THE SENATE TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

S.B. NO. ²⁸²⁸ S.D. 1

A BILL FOR AN ACT

RELATING TO EDUCATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that in order to 2 implement a program of school impact fees, established by 3 Act 245, Session Laws of Hawaii 2007, certain amendments need to 4 be made to the sections of law creating school impact districts 5 and to the formulas and practices for providing land and collecting fees for new or expanded school facilities in areas 6 7 expecting a large amount of residential growth.

8 The purpose of this Act is to clarify the sections of law 9 pertaining to school impact fees to facilitate the provision of 10 land and collection of fees for public schools.

SECTION 2. Chapter 302A, Hawaii Revised Statutes, is 11 12 amended by adding a new section to be appropriately designated 13 and to read as follows:

14 Use of data reflecting recent conditions in "§302Aimpact fee calculations. (a) Every three years beginning in 15 16 2010, the department shall concurrently update the following: 17 School site area averages calculated pursuant to (1) section 302A-1606(b);

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1	(2)	Elementary, middle or intermediate, and high school
2		permanent facility construction costs per student, as
3		provided under section 302A-1607; and
4	(3)	Revenue credit per unit figures provided pursuant to
5		section 302A-1607(e).
6	(b)	Every three years following the initial determinations
7	made purs	uant to section 302A-1605, the department shall update
8	the follo	wing:
9	(1)	Student generation rates for each established school
10		impact district; and
11	(2)	Percentages of students enrolled at the elementary
12		school, middle or intermediate school, and high school
13		levels statewide that are located in permanent
14		structures and portable classrooms.
15	(c)	Every three years beginning in 2010, the department
16	shall, wh	ere appropriate, update the list of cost factors for
17	the twent	y-six geographically limited cost districts, as
18	provided	in section 302A-1607(d), by incorporating any changes
19	to the co	st factors that have been made by the department of
20	accounting	g and general services.



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1	(d) If any data update required by this section is not
2	completed within the specified time, the most current data shall
3	be used until the update is completed."
4	SECTION 3. Chapter 302A, part VI, subpart B, Hawaii
5	Revised Statutes, is amended by amending its title to read as
6	follows:
7	"[+]B.[+] SCHOOL IMPACT FEES"
8	SECTION 4. Section 302A-1601, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"[+]§302A-1601[+] Findings. New residential developments
11	within identified school impact districts create additional
12	demand for public school facilities. As such, once school
13	impact districts are identified, new residential developments
14	[will] shall be required to contribute toward the construction
15	of new or expansion of existing public school facilities
16	through:
17	(1) The land requirement, either through an in lieu fee or
18	actual acreage (unless land is not required in the
19	school impact district) [+], based on each new
20	residential development's proportionate share of the
21	need to provide additional public school sites; and

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The construction requirement either through an in lieu 1 (2) fee or actual construction based on [the] each new 2 residential development's proportionate share of the 3 4 need to construct additional facilities. 5 A study commissioned by the State has identified the land dedication requirement that is consistent with proportionate 6 7 fair-share principles and the net capital cost of school facilities, excluding land costs, that is consistent with 8 9 proportionate fair-share principles. 10 The State determines that new residential developments within designated school impact districts shall provide land for 11 schools or pay a fee in lieu of land proportionate to the 12 impacts of the new residential development on existing school 13 facilities. The State also determines that new residential 14 15 developments within designated school impact districts shall also pay school construction cost component impact fees 16 17 proportionate to their impacts. In determining the amounts of land component impact fees 18 19 and construction cost component impact fees, the intent of the school impact fee calculations is that new residential 20 developments should not be charged for a higher level of service 21 than is being charged to existing developments. A reasonable 22 2010-1112 SB2828 SD1 SMA.doc



1	measure of the level of service is the percentage of classrooms
2	that are being utilized by students in permanent structures, as
3	opposed to portable buildings.
4	This $[+]$ subpart $[+]$ establishes the methodology for
5	developers to provide their proportionate share of the land and
6	the construction cost of new or expanded school facilities
7	needed to serve new residential developments, as determined in
8	[section 302A 1607.] sections 302A-1606 and 302A-1607,
9	respectively."
10	SECTION 5. Section 302A-1602, Hawaii Revised Statutes, is
11	amended to read as follows:
12	"[-[]§302A-1602[-]] Definitions. As used in this
13	[+] subpart $[+]$, the following terms shall have the following
14	meanings unless the context indicates otherwise:
15	"Acres[/] per student" means the [number of] area of land
16	in acres required per student for a school site based on design
17	standards for schools $[-]$, which may include the actual school
18	site size and the design enrollment of schools constructed
19	within approximately the last ten years.
20	"Construction cost" means the net cost to construct a
21	school, including without limitation, planning, design,
22	engineering, grading, permits, construction, and construction
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1	and project management, but not including the cost to acquire
2	land. [The-intent of the school impact fee calculation is that
3	new developments should not be charged for a higher level of
4	service than is being provided to existing developments.] A
5	reasonable measure of the level of service is the percentage of
6	classrooms that are in permanent structures, as opposed to
7	portable buildings.
8	"Construction cost component impact fee" means ten per cent
9	of the share of the construction cost for the required new
10	school, the expansion of existing school facilities that is
11	attributable to a specific development, or both.
12	"Cost per student" means the [construction cost for a
13	school per student (actual school construction cost divided by
14	enrollment capacity).] average of actual school construction
15	costs, expressed in current dollars, divided by the respective
16	design enrollments, for schools constructed within approximately
17	the last ten years.
18	["Cost/unit" means the impact fee for school construction
19	(land and construction).]
20	"County" means the city and county of Honolulu, the county
21	of Hawaii, the county of Kauai, and the county of Maui.
22	"Department" means the department of education.
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1	"Design enrollment" means the maximum number of students,
2	or student capacity, a permanent school facility is designed to
3	accommodate.
4	"Developer" means a person, corporation, organization,
5	partnership, association, or other legal entity constructing,
6	erecting, enlarging, altering, or engaging in any residential
7	development activity.
8	"Dwelling unit" or "unit" means a multi-family or single-
9	family residential unit.
10 ·	"Fee in lieu" means a fee determined pursuant to section
11	302A-1606[\cdot] that is paid in lieu of the dedication of land.
12	"Land component" means a fee simple property that is
13	vacant, suitable for a school site, and improved [-{] with
14	infrastructure[+].
15	"Land component impact fee" means the share of the required
16	school site area, the fair market value of the fee simple land
17	area, or any combination thereof that is attributed to a
18	specific development based on the student generation rate from
19	the project.
20	"Level of service" means the percentage of classrooms that
21	are located in permanent structures, but not including
22	classrooms located in portable buildings.
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1	"Multi-family" means any dwelling unit other than a single	
2	family dwelling unit.	
3	["Multi-family unit count" means the total multi-family	
4	dwelling units planned for a proposed development.]	
5	"New residential development" means new residential	
6	projects involving rezoned properties or parcels, current zoned	
7	parcels with or without buildings, and redevelopment projects.	
8	These projects include subdivisions and other forms of "lot	
9	only" developments (when the dwelling [unit] units will not be	
10	built by the developer), and [include] <u>developments that include</u>	
11	single-family and multi-family units, condominiums, and	
12	additional or accessory dwelling units as defined by each	
13	county[, and subdivisions].	
14	"Owner" means the owner of record of real property or the	
15	owner's <u>authorized</u> agent.	
16	"Proportionate share" means the pro rata share of the	
17	school impact fee attributed to the specific development based	
18	on the student generation rate from and number of units in the	
19	project.	
20	"Recent school construction and site area averages" means	
21	the department's historical average acres required and	
22	enrollment capacity for elementary (K-5), middle (6-8), and high	
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(9-12) schools. Based on existing school construction data, the
 historical average design standards are as follows:

3 4	[Acres] <u>Land Area</u> / school	Enrollment/school	[Acres] Land Area/student
5	Elem. 12.5 acres	800 students	.0156 acres
6	Middle 16.5 acres	1,500 students	.0110 acres
7	High 49 acres	1,600 students	.0306 acres
8	"Revenue credit" mo	eans the state general tax	revenues under
9	chapter 237 that will be generated by [the] a new [residential]		
10	dwelling unit and used to fund school capital facilities and pay		
11	for outstanding debt on existing facilities.		
12	"School facilities" means the facilities owned or operated		
13	by the department, or the facilities included in the department		
14	of education capital budget or capital facilities plan.		
15	"School impact district" means a geographic area designated		
16	by the board where an anticipated [growth] new residential		
17	development will create the need for one or more new schools or		
18	the expansion of one or more existing schools that are or will		
19	be located within the area and will primarily serve new		
20	[housing] <u>dwelling</u> unit:	s within the area.	
21	["School impact fe	e:-construction-cost compo	ment" means ten

22 per cent of the construction cost associated with the



1	construction of a new school or expansion of an existing school			
2	facility.			
3	"School impact fee: land component" means the pro rata			
4	share of the fair market value of the fee simple land or acreage			
5	attributed to the specific development based on the student			
6	generation rate from the project.]			
7	"Single-family" means a detached dwelling unit not			
8	connected to any other dwelling unit, or a detached building			
9	containing two dwelling units.			
10	"Single-family unit count" means the total single-family			
11	units planned for a proposed development.			
12	"Student generation rate" means the number of students			
13	generated by each multi-family and single-family unit when a			
14	residential development has matured and enrollment per unit no			
15	longer fluctuates $[\tau]$ significantly, or $[achieves]$ has			
16	substantially achieved a steady state."			
17	SECTION 6. Section 302A-1603, Hawaii Revised Statutes, is			
18	amended to read as follows:			
19	"[+]§302A-1603[+] Applicability and exemptions. (a)			
20	Except as provided in subsection (b), any person who seeks to			
21	develop a new residential development within a designated school			
22	impact district requiring:			
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1	(1)	A county subdivision approval;
2	(2)	A county building permit; or
3	(3)	A condominium property regime approval for the
4		project,
5	shall be	required to fulfill the land dedication or fee in lieu
6	requireme	nt and vertical construction cost component impact fee
7	requireme	ent of the department.
8	(b)	The following shall be exempt from this section:
9	(1)	Any form of housing permanently excluding school-aged
10		children, with the necessary covenants or declarations
11		of restrictions recorded on the property;
12	(2)	Any form of housing [which] that is or will be paying
13		the transient accommodations tax under chapter 237D;
14	(3)	All nonresidential development; and
15	(4)	Any development with an executed education
16		contribution agreement or other like document with the
17		department for the contribution of school sites or
18	•	payment of fees for school land or school
19		construction."
20	SECI	ION 7. Section 302A-1604, Hawaii Revised Statutes, is
21	amended b	y amending subsection (b) to read as follows:

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1	"(b) Prior to the designation of a school impact district,
2	the department shall prepare a written analysis that contains
3	the following:
4	(1) A map and legend describing the boundaries of the
5	proposed school impact district area, which may range
6	from one school to one or more high school
7	complexes $[\tau]$, as well as maps and legends describing
8	surrounding districts and school enrollments at
9	existing school facilities in and around the school
10	impact district; and
11	(2) Analysis to support the need to construct new or
12	expand existing school facilities in the proposed
13	school impact district area within the next twenty-
14	five years to accommodate projected growth in the area
15	based on various state and county land use,
16	demographics, growth, density, and other applicable
17	historical data projections and plans."
18	SECTION 8. Section 302A-1605, Hawaii Revised Statutes, is
19	amended to read as follows:
20	"[-[]§302A-1605[]] Impact fee analysis. (a) Upon
21	designation of a school impact district, the department shall



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1	prepare an impact fee analysis that shall include, at a minimum		
2	the follo	wing:	
3	(1)	An analysis to determine appropriate student	
4		generation rates by housing type (multi-family [unit	
5		count and single family unit count) for new	
6		developments in the area.] and single-family) for all	
7		new residential developments in the school impact	
8		district area. This will provide the basis for	
9		determining the steady state enrollment generated by	
10		new residential developments that will need to be	
11		accommodated. The analysis shall also consider	
12		enrollment at existing school facilities, in and	
13		around the school impact district;	
14	(2)	Student generation rates, based on full build-out of	
15		the development when student generation rates are	
16		anticipated to be in a steady state mode (permanent	
17		<pre>facility);</pre>	
18	[(3)	Analysis of the initial development period, when	
19		student enrollments are anticipated to peak (to	
20		determine capacity of facilities);	
21	(3)	An analysis to estimate the number of students	
22		generated by all new developments in the school impact	



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1		district area at the point in time when the total
2		enrollment from these developments is anticipated to
3		peak. This information is not required for or related
4		to the determination of the impact fee; however, this
5		will provide the basis for determining the maximum
6		enrollment generated by new residential developments
7		that will need to be accommodated in both permanent
8		facilities and portable buildings;
9	(4)	An analysis to identify the percentages of existing
10		statewide student enrollment at the elementary school,
11		middle or intermediate school, and high school levels
12		that are located in permanent structures, as opposed
13		to portable buildings, in surrounding high school
14		complexes;
15	(5)	Calculation of the current statewide level of service,
16		which shall be the ratio of current student capacity
17		at all school levels to the current enrollment at all
18		school levels;
19	(6)	An analysis of proposed redistricting, including but
20		not limited to listing the advantages and
21		disadvantages [by] <u>of</u> making more efficient use of
22		existing underutilized assets;



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1	(7)	An analysis of appropriate school land area, other
2		state lands, and enrollment capacity, which may
3		include nontraditional (i.e., mid-rise or high-rise
4		structures) facilities to accommodate the need for
5		public school facilities in high growth areas <u>or</u>
6		within existing urban developments; [and
7	.(8)	An analysis to identify the percentages of existing
8		student enrollment at the elementary school, middle or
9		intermediate school, and high school levels that are
10		located in permanent structures, and the percentages
11		that are located in portable buildings in surrounding
12		high school complexes.]
13	(8)	An analysis including but not limited to the
14		advantages and disadvantages of making more efficient
15		use of existing or underutilized assets in the school
16		impact district through school redistricting; and
17	(9)	An analysis including but not limited to the
18		advantages and disadvantages of potential changes to
19		statewide school site areas and design enrollment
20		standards that may be appropriate for application in
21		the particular school impact district. This may
22		include, for example, non-traditional facilities such
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1	as mid-rise or high-rise structures in existing urban
2	areas where new residential developments are expected
3	to generate the need for new school construction.
4	(b) The analyses specified in paragraphs (1), (2), and (4)
5	shall be periodically updated pursuant to section 302A"
6	SECTION 9. Section 302A-1606, Hawaii Revised Statutes, is
7	amended to read as follows:
8	"[+]§302A-1606[+] Impact fee[+]; land component [-];
9	determining the amount of land or fee in lieu. (a) The school
10	land area requirements for new [school facilities shall be
11	determined based on the recent school construction averages.]
12	residential developments in a school impact district shall be
13	based on recent school construction and site area averages,
14	student generation rates pursuant to section 302A-1605(a)(1) and
15	(a)(2), recent school site area averages, calculated pursuant to
16	subsection (b), and the number of dwelling units in the
17	development.
18	(b) The following formula shall be used to determine the
19	total school land area requirement for each individual new
20	residential development in a school impact district:
21	Elementary school student generation rate
22	per single-family unit (x) number of single-
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- 1		family units (x) recent average elementary
2		
, , 		school site area per student;
3		<u>plus (+)</u>
4		Elementary school student generation rate
5		per multi-family unit (x) number of multi-
6		family units (x) recent average elementary
7		school site area per student;
8		plus (+)
9		Middle or intermediate school student
10		generation rate per single-family unit (x)
11		number of single-family units (x) recent
12		average middle or intermediate school site
13		area per student;
14		plus (+)
15		Middle or intermediate school student
16		generation rate per multi-family unit (x)
1 7		number of multi-family units (x) recent
18	n de la constance de la consta	average middle or intermediate school site
19		area per student;
20		plus (+)
21		High school student generation rate per
22	an a	single-family unit (x) number of single-
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	family units (x) recent average high school
	site area per student;
	plus (+)
	High school student generation rate per
	multi-family unit (x) number of multi-family
	units (x) recent average high school site
	area per student;
	equals (=)
	Total school land requirement.
[-(b) -] (c) The procedure for determining whether the
dedicatio	n of land is required or a payment of a fee in lieu is
required	for a new school facility or to satisfy the land
component	impact fee shall be as follows:
(1)	A new residential development [of greater than or
	equal to fifty units, shall include a written
	agreement, prior to the issuance of a building permit,
	between the owner or developer of the property and the
	department,] with fifty or more units shall include a
	written agreement between the owner or developer of
	the property and the department, executed prior to
	issuance of a building permit, under which the owner
	or developer has:
	dedicatio required <u>component</u>

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1		(A) Agreed to designate an area to be dedicated for
2		one or more schools for the development, subject
3		to approval by the department; or
4		(B) Agreed to pay to the department, at a time
5		specified in the agreement, a fee in lieu of land
6		dedication[+].
7	(2)	[New] A new residential [developments of] development
8		with less than fifty units shall include a written
9		agreement $[\tau]$ between the owner or the developer of the
10		property and the department, executed prior to the
11		issuance of the building permit, under which the owner
12		or developer has agreed to a time specified for
13		payment for the fee in lieu [prior to the issuance of
14		the building permit;].
15	(3)	Prior to approval of any [subdivision,] change of
16		zoning, subdivision, or any other approval for a:
17		(A) Residential development [equal to or greater than
18		fifty] with fifty or more units; or
19		(B) Condominium property regime development of fifty
20		or more units [or more],
21	•	the department shall notify the approving agency of
22		its determination on whether [to require the
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1		dedication of land, the payment of] it will require
2		the development to dedicate land, pay a fee in lieu
3		thereof, or a combination of $both[+]$ for the provision
4		of new school facilities.
5	[-(4)-	When land dedication is required, the land shall be
6		conveyed to the State upon completion of the
7		subdivision improvements and any offsite
8		infrastructure necessary to serve the land;
9	(5)	When the payment of a fee in lieu is required, the fee
10		in lieu shall be paid based on the terms contained in
11		the written agreement;
12	-(6) -	Whether the department determines to require land
13		dedication or the payment of a fee in lieu, shall be
14		guided by the following criteria:
15	(4)	The department's determination to require land
16		dedication or the payment of a fee in lieu, or a
17		combination of both, shall be guided by the following
18		criteria:
19		(A) The topography, geology, access, value, and
20		location of the land available for dedication;
21		(B) The size and shape of the land available for
22		dedication;
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1		(C) The location of existing or proposed schooling
2		facilities; and
3		(D) The availability of infrastructure[; and].
4	[(7)]	(5) The determination of the department as to whether
5		lands shall be dedicated or whether a fee in lieu
6		shall be paid, or a combination of both, shall be
7		final.
8	(6)	When land dedication is required, the land shall be
9		conveyed to the State upon completion of the
10		subdivision improvements and any offsite
11		infrastructure necessary to serve the land.
12	(7)	When the payment of a fee in lieu is required, the fee
13		in lieu shall be paid based on the terms contained in
14		the written agreement.
15	[.(c)] (d) In determining the value per acre for any new
16	residenti	al development, the fee simple value of the land
17	identifie	d for the new or expanded school facility shall be
18	based on	the appraised fair market value of improved, vacant
19	land, zon	ed for residential use, and serviced by roads,
20	utilities	, and drainage. An appraiser, licensed pursuant to
21	chapter 4	66K, who is selected and paid for by the developer,
22	shall det	ermine the value of the land. If the department does
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not agree with the developer's appraisal, the department may 1 engage another licensed appraiser at its own expense, and 2 resolve, through negotiation between the two appraisers, a fair 3 market value. If neither party agrees, the first two appraisers 4 5 shall select the third appraiser, with the cost of the third appraisal being shared equally by the department and the 6 developer, and the third appraisal shall be binding on both 7 parties. 8

9 [(d)] (e) The developer or owner of new residential developments of greater than fifty units shall either pay the 10 [in lieu] fee in lieu based on the land value as determined in 11 subsection [(c)] (d) or convey appropriate acreage as determined 12 in subsection (b). When conveying the fee simple interest for 13 the new or expanded school facility, the developers shall be 14 credited the difference between the fair market fee simple value 15 16 of the property and the developers' proportionate share of the value of the land as determined in subsection [(c)] (d) against 17 any impact fees for construction. Any excess may be transferred 18 and used as credit against any future land or construction cost 19 requirements on any other development of the State. 20

21 [(e)] (f) The dollar amount of the fee in lieu shall be
22 determined using the following formula:



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1	Acres	of land [calculated according to] subject to the fee
2	<u>in li</u>	eu, as determined under subsection [(b)] <u>(c)</u> multiplied
3	by th	e value per acre of land determined pursuant to
4	subse	ction [(c).] <u>(d).</u> "
5	SECT	ION 10. Section 302A-1607, Hawaii Revised Statutes, is
6	amended t	o read as follows:
7 .	" [+]	<pre>§302A-1607[] Impact fee[+]; construction cost</pre>
8	component	[-]; determining the [cost per unit.] amount of the
9	fee. (a)	The construction cost component of the school impact
10	fees shal	l be calculated using the following factors:
11	(1)	For new school construction, the cost per student for
12		each school type (elementary, middle or intermediate,
13		and high school) is based on the ten-year average
14		construction of a new school facility using the
15		Honolulu assessment district in 2006 as the base.
16		Costs for construction completed earlier than 2006
17		shall be escalated to 2006 using the engineering news-
18		record construction cost index;
19	(2)	For expansion of existing school facilities, the cost
20		per student for each school type (elementary, middle
21		or intermediate, and high school) is based on the ten-
22		year average construction of whatever components are



1		required to expand the school using the Honolulu
2		assessment district in 2006 as the base;
3	(3)	The cost per student in other assessment districts
4		shall be the cost per student in the Honolulu
5	· ·	assessment district multiplied by the appropriate cost
6		factor in subsection $\left[\frac{(c)}{(c)}\right]$ (d). At least every three
7		years, the department shall update the cost per
8		student based on the construction of a new permanent
9		school facility, and present the written analysis to
10		the board for review; and
11	(4)	Student generation rates, as defined in section
12		302A-1602.
13	(b)	The student generation rate for each school type
14	(elementa	ry, middle or intermediate, and high school) shall be
15	multiplie	d by the cost per student for each school type
16	(elementa	ry, middle or intermediate, and high school) to
17	determine	the [cost/unit] cost per dwelling unit in the
18	developme	nt.
19	(c)	The construction cost component impact fee shall be
20	based on	recent public school construction costs. The 1997 to
21	2007 peri	od school construction costs per student, adjusted for



1	both the year 2007 and for the Honolulu assessment district, are
2	as follows:
3	(1) Elementary schools: \$35,357 per student;
4	(2) Middle and intermediate schools: \$36,097 per student;
5	and
6	(3) High schools: \$64,780 per student.
7	The costs per student for other assessment districts shall be
8	determined by multiplying the Honolulu assessment district costs
9	per student by the applicable cost factor in subsection (d).
10	These costs per student shall be updated at least every three
11	years, pursuant to the provisions in section 302A-
12	[(c)] <u>(d)</u> The State shall be divided into the following
13	twenty-six geographically limited cost districts[+], and the
14	cost factors listed for each cost district shall be applied to
15	the calculation of school construction costs per unit pursuant
16	to subsection (c):
17	Cost District School District Cost Factor
18	Honolulu Honolulu 1.00
19	Ewa Leeward/Central 1.00
20	Wahiawa Central 1.05
21	Waialua Central 1.10
22	Koolaupoko Windward 1.00
23	Koolauloa Windward 1.00
24	Waianae Leeward 1.10
25	Hilo Hawaii 1.15
26	Puna Hawaii 1.20
27	Kona Hawaii 1.20



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Hamakua		Hawaii	1.20
South Kohala		Hawaii	1.20
North Kohala		Hawaii	1.25
Pohakuloa		Hawaii	1.25
Kau		Hawaii	1.30
Wailuku		Maui	1.15
Makawao		Maui	1.25
Lahaina		Maui	1.30
Hana		Maui	1.35
Molokai		Molokai	1.30
Lanai		Lanai	1.35
Lihue		Kauai	1.15
Koloa		Kauai	1.20
Kawaihau		Kauai	1.20
Waimea		Kauai	1.25
Hanalei		Kauai	1.25
	ъ.		
	South Kohala North Kohala Pohakuloa Kau Wailuku Makawao Lahaina Hana Molokai Lanai Lihue Koloa Kawaihau Waimea	South Kohala North Kohala Pohakuloa Kau Wailuku Makawao Lahaina Hana Molokai Lanai Lihue Koloa Kawaihau Waimea	South KohalaHawaiiNorth KohalaHawaiiPohakuloaHawaiiKauHawaiiKauMauiMailukuMauiMakawaoMauiLahainaMauiHanaMauiMolokaiLanaiLihueKauaiKoloaKauaiKawaihauKauaiWaimeaKauai

18 [(d)] (e) At least every three years, and concurrent with any update of the costs per student, the department shall update 19 20 the revenue credits and present the written analysis to the board for review. The calculation of revenue credits shall be 21 22 reviewed and calculated recognizing that the impact fee shall be 23 set at one hundred per cent of the fair market value of the land 24 and ten per cent of the total school construction cost. 25 [(c)] (f) The construction cost component of the impact fees per dwelling unit shall be ten per cent of the amounts 26 27 calculated according to the following formula: 28 Cost per dwelling unit from [+] subsection (b) [+] minus

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any amount by which the revenue credit per dwelling



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1	unit from subsection [(d)] <u>(e)</u> exceeds ninety per cent
2	of the per unit construction cost.
3	$\left[\frac{f}{g}\right]$ (g) The amount of the fee shall be $\left[\frac{1}{1}\right]$
4	adjusted from the date it was determined to the date it is paid
5	using the engineering news-record construction cost index, or an
6	equivalent index if that index is discontinued.
7	[(g)] (h) Any new residential development shall be
8	required to obtain a written agreement executed between the
9	owner or developer of the property and the department, prior to
10	the issuance of a building permit, under which the owner or
11	developer has agreed to a time specified for payment [, for] of
12	its [school impact fee] construction cost component [prior to
13	the issuance of the building permit.] impact fee."
14	SECTION 11. Section 302A-1608, Hawaii Revised Statutes, is
15	amended to read as follows:
16	"[+]§302A-1608[+] Accounting and expenditure requirements.
17	(a) Each designated school impact district shall be a separate
18	benefit district. Fees collected within each school impact
19	district shall be spent only within the same school impact
20	district for the purposes collected.
21	(b) Land dedicated by the developer shall be used only as
22	a site for the construction of one or more new schools or for
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1 the expansion of existing school facilities. If the land is never used for the school facility, it shall be returned to the 2 3 developer, or the developer's successor in interest. Once used, the land may be sold, with the proceeds used to acquire land for 4 5 school facilities in the same school impact district [-] serving 6 the school impact district. 7 (c) If the land is not used for a school facility within twenty years of its dedication, it shall be returned to the 8 9 developer, or the developer's successor in interest. 10 (d) Once used for school facilities, all or part of the land may be later sold. Proceeds from this sale shall be used 11 to acquire land for school facilities in the same school impact 12 13 district. 14 $\left[\frac{1}{2}\right]$ (e) Fee in lieu funds may be used for $\left[\frac{1}{2}\right]$ related to acquiring a piece of land, school site land 15 acquisition and related expenses, including but not limited to 16 surveying, appraisals, and legal fees. Fee in lieu funds shall 17 18 not be used for the maintenance or operation of existing schools in the district, construction costs, including architectural, 19 permitting, or financing costs, or for administrative expenses. 20 21 [(d)] (f) Impact fees for the construction cost component 22 shall be used only for the costs of new school facilities that 2010-1112 SB2828 SD1 SMA.doc 28

. 1	expands the student capacity of existing schools or adds student
2	capacity in new schools. School impact fees may not be used to
3	replace an existing school located within the same school impact
4	district, either on the same site or on a different site. $[\frac{1}{2}]$
5	the event of closure, demolition, or conversion of an existing
6	permanent department facility within a school impact district
7	that has the effect of reducing student capacity, an amount of
8	new student capacity in permanent buildings equivalent to the
9	lost-capacity shall be funded with non-school impact fee
10	revenue. Eligible construction costs include but are not
11	limited to planning, engineering, architectural, permitting,
12	financing, and administrative expenses, and any other capital
13	equipment expenses pertaining to educational facilities. Impact
14	fees for the construction cost component shall not be expended
15	for:
16	(1) Any costs related to the acquisition of land;
17	(2) The maintenance or operation of existing schools in
18	the district; or
19	(3) Portable or temporary facilities.
20	(e) Impact fees and fees in lieu]
21	(g) Eligible construction costs include but are not
22	limited to planning, engineering, architectural, permitting,
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1 financing, and administrative expenses, and any other capital 2 equipment expenses pertaining to educational facilities. 3 (h) Construction cost component impact fees shall not be 4 expended for: 5 The maintenance or operation of existing schools in (1) 6 the district; or 7 Portable or temporary facilities. (2) 8 (i) If a closure, demolition, or conversion of an existing 9 permanent department facility within a school impact district 10 that has the effect of reducing student capacity occurs, an amount of new student capacity in permanent buildings equivalent 11 12 to the lost capacity shall not be funded with school impact fee 13 revenue. 14 (j) Fees in lieu of land dedication, proceeds from the 15 sale of all or part of an existing school site that has been dedicated by a developer pursuant to the requirements of this 16 17 subpart, and construction cost component impact fees shall be 18 expended or encumbered within twenty years of the date of 19 collection. Fees shall be considered spent or encumbered on a 20 first-in, first-out basis. An expenditure plan for [the] all 21 collected impact fees shall be incorporated into the annual



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1	budget pro	ocess of the department and subject to legislative
2	approval o	of the budget."
3	SECT	ION 12. Section 302A-1609, Hawaii Revised Statutes, is
4	amended to	o read as follows:
5	"[+]	§302A-1609[]] Refunds[-] <u>of fees.</u> If [the] <u>a</u> fee in
6	lieu <u>of la</u>	and dedication or a construction cost component impact
7	fee is not	t expended within twenty years of the date of
8	collection	n, the department shall either:
9	(1)	Refund to the developer, or the developer's successor
10		in interest, the amount of the fee in lieu paid and
11		any interest accrued thereon; or
12	(2)	Recommit part or all of the fees for another twenty-
13		year period for construction of new schools in the
14		school impact district, as authorized by the developer
15		or the developer's successor."
16	SECT	ION 13. Section 302A-1610, Hawaii Revised Statutes, is
17	amended to	o read as follows:
18	"[-[]	§302A-1610[]] Credits for land dedication. (a) Any
19	[person]	owner of a development subject to the land [dedication]
20	component	impact fee requirements pursuant to this [+] subpart [+]
21	may apply	for credit against any similar dedication or payment
22	accepted	and received by the department for the project $[-]_{\underline{\cdot}}$
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1	provided that any such owner who dedicates more land for school
2	facilities than is required for the development shall receive
3	credit for the excess dedicated land area.
4	(b) Any credit provided for under this section shall be
5	based on the value $[au]$ determined in the manner provided under
6	section 302A-1606.
7	(c) Excess credits for land contributions prior to
8	[July 3, 2007] July 1, 2010, that are in excess of a developer's
9	requirement under this subpart shall be based on the determined
10	value[+] of the excess dedication; provided that the credit
11	amount shall not exceed the value of the dedication or fee in
12	lieu required under this [+]subpart[+].
13	(d) In addition to, or instead of applying credits to
14	future developments, the department may execute with an owner of
15	credits an agreement to provide for partial or full
16	reimbursement from the school impact fee payments collected from
17	other developers within the same school impact district. The
18	reimbursements shall not exceed the amount of the fee revenues
19	available in the account for that school impact district."
20	SECTION 14. Section 302A-1611, Hawaii Revised Statutes, is
21	amended to read as follows:



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. 1	"[+]§302A-1611[+] Credits for excess contributions or
2	advance payment of required construction cost component impact
3	fees. (a) Any [applicant] owner of a development subject to
4	the [school] construction cost component impact fee requirements
5	pursuant to this [+] subpart[} may apply for] shall receive
6	credit for any similar contribution, payment, or construction of
7	public school facilities accepted and received by the
8	department $[-]$ for the development that is in excess of the
9	impact fee required under this subpart for that development. No
10	credit shall be authorized against the impact fees in lieu of
11	land dedication.
12	(b) A credit may be applied only against school impact
13	fees that would otherwise be due for new residential
14	developments for which the payment or contribution was agreed to
15	in a written educational contribution agreement. [The
16	department shall maintain an accounting of the amount of the
17	credit applicable to the new residential development and shall
18	reduce the amount of the credit by the amount of the school
19	impact fees that would otherwise be due for each building permit
20	issued for the new residential development. After the credit
21	balance is exhausted, no additional credits shall be applied to



1	subsequent-building permits issued within the new residential
2	development.]
3	(c) Excess contribution credit may be applied to the
4	construction cost component impact fee requirement for any
5	future development by the same owner in the same school impact
6	district, or with the written approval of the owner of the
7	credit, to any future development by a different owner in the
8	same school impact district.
9	(d) In addition to, or instead of applying the credits to
10	future developments, the department may execute with an owner of
11	the credits an agreement to provide for partial or full
12	reimbursement from the impact fee payments collected from other
13	developers within the same school impact district. The
14	reimbursements shall not exceed the amount of the impact fee
15	revenues available in the account for that school impact
16	district.
17	(e) Any owner of a development shall receive credit for
18	any part of its required construction cost component impact fee
19	that, with the approval of the department, is paid in advance of
20	the time specified in the written agreement executed in
21	accordance with section 302A-1607(h). The department shall
22	maintain an accounting of the amount of the credit applicable to
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1	the new residential development and shall reduce the amount of
2	the credit by the amount of the impact fees that would otherwise
3	be due for each building permit issued for the new residential
4	development. After the credit balance is exhausted, no
5	additional credits shall be applied to subsequent building
6	permits issued within the new residential development.
7	$\left[\frac{(c)}{(c)}\right]$ If private construction of school facilities is
8	proposed by a developer after [July 3, 2007,] <u>July 1, 2010,</u> if
9	the proposed construction is acceptable to the department, and
10	if the value of the proposed construction exceeds the total
11	impact fees that would be due from the development, the
12	department shall execute with the developer an agreement to
13	provide reimbursement for the excess credit from the impact fees
14	collected from other developers within the same benefit
15	district. For the purposes of this section, the private
16	construction of school facilities is a "public work" pursuant to
17	chapter 104."
18	SECTION 15. This Act does not affect rights and duties
19	that matured, penalties that were incurred, and proceedings that
20	were begun before its effective date.
21	SECTION 16. Statutory material to be repealed is bracketed
22	and stricken. New statutory material is underscored.
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SECTION 17. This Act shall take effect on July 1, 2050.



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Report Title:

DOE; School Impact Fees

Description:

Clarifies the law for determining school impact fees for financing new or expanding existing department of education schools or facilities. Takes effect 7/1/2050. (SD1)

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