**S.B. NO.** <sup>2625</sup> S.D. 1

## A BILL FOR AN ACT

RELATING TO OUT-OF-STATE OFFICES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Prompted by concerns over the management of 2 federal grant funds and the State's 2005 trade mission to China 3 and Korea, the legislature requested that the office of the 4 auditor investigate the department of business, economic 5 development, and tourism, including the department's out-of-6 state offices. In early 2010, the auditor released Report No. 7 10-01, Investigation of Specific Issues of the Department of 8 Business, Economic Development & Tourism.

9 The legislature finds that in the auditor's attempt to 10 track the reallocation of \$50,000 appropriated for community-11 based economic development into the Chinese office bank 12 accounts, the existence of federal funds related to the federal 13 market development cooperator program under the International 14 Trade Administration of the United States Department of Commerce 15 were found. In addition, certain aspects of the out-of-state 16 offices were found to merit closer examination and the scope of the investigation was refocused. 17

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1	In conclusion, the auditor's report found that the			
2	department has demonstrated a troubling pattern of nondisclosure			
3	regarding the 2005 China mission and provided misleading and			
4	inaccurate information regarding the department's market			
5	development cooperator program award. In addition, in two of			
6	the three operational areas examined, internal controls were			
7	found to be seriously lacking, which created opportunities for			
8	fraud and abuse.			
9	The purpose of this Act is to implement recommendations of			
10	auditor's Report. No. 10-01, regarding the department of			
11	business, economic development, and tourism out-of-state			
12	offices.			
13	SECTION 2. Chapter 201, part VI, Hawaii Revised Statutes,			
14	is amended by adding a new section to be appropriately			
15	designated and to read as follows:			
16	" <u>\$201-</u> Audits; frequency. Beginning July 1, 2010, the			
17	department shall conduct at least every two years a financial			
18	audit of the out-of-state offices. The department shall submit			
19	the audit report and recommendations to the legislature no later			
20	than twenty days prior to the convening of the regular session			
21	following the year in which the audit is conducted."			

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SECTION 3. Section 201-85, Hawaii Revised Statutes, is
 amended to read as follows:

3 "§201-85 Exemptions. The department is authorized to hire 4 employees necessary to staff its out-of-state offices subject to 5 chapter 76 and legislative appropriations. The department may 6 also appoint such other employees exempt from chapter 76 as may 7 be necessary to administer the affairs of its out-of-state 8 The initial appointment shall not exceed three years, offices. 9 during which time the department shall submit to the legislature 10 a request for approval prior to continuation of the position. 11 The department shall set the duties, responsibilities, salaries, 12 holidays, vacations, leaves, hours of work, and working 13 conditions for these employees. Subject to the approval of the 14 director of [budget and] finance, the department may be exempted 15 from the following state laws only to the extent necessary for 16 the conduct of its business in operating out-of-state offices: 17 Sections 36-27 and 36-30, relating to special fund (1) 18 transfers and reimbursements to the general fund; 19 (2) Chapter 36, relating to management of state funds; 20 Chapter 38, relating to deposits of public funds; (3) 21 [(4) Chapter 40, relating to audit and accounting, except 22 that the department shall comply with section 40-81; SB2625 SD1.DOC \*SB2625 SD1.DOC\*

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1	(5) (4) Chapter 76, relating to civil service;			
2	[ <del>(6) Chapter 77, relating to compensation;</del>			
3	(7) <u>(5)</u> Section 78-1, relating to public employment,			
4	except when expressly hiring personnel subject to			
5	section 78-1; and			
6	[ <del>(8)</del> ] <u>(6)</u> Section 171-30, relating to acquisition of real			
7	property.			
8	All moneys necessary for the establishment and operation of			
9	out-of-state offices shall be allocated by the legislature			
10	through appropriations out of the state general fund. The			
11	department shall include in its budgetary request for each			
12	upcoming fiscal period, the amounts necessary to effectuate the			
13	purposes of this section."			
14	SECTION 4. (a) The department of business, economic			
15	development, and tourism shall, beginning February 1, 2010,			
16	cease expending or transferring any of its remaining federal			
17	reimbursement marketing development cooperator program funds			
18	until it consults with the legislature and the department of			
19	budget and finance to determine whether the funds should remain			
20	in the possession of the department or be deposited in the state			
21	treasury.			

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1	(b)	The department shall review and update the policies	
2	and proce	dures of the out-of-state offices to:	
3	(1)	Ensure that personnel engaged in both submitting and	
4		reviewing expenditures by out-of-state offices are	
5		proficient in reading and writing in both English and	
6		the official language of the country or jurisdiction	
7		where the out-of-state office is located;	
8	(2)	Include specific reporting and enforcement criteria	
9		regarding the purpose for expenditures made by out-of-	
10		state offices and ensure the policies are diligently	
11		enforced;	
12	(3)	Immediately adopt the trade mission policy of the	
13		United States Department of Commerce to ensure future	
14		department trade missions provide sufficient written	
15		criteria and transparency, and to restrict the	
16		government's influence in the use of private funds to	
17		a minimum; and	
18	(4)	Provide additional ethics training to employees of	
19		out-of-state offices.	
20	(c)	The department shall submit a report on the status of	
21	the marketing development cooperator program funds under		
22	<pre>subsection (a), and a copy of the updated policies procedures SB2625 SD1.DOC *SB2625 SD1.DOC* *SB2625 SD1.DOC*</pre>		

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under subsection (b) to the legislature no later than June 30,
 2010.

3 SECTION 5. (a) The state procurement office shall review 4 all fiscal materials related to the 2005 trade mission, in 5 consultation with the Pacific and Asian Affairs Council and the 6 Hawaii Pacific Export Council, to determine whether the 7 department of business, economic development, and tourism 8 directly influenced or engaged in the expenditure of the mission 9 funds and was subject to procurement laws.

10 (b) The state procurement office shall submit a report on
11 its findings and recommendations to the legislature no later
12 than September 30, 2010.

13 SECTION 6. Statutory material to be repealed is bracketed14 and stricken. New statutory material is underscored.

15 SECTION 7. This Act shall take effect upon approval.

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#### Report Title:

Out-of-State Offices; Audit; Policies and Procedures; State Procurement Office

#### Description:

Beginning July 1, 2010, requires at least every two years an audit of the department of business, economic development, and tourism out-of-state offices; repeals exemption from audit and accounting requirements for out-of-state offices; beginning February 1, 2010, requires the department to cease expending or transferring any remaining federal reimbursement marketing development cooperator program funds; requires the department to update policies and procedures of the out-of-state offices; requires the state procurement office to review financial records of the 2005 trade mission; requires reports to the legislature. (SD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.