## A BILL FOR AN ACT

RELATING TO TAXATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that the key to Hawaii's future success and the backbone of a stronger economy is a community filled with highly-educated, highly-qualified individuals. A strong public school system that equips our keiki with the knowledge, skills, and experiences necessary to succeed is critical to enhancing Hawaii's standing in an increasingly competitive world.

8 The legislature further finds that meeting this challenge 9 requires adequate, sustained funding of public education. Yet, 10 a study several years ago found that Hawaii's schools were underfunded by \$278,000,000. In 2008, the executive budget 11 12 proposes to cut \$40,000,000 from our schools and students 13 programs, further eroding our commitment to public education. 14 In addition, the legislature finds that Hawaii's current tax structure is regressive, with lower and middle income 15 16 taxpayers shouldering the major portion of the tax burden. 17 While there have been numerous studies and proposals suggesting

ways to shift the burden to those that can afford to pay more,
 little has been accomplished.

3 In recent years, the legislature has passed significant 4 initiatives to strengthen the public school system with 5 resources, procedures, and opportunities to make effective 6 change in the manner by which schools are organized and children 7 The Reinventing Education Act of 2004 directed funds to learn. 8 schools based on the needs of their populations, taking into 9 account economic hardship, English as a second language, special 10 needs, and mobility. Additionally, the legislature has provided 11 a governance structure to charter schools to allow the decision 12 makers to be closer to their constituency and placed an emphasis 13 on learning academies and experiential or applied learning 14 programs.

15 If these initiatives are to succeed fully, significant 16 long-term revenue sources must be developed and directed to 17 public schools through the weighted school formula, support for 18 classroom teachers, and facilities improvements.

19 Within the department of education, the backlog for repair 20 and maintenance continues to be a problem. In 2001, the 21 legislature appropriated funds to help mitigate the department 22 of education's estimated \$640,000,000 backlog of repair and SB1346 SD2.DOC \*SB1346 SD2.DOC\* \*SB1346 SD2.DOC\*

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1 maintenance projects. By 2008, the estimated backlog of repair 2 and maintenance projects was approximately \$420,000,000, which 3 included recurring major and minor repairs, ongoing cycle 4 maintenance, service and contract maintenance, nonrecurring 5 projects, and emergency repairs.

6 The \$1.8 billion economic stimulus plan unveiled by the 7 governor in December 2008, includes nearly \$318,000,000 for 8 public school and library projects ready to begin within the 9 next eighteen months - projects which were previously budgeted 10 and approved by the legislature, but not released by the 11 governor. While the release of these funds is a step forward, it does not represent a long-term commitment to reducing the 12 13 backlog.

14 Hawaii's public schools need a consistent, long-term source 15 of funds to deal with mounting infrastructure deficiencies. 16 Public schools statewide are plagued with nonexistent or 17 inadequate air conditioning in classrooms where soaring 18 temperatures makes learning difficult or impossible; inadequate 19 electrical systems that cannot support new technologies; 20 outdated science and technology laboratories and equipment that 21 hamper efforts to teach twenty-first century skills; and other

1 facilities that have a direct - and often negative impact - on 2 student learning.

3 Adequate funding for these changes and initiatives 4 continues to prove to be a challenge. Increased mandates 5 resulting from the No Child Left Behind Act and the Felix 6 consent decree, among others, have contributed to the lack of 7 adequate funds to support public schools in the State. Despite 8 these increased mandates, over the past few decades, the 9 percentage of the budget allocated to education has consistently 10 decreased as well.

11 In a poll conducted by the Honolulu Advertiser in 2003, 12 seventy-seven per cent of those polled indicated that they would 13 pay more in taxes to improve the quality of public education. 14 The poll also indicated that seventy-six per cent would pay more 15 taxes to make repairs to public schools. A 2004 poll, conducted 16 for Good Beginnings Alliance, indicated that sixty per cent of 17 individuals polled favored a tax increase to support universal 18 preschool. The legislature believes that Hawaii residents have 19 and will continue to demonstrate a willingness to support an 20 increase in taxes to support public education in the State.

21 The legislature also understands that the public wants to 22 know how - and how well - its money is being spent. As the SB1346 SD2.DOC \*SB1346 SD2.DOC\* \*SB1346 SD2.DOC\*

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1 federal government discovered in its recent massive bailout of 2 the financial industry, taxpayers are demanding the specifics of 3 how their money is being spent. To achieve the "most bang for 4 the buck", education funding should go directly to the schools 5 where it can be used to address the needs of the school or 6 school complex. Taxpayers also want to know that any additional 7 moneys they direct to the public schools stay just that -8 additional moneys - and are not an excuse to cut general funds 9 or other spending for education, or to cut the per cent 10 of the general funds allocated to education funding.

11 Tax reform, which not only includes increasing the general 12 excise tax, but also provides tax relief, will benefit the 13 majority of taxpayers, particularly in the lower income tax 14 brackets, through an increased standard deduction amount, 15 exemptions from the general excise tax for certain goods and 16 services, and tax credits, as well as by ensuring the delivery 17 of high-quality education and state-of-the-art facilities for 18 our keiki.

19 The purpose of this Act is to provide a sustained source of 20 funding for public education through a carefully balanced tax 21 package, by:

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1	(1)	Increasing the four per cent general excise tax, with		
2		a portion of the increased revenues allocated for		
3		public education;		
4	(2)	Offsetting the effects of the tax increase by		
5		establishing a general excise tax exemption for:		
6		(A) Food;		
7		(B) Medical expenses, including nonprescription		
8		medications, prescription eyewear, and physician		
9		and dental services; and		
10		(C) A portion of rental expenses;		
11	(3)	Establishing a tax credit for individuals who		
12		volunteer their services at public schools;		
13	(4)	Increasing the state standard deduction amounts; and		
14	(5)	Establishing an education funding commission to		
15		provide oversight for general excise tax revenues		
16		deposited into the education special fund established		
17		in this Act.		
18	SECTION 2. Chapter 235, Hawaii Revised Statutes, is			
19	amended by adding a new section to be appropriately designated			
20	and to read as follows:			
21	"§235- Credit for general volunteer services performed			
22	for the p	ublic schools. (a) Each individual taxpayer who files		
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1	an individual income tax return for a taxable year, and who is		
2	not claimed or is not otherwise eligible to be claimed as a		
3	dependent by another for state or federal income tax purposes,		
4	may claim a nonrefundable credit against the tax otherwise due		
5	under this chapter in the amount of \$ , provided that		
6	the taxpayer performed general volunteer services for at least		
7	hours in any taxable year for public schools.		
8	(b) If the tax credit under this section exceeds the		
9	individual's tax liability, the excess of credit over liability		
10	shall not be refunded to the taxpayer. All claims, including		
11	any amended claims, for a tax credit under this section shall be		
12	filed on or before the end of the twelfth month following the		
13	close of the taxable year for which the credit may be claimed.		
14	Failure to comply with the foregoing provision shall constitute		
15	a waiver of the right to claim the credit.		
16	(c) Only general volunteer services performed for public		
17	schools shall qualify for the credit. No credit shall be		
18	granted for volunteer services provided by an individual that		
19	are normally and customarily performed by a paid employee of		
20	public schools for which the individual is providing services.		
21	For purposes of this section "volunteer services" shall		
22	include:		

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1	(1)	Services provided for the public schools by a non-		
2		salaried individual; or		
3	(2) Services provided for the public schools by a salaried			
4	individual that are outside of that individual's			
5		duties as a salaried employee of the department of		
6		education.		
7	(d)	The director shall provide by rule a method of		
8	documenting the actual performance by a taxpayer of the hours of			
9	general volunteer services required to establish eligibility for			
10	the tax credit authorized in this section.			
11	(e) The department of taxation shall prepare forms as may			
12	be necessary to claim the credit under this section."			
13	SECTION 3. Chapter 237, Hawaii Revised Statutes, is			
14	amended by adding four new sections to be appropriately			
15	designate	d and to read as follows:		
16	" <u>§</u> 23	7- <b>Exemption of food items.</b> (a) There shall be		
17	exempted	from, and excluded from the measure of, the taxes		
18	imposed by this chapter all of the gross proceeds or income			
19	arising from the manufacture, production, packaging, and sale of			
20	food items within the State.			
21	(b) As used in this section, "food items" means any food			
22	<pre>or food product for home consumption except alcoholic beverages, SB1346 SD2.DOC *SB1346 SD2.DOC* *SB1346 SD2.DOC*</pre>			

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1	tobacco, and food products prepared at the place of sale or at
2	another location and sold primarily for immediate or nearly
3	immediate consumption. In the case of those persons who are
4	sixty-five years of age or older or who receive supplemental
5	security income benefits under Title XVI of the Social Security
6	Act (42 U.S.C. §1381 et. seq.), and their spouses, "food items"
7	includes meals prepared by and served in senior citizens'
8	centers, apartment buildings occupied primarily by senior
9	citizens, private nonprofit establishments (eating or otherwise)
10	that feed senior citizens, private establishments that contract
11	with the appropriate agency of the State to offer meals for
12	senior citizens at concessional prices, and meals prepared for
13	and served to residents of federally subsidized housing for the
14	elderly.
15	The phrase "food items" may be further defined by the
16	department of taxation by rule through the enumeration of items
17	in rules or informational releases; provided that the department
18	of taxation shall consult with the federal Food and Nutrition
19	Service of the United States Department of Agriculture in
20	further defining the phrase "food items" for food stamp
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21 purposes.

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1	§237- Exemption of over-the-counter nonprescription
2	medications and prescription eyewear. (a) There shall be
3	exempted from, and excluded from the measure of, the taxes
4	imposed by this chapter all of the gross proceeds or income
5	arising from the sale of over-the-counter nonprescription
6	medications and prescription eyewear.
7	(b) For purposes of this section:
8	"Over-the-counter nonprescription medications" means drugs
9	or medications that can be purchased without a prescription (for
10	example, aspirin, cough syrup, and laxatives).
11	"Prescription eyewear" means lenses, spectacles,
12	eyeglasses, or appurtenances thereto requiring a written
13	prescription from a physician or optometrist duly licensed to
14	practice.
15	§237- Exemption of physician and dentistry services.
16	(a) There shall be exempted from, and excluded from the measure
17	of, the taxes imposed by this chapter all of the gross proceeds
18	or income arising from the provision of physician or dentistry
19	services.
20	(b) For purposes of this section:
21	"Dentistry" shall have the same meaning as in section
22	448-1.

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1	"Dentistry services" shall mean those services provided by
2	or under the supervision of a person who practices dentistry.
3	"Physician" shall have the same meaning as under section
4	<u>327E-2.</u>
5	"Physician services" shall mean those services provided by
6	or under the supervision of a physician.
7	<b>§237- Exemption of rent.</b> (a) There shall be exempted
8	from, and excluded from the measure of, the taxes imposed by
9	this chapter all of the gross proceeds or income arising from
10	the payment of rent; provided that the exemption shall be
11	limited to the first \$ of rent received for the
12	occupancy of a dwelling place per month.
13	(b) For purposes of this section "rent" shall have the
14	same meaning as in section 235-55.7."
15	SECTION 4. Chapter 302A, Hawaii Revised Statutes, is
16	amended by adding two new sections to be appropriately
17	designated and to read as follows:
18	" <u>§302A-A</u> Education funding commission. (a) There is
19	established within the department of education, for
20	administrative purposes only, the education funding commission.
21	The commission shall consist of eleven members. Nine voting

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1	members appointed by the governor pursuant to section 26-34;			
2	provided that:			
3	(1) Three members shall be appointed from a list of			
4		nominees submitted by the president of the senate;		
5	(2)	(2) Three members shall be appointed from a list of		
6	nominees submitted by the speaker of the house of			
7	representatives;			
8	(3) Three members shall be appointed by the governor;			
9	(4)	Vacancies in these positions shall be filled in the		
10		same manner in which they were appointed; and		
11	(5)	Appointees shall include individuals representing the		
12	department of education, the business community, and			
13		the Hawaii P-20 initiative.		
14	The superintendent of education and the chairperson of the board			
15	of education shall serve as ex officio, nonvoting members. The			
16	members of the commission shall serve without compensation but			
17	shall be reimbursed for expenses necessary for the performance			
18	of their duties.			
19	(b) The commission shall establish dollar or percentage			
20	allocations, or a combination thereof, for moneys deposited into			
21	the education special fund established under section 302A-B for			
22	the following two-year period; provided that funds shall be			
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1	allocated to the following purposes to support early education		
2	and public schools:		
3	(1) Repair and maintenance projects;		
4	(2) Capital improvement projects;		
5	(3) Learning materials and technology and equipment;		
6	(4) The base per pupil allocation in the weighted student		
7	formula; and		
8	(5) Workforce training.		
9	(c) The commission may seek assistance from the department		
10	and any other department or agency in conducting its review and		
11	formulating its allocation formula, including financial and		
12	management audits of the education special fund. All agencies		
13	shall fully cooperate with the commission and provide any		
14	necessary information to the commission upon request.		
15	(d) The commission shall submit a report of its findings		
16	and its fund allocations for the following two-year period to		
17	the legislature and the governor, no later than twenty days		
18	prior to the convening of the regular session of the legislature		
19	in even-numbered years, beginning with the regular session of		
20	2010; provided that the commission shall meet at least annually		
21	thereafter and prepare an annual report for submittal to the		
22	legislature and the governor, no later than twenty days prior to		
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1	the convening of each regular session on the allocation and
2	utilization of funds, including the actual related usage of
3	funds.
4	(e) The new allocation distributions shall become
5	effective July 1 of the next fiscal year and July 1 every two
6	years thereafter.
7	<b>§302A-B</b> Education special fund. (a) There is created in
8	the treasury of the State the education special fund, into which
9	shall be deposited general excise tax revenues collected by the
10	department of taxation under section 237-31.
11	(b) The education special fund shall be used solely for
12	the support of early education and public schools. The funds
13	shall be allocated in the manner established by the education
14	funding commission."
15	SECTION 5. Section 235-2.4, Hawaii Revised Statutes, is
16	amended by amending subsection (a) to read as follows:
17	"(a) Section 63 (with respect to taxable income defined)
18	of the Internal Revenue Code shall be operative for the purposes
19	of this chapter, except that the standard deduction amount in
20	section 63(c) of the Internal Revenue Code shall instead mean:
21	(1) [ <del>\$4,000</del> ] <u>\$8,000</u> in the case of:
22	(A) A joint return as provided by section 235-93; or
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1		(B) A surviving spouse (as defined in section 2(a) of	
2		the Internal Revenue Code);	
3	(2)	$[\frac{2}{2}, 920]$ $\frac{5}{840}$ in the case of a head of household (as	
4		defined in section 2(b) of the Internal Revenue Code);	
5	(3)	$[\frac{2}{2,000}]$ $\frac{4,000}{100}$ in the case of an individual who is	
6		not married and who is not a surviving spouse or head	
7		of household; or	
8	(4)	[\$2,000] $$4,000$ in the case of a married individual	
9		filing a separate return.	
10	Sect	ion 63(c)(4) shall not be operative in this State.	
11	Section 63(c)(5) shall be operative, except that the limitation		
12	on basic standard deduction in the case of certain dependents		
13	shall be the greater of $[\frac{\$500}{5}]$ $\frac{\$1,000}{5}$ or such individual's		
14	earned income. Section 63(f) shall not be operative in this		
15	State.		
16	The standard deduction amount for nonresidents shall be		
17	calculated pursuant to section 235-5."		
18	SECTION 6. Section 237-13, Hawaii Revised Statutes, is		
19	amended to read as follows:		
20	"\$237-13 Imposition of tax. There is hereby levied and		
21	shall be a	assessed and collected annually privilege taxes against	
22	persons of	n account of their business and other activities in the	
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State measured by the application of rates against values of
 products, gross proceeds of sales, or gross income, whichever is
 specified, as follows:

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(1) Tax on manufacturers.

5 Upon every person engaging or continuing within (A) 6 the State in the business of manufacturing, 7 including compounding, canning, preserving, 8 packing, printing, publishing, milling, 9 processing, refining, or preparing for sale, 10 profit, or commercial use, either directly or 11 through the activity of others, in whole or in 12 part, any article or articles, substance or 13 substances, commodity or commodities, the amount 14 of the tax to be equal to the value of the 15 articles, substances, or commodities, 16 manufactured, compounded, canned, preserved, 17 packed, printed, milled, processed, refined, or 18 prepared for sale, as shown by the gross proceeds 19 derived from the sale thereof by the manufacturer 20 or person compounding, preparing, or printing 21 them, multiplied by one-half of one per cent.

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1 The measure of the tax on manufacturers is the (B) 2 value of the entire product for sale, regardless 3 of the place of sale or the fact that deliveries 4 may be made to points outside the State. 5 If any person liable for the tax on manufacturers (C) 6 ships or transports the person's product, or any 7 part thereof, out of the State, whether in a 8 finished or unfinished condition, or sells the 9 same for delivery to points outside the State 10 (for example, consigned to a mainland purchaser 11 via common carrier f.o.b. Honolulu), the value of 12 the products in the condition or form in which 13 they exist immediately before entering interstate 14 or foreign commerce, determined as hereinafter 15 provided, shall be the basis for the assessment 16 of the tax imposed by this paragraph. This tax 17 shall be due and payable as of the date of entry 18 of the products into interstate or foreign 19 commerce, whether the products are then sold or 20 not. The department shall determine the basis 21 for assessment, as provided by this paragraph, as 22 follows:

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1	(i)	If the products at the time of their entry
2		into interstate or foreign commerce already
3		have been sold, the gross proceeds of sale,
4		less the transportation expenses, if any,
5		incurred in realizing the gross proceeds for
6		transportation from the time of entry of the
7		products into interstate or foreign
8		commerce, including insurance and storage in
9		transit, shall be the measure of the value
10		of the products;
11	(ii)	If the products have not been sold at the
12		time of their entry into interstate or
13		foreign commerce, and in cases governed by
14		clause (i) in which the products are sold
15		under circumstances such that the gross
16		proceeds of sale are not indicative of the
17		true value of the products, the value of the
18		products constituting the basis for
19		assessment shall correspond as nearly as
20		possible to the gross proceeds of sales for
21		delivery outside the State, adjusted as
22		provided in clause (i), or if sufficient
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1 data are not available, sales in the State, 2 of similar products of like quality and 3 character and in similar quantities, made by 4 the taxpayer (unless not indicative of the 5 true value) or by others. Sales outside the 6 State, adjusted as provided in clause (i), 7 may be considered when they constitute the 8 best available data. The department shall 9 prescribe uniform and equitable rules for 10 ascertaining the values;

- 11 (iii) At the election of the taxpayer and with the 12 approval of the department, the taxpayer may 13 make the taxpayer's returns under clause (i) 14 even though the products have not been sold 15 at the time of their entry into interstate 16 or foreign commerce; and
- 17 (iv) In all cases in which products leave the
  18 State in an unfinished condition, the basis
  19 for assessment shall be adjusted so as to
  20 deduct the portion of the value as is
  21 attributable to the finishing of the goods
  22 outside the State.

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1 (2) Tax on business of selling tangible personal property; 2 producing. 3 Upon every person engaging or continuing in the (A) 4 business of selling any tangible personal 5 property whatsoever (not including, however, 6 bonds or other evidence of indebtedness, or 7 stocks), there is likewise hereby levied, and 8 shall be assessed and collected, a tax equivalent 9 to [four] per cent of the gross proceeds of 10 sales of the business; provided that insofar as 11 the sale of tangible personal property is a 12 wholesale sale [under section 237-4(a)(8)], the 13 sale shall be subject to section 237-13.3. Upon 14 every person engaging or continuing within this 15 State in the business of a producer, the tax 16 shall be equal to one-half of one per cent of the 17 gross proceeds of sales of the business, or the 18 value of the products, for sale, if sold for 19 delivery outside the State or shipped or 20 transported out of the State, and the value of 21 the products shall be determined in the same

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1 manner as the value of manufactured products 2 covered in the cases under paragraph (1)(C). 3 Gross proceeds of sales of tangible property in (B) 4 interstate and foreign commerce shall constitute 5 a part of the measure of the tax imposed on 6 persons in the business of selling tangible 7 personal property, to the extent, under the 8 conditions, and in accordance with the provisions 9 of the Constitution of the United States and the 10 Acts of the Congress of the United States which 11 may be now in force or may be hereafter adopted, 12 and whenever there occurs in the State an 13 activity to which, under the Constitution and 14 Acts of Congress, there may be attributed gross 15 proceeds of sales, the gross proceeds shall be so 16 attributed. No manufacturer or producer, engaged in such 17 (C) 18 business in the State and selling the 19 manufacturer's or producer's products for 20 delivery outside of the State (for example, 21 consigned to a mainland purchaser via common 22 carrier f.o.b. Honolulu), shall be required to SB1346 SD2.DOC 21

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1pay the tax imposed in this chapter for the2privilege of so selling the products, and the3value or gross proceeds of sales of the products4shall be included only in determining the measure5of the tax imposed upon the manufacturer or6producer.

7 When a manufacturer or producer, engaged in such (D) 8 business in the State, also is engaged in selling 9 the manufacturer's or producer's products in the 10 State at wholesale, retail, or in any other 11 manner, the tax for the privilege of engaging in 12 the business of selling the products in the State 13 shall apply to the manufacturer or producer as 14 well as the tax for the privilege of 15 manufacturing or producing in the State, and the 16 manufacturer or producer shall make the returns 17 of the gross proceeds of the wholesale, retail, 18 or other sales required for the privilege of 19 selling in the State, as well as making the 20 returns of the value or gross proceeds of sales 21 of the products required for the privilege of 22 manufacturing or producing in the State. The

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1 manufacturer or producer shall pay the tax 2 imposed in this chapter for the privilege of 3 selling its products in the State, and the value 4 or gross proceeds of sales of the products, thus 5 subjected to tax, may be deducted insofar as 6 duplicated as to the same products by the measure 7 of the tax upon the manufacturer or producer for 8 the privilege of manufacturing or producing in 9 the State; provided that no producer of 10 agricultural products who sells the products to a 11 purchaser who will process the products outside 12 the State shall be required to pay the tax 13 imposed in this chapter for the privilege of 14 producing or selling those products. 15 (E) A taxpayer selling to a federal cost-plus 16 contractor may make the election provided for by 17 paragraph (3)(C), and in that case the tax shall 18 be computed pursuant to the election, 19 notwithstanding this paragraph or paragraph (1) 20 to the contrary. 21 The department, by rule, may require that a (F) 22 seller take from the purchaser of tangible

1	personal property a certificate, in a form		
2	prescribed by the department, certifying that the		
3	sale is a sale at wholesale; provided that:		
4	(i) Any purchaser who furnishes a certificate		
5	shall be obligated to pay to the seller,		
6	upon demand, the amount of the additional		
7	tax that is imposed upon the seller whenever		
8	the sale in fact is not at wholesale; and		
9	(ii) The absence of a certificate in itself shall		
10	give rise to the presumption that the sale		
11	is not at wholesale unless the sales of the		
12	business are exclusively at wholesale.		
13	(3) Tax upon contractors.		
14	(A) Upon every person engaging or continuing within		
15	the State in the business of contracting, the tax		
16	shall be equal to [ <del>four</del> ] per cent of the		
17	gross income of the business.		
18	(B) In computing the tax levied under this paragraph,		
19	there shall be deducted from the gross income of		
20	the taxpayer so much thereof as has been included		
21	in the measure of the tax levied under		
22	subparagraph (A), on:		
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1		(i)	Another taxpayer who is a contractor, as
2			defined in section 237-6;
3		(ii)	A specialty contractor, duly licensed by the
4			department of commerce and consumer affairs
5			pursuant to section 444-9, in respect of the
6			specialty contractor's business; or
7	i)	iii)	A specialty contractor who is not licensed
8			by the department of commerce and consumer
9			affairs pursuant to section 444-9, but who
10			performs contracting activities on federal
11			military installations and nowhere else in
12			this State;
13		prov	ded that any person claiming a deduction
14		undei	this paragraph shall be required to show in
15		the p	person's return the name and general excise
16		numbe	er of the person paying the tax on the amount
17		deduo	cted by the person.
18	(C)	In co	omputing the tax levied under this paragraph
19		agair	nst any federal cost-plus contractor, there
20		shall	be excluded from the gross income of the
21		conti	ractor so much thereof as fulfills the
22		follo	owing requirements:
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1		(i)	The gross income exempted shall constitute
2			reimbursement of costs incurred for
3			materials, plant, or equipment purchased
4			from a taxpayer licensed under this chapter,
5			not exceeding the gross proceeds of sale of
6			the taxpayer on account of the transaction;
7			and
8		(ii)	The taxpayer making the sale shall have
9			certified to the department that the
10			taxpayer is taxable with respect to the
11			gross proceeds of the sale, and that the
12			taxpayer elects to have the tax on gross
13			income computed the same as upon a sale to
14			the state government.
15	(D)	A pe	rson who, as a business or as a part of a
16		busi	ness in which the person is engaged, erects,
17		cons	tructs, or improves any building or
18		stru	cture, of any kind or description, or makes,
19		cons	tructs, or improves any road, street,
20		side	walk, sewer, or water system, or other
21		impr	ovements on land held by the person (whether
22			as a leasehold, fee simple, or otherwise),
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1 upon the sale or other disposition of the land or 2 improvements, even if the work was not done 3 pursuant to a contract, shall be liable to the 4 same tax as if engaged in the business of 5 contracting, unless the person shows that at the 6 time the person was engaged in making the 7 improvements the person intended, and for the 8 period of at least one year after completion of 9 the building, structure, or other improvements 10 the person continued to intend to hold and not 11 sell or otherwise dispose of the land or 12 improvements. The tax in respect of the 13 improvements shall be measured by the amount of 14 the proceeds of the sale or other disposition 15 that is attributable to the erection, 16 construction, or improvement of such building or 17 structure, or the making, constructing, or 18 improving of the road, street, sidewalk, sewer, 19 or water system, or other improvements. The 20 measure of tax in respect of the improvements 21 shall not exceed the amount which would have been 22 taxable had the work been performed by another,

1	subject as in other cases to the deductions
2	allowed by subparagraph (B). Upon the election
3	of the taxpayer, this paragraph may be applied
4	notwithstanding that the improvements were not
5	made by the taxpayer, or were not made as a
6	business or as a part of a business, or were made
7	with the intention of holding the same. However,
8	this paragraph shall not apply in respect of any
9	proceeds that constitute or are in the nature of
10	rent; all such gross income shall be taxable
11	under paragraph (9); provided that insofar as the
12	business of renting or leasing real property
13	under a lease is taxed under section 237-16.5,
14	the tax shall be levied by section 237-16.5.
15	(4) Tax upon theaters, amusements, radio broadcasting
16	stations, etc.
17	(A) Upon every person engaging or continuing within
18	the State in the business of operating a theater,
19	opera house, moving picture show, vaudeville,
20	amusement park, dance hall, skating rink, radio
21	broadcasting station, or any other place at which
22	amusements are offered to the public, the tax
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1		shal	l be equal to [ <del>four</del> ] per cent of the
2		gros	s income of the business, and in the case of
3		a sa	le of an amusement at wholesale under section
4		237-	4(a)(13), the tax shall be subject to section
5		237-	13.3.
6	(B)	The o	department may require that the person
7		rende	ering an amusement at wholesale take from the
8		lice	nsed seller a certificate, in a form
9		pres	cribed by the department, certifying that the
10		sale	is a sale at wholesale; provided that:
11		(i)	Any licensed seller who furnishes a
12			certificate shall be obligated to pay to the
13			person rendering the amusement, upon demand,
14			the amount of additional tax that is imposed
15			upon the seller whenever the sale is not at
16			wholesale; and
17		(ii)	The absence of a certificate in itself shall
18			give rise to the presumption that the sale
19			is not at wholesale unless the person
20			rendering the sale is exclusively rendering
21			the amusement at wholesale.

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1 (5) Tax upon sales representatives, etc. Upon every 2 person classified as a representative or purchasing 3 agent under section 237-1, engaging or continuing 4 within the State in the business of performing 5 services for another, other than as an employee, there 6 is likewise hereby levied and shall be assessed and 7 collected a tax equal to [four] per cent of the 8 commissions and other compensation attributable to the 9 services so rendered by the person.

10 (6) Tax on service business.

11 (A) Upon every person engaging or continuing within 12 the State in any service business or calling 13 including professional services not otherwise 14 specifically taxed under this chapter, there is 15 likewise hereby levied and shall be assessed and 16 collected a tax equal to [four] per cent of 17 the gross income of the business, and in the case 18 of a wholesaler under section 237-4(a)(10), the 19 tax shall be equal to one-half of one per cent of 20 the gross income of the business.

21 Notwithstanding the foregoing, a wholesaler under

1		sect	ion 237-4(a)(10) shall be subject to section
2		237-2	13.3.
3	(B)	The (	department may require that the person
4		rende	ering a service at wholesale take from the
5		lice	nsed seller a certificate, in a form
6		pres	cribed by the department, certifying that the
7		sale	is a sale at wholesale; provided that:
8		(i)	Any licensed seller who furnishes a
9			certificate shall be obligated to pay to the
10			person rendering the service, upon demand,
11			the amount of additional tax that is imposed
12			upon the seller whenever the sale is not at
13			wholesale; and
14		(ii)	The absence of a certificate in itself shall
15			give rise to the presumption that the sale
16			is not at wholesale unless the person
17			rendering the sale is exclusively rendering
18			services at wholesale.
19	(C)	Where	e any person is engaged in the business of
20		sell	ing interstate or foreign common carrier
21		tele	communication services within and without the
22		State	e, other than as a home service provider, the
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1 tax shall be imposed on that portion of gross 2 income received by a person from service which is 3 originated or terminated in this State and is 4 charged to a telephone number, customer, or 5 account in this State notwithstanding any other 6 state law (except for the exemption under section 7 237-23(a)(1)) to the contrary. If, under the 8 Constitution and laws of the United States, the 9 entire gross income as determined under this 10 paragraph of a business selling interstate or 11 foreign common carrier telecommunication services 12 cannot be included in the measure of the tax, the 13 gross income shall be apportioned as provided in 14 section 237-21; provided that the apportionment 15 factor and formula shall be the same for all 16 persons providing those services in the State. 17 Where any person is engaged in the business of a (D) 18 home service provider, the tax shall be imposed 19 on the gross income received or derived from 20 providing interstate or foreign mobile 21 telecommunications services to a customer with a 22 place of primary use in this State when such SB1346 SD2.DOC 32

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1 services originate in one state and terminate in 2 another state, territory, or foreign country; 3 provided that all charges for mobile 4 telecommunications services which are billed by 5 or for the home service provider are deemed to be 6 provided by the home service provider at the 7 customer's place of primary use, regardless of 8 where the mobile telecommunications originate, 9 terminate, or pass through; provided further that 10 the income from charges specifically derived from 11 interstate or foreign mobile telecommunications 12 services, as determined by books and records that 13 are kept in the regular course of business by the 14 home service provider in accordance with section 15 239-24, shall be apportioned under any 16 apportionment factor or formula adopted under 17 subparagraph (C). Gross income shall not 18 include: 19 (i) Gross receipts from mobile 20 telecommunications services provided to a 21 customer with a place of primary use outside 22 this State; SB1346 SD2.DOC 33 \*SB1346 SD2.DOC\* \*SB1346 SD2.DOC\*

1		(ii)	Gross receipts from mobile
2			telecommunications services that are subject
3			to the tax imposed by chapter 239;
4		(iii)	Gross receipts from mobile
5			telecommunications services taxed under
6			section 237-13.8; and
7		(iv)	Gross receipts of a home service provider
8			acting as a serving carrier providing mobile
9			telecommunications services to another home
10			service provider's customer.
11		For	the purposes of this paragraph, "charges for
12		mobi	le telecommunications services", "customer",
13		"hom	e service provider", "mobile
14		tele	communications services", "place of primary
15		use"	, and "serving carrier" have the same meaning
16		as i	n section 239-22.
17	(7)	Tax on in	surance producers. Upon every person engaged
18		as a lice	nsed producer pursuant to chapter 431, there
19		is hereby	levied and shall be assessed and collected a
20		tax equal	to 0.15 per cent of the commissions due to
21		that acti	vity.

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1 Tax on receipts of sugar benefit payments. Upon the (8) 2 amounts received from the United States government by 3 any producer of sugar (or the producer's legal 4 representative or heirs), as defined under and by 5 virtue of the Sugar Act of 1948, as amended, or other 6 Acts of the Congress of the United States relating 7 thereto, there is hereby levied a tax of one-half of 8 one per cent of the gross amount received; provided 9 that the tax levied hereunder on any amount so 10 received and actually disbursed to another by a 11 producer in the form of a benefit payment shall be 12 paid by the person or persons to whom the amount is 13 actually disbursed, and the producer actually making a 14 benefit payment to another shall be entitled to claim 15 on the producer's return a deduction from the gross 16 amount taxable hereunder in the sum of the amount so 17 disbursed. The amounts taxed under this paragraph 18 shall not be taxable under any other paragraph, 19 subsection, or section of this chapter. 20 (9) Tax on other business. Upon every person engaging or 21 continuing within the State in any business, trade, 22 activity, occupation, or calling not included in the SB1346 SD2.DOC

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1 preceding paragraphs or any other provisions of this 2 chapter, there is likewise hereby levied and shall be 3 assessed and collected, a tax equal to [four] 4 per cent of the gross income thereof. In addition, 5 the rate prescribed by this paragraph shall apply to a 6 business taxable under one or more of the preceding 7 paragraphs or other provisions of this chapter, as to 8 any gross income thereof not taxed thereunder as gross 9 income or gross proceeds of sales or by taxing an 10 equivalent value of products, unless specifically 11 exempted."

12 SECTION 7. Section 237-15, Hawaii Revised Statutes, is 13 amended to read as follows:

14 "§237-15 Technicians. When technicians supply dentists or 15 physicians with dentures, orthodontic devices, braces, and 16 similar items which have been prepared by the technician in 17 accordance with specifications furnished by the dentist or 18 physician, and such items are to be used by the dentist or 19 physician in the dentist's or physician's professional practice 20 for a particular patient who is to pay the dentist or physician 21 for the same as a part of the dentist's or physician's 22 professional services, the technician shall be taxed as though SB1346 SD2.DOC \*SB1346 SD2.DOC\* \*SB1346 SD2.DOC\*

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1 the technician were a manufacturer selling a product to a 2 licensed retailer, rather than at the rate of [four] per 3 cent which is generally applied to professions and services." 4 SECTION 8. Section 237-31, Hawaii Revised Statutes, is 5 amended to read as follows: 6 "§237-31 Remittances. All remittances of taxes imposed by 7 this chapter shall be made by money, bank draft, check, 8 cashier's check, money order, or certificate of deposit to the 9 office of the department of taxation to which the return was 10 transmitted. The department shall issue its receipts therefor 11 to the taxpayer and shall pay the moneys into the state treasury 12 as a state realization, to be kept and accounted for as provided 13 by law; provided that: 14 The sum from all general excise tax revenues realized (1)15 by the State that represents the difference between 16 \$45,000,000 and the proceeds from the sale of any 17 general obligation bonds authorized for that fiscal 18 year for the purposes of the state educational 19 facilities improvement special fund shall be deposited 20 in the state treasury in each fiscal year to the 21 credit of the state educational facilities improvement 22 special fund;

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1 A sum, not to exceed \$5,000,000, from all general (2) 2 excise tax revenues realized by the State shall be 3 deposited in the state treasury in each fiscal year to 4 the credit of the compound interest bond reserve fund; 5 [<del>and</del>] 6 (3) A sum, not to exceed the amount necessary to meet the 7 obligations of the integrated tax information 8 management systems performance-based contract may be 9 retained and deposited in the state treasury to the 10 credit of the integrated tax information management 11 systems special fund. The sum retained by the 12 director of taxation for deposit to the integrated tax 13 information management systems special fund for each 14 fiscal year shall be limited to amounts appropriated 15 by the legislature. This paragraph shall be repealed 16 on July 1, 2005[-]; <u>A sum, not to exceed \$</u>, shall be deposited 17 (4) 18 in the education special fund under section 302A-B in 19 each fiscal year in quarterly allotments; and

- 20 (5) Any remaining sums from all general excise tax
- 21 revenues realized by the State shall be deposited to
- 22 the credit of the general fund."

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1 SECTION 9. In codifying the new sections added by section 4 of this Act, the revisor of statutes shall substitute 2 appropriate section numbers for the letters used in designating 3 4 the new sections in this Act. 5 SECTION 10. Statutory material to be repealed is bracketed and stricken. New statutory material is underscored. 6 7 SECTION 11. This Act shall take effect on July 1, 2045, 8 and shall apply to taxable years beginning after December 31, 9 2009.

#### Report Title:

Education Funding; GET; Increase; Exemptions; Volunteers Tax Credit; Standard Deduction

#### Description:

Increases the general excise tax to fund public education; exempts groceries, certain medical expenses, and a portion of rent from the general excise tax; establishes a tax credit for volunteer services performed in public schools; increases the standard deduction; establishes an education funding commission to provide oversight for general excise tax revenues deposited into the newly created education special fund. (SD2)