IAN 22 2010

#### A BILL FOR AN ACT

RELATING TO EMPLOYMENT SECURITY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The purpose of this Act is to moderate the
- 2 unprecedented unemployment tax increase that is triggered by the
- 3 unusual drain on the unemployment compensation fund and to
- 4 provide for the payment of any interest charged for sums
- 5 borrowed to pay expected unemployment benefit claims during a
- 6 period when the balance in the unemployment compensation fund is
- 7 insufficient to pay those claims and to preserve jobs and
- $oldsymbol{8}$  employment for Hawaii citizens that might otherwise be lost or
- ${f 9}$  not created due to the negative consequences of a sudden and
- 10 sharp increase in unemployment taxes.
- 11 The legislature finds that whenever it is anticipated that
- 12 the balance in any state's unemployment compensation fund is
- 13 insufficient to pay expected benefit claims during a specified
- 14 period of time, the governor may request a loan from the United
- 15 States Secretary of Labor in accordance with Title XII of the
- 16 Social Security Act.

1	Furthermore, this Act also provides other economic relief		
2	to employers and job stabilization subject to the employment	•	
3	security law by:		
4	(1) Permanently retaining the adequate reserve fund at	. one	
5	times the product of the benefit cost rate multipl	ied	
6	by the total remuneration paid;		
7	(2) Applying contribution rate schedule D for calendar	•	
8	year 2010, and contribution rate schedule F for		
9	calendar year 2011; and		
10	(3) Keeping the taxable wage base at ninety per cent o	f	
11	the average annual wage.		
12	SECTION 2. Chapter 383, Hawaii Revised Statutes, is		
13	amended by adding a new section to be appropriately designat	ed	
14	and to read as follows:		
15	"§383- Repayment of interest on loans from Secretary	of	
16	Labor through employer assessments to avoid increase of the		
17	federal tax on employers. Whenever it is anticipated that t	<u>he</u>	
18	State will have an outstanding loan balance on January 1 for	_two	
19	consecutive years with respect to any loan that the State		
20	receives from the Secretary of Labor to assist in the payment o		
21	expected benefit claims, the director shall assess all emplo	yers	
22	the amounts that, together with the other assets of the		
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1 department paid by employers are sufficient to repay the full 2 amount of the interest on the loan prior to November 10 of the 3 second year following the two consecutive years of an 4 outstanding loan balance. The director shall establish an 5 assessment schedule based upon the contribution rate schedule of 6 section 383-68. Prior to any assessment, the director shall 7 apply any funds collected from employers for penalties or 8 interest pursuant to Title 21 not otherwise required by law to 9 be used for other purposes toward the payment of any interest. 10 In addition, all funds collected under section 383-128 and 383-11 129 during any year in which there is an outstanding loan to the 12 federal government for unemployment insurance funding shall 13 first be applied to pay any interest on the loans." SECTION 3. Section 383-61, Hawaii Revised Statutes, is 14 15 amended to read as follows: 16 "§383-61 Payment of contributions; wages not included. 17 Contributions with respect to wages for employment shall 18 accrue and become payable by each employer for each calendar 19 year in which the employer is subject to this chapter. 20 contributions shall become due and be paid by each employer to 21 the director of labor and industrial relations for the fund in 22 accordance with such rules as the department of labor and

- 1 industrial relations may prescribe, and shall not be deducted,
- 2 in whole or in part, from the wages of individuals in the
- 3 employer's employ.
- 4 (b) Except as provided in subsections (c) and (d), the
- 5 term "wages" does not include remuneration paid with respect to
- 6 employment to an individual by an employer during any calendar
- 7 year which exceeds the average annual wage, rounded to the
- 8 nearest hundred dollars, for the four calendar quarter period
- 9 ending on June 30 of the preceding year.
- 10 The average annual wage shall be computed as follows: on
- 11 or before November 30 of each year the total remuneration paid
- 12 by employers, as reported on contribution reports on or before
- 13 [such] that date, with respect to all employment during the four
- 14 consecutive calendar quarters ending on June 30 of [such] that
- 15 year shall be divided by the average monthly number of
- 16 individuals performing services in [such] that employment during
- 17 the same four calendar quarters as reported on [such] those
- 18 contribution reports and rounded to the nearest hundred dollars.
- 19 (c) For the calendar year 1991 only, the term "wages" does
- 20 not include remuneration in excess of \$7,000 paid with respect
- 21 to employment to an individual by an employer. For calendar
- 22 years 2008, 2009, and 2010 only, the term "wages" as used in

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- 1 this part does not include remuneration in excess of \$13,000
- 2 paid with respect to employment to an individual by an employer
- 3 so long as the balance of the unemployment trust fund does not
- 4 fall below the adequate reserve fund as specified by section
- **5** 383-63.
- 6 (d) For calendar year 1988 only, the term "wages" as used
- 7 in this part does not include remuneration paid with respect to
- 8 employment to an individual by an employer during the calendar
- 9 year which exceeds:
- 10 (1) One hundred per cent of the average annual wage if the
- most recently computed ratio of the current reserve
- fund to the adequate reserve fund prior to that
- calendar year is equal to or less than .80; or
- 14 (2) Seventy-five per cent of the average annual wage if
- the most recently computed ratio of the current
- 16 reserve fund to the adequate reserve fund prior to
- that calendar year is greater than .80 but less than
- 18 1.2; or
- 19 (3) Fifty per cent of the average annual wage if the most
- 20 recently computed ratio of the current reserve fund to
- 21 the adequate reserve fund prior to that calendar year
- is equal to or more than 1.2;

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- 1 provided that "wages" with respect to which contributions are
- 2 paid are not less than that part of remuneration which is
- 3 subject to tax in accordance with section 3306(b) of the
- 4 Internal Revenue Code of 1986, as amended.
- 5 (e) For calendar year 2010 and thereafter, the term
- 6 "wages" as used in this part does not include remuneration paid
- 7 with respect to employment to an individual by an employer
- 8 during the calendar year which exceeds ninety per cent of the
- 9 average annual wage.
- 10  $[\frac{(e)}{(e)}]$  (f) If an employer during any calendar year acquires
- 11 substantially all the property used in a trade or business, or
- 12 in a separate unit of a trade or business, of another employer,
- 13 and after the acquisition employs an individual who prior to the
- 14 acquisition was employed by the predecessor, then for the
- 15 purpose of determining whether remuneration in excess of the
- 16 average annual wages has been paid to the individual for
- 17 employment, remuneration paid to the individual by the
- 18 predecessor during the calendar year shall be considered as
- 19 having been paid by the successor employer. For the purposes of
- 20 this subsection, the term "employment" includes services
- 21 constituting employment under any employment security law of
- 22 another state or of the federal government.

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1  $\left[\frac{f}{f}\right]$  (g) Subsections (b) through  $\left[\frac{f}{f}\right]$  (f) 2 notwithstanding, for the purposes of this part the term "wages" 3 shall include at least that amount of remuneration paid in a 4 calendar year to an individual by an employer or the employer's 5 predecessor with respect to employment during any calendar year which is subject to a tax under a federal law imposing a tax 6 7 against which credit may be taken for contributions required to 8 be paid into a state unemployment fund. 9  $\left[\frac{g}{g}\right]$  (h) In accordance with section 303(a)(5) of the 10 Social Security Act, as amended, and section 3304(a)(4) of the 11 Internal Revenue Code of 1986, as amended, any contributions 12 overpaid due to a retroactive reduction in the taxable wage base 13 may be credited against the employer's future contributions upon 14 request by the employer; provided that no employer shall be 15 given a cash refund." 16 Section 383-63, Hawaii Revised Statutes, is 17 amended by amending the definition of "adequate reserve fund" to 18 read as follows: 19 ""Adequate reserve fund" means an amount that is equal to 20 the amount derived by multiplying the benefit cost rate that is 21 the highest during the ten-year period ending on November 30 of 22 each year by the total remuneration paid by all employers, with SB LRB 10-1055-2.doc

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1 respect to all employment for which contributions are payable 2 during the last four calendar quarters ending on June 30 of the 3 same year, as reported on contribution reports filed on or 4 before October 31 of the same year. "Remuneration", as used in 5 this definition, means wages as defined in section 383-10. For 6 the purpose of determining the highest benefit cost rate, the benefit cost rate for the first twelve-consecutive-calendar-7 8 month period beginning with the first day of the first month of 9 the ten-year period and for each succeeding twelve-consecutive-10 calendar-month period beginning with the first day of each 11 subsequent month shall be computed. 12 Effective for the calendar years 1992 through 2007, [and 13 from calendar year 2011 and thereafter, adequate reserve fund" 14 means an amount that is equal to one and one-half times the 15 amount derived by multiplying the benefit cost rate that is the 16 highest during the ten-year period ending on November 30 of each 17 year by the total remuneration paid by all employers, with 18 respect to all employment for which contributions are payable 19 during the last four calendar quarters ending on June 30 of the 20 same year, as reported on contribution reports filed on or before October 31 of the same year. "Remuneration", as used in 21 22 this definition, means wages as defined in section 383-10. SB LRB 10-1055-2.doc

the purpose of determining the highest benefit cost rate, the 1 benefit cost rate for the first twelve-consecutive-calendar-2 3 month period beginning with the first day of the first month of 4 the ten-year period and for each succeeding twelve-consecutive-5 calendar-month period beginning with the first day of each subsequent month shall be computed." 6 7 SECTION 5. Section 383-68, Hawaii Revised Statutes, is amended by amending subsection (c) to read as follows: . 8 9 "(c) Effective with calendar year 1992 and thereafter, 10 before December 31 of the previous year the contribution rate 11 schedule for the following calendar year shall be determined on 12 the basis of the relationship between the most recent current 13 reserve fund and the most recent adequate reserve fund, in 14 accordance with this subsection and subsection (d) [-], as **15** follows: Whenever the ratio of the current reserve fund to the **16** (1)adequate reserve fund is greater than 1.69, 17 18 contribution rate schedule A shall apply. (2) Whenever the ratio of the current reserve fund to the 19

adequate reserve fund is 1.3 to 1.69, contribution

rate schedule B shall apply.

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1	(3)	Whenever the ratio of the current reserve fund to the
2		adequate reserve fund is 1.0 to 1.29, contribution
3		rate schedule C shall apply.
4	(4)	Whenever the ratio of the current reserve fund to the
5		adequate reserve fund is .80 to .99, contribution rate
6		schedule D shall apply.
7	(5)	Whenever the ratio of the current reserve fund to the
8		adequate reserve fund is .60 to .79, contribution rate
9		schedule E shall apply.
10	(6)	Whenever the ratio of the current reserve fund to the
11		adequate reserve fund is .40 to .59, contribution rate
12		schedule F shall apply.
13	(7)	Whenever the ratio of the current reserve fund to the
14		adequate reserve fund is .20 to .39, contribution rate
15		schedule G shall apply.
16	(8)	Whenever the ratio of the current reserve fund to the
17		adequate reserve fund is less than .20, contribution
18		rate schedule H shall apply.
19	Notwi	thstanding the ratio of the current reserve fund to
20	the adequa	ate reserve fund, contribution rate schedule D shall
21	apply for	calendar year 2010, and contribution rate schedule F

shall apply for calendar year 2011."
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1	SECTION 6. This Act shall apply retroactively to
2	January 1, 2010, for determinations of the employer's
3	contribution rate for calendar year 2010.
4	SECTION 7. Statutory material to be repealed is bracketed
5	and stricken. New statutory material is underscored.
6	SECTION 8. This Act shall take effect upon approval.
7	
	INTRODUCED BY:

#### Report Title:

Employment Security; Contribution Rate Schedules; Adequate Reserve Fund; Assessments

#### Description:

Applies contribution rates schedules D and F to calendar years 2010 and 2011, respectively, notwithstanding the ratio of the current reserve fund to the adequate reserve fund. Requires assessments upon employers to avoid federal penalties on outstanding loan balances on loans received from the U.S. Secretary of Labor when the balance in the unemployment compensation fund is insufficient to pay expected benefit claims. Permanently retains the adequate reserve fund at one times the product of the benefit cost rate multiplied by the total remuneration paid. Sets the taxable wage base at 90% of the average annual wage from calendar year 2010 and thereafter.

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