JAN 2 3 2009

A BILL FOR AN ACT

RELATING TO SENTENCING OF REPEAT OFFENDERS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The current law on sentencing of repeat
- 2 offenders (section 706-606.5, Hawaii Revised Statutes), known as
- 3 mandatory minimum sentencing, was originally enacted by Act 181,
- 4 Session Laws of Hawaii 1976. With respect to this legislation,
- 5 the Committee on Conference stated: "Your Committee finds that
- 6 the high incidence of repeated offenses by previously convicted
- 7 persons within the State of Hawaii presents a clear danger to
- 8 its citizens. In particular, your Committee concurs that
- 9 necessary steps should be taken so that any person convicted of
- 10 some of the most serious and reprehensible felonies as defined
- 11 by the Hawaii Penal Code be sentenced, for each conviction after
- 12 the first conviction to a mandatory sentence without possibility
- 13 of parole."
- 14 Act 181 identified ten felonies deemed to justify the
- 15 imposition of its mandatory sentencing requirements. Section
- 16 706-606.5, Hawaii Revised Statutes, now specifies in excess of
- 17 thirty-six felonies.

- 1 The results of a 2008 poll released by Families Against 2 Mandatory Minimums shows widespread support for ending mandatory 3 minimum sentences for nonviolent offenses. Seventy-eight per 4 cent of Americans or nearly eight Americans in ten agree that 5 courts, not Congress, should determine an individual's prison 6 sentence. Six Americans in ten or fifty-nine per cent oppose mandatory minimum sentences for nonviolent offenders. 7 8 Fifty-seven per cent of Americans polled would likely vote for a 9 candidate for Congress who would eliminate all mandatory minimum 10 sentencing for nonviolent crimes. Based upon the poll, Families 11 Against Mandatory Minimums concludes that mandatory minimum 12 sentences have not discouraged drug use, have not reduced drug 13 trafficking, have created soaring state and federal corrections 14 costs, impose substantial indirect costs on families by 15 imprisoning spouses, parents, and breadwinners for lengthy periods of time; are not applied evenly, thus disproportionately 16 17 impacting minorities and resulting in vastly different sentences 18 for equally blameworthy offenders, and usurp judicial 19 discretion.
- The current sentencing system in Hawaii has an impact on native Hawaiians and Pacific islanders, who are incarcerated at a disproportionate rate to their percentage of the population.

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1	Mandatory	minimum	sentences	imposed	upon	nonviolent	offenders

- 2 are helping to fuel the racial disparities in Hawaii's prison
- 3 population. Mandatory minimum sentences have also fueled a
- 4 dramatic increase in the incarceration of women.
- 5 The American Bar Association Justice Kennedy Commission, in
- 6 a 2003 Report to the House of Delegates, recommended, among
- 7 other things, that:
- 8 (1) Lengthy periods of incarceration should be reserved
- 9 for offenders who pose the greatest danger to the
- 10 community and who commit the most serious offenses;
- 11 (2) Alternatives to incarceration should be provided when
- offenders pose minimum risk to the community and
- appear likely to benefit from rehabilitation efforts;
- 14 and
- 15 (3) Mandatory minimum sentencing statutes should be
- repealed.
- 17 The legislature believes that a better, more cost-effective
- 18 "alternative sentencing" approach would be to treat nonviolent
- 19 offenses in the same manner as other serious felonies, meaning
- 20 that sentences would be determined by a judge with access to the
- 21 offender's criminal record and knowledge of the circumstances
- 22 involved in the offense.



- 1 Clearly, some offenders will reenter the prison system upon
- 2 release despite the best intentions of state agencies, law
- 3 enforcement, nonprofit service providers, faith based
- 4 initiatives, and the offenders themselves. However, the
- 5 "alternative sentencing" approach will at least provide judges
- 6 with the authority to use discretion when sentencing offenders.
- 7 Additionally, "alternative sentencing" will make available an
- 8 array of programs, strategies, and tactics to help offenders
- 9 become successful members of society.
- 10 Alternative sentencing also reduces the cost of
- 11 corrections. Diverting individuals away from prison saves money
- 12 and in many cases provides a better solution to offenders and
- 13 society because it makes available effective services that
- 14 enable offenders to become productive citizens.
- 15 The purpose of this Act is to make mandatory minimum
- 16 sentencing of repeat offenders discretionary.
- 17 SECTION 2. Section 706-606.5, Hawaii Revised Statutes, is
- 18 amended to read as follows:
- 19 "§706-606.5 Sentencing of repeat offenders. (1)
- 20 Notwithstanding section 706-669 and any other law to the
- 21 contrary, any person convicted of murder in the second degree,
- 22 any class A felony, any class B felony, or any of the following



- 1 class C felonies: section 188-23 relating to possession or use
- 2 of explosives, electrofishing devices, and poisonous substances
- 3 in state waters; section 386-98(d)(1) relating to fraud
- 4 violations and penalties; section 431:10A-131(b)(2) relating to
- 5 insurance fraud; section 431:10C-307.7(b)(2) relating to
- 6 insurance fraud; section 432:1-106(b)(2) relating to insurance
- 7 fraud; section 432D-18.5(b)(2) relating to insurance fraud;
- 8 section 707-703 relating to negligent homicide in the second
- 9 degree; section 707-711 relating to assault in the second
- 10 degree; section 707-713 relating to reckless endangering in the
- 11 first degree; section 707-716 relating to terroristic
- 12 threatening in the first degree; section 707-721 relating to
- unlawful imprisonment in the first degree; section 707-732
- 14 relating to sexual assault or rape in the third degree; section
- 15 707-752 relating to promoting child abuse in the third degree;
- 16 section 707-757 relating to electronic enticement of a child in
- 17 the second degree; section 707-766 relating to extortion in the
- 18 second degree; section 708-811 relating to burglary in the
- 19 second degree; section 708-821 relating to criminal property
- 20 damage in the second degree; section 708-831 relating to theft
- 21 in the first degree as amended by Act 68, Session Laws of Hawaii
- 22 1981; section 708-831 relating to theft in the second degree;



1 section 708-835.5 relating to theft of livestock; section 2 708-836 relating to unauthorized control of propelled vehicle; 3 section 708-839.8 relating to identity theft in the third 4 degree; section 708-839.55 relating to unauthorized possession 5 of confidential personal information; section 708-852 relating 6 to forgery in the second degree; section 708-854 relating to 7 criminal possession of a forgery device; section 708-875 8 relating to trademark counterfeiting; section 710-1071 relating 9 to intimidating a witness; section 711-1103 relating to riot; 10 section 712-1203 relating to promoting prostitution in the 11 second degree; section 712-1221 relating to gambling in the **12** first degree; section 712-1224 relating to possession of 13 gambling records in the first degree; section 712-1243 relating 14 to promoting a dangerous drug in the third degree; section 15 712-1247 relating to promoting a detrimental drug in the first 16 degree; section 846E-9 relating to failure to comply with 17 covered offender registration requirements; section 134-7 18 relating to ownership or possession of firearms or ammunition by 19 persons convicted of certain crimes; section 134-8 relating to

ownership, etc., of prohibited weapons; section 134-9 relating

murder in the second degree, any class A felony, any class B

to permits to carry, or who is convicted of attempting to commit

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1	felony, or any of the class C felony offenses enumerated above
2	and who has a prior conviction or prior convictions for the
3	following felonies, including an attempt to commit the same:
4	murder, murder in the first or second degree, a class A felony,
5	a class B felony, any of the class C felony offenses enumerated
6	above, or any felony conviction of another jurisdiction, [shall]
7	<u>may</u> be sentenced to a mandatory minimum period of imprisonment
8	without possibility of parole during such period as follows:
9	(a) One prior felony conviction:
10	(i) Where the instant conviction is for murder in the
11	second degree or attempted murder in the second
12	degreeten years;
13	(ii) Where the instant conviction is for a class A
14	felonysix years, eight months;
15	(iii) Where the instant conviction is for a class B
16	felonythree years, four months; and
17	(iv) Where the instant conviction is for a class C
18	felony offense enumerated aboveone year, eight
19	months;
20	(b) Two prior felony convictions:

1	(i)	Where the instant conviction is for murder in the
2		second degree or attempted murder in the second
3		degreetwenty years;
4	(ii)	Where the instant conviction is for a class A
5		felonythirteen years, four months;
6	(iii)	Where the instant conviction is for a class B
7		felonysix years, eight months; and
8	(iv)	Where the instant conviction is for a class C
9		felony offense enumerated abovethree years,
10		four months;
11	(c) Thre	e or more prior felony convictions:
12	(i)	Where the instant conviction is for murder in the
13		second degree or attempted murder in the second
14		degreethirty years;
15	(ii)	Where the instant conviction is for a class A
16		felonytwenty years;
17	(iii)	Where the instant conviction is for a class B
18		felonyten years; and
19	(iv)	Where the instant conviction is for a class C
20		felony offense enumerated abovefive years.
21	(2) Exce	pt as in subsection (3), a person shall not be
22	sentenced to a	mandatory minimum period of imprisonment under
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1	this section unless the instant felony offense was committed				
2	during such period as follows:				
3	(a)	Within twenty years after a prior felony conviction			
4		where the prior felony conviction was for murder in			
5		the first degree or attempted murder in the first			
6		degree;			
7	(b)	Within twenty years after a prior felony conviction			
8		where the prior felony conviction was for murder in			
9		the second degree or attempted murder in the second			
10	•	degree;			
11	(c)	Within twenty years after a prior felony conviction			
12		where the prior felony conviction was for a class A			
13		felony;			
14	(d)	Within ten years after a prior felony conviction where			
15		the prior felony conviction was for a class B felony;			
16	(e)	Within five years after a prior felony conviction			
17		where the prior felony conviction was for a class C			
18		felony offense enumerated above;			
19	(f)	Within the maximum term of imprisonment possible after			
20		a prior felony conviction of another jurisdiction.			
21	(3)	If a person was sentenced for a prior felony			

conviction to a special term under section 706-667, then the



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- 1 person shall not be sentenced to a mandatory minimum period of
- 2 imprisonment under this section unless the instant felony
- 3 offense was committed during such period as follows:
- 4 (a) Within eight years after a prior felony conviction
- 5 where the prior felony conviction was for a class A
- felony;
- 7 (b) Within five years after the prior felony conviction
- 8 where the prior felony conviction was for a class B
- 9 felony;
- 10 (c) Within four years after the prior felony conviction
- where the prior felony conviction was for a class C
- 12 felony offense enumerated above.
- 13 (4) Notwithstanding any other law to the contrary, any
- 14 person convicted of any of the following misdemeanor offenses:
- 15 (a) Section 707-712 relating to assault in the third
- degree;
- 17 (b) Section 707-717 relating to terroristic threatening in
- 18 the second degree;
- 19 (c) Section 707-733 relating to sexual assault in the
- 20 fourth degree;
- 21 (d) Section 708-822 relating to criminal property damage
- in the third degree;



- 1 (e) Section 708-832 relating to theft in the third degree;
- 2 and
- 3 (f) Section 708-833.5(2) relating to misdemeanor
- 4 shoplifting,
- 5 and who has been convicted of any of the offenses enumerated
- 6 above on at least three prior and separate occasions within
- 7 three years of the date of the commission of the present
- 8 offense, [shall] may be sentenced to no less than nine months of
- 9 imprisonment. Whenever a court sentences a defendant under this
- 10 subsection for an offense under section 707-733, the court shall
- 11 order the defendant to participate in a sex offender assessment
- 12 and, if recommended based on the assessment, participate in the
- 13 sex offender treatment program established by chapter 353E.
- 14 (5) The sentencing court may impose the above sentences
- 15 consecutive to any sentence imposed on the defendant for a prior
- 16 conviction, but such sentence shall be imposed concurrent to the
- 17 sentence imposed for the instant conviction. The court may
- 18 impose a lesser mandatory minimum period of imprisonment without
- 19 possibility of parole than that mandated by this section where
- 20 the court finds that strong mitigating circumstances warrant
- 21 such action. Strong mitigating circumstances shall include, but
- 22 shall not be limited to the provisions of section 706-621. The



- 1 court shall provide a written opinion stating its reasons for
- 2 imposing the lesser sentence.
- 3 (6) A person who is imprisoned in a correctional
- 4 institution pursuant to subsection (1) shall not be paroled
- 5 prior to the expiration of the mandatory minimum term of
- 6 imprisonment imposed pursuant to subsection (1).
- 7 (7) For purposes of this section:
- 8 (a) Convictions under two or more counts of an indictment
- 9 or complaint shall be considered a single conviction
- 10 without regard to when the convictions occur;
- 11 (b) A prior conviction in this or another jurisdiction
- shall be deemed a felony conviction if it was
- punishable by a sentence of death or of imprisonment
- in excess of one year; and
- 15 (c) A conviction occurs on the date judgment is entered."
- 16 SECTION 3. This Act does not affect rights and duties that
- 17 matured, penalties that were incurred, and proceedings that were
- 18 begun, before the effective date of this Act.
- 19 SECTION 4. Statutory material to be repealed is bracketed
- 20 and stricken. New statutory material is underscored.

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1 SECTION 5. This Act shall take effect on July 1, 2009.

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INTRODUCED BY:

By Request

Report Title:

Sentencing; Mandatory Minimum Terms

Description:

Changes the mandatory minimum sentencing of repeat offenders from mandatory to discretionary.