#### THE SENATE TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

1

S.B. NO. <sup>2115</sup> S.D. 1 H.D. 2

C.D. 1

### A BILL FOR AN ACT

RELATING TO PREAUDITS FOR PROPOSED PAYMENTS.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

#### PART I

2 SECTION 1. The legislature finds that like the University 3 of Hawaii, the department of education should be required to 4 preaudit all proposed payments of \$10,000 or more, but should 5 have preaudit flexibility for proposed payments of less than 6 \$10,000. The legislature also finds that the fiscal autonomy 7 previously granted to the University of Hawaii and the 8 department of education until June 30, 2011, should be extended. 9 The purpose of this Act is to:

10 Clarify that the department of education is required (1)11 to preaudit proposed payments of \$10,000 or more; 12 (2)Require the University of Hawaii and the department of 13 education to preaudit samples of proposed payments of 14 less than \$10,000 to determine the propriety of 15 expenditures and compliance with applicable laws, 16 executive orders, and rules, as their respective chief financial officers determine to be appropriate; and 17

2010-2077 SB2115 CD1 SMA.doc

1 (3) Extend the fiscal autonomy granted to the University 2 of Hawaii and the department of education until June 3 30, 2015. 4 PART II 5 SECTION 2. This part amends section 40-1, Hawaii Revised 6 Statutes, in the form in which it will read after it is repealed 7 and reenacted under Act 58, Session Laws of Hawaii 2004, as 8 amended, on June 30, 2010. 9 SECTION 3. Section 40-1, Hawaii Revised Statutes, is 10 amended to read as follows: 11 "§40-1 Comptroller to supervise accounts, etc. (a) The 12 comptroller shall be the general accountant of the State $[\tau]$  and 13 [he] shall cause to be recorded every receipt and disbursement 14 of money made to, by, or through the treasury. [He] The 15 comptroller shall have the power to withhold any disbursement 16 for which no appropriation has been made or which would cause a 17 specific appropriation to be exceeded. 18 (b) With respect to the executive branch, [he] except the 19 University of Hawaii until June 30, 2015, and the department of 20 education until June 30, 2015, the comptroller shall have complete supervision of all accounts. [He] The comptroller 21 22 shall preaudit all proposed payments of \$10,000 or more to 2010-2077 SB2115 CD1 SMA.doc

2115 S.D. 1

S.B. NO.

Page 3

#### S.B. NO. <sup>2115</sup> S.D. 1 H.D. 2 C.D. 1

1	determine	the propriety of expenditures and compliance with
2	[ <del>such</del> ] ex	ecutive orders $[\tau]$ and rules [and regulations as] that
3	may be in	effect. [ <del>He shall when</del> ] <u>When</u> necessary, <u>the</u>
4	comptroll	er shall withhold [his] approval of any payment.
5	Whenever	[he withholds his approval, he shall promptly notify]
6	approval	is withheld, the department or agency concerned[-]
7	shall be	promptly notified. With respect to the University of
8	Hawaii and	d the department of education, the comptroller shall
9	issue war:	rants for the release of funds for the operating costs
10	of the university or the department of education, as applicable,	
11	in amounts and at times mutually agreed upon by the governor or	
12	director of finance and the university or department of	
13	education	, as applicable; provided that:
14	(1)	The amounts released shall not exceed the allotment
15		ceilings for the funding sources of the university's
16		or the department of education's appropriations
17		established by the governor for an allotment period
18		pursuant to section 37-34; and
19	(2)	The comptroller may issue warrants as an advance from
20		the state treasury to the University of Hawaii and the
21		department of education, to establish a checking
22		account and provide working capital in amounts and at
	2010-2077	SB2115 CD1 SMA.doc



**S.B. NO.** <sup>2115</sup> S.D. 1 H.D. 2 C.D. 1

<b>1</b>	times mutually agreed upon by the governor or director			
2	of finance and the University of Hawaii and the			
3	department of education.			
4	The University of Hawaii and the department of education shall			
5	preaudit all proposed payments of \$10,000 or more and shall			
6	preaudit samples of the population of proposed payments of less			
7	than \$10,000; provided that the sample size comprises at least			
8	five per cent of the population, and is of a size that the chief			
9	financial officers of the University of Hawaii and the			
10	department of education, as applicable, determine appropriate,			
11	to determine the propriety of expenditures and compliance with			
12	applicable laws, executive orders, and rules as may be in			
13	effect. The University of Hawaii and the department of			
14	education shall make disbursements for operating expenses from			
15	the amounts released by the comptroller and maintain records and			
16	documents necessary to support those disbursements at times			
17	mutually agreed upon by the university president or the			
18	superintendent of education, as applicable, and the comptroller;			
19	provided that when requested by the university or department of			
20	education, the comptroller shall make all disbursements for the			
21	university or department of education, as applicable, subject to			
22	available allotment. Funds released pursuant to this section			
	2010-2077 SB2115 CD1 SMA.doc			

# **S.B. NO.** $B_{\text{D. 1}}^{2115}$

1	shall be deposited by the university or department of education,			
2	as applicable, in accordance with the provisions applicable to			
3	the director of finance under chapter 38. Any interest earned			
4	on the deposit of funds released pursuant to this section shall			
5	be deposited in the state treasury at the end of each fiscal			
6	year.			
7	(c) With respect to the judiciary and the legislature,			
8	[he] the comptroller shall make available to the judiciary and			
9	the legislature the total amount appropriated to each, except			
10	that the judiciary and the legislature may request [his] the			
11	comptroller's services in maintaining custody of the amount			
12	appropriated to each and in making payments therefrom. When			
13	such services are requested, [he] the comptroller shall make all			
14	disbursements requested by the judiciary or the legislature, but			
15	[he] shall not make any disbursement for which no appropriation			
16	has been made or which would cause a specific appropriation to			
17	be exceeded.			
18	(d) Any financial transaction recorded [ <del>by the</del>			
19	comptroller] may be inspected by the public."			
20	PART III			
21	SECTION 4. This part amends section 40-1, Hawaii Revised			
22	Statutes, which is set for repeal and reenactment under Act 58,			
	2010-2077 SB2115 CD1 SMA.doc			

Page 6

#### S.B. NO. <sup>2115</sup> S.D. 1 H.D. 2 C.D. 1

Session Laws of Hawaii 2004, as amended, in the event that the
 2010 legislature either repeals the reenactment provisions of
 Act 58, Session Laws of Hawaii 2004, as amended, that apply to
 this section, or extends the date on which this section will be
 repealed and reenacted.

6 SECTION 5. Section 40-1, Hawaii Revised Statutes, is
7 amended by amending subsection (b) to read as follows:

8 "(b) With respect to the executive branch, except the 9 University of Hawaii until June 30, [<del>2011,</del>] 2015, the Hawaii tourism authority, and the department of education until 10 11 June 30, [2011,] 2015, the comptroller shall have complete 12 supervision of all accounts. The comptroller shall preaudit all 13 proposed payments of \$10,000 or more to determine the propriety 14 of expenditures and compliance with executive orders and rules 15 that may be in effect. When necessary, the comptroller shall 16 withhold approval of any payment. Whenever approval is 17 withheld, the department or agency concerned shall be promptly 18 notified. With respect to the University of Hawaii, the Hawaii 19 tourism authority, and the department of education, the 20 comptroller shall issue warrants for the release of funds for 21 the operating costs of the university, the Hawaii tourism 22 authority, or the department of education, as applicable, in 2010-2077 SB2115 CD1 SMA.doc

Page 7

amounts and at times mutually agreed upon by the governor or
 director of finance and the university, the Hawaii tourism
 authority, or department of education, as applicable;

2115 S.D. 1

S.B. NO.

4 provided[+] that:

5 (1)The amounts released shall not exceed the allotment 6 ceilings for the respective funding sources of the 7 university's or the department of education's 8 appropriations established by the governor for an 9 allotment period pursuant to section 37-34, or in the 10 case of the Hawaii tourism authority, revenues 11 received by the convention center enterprise special 12 fund and the tourism special fund pursuant to section 13 237D-6.5; and

14 (2) The comptroller may issue warrants as an advance from 15 the state treasury to the University of Hawaii, the 16 Hawaii tourism authority, and the department of 17 education to establish a checking account and provide 18 working capital in amounts and at times mutually 19 agreed upon by the governor or director of finance and 20 the University of Hawaii, the Hawaii tourism 21 authority, and the department of education.

2010-2077 SB2115 CD1 SMA.doc

**S.B. NO.** <sup>2115</sup> S.D. 1 H.D. 2 C.D. 1

1	The University of Hawaii and the department of education shall				
2	preaudit all proposed payments of \$10,000 or more and [ <del>the</del> ]				
3	shall preaudit samples of the population of proposed payments of				
4	less than \$10,000; provided that the sample size comprises at				
5	least five per cent of the population, and is of a size that the				
6	chief financial officers of the University of Hawaii and the				
7	department of education, as applicable, determine appropriate,				
8	to determine the propriety of expenditures and compliance with				
9	applicable laws, executive orders, and rules. The Hawaii				
10	tourism authority [and the department of education] shall				
11	preaudit all proposed payments to determine the propriety of				
12	expenditures and compliance with applicable laws, executive				
13	orders, and rules as may be in effect. The University of				
14	Hawaii, the Hawaii tourism authority, and the department of				
15	education shall make disbursements for operating expenses from				
16	the amounts released by the comptroller and maintain records and				
17	documents necessary to support those disbursements at times				
18	mutually agreed upon by the university president, the executive				
19	director of the Hawaii tourism authority, or the superintendent				
20	of education, as applicable, and the comptroller; provided that				
21	when requested by the university, the Hawaii tourism authority,				
22	or department of education, the comptroller shall make all				
	2010-2077 SB2115 CD1 SMA.doc				

Page 9

#### **S.B. NO.** <sup>2115</sup> S.D. 1 H.D. 2 C.D. 1

1 disbursements for the university, the Hawaii tourism authority, 2 or department of education, as applicable, subject to available 3 allotment. Funds released pursuant to this section shall be 4 deposited by the university, the Hawaii tourism authority, or 5 department of education, as applicable, in accordance with the 6 provisions applicable to the director of finance by chapter 38. 7 Except for moneys deposited by the Hawaii tourism authority in 8 the convention center enterprise special fund pursuant to 9 section 201B-8, and in the tourism special fund pursuant to 10 section 201B-11, any interest earned on the deposit of funds 11 released pursuant to this section shall be deposited in the 12 state treasury at the end of each fiscal year." 13 PART IV 14 SECTION 6. Any act passed by the legislature during this 15 regular session of 2010, whether enacted before or after the 16 effective date of this Act, shall be amended to conform to the 17 provisions of this Act relating to: 18 The repeal date of the department of education's (1)19 exemption from the comptroller's supervision of the

20

(2)

2010-2077 SB2115 CD1 SMA.doc

21 22

preaudit all proposed payments of \$10,000 or more; and

The requirement that the department of education shall

department of education's accounts;

1	(3)	The requirement that the University of Hawaii and
2		department of education shall preaudit samples of
3		proposed payments of less than \$10,000.
4	SECT	ION 7. Statutory material to be repealed is bracketed
5	and stric	ken. New statutory material is underscored.
6	SECT	ION 8. This Act, upon its approval, shall take effect
7	retroacti	ve to April 30, 2010; provided that:
8	(1)	Part II shall only take effect upon the repeal and
9		reenactment of section 40-1, Hawaii Revised Statutes,
10	•	on June 30, 2010, pursuant to Act 58, Session Laws of
11		Hawaii 2004, as amended; and
12	(2)	Part III shall only take effect upon the repeal of
13		paragraph (2)(B) of section 14 of Act 58, Session Laws
14		of Hawaii 2004, as amended, pursuant to an Act of the
15		2010 legislature; or in the absence of that repeal,
16		upon the extension of the June 30, 2010, repeal date
17		in paragraph (2) of section 14 of Act 58, Session Laws
18		of Hawaii 2004, as amended, pursuant to an Act of the
19		2010 legislature.
20		

## 2010-2077 SB2115 CD1 SMA.doc

10

2115 S.D. 1 H.D. 2 C.D. 1

S.B. NO.

11

#### Report Title:

Preaudits for Proposed Payments; DOE; UH

2010-2077 SB2115 CD1 SMA.doc

#### Description:

Requires the Department of Education (DOE) to preaudit proposed payments of \$10,000 or more. Requires the University of Hawaii (UH) and DOE to preaudit samples of proposed payments of less than \$10,000. Extends the fiscal autonomy previously granted to UH and DOE until June 30, 2015. Effective April 30, 2010. (CD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.