THE SENATE TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

S.B. NO. 2849 S.D. 2

A BILL FOR AN ACT

RELATING TO THE HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Chapter 87A, Hawaii Revised Statutes, is 2 amended by adding three new sections to be appropriately 3 designated and to read as follows: 4 \$87A-A Selection of benefit plan carriers, third-party 5 administrators, consultants, actuaries, auditors, or 6 **administrator.** Procurement of a carrier, third-party 7 administrator for any benefits plan, consultants, actuaries, 8 auditors, or an administrator shall be exempt from chapter 103D. 9 **\$87A-B** Fiduciary duties; prohibited transactions. (a) A 10 fiduciary of the trust shall comply, with respect to a plan, 11 with all fiduciary duties imposed on fiduciaries under Title 29 12 United States Code Sections 1001-1191c, as amended, and related 13 regulations. 14 (b) All fiduciaries of the trust shall discharge their 15 duties with respect to a plan solely in the interest of the 16 participants and beneficiaries and: 17 (1) For the exclusive purpose of:



1		(A) Providing benefits to participants and their
2		beneficiaries; and
3		(B) Defraying reasonable expenses of administering
4		the plan; and
5	(2)	With the care, skill, prudence, and diligence under
6		the circumstances then prevailing that a prudent
7		person acting in a similar capacity and familiar with
8	•	those matters would use in the conduct of an
9		enterprise of a similar character and with like aims;
10	(3)	By diversifying the investments of the plan so as to
11		minimize the risk of large losses, unless, under the
12		circumstances, it is clearly prudent not to do so; and
13	(4)	In accordance with the documents and instruments
14		governing the plan insofar as those documents and
15		instruments are consistent with this chapter.
16	(c)	In addition to any liability that a fiduciary may have
17	under this	s chapter, a fiduciary with respect to a plan shall be
18	liable fo	r a breach of fiduciary responsibility of another
19	fiduciary	with respect to the same plan in the following
20	circumsta	nces:
21	(1)	If the fiduciary participates knowingly in, or
22		knowingly undertakes to conceal, an act or omission of
	SB2849 SD2	2 LRB 10-1960-1.doc

1		another fiduciary, knowing that act or omission is a
2		breach;
3	(2)	If, by the fiduciary's failure to comply with
4		subsection (a) or (b), the fiduciary has enabled
5		another fiduciary to commit a breach; or
6	(3)	If the fiduciary has knowledge of the breach by
7		another fiduciary, unless the fiduciary makes
8		reasonable efforts under the circumstances to remedy
9		the breach.
10	If t	he assets of the plan are held by two or more trustees,
11	each trus	tee shall use reasonable care to prevent a co-trustee
12	from comm	itting a breach, and each trustee shall be responsible
13	for joint	ly managing and controlling the assets of the plan.
14	(d)	A fiduciary shall not cause a plan to engage in a
15	transacti	on, if the fiduciary knows or should know that the
16	transacti	on constitutes a direct or indirect:
17	(1)	Sale or exchange, or lease, of any property between
18		the plan and a party in interest;
19	(2)	Lending of money or other extension of credit between
20		the plan and a party in interest;
21	(3)	Furnishing of goods, services, or facilities between
22		the plan and a party in interest; or



S.B. NO. $^{2849}_{S.D.2}$

1	(4)	Transfer to, or use by or for the benefit of, a party
2		in interest, of any assets of the plan.
3	<u>(e)</u>	A fiduciary shall not:
4	(1)	Deal with the assets of the plan in the fiduciary's
5		own interest or for the fiduciary's own account;
6	(2)	In the fiduciary's individual capacity or in any other
7		capacity, act in any transaction involving the plan on
8		behalf of a party (or represent a party) whose
9		interests are adverse to the interests of the plan or
10		the interests of its participants or beneficiaries; or
11	(3)	Receive any consideration for the fiduciary's own
12		personal account from any party dealing with the plan
13		in connection with a transaction involving the assets
14		of the plan.
15	<u>§87</u> A	-C Liability for breach of fiduciary duty. (a) Any
16	person wh	o is a fiduciary with respect to a plan and who
17	breaches	any of the responsibilities, obligations, or duties
18	imposed o	n fiduciaries by this chapter shall be personally
19	liable to	reimburse any losses to the plan resulting from each
20	breach, a	nd to restore to the plan any profits of the fiduciary
21	that have	been made through the use of assets of the plan by the
22	fiduciary	, and shall be subject to any other equitable and
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1	remedial	relief as the court may deem appropriate, including
2	removal o	f the fiduciary.
3	(b)	Any provision in any agreement or instrument that
4	purports	to relieve a fiduciary of responsibility or liability
5	for any r	esponsibility, obligation, or duty under this chapter
6	shall be	void as against public policy. However, nothing in
7	this sect	ion shall preclude:
8	(1)	A plan from purchasing insurance for its fiduciaries
9		or for itself to cover liability or losses occurring
10		by reason of the act or omission of a fiduciary in the
11		case of a breach of a fiduciary obligation by the
12		fiduciary, if the insurance permits recourse by the
13		insurer against the fiduciary in the case of a breach
14		of fiduciary obligation by the fiduciary;
15	(2)	A fiduciary from purchasing insurance to cover
16		liability under this chapter from and for the
17		fiduciary's own account; or
18	(3)	An employee organization from purchasing insurance to
19	·	cover potential liability of one or more persons who
20		serve in a fiduciary capacity with regard to an
21		employee welfare benefit plan."



SECTION 2. Section 28-8.3, Hawaii Revised Statutes, is
 amended by amending subsection (a) to read as follows:

3 "(a) No department of the State other than the attorney
4 general may employ or retain any attorney, by contract or
5 otherwise, for the purpose of representing the State or the
6 department in any litigation, rendering legal counsel to the
7 department, or drafting legal documents for the department;
8 provided that the foregoing provision shall not apply to the
9 employment or retention of attorneys:

10 (1) By the public utilities commission, the labor and
11 industrial relations appeals board, and the Hawaii
12 labor relations board;

By any court or judicial or legislative office of the 13 (2)14 State; provided that if the attorney general is requested to provide representation to a court or 15 judicial office by the chief justice or the chief 16 justice's designee, or to a legislative office by the 17 speaker of the house of representatives and the 18 president of the senate jointly, and the attorney 19 general declines to provide such representation on the 20 grounds of conflict of interest, the attorney general 21 shall retain an attorney for the court, judicial, or 22



1		legislative office, subject to approval by the court,
2		judicial, or legislative office;
3	(3)	By the legislative reference bureau;
4	(4)	By any compilation commission that may be constituted
5		from time to time;
6	(5)	By the real estate commission for any action involving
7		the real estate recovery fund;
8	(6)	By the contractors license board for any action
9		involving the contractors recovery fund;
10	(7)	By the trustees for any action involving the travel
11		agency recovery fund;
12	(8)	By the office of Hawaiian affairs;
13	(9)	By the department of commerce and consumer affairs for
14		the enforcement of violations of chapters 480 and
15		485A;
16	(10)	As grand jury counsel;
17	(11)	By the Hawaiian home lands trust individual claims
18		review panel;
19	(12)	By the Hawaii health systems corporation, or its
20		regional system boards, or any of their facilities;
21	(13)	By the auditor;
22	(14)	By the office of ombudsman;

SB2849 SD2 LRB 10-1960-1.doc

Page 7

1	(15)	By the insurance division;
2	(16)	By the University of Hawaii;
3	(17)	By the Kahoolawe island reserve commission;
4	(18)	By the division of consumer advocacy;
5	(19)	By the office of elections;
6	(20)	By the campaign spending commission;
7	(21)	By the Hawaii tourism authority, as provided in
8		section 201B-2.5; [or]
9	(22)	By the Hawaii employer-union health benefits trust
10		fund, as provided in section 87A-9; or
11	[(22)]	(23) By a department, in the event the attorney
12		general, for reasons deemed by the attorney general
13		good and sufficient, declines to employ or retain an
14		attorney for a department; provided that the governor
15		thereupon waives the provision of this section."
16	SECT	ION 3. Section 87A-5, Hawaii Revised Statutes, is
17	amended to	o read as follows:
18	"§872	A-5 Composition of board. (a) The board of trustees
19	of the emp	ployer-union health benefits trust fund shall consist
20	of [ten] t	welve trustees appointed by the governor in accordance
21	with the t	following procedure:



S.B. NO. $^{2849}_{S.D.2}$

1	(1)	[Fiv	e] <u>Six</u> trustees[, one of whom shall represent
2		reti	rees,] to represent employee-beneficiaries and to
3		be s	elected as follows:
4		[-(A)-	Three trustees shall be appointed from a list of
5			two nominees per trustee selected by each of the
6			three exclusive representative organizations that
7			have the largest number of employee-
8			beneficiaries;
9		(B)	One trustee shall-be appointed from a list of two
10			nominees selected by mutual agreement of the
11			remaining exclusive employee representative
12			organizations; and
13		(C)	One trustee representing retirees shall be
14			appointed from a list of two nominees selected by
15		\$¢	mutual agreement of all eligible exclusive
16			representatives; and
17	(2)	Five	trustees to represent public employers.]
18		(A)	One trustee to be appointed by the governor from
19		•	a nominee submitted by bargaining units 2, 3, 4,
20			6, 8, 9, and 13;
21		<u>(B)</u>	One trustee to be appointed by the governor from
22			a nominee submitted by bargaining unit 5;



Page 10

S.B. NO. $^{2849}_{S.D. 2}$

10

1		(C)	One trustee to be appointed by the governor from
2			a nominee submitted by bargaining unit 7;
3		(D)	One trustee to be appointed by the governor from
4			a nominee submitted by bargaining units 1 and 10;
5		<u>(E)</u>	One trustee to be appointed by the governor from
6			a nominee submitted by bargaining unit 11; and
7		(F)	One trustee to be appointed by the governor from
8			a nominee submitted by bargaining unit 12; and
9	(2)	Six	trustees, five to represent public employers and
10		one	to represent retiree beneficiaries, as follows:
11		<u>(A)</u>	One trustee shall be appointed by the governor to
12			represent the State of Hawaii administration;
13		<u>(B)</u>	One trustee shall be appointed by the governor
14			from a nominee submitted by the University of
15			Hawaii board of regents;
16		<u>(C)</u>	One trustee shall be appointed by the governor
17			from a nominee submitted by the board of
18			education;
19		(D)	Two trustees shall be appointed by the governor
20			from a list of four nominees submitted by the
21			mayors of the counties of Hawaii, Kauai, and
22			Maui, and the city and county of Honolulu, which



1	list shall consist of one nominee selected	by
2	each of those counties; provided that the t	WO
3	nominees not appointed by the governor shal	<u>1</u>
4	serve as alternate trustees to sit in the a	bsence
5	of the trustees appointed by the governor;	and
6	(E) One trustee shall be appointed by the gover	nor to
7	represent retiree beneficiaries;	
8	provided that all trustees shall serve at the pleasure of	the .
9	appointing authority.	
10	(b) If an exclusive bargaining representative negoti	ates a
11	specific contribution to apply to only that bargaining uni	<u>t,</u>
12	that unit shall have a sub-board of trustees to administer	that
13	exclusive bargaining unit's contributions and benefits. T	he
14	benefits for the bargaining unit, including the type and l	evel,
15	shall be determined by the sub-board of trustees or establ	ished
16	pursuant to the collective bargaining agreement. There sh	all be
17	two trustees appointed by the employer, and two trustees	
18	appointed by the exclusive bargaining representative to th	e sub-
19	board.	
20	(c) Section 26-34 shall not apply to board member	
21	selection and terms. Notwithstanding any other provision	of
22	this section, no exclusive representative of a bargaining	unit
	SB2849 SD2 LRB 10-1960-1.doc	· · · · ·

Page 11

1	that sponsors or participates in a voluntary employee
2	beneficiary association shall be eligible to select nominees or
3	to be represented by a trustee on the board.
4	(d) As used in this section, the term "exclusive
5	representative" shall have the same meaning as in section 89-2."
6	SECTION 4. Section 87A-6, Hawaii Revised Statutes, is
7	amended to read as follows:
8.	"§87A-6 Term of a trustee; vacancy. [The-term of office
9	of each trustee shall be four years; provided that a trustee may
10	be reappointed for one additional consecutive four-year term.
11	A vacancy on the board shall be filled in the same manner
12	as the trustee who vacated that position was nominated or
13	appointed; provided that the criteria used for nominating or
14	appointing the successor shall be the same criteria used for
15	nominating or appointing the person's predecessor; provided
16	further that vacancies on the board for each trustee position
17	representing retirees and employee-beneficiaries appointed under
18	section 87A-5(1)(A) and (B) shall be filled by appointment of
19	the governor as follows:
20	(1) If a vacancy occurs in one of the trustee positions
21	described in section 87A-5(1)(A), then the vacancy
22	shall be appointed from a list of two nominees
	SB2849 SD2 LRB 10-1960-1.doc



SB2849 SD2 LRB 10-1960-1.doc

S.B. NO. $^{2849}_{S.D. 2}$

1		submitted by the exclusive employee representative
2		from among the three largest exclusive employee
3		representatives that does not have a trustee among the
4		three trustee positions;
5	(2)	If a vacancy occurs in a trustee position described in
6		section 87A-5(1)(B), then the vacancy shall be
7		appointed from a list of two nominees submitted by
8		mutual agreement of the exclusive employee
9		representatives described in section 87A-5(1)(B); and
10	-(3) -	If a vacancy occurs in the retiree position described
11		in section 87A-5(1)(C), then the vacancy shall be
12		appointed from a list of two nominees submitted by
13		mutual-agreement of all eligible exclusive employee
14		representatives.
15	If b	y the end of a trustee's term the trustee is not
16	reappoint	ed or the trustee's successor is not appointed, the
17	trustee s	hall serve until the trustee's successor is appointed.]
18	The term	of office of each trustee shall be at the pleasure of
19	the appoi	nting authority. If the appointing authority fails to
20	appoint a	n employer trustee to fill a vacant position, the chief
21	justice o	f the supreme court of Hawaii shall make the
22	appointme	nt upon petition by two or more employee beneficiary
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14

1	trustees. If the appointing authority fails to appoint an
2	employee beneficiary trustee to fill a vacant position, the
3	chief justice of the supreme court of Hawaii shall make the
4	appointment upon petition by two or more employer trustees."
5	SECTION 5. Section 87A-9, Hawaii Revised Statutes, is
6	amended to read as follows:
7	"[[]§87A-9[]] Legal adviser. The [attorney general shall]
8	board may appoint or retain by contract an attorney who is
- 9	independent of the attorney general to serve as legal adviser to
10	the board and [shall] <u>to</u> provide legal representation for the
11	Hawaii employer-union health benefits trust fund. The legal
12	adviser shall have Employee Retirement and Income Security Act
13	(ERISA) employee benefits experience, either from the private or
14	public sector."
15	SECTION 6. Section 87A-11, Hawaii Revised Statutes, is
16	amended to read as follows:
17	"[[]§87A-11[]] Quorum; board actions; voting. (a) [Six]
18	Eight trustees, [three] four of whom represent the public
19	employer and [three] four of whom represent employee-
20	beneficiaries, shall constitute a quorum for the transaction of
21	business.



S.B. NO. ²⁸⁴⁹ S.D. ²

15

(b) Trustees representing the public employers shall
 collectively have one vote. Trustees representing the employee beneficiaries shall collectively have one vote.

For any vote of the trustees representing the public
employers to be valid, [three] four of these trustees must
concur to cast [such] a vote. In the absence of [such] a
concurrence, the trustees representing the public employers
shall be deemed to have abstained from voting.

9 For any vote of the trustees representing the employee10 beneficiaries to be valid, [three] four of these trustees must
11 concur to cast [such] a vote. In the absence of [such] a
12 concurrence, the trustees representing the employee-

13 beneficiaries shall be deemed to have abstained from voting.

14 An abstention shall not be counted as either a vote in 15 favor or against a matter before the board.

16 (c) Any action taken by the board shall be by the 17 concurrence of at least two votes. In the event of a tie vote 18 on any motion, the motion shall fail. Upon the concurrence of 19 [six] eight trustees, the board shall participate in dispute 20 resolution."

21 SECTION 7. Section 87A-15, Hawaii Revised Statutes, is
22 amended to read as follows:



1	"[{] \$87A-15[}] Administration of the fund. The board
2	shall administer and carry out the purpose of the fund. Health
3	and other benefit plans shall be provided [at a cost affordable
4	to both the public employers and the public employees.] as
5	follows:
6	(1) For collective bargaining units based upon the
7	collectively bargained contributions from both the
8	employers and the employees;
9	(2) For retirees within the appropriation adopted by the
10	legislature and the respective counties; and
11	(3) For all other eligible beneficiaries based upon the
12	contribution from the employer and employees."
13	SECTION 8. Section 87A-30, Hawaii Revised Statutes, is
14	amended to read as follows:
15	"§87A-30 Hawaii employer-union health benefits trust fund;
16	establishment. There is established outside the state treasury,
17	a trust fund to be known as the "Hawaii Employer-Union Health
18	Benefits Trust Fund". The fund shall consist of contributions,
19	interest, income, dividends, refunds, rate credits, and other
20	returns. It is hereby declared that any and all sums
21	contributed or paid from any source to the fund created by this
22	part, and all assets of the fund including any and all interest
	SB2849 SD2 LRB 10-1960-1.doc

S.B. NO. ²⁸⁴⁹ S.D. 2

1 and earnings on the same, are and shall be held in trust by the 2 board for the exclusive use and benefit of the employee-3 beneficiaries and dependent-beneficiaries and shall not be subject to appropriation for any other purpose whatsoever. 4 The 5 fund shall be under the control of the board of trustees and 6 placed under the department of [budget and finance] human 7 resources development for administrative purposes." 8 SECTION 9. The director of human resources development shall submit biennial reports to the legislature not later than 9 10 twenty days prior to the convening of the Regular Sessions of 11 2013 and 2015 on the cost effectiveness of the amendments made 12 under this Act. 13 SECTION 10. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored. 14 15 SECTION 11. This Act shall take effect on July 1, 2050, and shall be repealed on July 1, 2015; provided that sections 16 17 28-8.3, 87A-5, 87A-6, 87A-9, 87A-11, 87A-15, and 87A-30, Hawaii Revised Statutes, shall be reenacted in the form in which they 18 19 read on the day before the effective date of this Act.

SB2849 SD2 LRB 10-1960-1.doc

Report Title:

Hawaii Employer-Union Health Benefits Trust Fund; Trustee

Description:

Adds three new sections on selection of benefit plan carriers, fiduciary duties, and liability for breach of fiduciary duty; exempts the Hawaii employer-union health benefits trust fund from the requirement to use the attorney general; increases the members of the board of trustees from ten to twelve and changes membership and terms; authorizes the board to retain an attorney who is independent of the attorney general as legal advisor; transfers the fund from the department of budget and finance to the department of human resources development. Requires biennial reports to the legislature. Sunsets on July 1, 2015.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

