JAN 2 3 2009

A BILL FOR AN ACT

RELATING TO CONTRACTORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The Hawaii Revised Statutes is amended by 2 adding a new chapter to be appropriately designated and to read 3 as follows: 4 "CHAPTER 5 EMPLOYMENT OF INELIGIBLE WORKERS BY LICENSED CONTRACTORS -1 Definitions. As used in this chapter: "Contractor" has the same meaning as defined under section 7 8 444-1. "Department" means the department of labor and industrial 9 10 relations. "Director" means the director of labor and industrial 11 12 relations. 13 "Ineligible worker" means a person who is not eligible to 14 work in the United States, as provided by federal law. 15 -2 Applicability of this chapter. This chapter applies to all contractors covered by chapter 444 and includes 16 any persons or entities performing work under contracts subject 17



to chapter 104.

-3 Employment of persons not eligible to work in the 1 2 United States; prohibition. Contractors shall employ only 3 persons who are eligible to work in the United States. A 4 contractor that intentionally or knowingly employs an ineligible 5 worker shall be in violation of this section. 6 -4 Complaints. (a) On receipt of a complaint that a 7 contractor allegedly intentionally or knowingly employs an 8 ineligible worker, the director shall investigate whether the 9 contractor has violated section -3. In investigating the 10 complaint, the director shall verify the eligibility of the 11 person who is allegedly ineligible to work in the United States. 12 The director shall not attempt to independently make a final 13 determination on whether the person is authorized to work in the 14 United States. 15 If, after an investigation, the director determines 16 that the complaint is not frivolous: 17 (1)The director shall notify the United States 18 Immigration and Customs Enforcement agency of the 19 ineligible worker; 20 The director shall notify the county law enforcement (2)

agency of the ineligible worker;

- 1 (3) The director shall notify the attorney general to
- bring an action pursuant to section -5.
- 3 (c) The director may adopt rules under chapter 91 for the
- 4 purpose of implementing this section.
- 5 S -5 Civil action. An action for violation of section
- 6 -3 shall be brought against the contractor that employed the
- 7 ineligible worker.
- 8 § -6 Penalties. The contractor against whom a civil
- 9 judgment is entered shall pay a fine of \$1,000 for each person
- 10 the contractor employed in violation of section -3. Nothing
- 11 in this chapter shall exempt the contractor from liability under
- 12 any other provision of law.
- 13 § -7 Notification to the contractors license board.
- 14 When a civil judgment is entered against a contractor on a
- 15 complaint alleging that the contractor employed an ineligible
- 16 person, the attorney general shall notify the contractors
- 17 license board. The board shall consider whether to suspend or
- 18 revoke the contractor's license, as provided by section 444-17.
- 19 § -8 Contractors enforcement special fund. (a) There
- 20 is established a contractors enforcement special fund, into
- 21 which shall be deposited:
- 22 (1) All fines collected under this chapter; and

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1	(2) Any appropriations made by the legislature to the
2	fund.
3	(b) Moneys in the special fund shall be expended by the
4	department of labor and industrial relations for all costs
5	associated with the enforcement of this chapter."
6	SECTION 2. Section 103-55.5, Hawaii Revised Statutes, is
7.	amended by amending the title and subsection (a) to read as
8	follows:
9	"[$\{\}$] \$103-55.5[$\{\}\}$] Wages and hours of employees on public
10	works construction contracts. (a) Before any bidder or offeror
11	enters into a contract for construction of a public work project
12	in excess of \$2,000, which is subject to chapter 104, the bidder
13	or offeror shall affirm the bidder's or offeror's intent to
14	comply with the requirements of chapter 104 by certifying that:
15	(1) Individuals engaged in the performance of the contract
16	on the job site shall be paid:
17	(A) Not less than the wages that the director of
18	labor and industrial relations shall have
19	determined to be prevailing for corresponding
20	classes of laborers and mechanics employed on
21	public works projects; and

1		(B)	Overtime compensation at one and one-half times
2			the basic hourly rate plus fringe benefits for
3			hours worked on Saturday, Sunday, or a legal
4			holiday of the State or in excess of eight hours
5			on any other day; and
6	(2)	All	applicable laws of the federal and state
7		gove	rnments relating to workers' compensation,
8		unem	ployment compensation, payment of wages, [and]
9,		safe	ty, and eligibility of all laborers and mechanics
10		to w	ork in the United States shall be fully complied
11		with	. "
12	SECT	ION 3	. Section 104-2, Hawaii Revised Statutes, is
13	amended to	o rea	d as follows:
14	"§10	4-2	Applicability; wages, hours, and other
15	requiremen	nts.	(a) This chapter shall apply to every contract
16	in excess	of \$	2,000 for construction of a public work project to
17	which a go	overn	mental contracting agency is a party; provided
18	that this	chap	ter shall not apply to experimental and
19	demonstrat	tion	housing developed pursuant to section 46-15 or
20	housing de	evelo	ped pursuant to chapter 201H if the cost of the
21	project is	s les	s than \$500,000 and the eligible bidder or
22	eligible (devel	oper is a private nonprofit corporation.
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         For the purposes of this subsection:
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         "Contract" includes but is not limited to any agreement,
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    purchase order, or voucher in excess of $2,000 for construction
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    of a public work project.
         "Governmental contracting agency" includes any person or
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    entity that causes either directly or indirectly the building or
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    development of a public work.
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         "Party" includes eligible bidders for and eligible
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    developers of any public work and any housing under chapter
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    201H; provided that this subsection shall not apply to any
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    housing developed under section 46-15 or chapter 201H if the
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    entire cost of the project is less than $500,000 and the
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    eligible bidder or eligible developer is a private nonprofit
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    corporation.
         "Public work" means any project, including development of
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    any housing pursuant to section 46-15 or chapter 201H and
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    development, construction, renovation, and maintenance related
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    to refurbishment of any real or personal property, where the
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    funds or resources required to undertake the project are to any
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    extent derived, either directly or indirectly, from public
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    revenues of the State or any county, or from the sale of
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1	securities or bonds whose interest or dividends are exempt from
2	state or federal taxes.
3	(b) Every laborer and mechanic performing work on the job
4	site for the construction of any public work project shall be
5	paid no less than prevailing wages; provided that:
6	(1) The prevailing wages shall be established by the
- 7 -	director as the sum of the basic hourly rate and the
8	cost to an employer of providing a laborer or mechanic
9	with fringe benefits. In making prevailing wage
10	determinations, the following shall apply:
11	(A) The director shall make separate findings of:
12	(i) The basic hourly rate; and
13	(ii) The rate of contribution or cost of fringe
14	benefits paid by the employer when the
15	payment of the fringe benefits by the
16	employer constitutes a prevailing practice.
17	The cost of fringe benefits shall be
18	reflected in the wage rate scheduled as an
19	hourly rate; and
20	(B) The rates of wages which the director shall
21	regard as prevailing in each corresponding
22	classification of laborers and mechanics shall be



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the rate of wages paid to the greatest number of those employed in the State, the modal rate, in the corresponding classes of laborers or mechanics on projects that are similar to the contract work;

- (2) The prevailing wages shall be not less than the wages payable under federal law to corresponding classes of laborers and mechanics employed on public works projects in the State that are prosecuted under contract or agreement with the government of the United States; and
- 12 (3) Notwithstanding the provisions of the original
 13 contract, the prevailing wages shall be periodically
 14 adjusted during the performance of the contract in an
 15 amount equal to the change in the prevailing wage as
 16 periodically determined by the director.
- (c) No laborer or mechanic employed on the job site of any public work of the State or any political subdivision thereof shall be permitted or required to work on Saturday, Sunday, or a legal holiday of the State or in excess of eight hours on any other day unless the laborer or mechanic receives overtime compensation for all hours worked on Saturday, Sunday, and a

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- 1 legal holiday of the State or in excess of eight hours on any
- 2 other day. For purposes of determining overtime compensation
- 3 under this subsection, the basic hourly rate of any laborer or
- 4 mechanic shall not be less than the basic hourly rate determined
- 5 by the director to be the prevailing basic hourly rate for
- 6 corresponding classes of laborers and mechanics on projects of
- 7 similar character in the State.
- **8** (d) The contractor or the contractor's subcontractor shall
- 9 pay all mechanics and laborers employed on the job site,
- 10 unconditionally and not less often than once a week, and without
- 11 deduction or rebate on any account, except as allowed by law,
- 12 the full amounts of their wages including overtime, accrued to
- 13 not more than five working days prior to the time of payment, at
- 14 wage rates not less than those deemed to be prevailing,
- 15 regardless of any contractual relationship which may be alleged
- 16 to exist between the contractor or subcontractor and the
- 17 laborers and mechanics. The rates of wages to be paid shall be
- 18 posted by the contractor in a prominent and easily accessible
- 19 place at the job site, and a copy of the rates of wages required
- 20 to be posted shall be given to each laborer and mechanic
- 21 employed under the contract by the contractor at the time each
- 22 laborer and mechanic is employed, except that where there is a

- 1 collective bargaining agreement the contractor does not have to
- 2 provide the contractor's employees the wage rate schedules.
- 3 (e) The governmental contracting agency may withhold from
- 4 the contractor so much of the accrued payments as the
- 5 governmental contracting agency may consider necessary to pay to
- 6 the laborers and mechanics employed by the contractor or any
- 7 subcontractor on the job site the difference between the
- 8 prevailing wages and the wages received and not refunded by the
- 9 laborers and mechanics.
- 10 (f) Every laborer or mechanic performing work on the job
- 11 site for the construction of any public work of the State or any
- 12 political subdivision thereof shall be eligible to work in the
- 13 United States, as set forth by federal law.
- 14 $\left[\frac{f}{f}\right]$ (g) Every contract in excess of \$2,000 for
- 15 construction of a public work project and the specifications for
- 16 such contract shall include provisions that set forth the
- 17 requirements of subsections (a) to $[\frac{(e)}{(e)}]$ (f); provided that
- 18 failure by the contracting agency to include those provisions in
- 19 the contract or specifications shall not be a defense of the
- 20 contractor or subcontractor for noncompliance with the
- 21 requirements of this chapter.

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                (h) For any public work project that is subject to
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    this chapter but not directly caused by a governmental
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    contracting agency, the director shall be responsible for
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    enforcement of this chapter, including the collection and
    maintenance of certified copies of all payrolls that are subject
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    to this chapter. The director shall adopt rules pursuant to
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    chapter 91 to effectuate the purposes of this section.
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                (i) When the department of budget and finance
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    enters a project agreement with a project party, as those terms
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    are defined in chapter 39A, to finance or refinance a project
    with the proceeds of special purpose revenue bonds, and such
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    project party has entered into a collective bargaining agreement
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    with a bona fide labor union governing the project party's
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    workforce, the terms of that collective bargaining agreement and
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    associated provisions shall be deemed the prevailing wages and
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    terms serving as the basis of compliance with this section for
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    work on the project by the project party's workforce, provided,
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    however, that this subsection does not affect the director's
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    enforcement powers contained in subsection [(g)] (h)."
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         SECTION 4. Section 444-11, Hawaii Revised Statutes, is
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    amended by amending subsection (a) to read as follows:
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No license hereunder shall be issued to:

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1	(1)	Any	person	unless	the	person	has	filed	an	application
2		and	paid th	ne appli	icabl	e fees;	;			

- (2) Any person unless the person meets the experience requirements as prescribed in the board's rules; provided that the board may accept experience acquired on a self-employed or unlicensed basis if the experience can be verified;
- (3) Any person who does not possess a history of honesty, truthfulness, financial integrity, and fair dealing; provided that any person who during the six years prior to application has failed to satisfy an undisputed debt or a judgment relating to services or materials rendered in connection with operations as a contractor shall be presumed not to possess a history of financial integrity;
 - (4) Any person unless the person has successfully passed a written examination as prescribed by the board;
 - (5) Any individual unless the individual is age eighteen years or more;
 - (6) Any joint venture which is not exempt under section 444-2(8) unless the contracting business thereof is under the direct management of a member or employee

1		thereof, and unless the member or employee holds an
2		appropriate license;
3	(7)	Any individual who is unable to qualify as a
4		contractor or any partnership or corporation, unless
5		the contracting business of the individual,
6		partnership, or corporation is under the direct
7		management of an employee, partner, or officer thereo
8		who holds an appropriate license;
9	(8)	Any person unless the person submits satisfactory
10		proof to the board that the person has obtained
11		workers' compensation insurance, or has been
12		authorized to act as a self-insurer under chapter 386
13		or is excluded from the requirements of chapter 386;
14	(9)	Any person unless the person submits satisfactory
15		proof to the board that the person has obtained
16		liability insurance; [or]
17	(10)	Any person unless the person submits a bond if
18		required by the board under section 444-16.5[-]; or
19	(11)	Any person against whom a civil judgment was entered
20		on a complaint for violation of chapter , unless
21		the person has paid the penalties imposed by section

1		-6 and satisfied any other order of the court or
2		penalty imposed by any other provision of law."
3	SECT	ION 5. Section 444-17, Hawaii Revised Statutes, is
4	amended to	o read as follows:
5	"§ 44	4-17 Revocation, suspension, and renewal of licenses.
6	In addition	on to any other actions authorized by law, the board
7	may revoke	e any license issued pursuant to this section, or
8	suspend th	he right of a licensee to use a license, or refuse to
9	renew a l:	icénse for any cause authorized by law, including but
10	not limite	ed to the following:
11	(1)	Any dishonest, fraudulent, or deceitful act as a
12		contractor that causes substantial damage to another;
13	(2)	Engaging in any unfair or deceptive act or practice as
14		prohibited by section 480-2;
15	(3)	Abandonment of any construction project or operation
16		without reasonable or legal excuse;
17	(4)	Wilful diversion of funds or property received for
18		prosecution or completion of a specific construction
19		project or operation, or for a specified purpose in
20		the prosecution or completion of any construction
21		project or operation, and the use thereof for any
22		other purpose;

1	(5)	willul departure from, or willul disregard of plans of
2		specifications in any material respect without consent
3		of the owner or the owner's duly authorized
4		representative, that is prejudicial to a person
5		entitled to have the construction project or operation
6		completed in accordance with those plans and
7	• .	specifications;
8	(6)	Wilful violation of any law of the State, or any
9		county, relating to building, including any violation
10		of any applicable rule of the department of health, or
11		of any applicable safety or labor law;
12	(7)	Failure to make and keep records showing all
13	. *	contracts, documents, records, receipts, and
14		disbursements by a licensee of all the licensee's
15		transactions as a contractor for a period of not less
16	· · · · · · · · · · · · · · · · · · ·	than three years after completion of any construction
17		project or operation to which the records refer or to
18		permit inspection of those records by the board;
19	(8)	When the licensee being a partnership or a joint

venture permits any partner, member, or employee of

the partnership or joint venture who does not hold a

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1		license to have the direct management of the
2		contracting business thereof;
3	(9)	When the licensee being a corporation permits any
4		officer or employee of the corporation who does not
5		hold a license to have the direct management of the
6		contracting business thereof;
7	(10)	Misrepresentation of a material fact by an applicant
8		in obtaining a license;
9	(11)	Failure of a licensee to complete in a material
10		respect any construction project or operation for the
11	,	agreed price if the failure is without legal excuse;
12	(12)	Wilful failure in any material respect to comply with
13		this chapter or the rules adopted pursuant thereto;
14	(13)	Wilful failure or refusal to prosecute a project or
15		operation to completion with reasonable diligence;
16	(14)	Wilful failure to pay when due a debt incurred for
17		services or materials rendered or purchased in
18		connection with the licensee's operations as a
19		contractor when the licensee has the ability to pay or
20		when the licensee has received sufficient funds
21		therefor as payment for the particular operation for

1		which the services or materials were rendered or
2		purchased;
3 ¹	(15)	The false denial of any debt due or the validity of
4		the claim therefor with intent to secure for a
5		licensee, the licensee's employer, or other person,
6		any discount of the debt or with intent to hinder,
7		delay, or defraud the person to whom the debt is due;
8	(16)	Failure to secure or maintain workers' compensation
9		insurance, unless the licensee is authorized to act as
10		a self-insurer under chapter 386 or is excluded from
11		the requirements of chapter 386;
12	(17)	Entering into a contract with an unlicensed contractor
13		involving work or activity for the performance of
14		which licensing is required under this chapter;
15	(18)	Performing service on a residential or commercial air
16		conditioner, utilizing CFCs, without using refrigerant
17		recovery and recycling equipment;
18	(19)	Performing service on any air conditioner after
19		January 1, 1994, without successful completion of an
20		appropriate training course in the recovery and
21		recycling of CFC and HCFC refrigerants, which included
22		instruction in the proper use of refrigerant recovery

1		and recycling equipment that is certified by
2		Underwriters Laboratories, Incorporated;
3	(20)	Violating chapter 342C; [and]
4	(21)	Failure to pay delinquent taxes, interest, and
5		penalties assessed under chapter 237 that relate to
6		the business of contracting, or to comply with the
7		terms of a conditional payment plan with the
8		department of taxation for the payment of such
9		delinquent taxes, interest, and penalties [-]; and
10	(22)	Violating chapter ."
11	SECT	ION 6. This Act does not affect rights and duties that
12	matured,	penalties that were incurred, and proceedings that were
13	begun, be	fore its effective date.
14	SECT	ION 7. In codifying the new sections added by section
15	1 of this	Act, the revisor of statutes shall substitute
16	appropria	te section numbers for the letters used in designating
17	the new s	ections in this Act.
18	SECT	ION 8. Statutory material to be repealed is bracketed
19	and stric	ken. New statutory material is underscored.
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Report Title:

Contractors; Public Work Projects; Ineligible Employees

Description:

Prohibits contractors from employing persons not eligible to work in the United States. Imposes fines for violations. Authorizes the contractors license board to suspend or revoke a license if a civil judgment is entered against the contractor on a complaint alleging that the contractor hired ineligible workers. Establishes a special fund.