the withdrawal has been given by the withdrawing state to the Governor of each other member jurisdiction.

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- The withdrawing state shall immediately notify the

 chairperson of the Interstate Commission in writing

 upon the introduction of legislation repealing this

 compact in the withdrawing state. The Interstate

 Commission shall notify the other member states of the

 withdrawing state's intent to withdraw within sixty

 (60) days of its receipt thereof.
- 4. The withdrawing state is responsible for all
 assessments, obligations and liabilities incurred
 through the effective date of withdrawal, including
 obligations, the performance of which extend beyond the
 effective date of withdrawal.
 - 5. Reinstatement following withdrawal of a member state shall occur upon the withdrawing state reenacting the compact or upon such later date as determined by the Interstate Commission.
 - B. Dissolution of Compact
- 1. This compact shall dissolve effective upon the date of
 the withdrawal or default of the member state which
 reduces the membership in the compact to one (1) member
 state.

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1	2. Upon the dissolution of this compact, the compact		
2	becomes null and void and shall be of no further force		
3	or effect, and the business and affairs of the		
4	Interstate Commission shall be concluded and surplus		
5	funds shall be distributed in accordance with the		
6	bylaws.		
7	ARTICLE XVII		
8	SEVERABILITY AND CONSTRUCTION		
9	A. The provisions of this compact shall be severable, and		
10	if any phrase, clause, sentence or provision is deemed		
11	unenforceable, the remaining provisions of the compact shall be		
12	enforceable.		
13	B. The provisions of this compact shall be liberally		
14	construed to effectuate its purposes.		
15	C. Nothing in this compact shall be construed to prohibit		
16	the applicability of other interstate compacts to which the		
17	states are members.		
18	ARTICLE XVIII		
19	BINDING EFFECT OF COMPACT AND OTHER LAWS		
20	A. Other Laws		

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- Nothing herein prevents the enforcement of any other
 law of a member state that is not inconsistent with
 this compact.
- 4 2. All member states' laws conflicting with this compact are superseded to the extent of the conflict.
- 6 B. Binding Effect of the Compact
- All lawful actions of the Interstate Commission,
 including all rules and bylaws promulgated by the
 Interstate Commission, are binding upon the member
 states.
 - 2. All agreements between the Interstate Commission and the member states are binding in accordance with their terms.
- 3. In the event any provision of this compact exceeds the constitutional limits imposed on the legislature of any member state, such provision shall be ineffective to the extent of the conflict with the constitutional provision in question in that member state.
- 19 **S** -2 Local education agency defined. As used in this 20 compact, "local education agency" shall be the department of 21 education.

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1	9	-3 State council on educational opportunity for
2	military	children established. There is established within the
3	departmen	t of defense for administrative purposes the state
4	council o	n educational opportunity for military children
5	consistin	g of eleven (11) members who shall be appointed by the
6	governor	in accordance with section 26-34 as follows:
7	(1)	The state superintendent of education;
8	(2)	One complex area superintendent of a school district
9		with a high concentration of military children shall
10		be appointed from a list of nominees submitted by the
11		superintendent of education;
12	(3)	One representative from a military installation shall
13		be appointed from a list of nominees submitted by the
14		commanding officer of the United States pacific
15		command;
16	(4)	One representative from the state legislature shall be
17		appointed from a list of nominees submitted by the
18		speaker of the house and president of the senate;
19	(5)	One representative from the executive branch;
20	(6)	One representative from the joint venture education
21		forum shall be appointed from a list of nominees
22		submitted by the co-chairs of the forum; and

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1	(7) The army, air force, coast guard, marine, and navy
2	school liaison officers.
3	The members of the council shall serve without compensation but
4	shall be reimbursed for expenses, including travel expenses,
5	necessary for the performance of their duties. The council
6	shall serve as the state council under this compact."
7	SECTION 2. This Act shall take effect on July 1, 2009.
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9	INTRODUCED BY:
10	BY REQUEST

Report Title:

Education; Interstate Compact on Educational Opportunity for Military Children.

Description:

Removes barriers to educational success imposed on children of military families by frequent moves and deployment of their parents through the adoption of the Interstate Compact on Educational Opportunity for Military Children.

JUSTIFICATION SHEET

DEPARTMENT:

Defense

TITLE:

A BILL FOR AN ACT RELATING TO THE INTERSTATE COMPACT ON EDUCATIONAL OPPORTUNITY FOR MILITARY CHILDREN.

PURPOSE:

This Act adopts the Interstate Compact on Educational Opportunity for Military Children to remove barriers to educational success imposed on children of military families because of frequent moves and deployment of their parents by:

- A. Facilitating the timely enrollment of children of military families and ensuring that they are not placed at a disadvantage due to difficulty in the transfer of education records from the previous school district(s) or variations in entrance/age requirements.
- B Facilitating the student placement process through which children of military families are not disadvantaged by variations in attendance requirements, scheduling, sequencing, grading, course content, or assessment.
- C. Facilitating the qualification and eligibility for enrollment, educational programs, and participation in extracurricular academic, athletic, and social activities.
- D. Facilitating the on-time graduation of children of military families.
- E. Providing for the promulgation and enforcement of administrative rules implementing the provisions of this compact.

- F. Providing for the uniform collection and sharing of information between and among member states, schools, and military families under this compact.
- G. Promoting coordination between this compact and other compacts affecting military children.
- H. Promoting flexibility and cooperation between the educational system, parents, and the student in order to achieve educational success for the student.

MEANS:

Add a new chapter to the Hawaii Revised Statutes.

JUSTIFICATION:

Due to different education requirements imposed by different school systems, students whose families relocate due to military service often have difficulty transitioning into their new schools.

The Interstate Compact on Educational Opportunity for Military Children provides detailed requirements that sending and receiving schools of military children must meet in order to facilitate transition. Specific rules or timelines are provided regarding: timely transfer of educational records, timely immunization prior to enrollment, flexibility on age restrictions for kindergarten and first grade enrollment, flexibility for inclusion in extracurricular activities, flexibility in course and educational program placement, facilitation of comparable special education services, and facilitation of on-time graduation.

Adopting the compact will address key issues regarding K-12 eligibility, enrollment, placement and graduation of children whose parents are active duty servicemembers, or recent veterans of the military.

Impact on the public: Improved transition for military dependent children transferring into or out of the Hawaii public school system.

Impact on the department and other agencies: Clear timelines and requirements that will ensure a smooth transition for military dependent children in the Hawaii public school system.

GENERAL FUND:

None.

OTHER FUNDS:

None.

PPBS PROGRAM

DESIGNATION:

None.

OTHER AFFECTED

AGENCIES:

None.

EFFECTIVE DATE:

July 1, 2009.