A BILL FOR AN ACT

RELATING TO ESCROW DEPOSITORIES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

| 1 | SECTION 1. Chapter 449, Hawaii Revised Statutes, is |
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| 2 | amended by adding four new sections to be appropriately |
| 3 | designated and to read as follows: |
| 4 | "§449- Disclosures involving personal property. An |
| 5 | escrow depository that receives, holds, or delivers money, other |
| 6 | consideration, or any instrument affecting title to personal |
| 7 | property shall disclose in writing to all parties involved in |
| 8 | the transaction that the transaction is not covered by this |
| 9 | chapter. |
| 10 | §449- Submission of security breach information. Upon |
| 11 | discovery or notification that a security breach, as defined in |
| 12 | chapter 487N, has occurred or is reasonably believed to have |
| 13 | occurred, the escrow depository shall provide notice of the |
| 14 | security breach to the commissioner. The notice shall be made |
| 15 | without unreasonable delay and shall be consistent with any |
| 16 | measures necessary to determine the scope of the breach and to |



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| 1 | restore the reasonable integrity, security, and confidentiality |
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| 2 | of the data system. |
| 3 | §449- Temporary closures and relocations. An escrow |
| 4 | depository may temporarily close or relocate an office for up to |
| 5 | one hundred eighty days, or longer if determined to be necessary |
| 6 | by the commissioner, in the event of an emergency or for other |
| 7 | good cause. For purposes of this section, an "emergency" means |
| 8 | a situation of unusual or compelling urgency that creates a |
| 9 | threat to life, public health, welfare, or safety by reason of |
| 10 | major natural disaster, epidemic, riot, fire, flood, or as |
| 11 | determined by the commissioner. Written notice of a temporary |
| 12 | closure or relocation shall be provided to the commissioner as |
| 13 | soon as practicable. Notice shall also be provided to the |
| 14 | escrow depository's customers in the form of a sign posted in a |
| 15 | safe, conspicuous location on or in proximity to the primary |
| 16 | public entrance of the office that has been or will be |
| 17 | temporarily closed or relocated. The written notices provided |
| 18 | to the commissioner and to the escrow depository's customers |
| 19 | shall state the reasons for the temporary closure or relocation, |
| 20 | the expected date of reopening, and information regarding where |
| 21 | and how customers of the closed or relocated office will be |
| 22 | accommodated during the temporary closure or relocation. Notice |
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| 1 | of the reopening of the office that was temporarily closed or | | |
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| 2 | relocated shall be provided to the commissioner within five days | | |
| 3 | of the reopening. | | |
| 4 | §449- Education. Any trade association with a | | |
| 5 | membership composed of escrow depositories licensed to do | | |
| 6 | business in the State pursuant to chapter 449 shall provide its | | |
| 7 | member escrow depositories with educational material, updated | | |
| 8 | legislation, and any other industry-pertinent information or | | |
| 9 | materials on a regular basis." | | |
| 10 | SECTION 2. Section 449-1, Hawaii Revised Statutes, is | | |
| 11 | amended by: | | |
| 12 | 1. Adding a new definition to read as follows: | | |
| 13 | "Tangible net worth" means the net worth of a company, | | |
| 14 | corporation, partnership, limited liability corporation, limited | | |
| 15 | liability partnership, or other business entity regardless of | | |
| 16 | corporate designation exclusive of any value derived from | | |
| 17 | goodwill and other intangible assets as defined by the financial | | |
| 18 | accounting standards board." | | |
| 19 | 2. Amending the definition of "escrow" to read as follows: | | |
| 20 | ""Escrow" means any transaction affecting the title to real | | |
| 21 | property, including leaseholds, proprietary leaseholds, and | | |
| 22 | condominiums, in which a person not a party to the transaction | | |
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1 and neither having nor acquiring any interest in the title 2 receives from one party to the transaction, holds until the 3 happening of an event or performance of a condition and then 4 delivers to another party to the transaction, any money or other 5 consideration or any instrument affecting the title to that real property, all in accordance with the terms of the agreement 6 7 between the parties to the transaction. For purposes of this chapter, "escrow" does not mean a transaction affecting title to 8 9 personal property." 10 SECTION 3. Section 449-1.8, Hawaii Revised Statutes, is 11 amended to read as follows: 12 "[+] \$449-1.8[+] Confidential portion of application or 13 records [-]; consumer complaints, statistical data. (a) 14 Information contained in any application or record shall be made 15 available to the public unless that information may be withheld 16 from public disclosure by the commissioner under chapter 92F. (b) The commissioner may disclose statistical data 17 regarding the number of consumer complaints filed against an 18 escrow depository, the general nature of each complaint, and the 19 resolution of each complaint." 20 21 SECTION 4. Section 449-4, Hawaii Revised Statutes, is

22 amended to read as follows:

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| 1 | "§449-4 Administrative penalty. Any person who [wilfully] |
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| 2 | violates any of the provisions of this chapter, shall be subject |
| 3 | to an administrative fine of <u>up to</u> \$5,000 for each violation. |
| 4 | [No licensee shall be subject to this penalty for a violation of |
| 5 | section 449-16(b) or (c) if the violation was not intentional or |
| 6 | resulted from a bona fide error, notwithstanding the maintenance |
| 7 | of procedures reasonably adopted to avoid that error. Examples |
| 8 | of bona fide errors include, but are not limited to, clerical |
| 9 | miscalculations, computer malfunction, printing errors, and |
| 10 | computer programming errors.]" |
| 11 | SECTION 5. Section 449-5.5, Hawaii Revised Statutes, is |
| 12 | amended to read as follows: |
| 13 | "§449-5.5 [Net] Tangible net capital. The tangible net |
| 14 | capital of any corporation, partnership, limited liability |
| 15 | corporation, limited liability partnership, or other business |
| 16 | entity regardless of corporate designation engaging in the |
| 17 | escrow depository business under this chapter shall be not less |
| 18 | than [\$50,000.] <u>\$250,000.</u> A corporation in lieu of the <u>tangible</u> |
| 19 | net capital requirement may alternatively file a bond for |
| 20 | [\$50,000] <u>\$250,000</u> conditional upon its satisfactory performance |
| 21 | of escrow conditions and satisfaction of all escrow liabilities. |
| 22 | The amount of the minimum tangible net capital of $[\$50,000,]$ |
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| 1 | \$250,000, | or the bond, or a combination of both <u>tangible</u> net | |
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| 2 | capital or bond totalling [\$50,000] <u>\$250,000</u> shall be maintained | | |
| 3 | at all tim | mes by the licensee. | |
| 4 | [Lic | ensees in operation on May 24, 1973, pursuant to this | |
| 5 | chapter w | ith a net capital of less than \$50,000 shall increase | |
| 6 | its net c | apital to \$50,000 or file a bond for \$50,000, or take | |
| 7 | action so that a combination of its net capital and bond totals | | |
| 8 | \$50,000, before May 24, 1978.]" | | |
| 9 | SECTION 6. Section 449-6, Hawaii Revised Statutes, is | | |
| 10 | amended by amending subsection (b) to read as follows: | | |
| 11 | " (b) | The application shall contain the following | |
| 12 | informatio | on: | |
| 13 | (1) | The corporate name, amount of capital, and office | |
| 14 | | address of the applicant; | |
| 15 | (2) | The names of the stockholders, officers, and directors | |
| 16 | | of the applicant; | |
| 17 | (3) | Evidence of the character, financial responsibility, | |
| 18 | | experience, and ability of the officers and directors; | |
| 19 | | [and] | |
| 20 | (4) | The names of the proposed escrow officers and their | |
| 21 | | qualifications [-] ; and | |



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| 1 | (5) Information necessary to conduct a criminal history |
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| 2 | record check in accordance with section 846-2.7 for |
| 3 | each of the proposed officers, directors, and escrow |
| 4 | officers of the applicant, accompanied by payment of |
| 5 | the applicable fee for each record check to be |
| 6 | conducted." |
| 7 | SECTION 7. Section 449-9, Hawaii Revised Statutes, is |
| 8 | amended to read as follows: |
| 9 | "§449-9 Escrow depository's bond. [Before an escrow |
| 10 | depository's license becomes effective, the] (a) An escrow |
| 11 | depository shall [give] <u>maintain at all times</u> a bond <u>given</u> to |
| 12 | the commissioner in the penal sum of not less than $[\$100,000]$ |
| 13 | \$200,000, executed by a surety insurer authorized to do business |
| 14 | in this State, [conditioned:] with the following conditions: |
| 15 | (1) That the escrow depository will honestly, faithfully, |
| 16 | and with diligence apply all funds, other |
| 17 | consideration, or property and instruments affecting |
| 18 | title in accordance with the instructions under which |
| 19 | the same were deposited with it, and will promptly |
| 20 | account for the same; and |

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| 1 | (2) That the escrow depository will satisfy all judgments | |
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| 2 | and decrees which may be recovered against it in any | |
| 3 | action or proceeding brought under this chapter. | |
| 4 | (b) The aggregate liability of the surety for all breaches | |
| 5 | of the conditions of the bond [shall], in no event, <u>shall</u> exceed | |
| 6 | the penal sum of the bond. In lieu of the bond, an escrow | |
| 7 | depository may deposit cash $[, -a]$ or an unconditional and | |
| 8 | irrevocable letter of credit[, or securities acceptable to the | |
| 9 | commissioner]." | |
| 10 | SECTION 8. Section 449-11, Hawaii Revised Statutes, is | |
| 11 | amended to read as follows: | |
| 12 | <pre>"§449-11 Fidelity bonds[+] or fidelity insurance;</pre> | |
| 13 | deposit. [A] For all of its directors, officers, and employees | |
| 14 | who have access to money, negotiable securities, or instruments | |
| 15 | in their possession or under their control, a licensed escrow | |
| 16 | depository shall at all times either: | |
| 17 | (1) Maintain a fidelity bond [executed] or fidelity | |
| 18 | insurance issued by a surety insurer authorized to do | |
| 19 | business in the State in an amount not less than | |
| 20 | [\$25,000; provided that any bond which is subject to a | |
| 21 | deductible thereunder in excess of \$5,000 per | |
| 22 | occurrence shall require the prior approval of the | |
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| 1 | commissioner, who may take into consideration, among |
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| 2 | other factors, the amount of the proposed bond;] |
| 3 | <u>\$125,000;</u> or |
| 4 | (2) Deposit an equivalent amount of cash or [securities |
| 5 | under such terms and conditions as are acceptable to |
| 6 | the commissioner, an unconditional and irrevocable |
| 7 | letter of credit |
| 8 | upon all of its directors, officers, and employees who have |
| 9 | access to money or negotiable securities or instruments in its |
| 10 | possession or under its control. Notwithstanding the above |
| 11 | provision, the escrow depository may carry bonds or deposit cash |
| 12 | or securities above the amounts required by the commissioner.] |
| 13 | an unconditional and irrevocable letter of credit." |
| 14 | SECTION 9. Section 449-12, Hawaii Revised Statutes, is |
| 15 | amended to read as follows: |
| 16 | "§449-12 Errors and omissions insurance; deposit. A |
| 17 | licensed escrow depository shall at all times either: |
| 18 | (1) Maintain a policy of errors and omissions insurance |
| 19 | executed by an insurer authorized to do business in |
| 20 | the State in an amount not less than [\$100,000; |
| 21 | provided that any policy which is subject to a |
| 22 | deductible thereunder in excess of \$10,000, per |
| | |



| 1 | | occurrence, shall require the prior approval of the |
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| 2 | | commissioner, who may take into consideration, among |
| 3 | | other factors, the amount of the proposed coverage;] |
| 4 | | <u>\$250,000;</u> or |
| 5 | (2) | Deposit an equivalent amount of cash or [securities |
| 6 | | under such terms and conditions as are acceptable to |
| 7 | | the commissioner.] an unconditional and irrevocable |
| 8 | | letter of credit." |
| 9 | SECT | ION 10. Section 449-15, Hawaii Revised Statutes, is |
| 10 | amended b | y amending subsection (b) to read as follows: |
| 11 | "(b) | The audited financial statements shall be prepared in |
| 12 | accordanc | e with generally accepted accounting principles and the |
| 13 | examinati | on by the independent certified public accountant shall |
| 14 | be perfor | med in accordance with generally accepted auditing |
| 15 | standards | . The financial statements and the independent |
| 16 | certified | public accountant's report shall include but not be |
| 17 | limited t | o the following: |
| 18 | (1) | An unqualified opinion on the fair presentation of the |
| 19 | | financial statements taken as a whole. To the extent |
| 20 | | that this is not possible, then a detailed footnote |
| 21 | | explaining the reason why an unqualified opinion could |
| 22 | | not be given shall suffice; |
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(2) A direct verification of escrow funds and escrow 1 liabilities. If less than a one hundred per cent 2 verification is performed, there shall be a separate 3 letter from the independent certified public 4 5 accountant indicating: the number of accounts verified; the percentage of the verification; the 6 7 basis for determining the sample size; the method used in selecting the sample items to verify; a description 8 9 of the sampling technique used; the discrepancies noted; and how the discrepancies were resolved; 10 11 Footnotes to the audited financial statement showing (3) 12 the escrow funds and escrow liabilities and, to the 13 extent that these amounts differ, a reconciliation of 14 the amounts; [and] A statement as to whether the escrow depository is in 15 (4)compliance with this chapter. If the independent 16 certified public accountant reports any incident 17 involving noncompliance, the statement shall address 18 19 whether the noncompliance may have a material adverse impact on the ongoing operations of the company [-]; 20 21 and



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1(5)A statement as to whether the escrow depository is in2compliance with chapter 523A."

3 SECTION 11. Section 449-16, Hawaii Revised Statutes, is4 amended to read as follows:

5 "§449-16 Accounting for moneys, property, etc. (a) Every 6 licensee under this chapter shall have the responsibility of a 7 trustee for all moneys, other consideration, or instruments received by it. No licensee shall [mingle] commingle any such 8 9 moneys or other property with its own moneys or other property, 10 or with moneys or other property held by it in any other 11 capacity. All moneys held by a licensee in escrow as herein 12 defined shall be deposited in financial institutions, payable on demand. Under this chapter, deposits in financial institutions 13 14 are limited to sweep accounts as described in this section, checking accounts, money market deposit accounts, and savings 15 16 accounts with no specified maturity date. Deposits at financial institutions may be held in sweep accounts, provided that: 17

- 18 (1) The licensee using the sweep account shall have a net
 19 worth of not less than \$1,000,000;
- 20 (2) The sweep account is a deposit account administered by
 21 a financial institution in which the moneys over a
 22 minimum balance are periodically transferred into a



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| 1 | | money market mutual fund account invested only in |
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| 2 | | obligations of: |
| 3 | | (A) The United States government; |
| 4 | | (B) Agencies backed by the full faith and credit of |
| 5 | | the United States government; or |
| 6 | | (C) Agencies originally established or chartered by |
| 7 | | the United States government to serve public |
| 8 | | purposes; and |
| 9 | | periodically recredited to the sweep account; and |
| 10 | (3) | The licensee is liable for all moneys transferred to |
| 11 | | the money market mutual fund account under the sweep |
| 12 | | account, including any loss of value. |
| 13 | (b) | No licensee shall [disburse funds from an escrow |
| 14 | account u | ntil cash and or items sufficient to fund any |
| 15 | disbursem | ents from the account have been received and deposited |
| 16 | to the ac | count, and with respect to such items the licensee |
| 17 | complics | with the provisions of either paragraphs (1) or (2) |
| 18 | hereof. | |
| 19 | (1) | Where an item has been received and submitted for |
| 20 | | collection, no licensee shall disburse funds from an |
| 21 | | escrow account with respect to the item until final |
| 22 | | settlement of the item has been received by the |
| | | |



| 1 | | financial institution to which the item has been |
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| 2 | | submitted for collection. |
| 3 | (2) | No licensee shall disburse funds from the escrow |
| 4 | | account with respect to an item drawn on a financial |
| 5 | | institution until the licensee confirms that |
| 6 | | sufficient collected funds are on deposit in the |
| 7 | | drawer's account. |
| 8 | (c) | A licensee may deliver any money, consideration, or |
| 9 | instrumen | t affecting the title to real property prior to funds |
| 10 | becoming | available for disbursement under subsection (b) if it |
| 11 | has recei | ved the written consent of the parties to the |
| 12 | transacti | on.] make a disbursement on behalf of a specific escrow |
| 13 | account u | nless sufficient collected funds have been received for |
| 14 | that escr | <u>ow.</u> " |
| 15 | SECT | ION 12. Section 846-2.7, Hawaii Revised Statutes, is |
| 16 | amended b | y amending subsection (b) to read as follows: |
| 17 | "(b) | Criminal history record checks may be conducted by: |
| 18 | (1) | The department of health on operators of adult foster |
| 19 | | homes or developmental disabilities domiciliary homes |
| • • | | and their employees, as provided by section 333F-22; |
| 20 | | |
| 20 21 | (2) | The department of health on prospective employees, |



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subcontractors in positions that place them in direct contact with clients when providing non-witnessed direct mental health services as provided by section 321-171.5;

The department of health on all applicants for 5 (3)6 licensure for, operators for, and prospective 7 employees, and volunteers at one or more of the following: skilled nursing facility, intermediate 8 9 care facility, adult residential care home, expanded 10 adult residential care home, assisted living facility, home health agency, hospice, adult day health center, 11 12 special treatment facility, therapeutic living 13 ['] program, intermediate care facility for the mentally 14 retarded, hospital, rural health center and rehabilitation agency, and, in the case of any of the 15 above-related facilities operating in a private 16 17 residence, on any adult living in the facility other 18 than the client as provided by section 321-15.2; 19 The department of education on employees, prospective (4)employees, and teacher trainees in any public school 20 in positions that necessitate close proximity to 21 22 children as provided by section 302A-601.5;



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| 1 | (5) | The counties on employees and prospective employees |
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| 2 | | who may be in positions that place them in close |
| 3 | | proximity to children in recreation or child care |
| 4 | | programs and services; |
| 5 | (6) | The county liquor commissions on applicants for liquor |
| 6 | | licenses as provided by section 281-53.5; |
| 7 | (7) | The department of human services on operators and |
| 8 | | employees of child caring institutions, child placing |
| 9 | | organizations, and foster boarding homes as provided |
| 10 | | by section 346-17; |
| 11 | (8) | The department of human services on prospective |
| 12 | | adoptive parents as established under section 346- |
| 13 | | 19.7; |
| 14 | (9) | The department of human services on applicants to |
| 15 | | operate child care facilities, prospective employees |
| 16 | | of the applicant, and new employees of the provider |
| 17 | | after registration or licensure as provided by section |
| 18 | | 346-154; |
| 19 | (10) | The department of human services on persons exempt |
| 20 | ž | pursuant to section 346-152 to be eligible to provide |
| 21 | | child care and receive child care subsidies as |
| 22 | | provided by section 346-152.5; |
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(11) The department of human services on operators and
 employees of home and community-based case management
 agencies and operators and other adults, except for
 adults in care, residing in foster family homes as
 provided by section 346-335;

6 (12) The department of human services on staff members of
7 the Hawaii youth correctional facility as provided by
8 section 352-5.5;

9 (13) The department of human services on employees,

10 prospective employees, and volunteers of contracted 11 providers and subcontractors in positions that place 12 them in close proximity to youth when providing services on behalf of the office or the Hawaii youth 13 14 correctional facility as provided by section 352D-4.3; The judiciary on employees and applicants at detention 15 (14)and shelter facilities as provided by section 571-34; 16 The department of public safety on employees and 17 (15)18 prospective employees who are directly involved with the treatment and care of persons committed to a 19 correctional facility or who possess police powers 20 including the power of arrest as provided by section 21 22 353C-5;

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| 1 | (16) | The department of commerce and consumer affairs on |
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| 2 | | applicants for private detective or private guard |
| 3 | | licensure as provided by section 463-9; |
| 4 | (17) | Private schools and designated organizations on |
| 5 | | employees and prospective employees who may be in |
| 6 | | positions that necessitate close proximity to |
| 7 | | children; provided that private schools and designated |
| 8 | | organizations receive only indications of the states |
| 9 | | from which the national criminal history record |
| 10 | | information was provided as provided by section 302C- |
| 11 | | 1; |
| 12 | (18) | The public library system on employees and prospective |
| 13 | | employees whose positions place them in close |
| 14 | | proximity to children as provided by section 302A- |
| 15 | | 601.5; |
| 16 | (19) | The State or any of its branches, political |
| 17 | | subdivisions, or agencies on applicants and employees |
| 18 | | holding a position that has the same type of contact |
| 19 | | with children, vulnerable adults, or persons committed |
| 20 | | to a correctional facility as other public employees |
| 21 | | who hold positions that are authorized by law to |



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require criminal history record checks as a condition 1 2 of employment as provided by section 78-2.7; 3 The department of human services on licensed adult day (20)4 care center operators, employees, new employees, 5 subcontracted service providers and their employees, and adult volunteers as provided by section 346-97; 6 7 The department of human services on purchase of (21)8 service contracted and subcontracted service providers 9 and their employees serving clients of the adult and community care services branch, as provided by section 10 11 346-97; 12 The department of human services on foster grandparent (22)13 program, retired and senior volunteer program, senior 14 companion program, and respite companion program 15 participants as provided by section 346-97; 16 The department of human services on contracted and (23)17 subcontracted service providers and their current and 18 prospective employees that provide home and community-19 based services under Section 1915(c) of the Social 20 Security Act (Title 42 United States Code Section 21 1396n(c)), or under any other applicable section or 22 sections of the Social Security Act for the purposes



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| 1 | | of providing home and community-based services, as |
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| 2 | | provided by section 346-97; |
| 3 | (24) | The department of commerce and consumer affairs on |
| 4 | | proposed directors and executive officers of a bank, |
| 5 | | savings bank, savings and loan association, trust |
| 6 | | company, and depository financial services loan |
| 7 | | company as provided by section 412:3-201; |
| 8 | (25) | The department of commerce and consumer affairs on |
| 9 | | proposed directors and executive officers of a |
| 10 | | nondepository financial services loan company as |
| 11 | | provided by section 412:3-301; |
| 12 | (26) | The department of commerce and consumer affairs on the |
| 13 | | original chartering applicants and proposed executive |
| 14 | | officers of a credit union as provided by section |
| 15 | | 412:10-103; |
| 16 | [+] (27) [· |] The department of commerce and consumer affairs on: |
| 17 | | (A) Each principal of every non-corporate applicant |
| 18 | | for a money transmitter license; and |
| 19 | | (B) The executive officers, key shareholders, and |
| 20 | | managers in charge of a money transmitter's |
| 21 | | activities of every corporate applicant for a |
| 22 | | money transmitter license, |
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| 1 | | as provided by section 489D-9; [and] |
|----|-----------------------|--|
| 2 | (28) | The department of commerce and consumer affairs on |
| 3 | | proposed officers, directors, and escrow officers of |
| 4 | | the applicant for a license as an escrow depository as |
| 5 | | provided by section 449-6; and |
| 6 | [[(28)]] |] (29) Any other organization, entity, or the State, |
| 7 | | its branches, political subdivisions, or agencies as |
| 8 | | may be authorized by state law." |
| 9 | SECT | ION 13. Statutory material to be repealed is bracketed |
| 10 | and stric | ken. New statutory material is underscored. |
| 11 | SECT | ION 14. This Act shall take effect on January 1, 2090; |
| 12 | provided | that sections 6 and 12 shall take effect on July 2, |
| 13 | 2009, and | sections 5, 7, 8, and 9 shall take effect on January |
| 14 | 1, 2010. | |

Report Title: Escrow Depository Law

Description:

Revises the escrow depository law to: (1) clarify which escrow transactions are covered by the statute and which are not; (2) update the statute to adequately reflect the present day size of the transactions routinely handled by the industry; (3) provide for more flexibility in supervising and regulating the industry; and (4) ensure adequate protection for the consumer. Effective 01/01/2090. (SB887 SD1 HD1)

