## A BILL FOR AN ACT

RELATING TO TAXATION.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the key to Hawaii's future success and the backbone of a stronger economy is a 2 community filled with highly-educated, highly-qualified 3 4 individuals. A strong public school system that equips our 5 keiki with the knowledge, skills, and experiences necessary to 6 succeed is critical to enhancing Hawaii's standing in an 7 increasingly competitive world. 8 The legislature further finds that meeting this challenge 9 requires adequate, sustained funding of public education. Yet, **10** a study several years ago found that Hawaii's schools were underfunded by \$278,000,000. In 2008, the executive budget 11 **12** proposes to cut \$40,000,000 from our schools and students 13 programs, further eroding our commitment to public education. 14 In addition, the legislature finds that Hawaii's current tax structure is regressive, with lower and middle income 15 16 taxpayers shouldering the major portion of the tax burden.

While there have been numerous studies and proposals suggesting

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- 1 ways to shift the burden to those that can afford to pay more,
- 2 little has been accomplished.
- 3 In recent years, the legislature has passed significant
- 4 initiatives to strengthen the public school system with
- 5 resources, procedures, and opportunities to make effective
- 6 change in the manner by which schools are organized and children
- 7 learn. The Reinventing Education Act of 2004 directed funds to
- 8 schools based on the needs of their populations, taking into
- 9 account economic hardship, English as a second language, special
- 10 needs, and mobility. Additionally, the legislature has provided
- 11 a governance structure to charter schools to allow the decision
- 12 makers to be closer to their constituency and placed an emphasis
- 13 on learning academies and experiential or applied learning
- 14 programs.
- 15 If these initiatives are to succeed fully, significant
- 16 long-term revenue sources must be developed and directed to
- 17 public schools through the weighted school formula, support for
- 18 classroom teachers, and facilities improvements.
- 19 Within the department of education, the backlog for repair
- 20 and maintenance continues to be a problem. In 2001, the
- 21 legislature appropriated funds to help mitigate the department
- 22 of education's estimated \$640,000,000 backlog of repair and

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- 1 maintenance projects. By 2008, the estimated backlog of repair
- 2 and maintenance projects was approximately \$420,000,000, which
- 3 included recurring major and minor repairs, ongoing cycle
- 4 maintenance, service and contract maintenance, nonrecurring
- 5 projects, and emergency repairs.
- 6 The \$1.8 billion economic stimulus plan unveiled by the
- 7 governor in December 2008, includes nearly \$318,000,000 for
- 8 public school and library projects ready to begin within the
- 9 next eighteen months projects which were previously budgeted
- 10 and approved by the legislature, but not released by the
- 11 governor. While the release of these funds is a step forward,
- 12 it does not represent a long-term commitment to reducing the
- 13 backlog.
- 14 Hawaii's public schools need a consistent, long-term source
- 15 of funds to deal with mounting infrastructure deficiencies.
- 16 Public schools statewide are plagued with nonexistent or
- 17 inadequate air conditioning in classrooms where soaring
- 18 temperatures makes learning difficult or impossible; inadequate
- 19 electrical systems that cannot support new technologies;
- 20 outdated science and technology laboratories and equipment that
- 21 hamper efforts to teach twenty-first century skills; and other

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    facilities that have a direct - and often negative impact - on
    student learning.
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3
         Adequate funding for these changes and initiatives
4
    continues to prove to be a challenge. Increased mandates
5
    resulting from the No Child Left Behind Act and the Felix
6
    consent decree, among others, have contributed to the lack of
7
    adequate funds to support public schools in the State. Despite
8
    these increased mandates, over the past few decades, the
9
    percentage of the budget allocated to education has consistently
10
    decreased as well.
11
         In a poll conducted by the Honolulu Advertiser in 2003,
12
    seventy-seven per cent of those polled indicated that they would
13
    pay more in taxes to improve the quality of public education.
14
    The poll also indicated that seventy-six per cent would pay more
15
    taxes to make repairs to public schools. A 2004 poll, conducted
16
    for Good Beginnings Alliance, indicated that sixty per cent of
17
    individuals polled favored a tax increase to support universal
18
    preschool. The legislature believes that Hawaii residents have
19
    and will continue to demonstrate a willingness to support an
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    increase in taxes to support public education in the State.
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The legislature also understands that the public wants to

know how - and how well - its money is being spent. As the

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- 1 federal government discovered in its recent massive bailout of
- 2 the financial industry, taxpayers are demanding the specifics of
- 3 how their money is being spent. To achieve the "most bang for
- 4 the buck", education funding should go directly to the schools
- 5 where it can be used to address the needs of the school or
- 6 school complex. Taxpayers also want to know that any additional
- 7 moneys they direct to the public schools stay just that -
- $oldsymbol{8}$  additional moneys and are not an excuse to cut general funds
- 9 or other spending for education, or to cut the per cent
- 10 of the general funds allocated to education funding.
- 11 Tax reform, which not only includes increasing the general
- 12 excise tax, but also provides tax relief, will benefit the
- 13 majority of taxpayers, particularly in the lower income tax
- 14 brackets, through an increased standard deduction amount,
- 15 exemptions from the general excise tax for certain goods and
- 16 services, and tax credits, as well as by ensuring the delivery
- 17 of high-quality education and state-of-the-art facilities for
- 18 our keiki.
- 19 The purpose of this Act is to provide a sustained source of
- 20 funding for public education through a carefully balanced tax
- 21 package, by:

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1	( \( \pm \)	Increasing the four per cent general excise tax, with
2		a portion of the increased revenues allocated for
3		<pre>public education;</pre>
4	(2)	Offsetting the effects of the tax increase by
5		establishing a general excise tax exemption for:
6		(A) Food;
7		(B) Medical expenses, including nonprescription
8		medications, prescription eyewear, and physician
9		and dental services; and
10		(C) A portion of rental expenses;
11	(3)	Establishing a tax credit for individuals who
12		volunteer their services at public schools;
13	(4)	Increasing the state standard deduction amounts; and
14	(5)	Establishing an education funding commission to
15		provide oversight for general excise tax revenues
16		deposited into the education special fund established
17		in this Act.
18	SECT	ION 2. Chapter 235, Hawaii Revised Statutes, is
19	amended by	y adding a new section to be appropriately designated
20	and to rea	ad as follows:
21	" <u>§</u> 23	5- Credit for general volunteer services performed
22	for the p	ublic schools. (a) Each individual taxpayer who files
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    an individual income tax return for a taxable year, and who is
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    not claimed or is not otherwise eliqible to be claimed as a
3
    dependent by another for state or federal income tax purposes,
4
    may claim a nonrefundable credit against the tax otherwise due
5
    under this chapter in the amount of $ , provided that
6
    the taxpayer performed general volunteer services for at least
7
          hours in any taxable year for public schools.
8
         (b) If the tax credit under this section exceeds the
9
    individual's tax liability, the excess of credit over liability
10
    shall not be refunded to the taxpayer. All claims, including
11
    any amended claims, for a tax credit under this section shall be
12
    filed on or before the end of the twelfth month following the
13
    close of the taxable year for which the credit may be claimed.
14
    Failure to comply with the foregoing provision shall constitute
15
    a waiver of the right to claim the credit.
16
         (c) Only general volunteer services performed for public
17
    schools shall qualify for the credit. No credit shall be
18
    granted for volunteer services provided by an individual that
19
    are normally and customarily performed by a paid employee of
20
    public schools for which the individual is providing services.
21
         For purposes of this section "volunteer services" shall
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    include:
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1	(1)	Services provided for the public schools by a non-				
2		salaried individual; or				
3	(2)	Services provided for the public schools by a salaried				
4		individual that are outside of that individual's				
5		duties as a salaried employee of the department of				
6		education.				
7	<u>(d)</u>	The director shall provide by rule a method of				
8	documenti	ng the actual performance by a taxpayer of the hours of				
9	general v	colunteer services required to establish eligibility for				
10	the tax c	redit authorized in this section.				
11	(e) The department of taxation shall prepare forms as may					
12	be necessary to claim the credit under this section."					
13	SECT	ION 3. Chapter 237, Hawaii Revised Statutes, is				
14	amended b	y adding four new sections to be appropriately				
15	designate	d and to read as follows:				
16	" <u>§23</u>	7- Exemption of food items. (a) There shall be				
17	exempted	from, and excluded from the measure of, the taxes				
18	imposed b	y this chapter all of the gross proceeds or income				
19	arising f	rom the manufacture, production, packaging, and sale of				
20	food item	s within the State.				
21	(b)	As used in this section, "food items" means any food				
22	or food p SB1346 SD *SB1346 S *SB1346 S	D1.DOC*				

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    tobacco, and food products prepared at the place of sale or at
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    another location and sold primarily for immediate or nearly
3
    immediate consumption. In the case of those persons who are
4
    sixty-five years of age or older or who receive supplemental
5
    security income benefits under Title XVI of the Social Security
6
    Act (42 U.S.C. §1381 et. seq.), and their spouses, "food items"
7
    includes meals prepared by and served in senior citizens'
8
    centers, apartment buildings occupied primarily by senior
9
    citizens, private nonprofit establishments (eating or otherwise)
10
    that feed senior citizens, private establishments that contract
11
    with the appropriate agency of the State to offer meals for
12
    senior citizens at concessional prices, and meals prepared for
13
    and served to residents of federally subsidized housing for the
14
    elderly.
         The phrase "food items" may be further defined by the
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16
    department of taxation by rule through the enumeration of items
17
    in rules or informational releases; provided that the department
18
    of taxation shall consult with the federal Food and Nutrition
19
    Service of the United States Department of Agriculture in
20
    further defining the phrase "food items" for food stamp
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purposes.

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                  Exemption of over-the-counter nonprescription
         §237-
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    medications and prescription eyewear. (a) There shall be
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    exempted from, and excluded from the measure of, the taxes
4
    imposed by this chapter all of the gross proceeds or income
5
    arising from the sale of over-the-counter nonprescription
6
    medications and prescription eyewear.
7
         (b) For purposes of this section:
8
         "Over-the-counter nonprescription medications" means drugs
9
    or medications that can be purchased without a prescription (for
10
    example, aspirin, cough syrup, and laxatives).
11
         "Prescription eyewear" means lenses, spectacles,
12
    eyeglasses, or appurtenances thereto requiring a written
13
    prescription from a physician or optometrist duly licensed to
14
    practice.
15
         §237- Exemption of physician and dentistry services.
16
    (a) There shall be exempted from, and excluded from the measure
17
    of, the taxes imposed by this chapter all of the gross proceeds
18
    or income arising from the provision of physician or dentistry
19
    services.
20
         (b) For purposes of this section:
21
         "Dentistry" shall have the same meaning as in section
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         "Dentistry services" shall mean those services provided by
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    or under the supervision of a person who practices dentistry.
3
         "Physician" shall have the same meaning as under section
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    327E-2.
5
         "Physician services" shall mean those services provided by
6
    or under the supervision of a physician.
7
         S237- Exemption of rent. (a) There shall be exempted
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    from, and excluded from the measure of, the taxes imposed by
9
    this chapter all of the gross proceeds or income arising from
10
    the payment of rent; provided that the exemption shall be
11
    limited to the first $ of rent received for the
12
    occupancy of a dwelling place per month.
13
         (b) For purposes of this section "rent" shall have the
14
    same meaning as in section 235-55.7."
15
         SECTION 4. Chapter 302A, Hawaii Revised Statutes, is
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    amended by adding two new sections to be appropriately
17
    designated and to read as follows:
         "$302A-A Education funding commission. (a) There is
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19
    established within the department of education, for
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    administrative purposes only, the education funding commission.
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The commission shall consist of eleven members. Nine voting

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2 3 4 5 6	members appointed by the governor pursuant to section 26-34;						
<b>4 5</b>	<pre>provided that:</pre>						
5	(1) Three members shall be appointed from a list of						
		nominees submitted by the president of the senate;					
6	(2)	Three members shall be appointed from a list of					
		nominees submitted by the speaker of the house of					
7		representatives;					
8	<u>(3)</u>	Three members shall be appointed by the governor;					
9	(4)	Vacancies in these positions shall be filled in the					
10		same manner in which they were appointed; and					
11	(5)	Appointees shall include individuals representing the					
12		department of education, the business community, and					
13		the Hawaii P-20 initiative.					
14	The superintendent of education and the chairperson of the board						
15	of education shall serve as ex officio, nonvoting members. The						
16	members of the commission shall serve without compensation but						
17	shall be reimbursed for expenses necessary for the performance						
18	of their duties.						
19	(b) The commission shall establish dollar or percentage						
20	allocations, or a combination thereof, for moneys deposited into						
21	the education special fund established under section 302A-B for						
22	the following two-year period; provided that funds shall be SB1346 SD1.DOC *SB1346 SD1.DOC* *SB1346 SD1.DOC*						

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    allocated to the following purposes to support early education
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    and public schools:
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              Repair and maintenance projects;
         (1)
4
         (2)
              Capital improvement projects;
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              Learning materials and technology and equipment;
         (3)
6
         (4)
              The base per pupil allocation in the weighted student
7
              formula; and
8
         (5)
              Workforce training.
9
              The commission may seek assistance from the department
         (C)
10
    and any other department or agency in conducting its review and
11
    formulating its allocation formula, including financial and
12
    management audits of the education special fund. All agencies
13
    shall fully cooperate with the commission and provide any
14
    necessary information to the commission upon request.
15
         (d) The commission shall submit a report of its findings
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    and its fund allocations for the following two-year period to
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    the legislature and the governor, no later than twenty days
18
    prior to the convening of the regular session of the legislature
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    in even-numbered years, beginning with the regular session of
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    2010; provided that the commission shall meet at least annually
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    thereafter and prepare an annual report for submittal to the
22
    legislature and the governor, no later than twenty days prior to
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- 1 the convening of each regular session on the allocation and
- 2 utilization of funds, including the actual related usage of
- 3 funds.
- 4 (e) The new allocation distributions shall become
- 5 effective July 1 of the next fiscal year and July 1 every two
- **6** years thereafter.
- 7 §302A-B Education special fund. (a) There is created in
- 8 the treasury of the State the education special fund, into which
- 9 shall be deposited general excise tax revenues collected by the
- 10 department of taxation under section 237-31.
- 11 (b) The education special fund shall be used solely for
- 12 the support of early education and public schools. The funds
- 13 shall be allocated in the manner established by the education
- 14 funding commission."
- 15 SECTION 5. Section 235-2.4, Hawaii Revised Statutes, is
- 16 amended by amending subsection (a) to read as follows:
- "(a) Section 63 (with respect to taxable income defined)
- 18 of the Internal Revenue Code shall be operative for the purposes
- 19 of this chapter, except that the standard deduction amount in
- 20 section 63(c) of the Internal Revenue Code shall instead mean:
- 21 (1) [\$4,000] \$8,000 in the case of:
- 22 (A) A joint return as provided by section 235-93; or

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              (B) A surviving spouse (as defined in section 2(a) of
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                   the Internal Revenue Code);
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              [\$2,920] $5,840 in the case of a head of household (as
         (2)
              defined in section 2(b) of the Internal Revenue Code);
4
5
              [\$2,000] $4,000 in the case of an individual who is
         (3)
6
              not married and who is not a surviving spouse or head
7
              of household; or
8
             [\$2,000] $4,000 in the case of a married individual
         (4)
9
              filing a separate return.
10
         Section 63(c)(4) shall not be operative in this State.
11
    Section 63(c)(5) shall be operative, except that the limitation
12
    on basic standard deduction in the case of certain dependents
13
    shall be the greater of [\$500] $1,000 or such individual's
14
    earned income. Section 63(f) shall not be operative in this
15
    State.
16
         The standard deduction amount for nonresidents shall be
17
    calculated pursuant to section 235-5."
18
         SECTION 6. Section 237-13, Hawaii Revised Statutes, is
19
    amended to read as follows:
20
         "\$237-13 Imposition of tax. There is hereby levied and
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    shall be assessed and collected annually privilege taxes against
    persons on account of their business and other activities in the
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1 State measured by the application of rates against values of

2 products, gross proceeds of sales, or gross income, whichever is

3 specified, as follows:

(1) Tax on manufacturers.

(A) Upon every person engaging or continuing within the State in the business of manufacturing, including compounding, canning, preserving, packing, printing, publishing, milling, processing, refining, or preparing for sale, profit, or commercial use, either directly or through the activity of others, in whole or in part, any article or articles, substance or substances, commodity or commodities, the amount of the tax to be equal to the value of the articles, substances, or commodities, manufactured, compounded, canned, preserved,

packed, printed, milled, processed, refined, or

prepared for sale, as shown by the gross proceeds

derived from the sale thereof by the manufacturer

or person compounding, preparing, or printing
them, multiplied by one-half of one per cent.

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(C)

- (B) The measure of the tax on manufacturers is the value of the entire product for sale, regardless of the place of sale or the fact that deliveries may be made to points outside the State.
  - If any person liable for the tax on manufacturers ships or transports the person's product, or any part thereof, out of the State, whether in a finished or unfinished condition, or sells the same for delivery to points outside the State (for example, consigned to a mainland purchaser via common carrier f.o.b. Honolulu), the value of the products in the condition or form in which they exist immediately before entering interstate or foreign commerce, determined as hereinafter provided, shall be the basis for the assessment of the tax imposed by this paragraph. This tax shall be due and payable as of the date of entry of the products into interstate or foreign commerce, whether the products are then sold or not. The department shall determine the basis for assessment, as provided by this paragraph, as follows:

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- (i) If the products at the time of their entry into interstate or foreign commerce already have been sold, the gross proceeds of sale, less the transportation expenses, if any, incurred in realizing the gross proceeds for transportation from the time of entry of the products into interstate or foreign commerce, including insurance and storage in transit, shall be the measure of the value of the products;
- (ii) If the products have not been sold at the time of their entry into interstate or foreign commerce, and in cases governed by clause (i) in which the products are sold under circumstances such that the gross proceeds of sale are not indicative of the true value of the products, the value of the products constituting the basis for assessment shall correspond as nearly as possible to the gross proceeds of sales for delivery outside the State, adjusted as provided in clause (i), or if sufficient

1 data are not available, sales in the State, 2 of similar products of like quality and 3 character and in similar quantities, made by 4 the taxpayer (unless not indicative of the 5 true value) or by others. Sales outside the 6 State, adjusted as provided in clause (i), 7 may be considered when they constitute the 8 best available data. The department shall 9 prescribe uniform and equitable rules for 10 ascertaining the values; 11 (iii) At the election of the taxpayer and with the 12 approval of the department, the taxpayer may 13 make the taxpayer's returns under clause (i) 14 even though the products have not been sold 15 at the time of their entry into interstate 16 or foreign commerce; and 17 (iv) In all cases in which products leave the 18 State in an unfinished condition, the basis 19 for assessment shall be adjusted so as to 20 deduct the portion of the value as is 21 attributable to the finishing of the goods 22 outside the State.

SB1346 SD1.DOC \*SB1346 SD1.DOC\* \*SB1346 SD1.DOC\* (2) Tax on business of selling tangible personal property;
 producing.

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Upon every person engaging or continuing in the business of selling any tangible personal property whatsoever (not including, however, bonds or other evidence of indebtedness, or stocks), there is likewise hereby levied, and shall be assessed and collected, a tax equivalent to [four] per cent of the gross proceeds of sales of the business; provided that insofar as the sale of tangible personal property is a wholesale sale [under section 237-4(a)(8)], the sale shall be subject to section 237-13.3. Upon every person engaging or continuing within this State in the business of a producer, the tax shall be equal to one-half of one per cent of the gross proceeds of sales of the business, or the value of the products, for sale, if sold for delivery outside the State or shipped or transported out of the State, and the value of the products shall be determined in the same

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1 manner as the value of manufactured products 2 covered in the cases under paragraph (1)(C). 3 Gross proceeds of sales of tangible property in (B)

- interstate and foreign commerce shall constitute a part of the measure of the tax imposed on persons in the business of selling tangible personal property, to the extent, under the conditions, and in accordance with the provisions of the Constitution of the United States and the Acts of the Congress of the United States which may be now in force or may be hereafter adopted, and whenever there occurs in the State an activity to which, under the Constitution and Acts of Congress, there may be attributed gross proceeds of sales, the gross proceeds shall be so attributed.
- No manufacturer or producer, engaged in such (C) business in the State and selling the manufacturer's or producer's products for delivery outside of the State (for example, consigned to a mainland purchaser via common carrier f.o.b. Honolulu), shall be required to

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pay the tax
privilege of
value or gr
shall be in
form of the tax

(D)

pay the tax imposed in this chapter for the privilege of so selling the products, and the value or gross proceeds of sales of the products shall be included only in determining the measure of the tax imposed upon the manufacturer or producer.

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When a manufacturer or producer, engaged in such business in the State, also is engaged in selling the manufacturer's or producer's products in the State at wholesale, retail, or in any other manner, the tax for the privilege of engaging in the business of selling the products in the State shall apply to the manufacturer or producer as well as the tax for the privilege of manufacturing or producing in the State, and the manufacturer or producer shall make the returns of the gross proceeds of the wholesale, retail, or other sales required for the privilege of selling in the State, as well as making the returns of the value or gross proceeds of sales of the products required for the privilege of manufacturing or producing in the State.

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1		manuracturer or producer shall pay the tax
2		imposed in this chapter for the privilege of
3		selling its products in the State, and the value
4		or gross proceeds of sales of the products, thus
5		subjected to tax, may be deducted insofar as
6		duplicated as to the same products by the measure
7		of the tax upon the manufacturer or producer for
8		the privilege of manufacturing or producing in
9		the State; provided that no producer of
10		agricultural products who sells the products to a
11		purchaser who will process the products outside
12		the State shall be required to pay the tax
13		imposed in this chapter for the privilege of
14		producing or selling those products.
15	(E)	A taxpayer selling to a federal cost-plus
16		contractor may make the election provided for by
17		paragraph (3)(C), and in that case the tax shall
18		be computed pursuant to the election,
19		notwithstanding this paragraph or paragraph (1)

(F) The department, by rule, may require that a seller take from the purchaser of tangible

to the contrary.

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1			pers	onal property a certificate, in a form
2			pres	cribed by the department, certifying that the
3			sale	is a sale at wholesale; provided that:
4			(i)	Any purchaser who furnishes a certificate
5				shall be obligated to pay to the seller,
6				upon demand, the amount of the additional
7				tax that is imposed upon the seller whenever
8				the sale in fact is not at wholesale; and
9			(ii)	The absence of a certificate in itself shall
10				give rise to the presumption that the sale
11				is not at wholesale unless the sales of the
12				business are exclusively at wholesale.
13	(3)	Tax	upon	contractors.
14		(A)	Upon	every person engaging or continuing within
15			the	State in the business of contracting, the tax
16			shal	l be equal to [ <del>four</del> ] per cent of the
17			gros	s income of the business.
18		(B)	In c	omputing the tax levied under this paragraph,
19			ther	e shall be deducted from the gross income of
20			the	taxpayer so much thereof as has been included
21			in t	he measure of the tax levied under
22			subp	aragraph (A), on:

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1	(i)	Another taxpayer who is a contractor, as
2		defined in section 237-6;
3	(ii)	A specialty contractor, duly licensed by the
4		department of commerce and consumer affairs
5		pursuant to section 444-9, in respect of the
6		specialty contractor's business; or
7	(iii)	A specialty contractor who is not licensed
8		by the department of commerce and consumer
9		affairs pursuant to section 444-9, but who
10		performs contracting activities on federal
11		military installations and nowhere else in
12		this State;
13	prov	ided that any person claiming a deduction
14	unde	r this paragraph shall be required to show in
15	the ]	person's return the name and general excise
16	numbe	er of the person paying the tax on the amount
17	dedu	cted by the person.
18	(C) In co	omputing the tax levied under this paragraph
19	agai	nst any federal cost-plus contractor, there
20	shal	l be excluded from the gross income of the
21	cont	ractor so much thereof as fulfills the
22	foll	owing requirements:

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1 (i) The gross income exempted shall constitute 2 reimbursement of costs incurred for 3 materials, plant, or equipment purchased 4 from a taxpayer licensed under this chapter, 5 not exceeding the gross proceeds of sale of 6 the taxpayer on account of the transaction; 7 and 8 (ii) The taxpayer making the sale shall have 9 certified to the department that the 10

taxpayer is taxable with respect to the gross proceeds of the sale, and that the taxpayer elects to have the tax on gross income computed the same as upon a sale to the state government.

(D) A person who, as a business or as a part of a business in which the person is engaged, erects, constructs, or improves any building or structure, of any kind or description, or makes, constructs, or improves any road, street, sidewalk, sewer, or water system, or other improvements on land held by the person (whether held as a leasehold, fee simple, or otherwise),

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1	upon the sale or other disposition of the land or
2	improvements, even if the work was not done
3	pursuant to a contract, shall be liable to the
4	same tax as if engaged in the business of
5	contracting, unless the person shows that at the
6	time the person was engaged in making the
7	improvements the person intended, and for the
8	period of at least one year after completion of
9	the building, structure, or other improvements
10	the person continued to intend to hold and not
11	sell or otherwise dispose of the land or
12	improvements. The tax in respect of the
13	improvements shall be measured by the amount of
14	the proceeds of the sale or other disposition
15	that is attributable to the erection,
16	construction, or improvement of such building or
17	structure, or the making, constructing, or
18	improving of the road, street, sidewalk, sewer,
19	or water system, or other improvements. The
20	measure of tax in respect of the improvements
21	shall not exceed the amount which would have beer
22	taxable had the work been performed by another,

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1 subject as in other cases to the deductions 2 allowed by subparagraph (B). Upon the election 3 of the taxpayer, this paragraph may be applied 4 notwithstanding that the improvements were not 5 made by the taxpayer, or were not made as a 6 business or as a part of a business, or were made 7 with the intention of holding the same. However, 8 this paragraph shall not apply in respect of any 9 proceeds that constitute or are in the nature of 10 rent; all such gross income shall be taxable 11 under paragraph (9); provided that insofar as the 12 business of renting or leasing real property 13 under a lease is taxed under section 237-16.5, 14 the tax shall be levied by section 237-16.5.

- (4) Tax upon theaters, amusements, radio broadcasting stations, etc.
  - (A) Upon every person engaging or continuing within the State in the business of operating a theater, opera house, moving picture show, vaudeville, amusement park, dance hall, skating rink, radio broadcasting station, or any other place at which amusements are offered to the public, the tax

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1		shal	l be equal to [four] per cent of the
2		gros	s income of the business, and in the case of
3		a sa	le of an amusement at wholesale under section
4		237-	4(a)(13), the tax shall be subject to section
5		237-	13.3.
6	(B)	The	department may require that the person
7		rend	ering an amusement at wholesale take from the
8		lice	nsed seller a certificate, in a form
9		pres	cribed by the department, certifying that the
10		sale	is a sale at wholesale; provided that:
11		(i)	Any licensed seller who furnishes a
12			certificate shall be obligated to pay to the
13			person rendering the amusement, upon demand,
14			the amount of additional tax that is imposed
15			upon the seller whenever the sale is not at
16			wholesale; and
17		(ii)	The absence of a certificate in itself shall
18			give rise to the presumption that the sale
19			is not at wholesale unless the person
20			rendering the sale is exclusively rendering
21			the amusement at wholesale.

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- 1 (5) Tax upon sales representatives, etc. Upon every 2 person classified as a representative or purchasing 3 agent under section 237-1, engaging or continuing 4 within the State in the business of performing 5 services for another, other than as an employee, there 6 is likewise hereby levied and shall be assessed and 7 collected a tax equal to [four] per cent of the 8 commissions and other compensation attributable to the 9 services so rendered by the person.
  - (6) Tax on service business.
  - (A) Upon every person engaging or continuing within the State in any service business or calling including professional services not otherwise specifically taxed under this chapter, there is likewise hereby levied and shall be assessed and collected a tax equal to [four] \_\_\_\_\_ per cent of the gross income of the business, and in the case of a wholesaler under section 237-4(a)(10), the tax shall be equal to one-half of one per cent of the gross income of the business.

Notwithstanding the foregoing, a wholesaler under

1		sect	ion 237-4(a)(10) shall be subject to section
2		237-	13.3.
3	(B)	The	department may require that the person
4		rend	ering a service at wholesale take from the
5		lice	nsed seller a certificate, in a form
6		pres	cribed by the department, certifying that the
7		sale	is a sale at wholesale; provided that:
8		(i)	Any licensed seller who furnishes a
9			certificate shall be obligated to pay to the
10			person rendering the service, upon demand,
11			the amount of additional tax that is imposed
12			upon the seller whenever the sale is not at
13			wholesale; and
14		(ii)	The absence of a certificate in itself shall
15			give rise to the presumption that the sale
16			is not at wholesale unless the person
17			rendering the sale is exclusively rendering
18			services at wholesale.
19	(C)	Wher	e any person is engaged in the business of
20		sell	ing interstate or foreign common carrier
21		tele	communication services within and without the

State, other than as a home service provider, the

tax shall be imposed on that portion of gross income received by a person from service which is originated or terminated in this State and is charged to a telephone number, customer, or account in this State notwithstanding any other state law (except for the exemption under section 237-23(a)(1)) to the contrary. If, under the Constitution and laws of the United States, the entire gross income as determined under this paragraph of a business selling interstate or foreign common carrier telecommunication services cannot be included in the measure of the tax, the gross income shall be apportioned as provided in section 237-21; provided that the apportionment factor and formula shall be the same for all persons providing those services in the State.

(D) Where any person is engaged in the business of a home service provider, the tax shall be imposed on the gross income received or derived from providing interstate or foreign mobile telecommunications services to a customer with a place of primary use in this State when such

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1	services originate in one state and terminate in
2	another state, territory, or foreign country;
3	provided that all charges for mobile
4	telecommunications services which are billed by
5	or for the home service provider are deemed to be
6	provided by the home service provider at the
7	customer's place of primary use, regardless of
8	where the mobile telecommunications originate,
9	terminate, or pass through; provided further that
10	the income from charges specifically derived from
11	interstate or foreign mobile telecommunications
12	services, as determined by books and records that
13	are kept in the regular course of business by the
14	home service provider in accordance with section
15	239-24, shall be apportioned under any
16	apportionment factor or formula adopted under
17	subparagraph (C). Gross income shall not
18	include:
19	(i) Gross receipts from mobile
20	telecommunications services provided to a
21	customer with a place of primary use outside
22	this State;

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1		(11)	Gross receipts from mobile
2			telecommunications services that are subject
3			to the tax imposed by chapter 239;
4		(iii)	Gross receipts from mobile
5			telecommunications services taxed under
6			section 237-13.8; and
7		(iv)	Gross receipts of a home service provider
8			acting as a serving carrier providing mobile
9			telecommunications services to another home
10			service provider's customer.
11		For	the purposes of this paragraph, "charges for
12		mobi	le telecommunications services", "customer",
13		"hom	e service provider", "mobile
14		tele	communications services", "place of primary
15		use"	, and "serving carrier" have the same meaning
16		as i	n section 239-22.
17	(7)	Tax on in	surance producers. Upon every person engaged
18		as a lice	nsed producer pursuant to chapter 431, there
19		is hereby	levied and shall be assessed and collected a
20		tax equal	to 0.15 per cent of the commissions due to
21		that acti	vity.

1	(8)	Tax on receipts of sugar benefit payments. Upon the
2		amounts received from the United States government by
3		any producer of sugar (or the producer's legal
4		representative or heirs), as defined under and by
5		virtue of the Sugar Act of 1948, as amended, or other
6		Acts of the Congress of the United States relating
7		thereto, there is hereby levied a tax of one-half of
8		one per cent of the gross amount received; provided
9		that the tax levied hereunder on any amount so
10		received and actually disbursed to another by a
11		producer in the form of a benefit payment shall be
12		paid by the person or persons to whom the amount is
13		actually disbursed, and the producer actually making a
14		benefit payment to another shall be entitled to claim
15		on the producer's return a deduction from the gross
16		amount taxable hereunder in the sum of the amount so
17		disbursed. The amounts taxed under this paragraph
18		shall not be taxable under any other paragraph,
19		subsection, or section of this chapter.
20	(9)	Tax on other business. Upon every person engaging or

(9) Tax on other business. Upon every person engaging or continuing within the State in any business, trade, activity, occupation, or calling not included in the

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1	preceding paragraphs or any other provisions of this
2	chapter, there is likewise hereby levied and shall be
3	assessed and collected, a tax equal to [four]
4	per cent of the gross income thereof. In addition,
5	the rate prescribed by this paragraph shall apply to a
6	business taxable under one or more of the preceding
7	paragraphs or other provisions of this chapter, as to
8	any gross income thereof not taxed thereunder as gross
9	income or gross proceeds of sales or by taxing an
10	equivalent value of products, unless specifically
11	exempted."
12	SECTION 7. Section 237-15, Hawaii Revised Statutes, is
13	amended to read as follows:
14	"\$237-15 Technicians. When technicians supply dentists or
15	physicians with dentures, orthodontic devices, braces, and
16	similar items which have been prepared by the technician in
17	accordance with specifications furnished by the dentist or
18	physician, and such items are to be used by the dentist or
19	physician in the dentist's or physician's professional practice
20	for a particular patient who is to pay the dentist or physician
21	for the same as a part of the dentist's or physician's
22	professional services, the technician shall be taxed as though
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    the technician were a manufacturer selling a product to a
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    licensed retailer, rather than at the rate of [four] per
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    cent which is generally applied to professions and services."
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         SECTION 8. Section 237-31, Hawaii Revised Statutes, is
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    amended to read as follows:
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         "$237-31 Remittances. All remittances of taxes imposed by
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    this chapter shall be made by money, bank draft, check,
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    cashier's check, money order, or certificate of deposit to the
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    office of the department of taxation to which the return was
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    transmitted. The department shall issue its receipts therefor
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    to the taxpayer and shall pay the moneys into the state treasury
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    as a state realization, to be kept and accounted for as provided
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    by law; provided that:
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              The sum from all general excise tax revenues realized
         (1)
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              by the State that represents the difference between
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              $45,000,000 and the proceeds from the sale of any
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              general obligation bonds authorized for that fiscal
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              year for the purposes of the state educational
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              facilities improvement special fund shall be deposited
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              in the state treasury in each fiscal year to the
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              credit of the state educational facilities improvement
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              special fund;
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1	(2)	A sum, not to exceed \$5,000,000, from all general
2		excise tax revenues realized by the State shall be
3		deposited in the state treasury in each fiscal year to
4		the credit of the compound interest bond reserve fund;
5		[and]
6	(3)	A sum, not to exceed the amount necessary to meet the
7		obligations of the integrated tax information
8		management systems performance-based contract may be
9		retained and deposited in the state treasury to the
10		credit of the integrated tax information management
11		systems special fund. The sum retained by the
12		director of taxation for deposit to the integrated tax
13		information management systems special fund for each
14		fiscal year shall be limited to amounts appropriated
15		by the legislature. This paragraph shall be repealed
16		on July 1, 2005[+]; and
17	(4)	A sum, not to exceed \$ , shall be deposited
18		in the education special fund under section 302A-B in
19		each fiscal year in quarterly allotments."
20	SECT	ION 9. In codifying the new sections added by section

4 of this Act, the revisor of statutes shall substitute

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- 1 appropriate section numbers for the letters used in designating
- 2 the new sections in this Act.
- 3 SECTION 10. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 11. This Act shall take effect on July 1, 2045,
- 6 and shall apply to taxable years beginning after December 31,
- **7** 2009.

## Report Title:

Education Funding; GET; Increase; Exemptions; Volunteers Tax Credit; Standard Deduction

## Description:

Increases the general excise tax to fund public education; exempts groceries, certain medical expenses, and a portion of rent from the general excise tax; establishes a tax credit for volunteer services performed in public schools; increases the standard deduction; establishes an education funding commission to provide oversight for general excise tax revenues deposited into the newly created education special fund. (SD1)