S.B. NO. 2346 S.D. 1 H.D. 1 C.D. 1

A BILL FOR AN ACT

RELATING TO THE HAWAII TEACHER STANDARDS BOARD.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that part II, Act 2,
2	Special Session Laws of Hawaii 2009, required the legislative
3	reference bureau, the University of Hawaii at Manoa college of
4	education, and the Hawaii teacher standards board to make
5	recommendations to the 2010 legislature regarding the roles and
6	responsibilities of the Hawaii teacher standards board. The
7	Hawaii Teacher Standards Board - is Oversight Needed?, Report
8	No. 1, 2010, by the legislative reference bureau; Report on
9	Hawai'i Teacher Standards Board, November 2009, by the University
10	of Hawaii system; and Report to the 2010 Legislature in Response
11	to HB183 CD1, by the Hawaii teacher standards board, contain
12	numerous recommendations, both long- and short-term.
13	The purpose of this Act is to implement recommendations for
14	the Hawaii teacher standards board from these three reports by:
15	(1) Requiring the board to include expenditure information
16	in its annual report;

1	(2)	Authorizing the board to delegate to its executive
2		director, or other designee, any of its powers and
3		duties as it deems reasonable and proper;
4	(3)	Adding additional licensure renewal requirements and
5		verification of meeting licensure renewal
6		requirements;
7	(4)	Requiring the board to review implementation of
8		revised license fee collections and determine if fees
9		shall be raised;
10	(5)	Requiring the board to develop a comprehensive plan
11		for transferring nonessential functions and duties to
12		other agencies;
13	(6)	Requiring the board to review its teacher license
14		renewal process; and
15	. (7)	Requiring the board and the department of education to
16		clarify their respective powers, duties,
17		responsibilities, and the relationship between the two
18		agencies.
19	SECT	ION 2. Section 302A-803, Hawaii Revised Statutes, is
20	amended t	o read as follows:
21	"§ 30	2A-803 Powers and duties of the board. (a) In
22	addition	to establishing standards for the issuance and renewal

1	or licens	es and any other powers and duties authorized by law,
2	the board	's powers shall also include:
3	(1)	Setting and administering its own budget;
4	(2)	Adopting, amending, or repealing the rules of the
5	•	board in accordance with chapter 91;
6	(3)	Receiving grants or donations from private
7		foundations, and state and federal funds;
8	(4)	Submitting an annual report to the governor, the
9		legislature, and the board of education on the board's
10		operations and expenditures, and from the 2007-2008
11		school year, submitting a summary report every five
12		years of the board's accomplishment of objectives,
13		efforts to improve or maintain teacher quality, and
14		efforts to keep its operations responsive and
15		efficient;
16	(5)	Conducting a cyclical review of standards and
17		suggesting revisions for their improvement;
18	(6)	Establishing licensing fees in accordance with chapter
19		91 and determining the manner by which fees are
20		collected and subsequently deposited into the state
21		treasury and credited to the Hawaii teacher standards
22		board special fund;

1	(7)	Establishing penalties in accordance with chapter 91;
2	(8)	Issuing, renewing, revoking, suspending, and
3		reinstating licenses;
4	(9)	Reviewing reports from the department on individuals
5		hired on an emergency basis;
6	(10)	Applying licensing standards on a case-by-case basis
7		and conducting licensing evaluations;
8	(11)	Preparing and disseminating teacher licensing
9		information to schools and operational personnel;
10	(12)	Approving teacher preparation programs;
11	(13)	Administering reciprocity agreements with other states
12		relative to licensing;
13	(14)	Conducting research and development on teacher
14		licensure systems, beginning teacher programs, the
15		assessment of teaching skills, and other related
16		topics;
17	(15)	Participating in efforts relating to teacher quality
18		issues, professional development related to the
19		board's standards, and promotion of high teacher
20		standards and accomplished teaching;
21	(16)	Adopting applicable rules and procedures; and

- 1 (17) Adopting, amending, repealing, or suspending the policies and standards of the board.
- 3 (b) If, in accordance with chapter 92, the board
- 4 determines, on a case-by-case basis, that extenuating
- 5 circumstances exist to justify the suspension, the board may
- 6 temporarily suspend its rules, or any portion thereof. The
- 7 board shall establish, in accordance with chapter 91, procedures
- 8 for the suspension of its rules. When determining whether to
- 9 suspend its rules, the board shall also establish the length of
- 10 time for which the suspension shall be in effect.
- 11 (c) The board, in accordance with chapter 92, may also
- 12 amend licensing-related fees and set or amend other charges
- 13 related to the performance of its duties.
- 14 (d) The board may delegate to its executive director, or
- 15 other designee, any of its powers and duties as it deems
- 16 reasonable and proper; provided that the delegation of powers
- 17 and duties by the board shall be made in accordance with
- 18 procedures set forth in this subsection. The board shall not
- 19 delegate its discretionary functions resulting in a final
- 20 decision in:
- 21 (1) Adopting, amending, or repealing rules;

1	(2)	ordering discipituary action against a licensee,
2		including license revocation or suspension, or the
3		imposition of conditions or fines; provided that
4		summary suspensions may be delegated; or
5	<u>(3)</u>	Granting or denying permits or licenses, including
6		license renewals and reinstatements, or otherwise
7		conditioning permits or licenses, unless the granting,
8		denying, or otherwise conditioning of a permit or
9		license does not require the exercise of the board's
10		expertise and discretion.
11	To d	elegate authority, the concurrence of a majority of the
12	members t	o which the board is entitled shall be necessary for
13	any action	n taken by the board to be valid. The board shall
14	conduct i	ts meetings to delegate powers and duties to its .
15	executive	director, or other designee, in accordance with
16	chapters	91 and 92."
17	SECT	ION 3. Section 302A-805, Hawaii Revised Statutes, is
18	amended by	y amending subsection (a) to read as follows:
19	" (a)	Beginning July 1, 2002, all licenses shall be issued
20	by the bo	ard. No person shall serve as a half-time or full-time
21	teacher i	n a public school without first having obtained a
22	license f	rom the board under this subpart. All licenses issued
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1	by the bo	ard shall be valid only for the fields and levels
2	specified	on the licenses and shall be renewable every five
3	years if	the individual continues to:
4	(1)	Satisfy the board's licensing standards[+] and submits
5		verification, in a form specified by the board, that
6		the individual has completed activities specified by
7		the board in fulfillment of each of the teacher
8		performance standards established by the board;
9	(2)	Show evidence of successful teaching in the previous
10	,	five years[; and] through verification by a
11		supervisor, in a form specified by the board;
12	(3)	Meet the professional fitness requirements established
13		by the board; and
14	[-(3)-]	(4) Satisfy the board's requirements for renewal of
15		licenses.
16	The board	shall randomly audit a licensee's compliance with
17	paragraph	(1) and may establish rules, pursuant to chapter 91,

for the random audits." 19 SECTION 4. (a) The Hawaii teacher standards board recently reviewed its license fee schedule and determined that 20 it would not, at this time, increase fees in view of the current 21 economy. The board is working with eHawaii.gov to use credit 22 2010-2072 SB2346 CD1 SMA.doc

- 1 card and eCheck payments of license fees instead of the current
- 2 payroll deduction method, which will enable the board to have a
- 3 better accounting of fees being collected and ensure that all
- 4 licensees are paying their fees. The current payroll deduction
- 5 method was created in 1997, and is administered by the
- 6 department of education, making license fee payment heavily
- 7 reliant on a teacher's employment status. In all other states
- 8 license fees are paid in advance of receiving a license, not on
- 9 a pay-as-you-go basis as exists in Hawaii. The board's new
- 10 payment method is expected to address this matter, and the board
- 11 is providing for a transition period for licensees and allowing
- 12 licensees to choose from among several payment options as long
- 13 as payment for a five-year license is made over a period of no
- 14 more than twelve months.
- 15 (b) The board shall review implementation of the revised
- 16 fee collections and determine if the changes result in
- 17 sufficient increased income to fund fully the expenses of the
- 18 board, including all operations and personnel costs, and
- 19 reimbursement to board members for travel expenses, pursuant to
- 20 section 302A-806, Hawaii Revised Statutes.
- 21 (c) If, by December 1, 2010, the board determines that the
- 22 increased revenue is not sufficient to fund fully the expenses

- 1 of the board, the board shall submit to the legislature no later
- 2 than twenty days prior to the regular session of 2011 a plan and
- 3 timetable for increasing the license fees.
- 4 SECTION 5. (a) The Hawaii teacher standards board is
- 5 responsible for establishing licensing standards that govern
- 6 teacher licensing; issuing, renewing, revoking, suspending, and
- 7 reinstating teacher licenses; approving teacher education
- 8 programs in the State; and developing, implementing, and
- 9 administering the national board certification support program.
- 10 The board has been unable to carry out all its responsibilities
- 11 successfully and may need to transfer some of the duties to
- 12 other agencies.
- 13 (b) The board shall develop a comprehensive plan for
- 14 transferring nonessential functions and duties to other
- 15 agencies, including the department of education.
- (c) The board shall submit the plan to the legislature no
- 17 later than twenty days prior to the regular session of 2011.
- 18 SECTION 6. (a) While the Hawaii teacher standards board
- 19 has developed teacher licensing standards, it has failed to
- 20 require teachers seeking license renewal to verify that they
- 21 meet all ten teacher performance standards as is required by
- 22 section 302A-805(a), Hawaii Revised Statutes. Moreover,

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- 1 teachers who currently hold licenses that are due for an initial
- 2 renewal do not have to demonstrate that they meet any of the
- 3 standards, because the mere payment of the license renewal fee
- 4 and the completion of an application will entitle these teachers
- 5 to a renewed license. Not until the teachers' subsequent
- 6 renewal, five years later, will licensing standards be applied,
- 7 and then the applicant must only provide evidence of meeting two
- 8 of the ten teacher performance standards.
- 9 (b) The board shall review its teacher license renewal
- 10 process and determine whether the board should:
- 11 (1) Modify the licensing standards;
- 12 (2) Modify its approach in determining whether a renewal
- applicant is in compliance by having satisfied all the
- 14 standards; or
- 15 (3) Recommend amendments to section 302A-805(a), Hawaii
- 16 Revised Statutes, to conform to the board's present
- 17 requirements for license renewal and thus eliminate
- 18 the conflict with the statute.
- 19 (c) The board shall submit findings and recommendations to
- 20 the legislature no later than twenty days prior to convening of
- 21, the regular session of 2011.

- 1 SECTION 7. (a) The Hawaii teacher standards board has
- 2 been administratively attached to the department of education
- 3 since 1995, yet the board and its executive director have failed
- 4 to understand the nature of the relationship of an attached
- 5 agency and principal department, and their appropriate roles.
- 6 This has impeded development of a smooth working relationship
- 7 between the two entities and contributed to the lack of
- 8 oversight of the board's operations, including the board's
- 9 failure to provide oversight of its executive director, the
- 10 board's finances, or the development of the online licensing
- 11 system.
- 12 (b) The Hawaii teacher standards board and the department
- 13 of education shall clarify their respective powers, duties,
- 14 responsibilities, and the relationship between the two agencies,
- 15 including the interim policies and procedures for the mutual
- 16 sharing of data necessary for licensing and verifying the status
- 17 of teachers, pursuant to section 6 of Act 2, Special Session
- 18 Laws of Hawaii 2009.
- 19 (c) The board shall submit findings and recommendations to
- 20 the legislature no later than twenty days prior to the regular
- 21 session of 2011.

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- 1 SECTION 8. Statutory material to be repealed is bracketed
- 2 and stricken. New statutory material is underscored.
- 3 SECTION 9. This Act shall take effect on June 30, 2010;
- 4 provided that the amendments to section 302A-805, Hawaii Revised
- 5 Statutes, made by section 3 of this Act shall not be repealed
- 6 when section 302A-805, Hawaii Revised Statutes, is repealed and
- 7 reenacted on July 1, 2010, by section 12 of Act 2, Special
- 8 Session Laws of Hawaii 2009.

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Report Title:

Hawaii Teacher Standards Board

Description:

Requires HTSB to include expenditure information in the annual report; determine if licensing fees shall be raised; develop a comprehensive plan for transferring nonessential functions and duties to other agencies; review its teacher license renewal process. Authorizes HTSB to delegate to its executive director powers and duties. Adds additional licensure renewal requirements and verification of meeting licensure renewal requirements. Requires DOE and HTSB to clarify their respective powers, duties, responsibilities. (CD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.