### THE SENATE TWENTY-FIFTH LEGISLATURE, 2009 STATE OF HAWAII

S.B. NO. 1267

JAN 28 2009

# A BILL FOR AN ACT

RELATING TO MOTOR VEHICLE DRIVER LICENSING.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 The legislature finds that numerous reported SECTION 1. 2 civil actions have been filed against the government, including 3 the State and its counties, by automobile drivers who were found 4 to be operating their motor vehicles in a negligent manner. In 5 some instances, these plaintiff motorists were found to be 6 intoxicated well beyond the legal limit or under the influence 7 of drugs or other illicit substances. These drivers claim that 8 the government, in sum and substance, has acted negligently in 9 the maintenance of the roadways, which then proximately caused 10 the accident or injury that they are involved in. During 11 litigation of these claims, both the plaintiff, the government, and a third party are often times found negligent in the matter 12 13 and the claim is reduced accordingly under the joint and several liability concept. Nonetheless, because certain tortfeasors are 14 15 unable to pay, the government is often paying the award in full. 16 In addition to this inequity, the legislature has elected to 17 waive the government's sovereign immunity for suit under the



state tort claims act in an overly generous manner that has
 stripped the State from the reasonable opportunity to defend
 itself, ultimately encouraging lawsuits.

4 As was stated in the committee report enacting Hawaii's 5 modern driver licensing laws, "[t]he purpose of [the law] is to 6 establish a Highway Safety Program for the State of Hawaii. 7 Deaths and injuries to persons, damage to property and other 8 losses suffered on account of highway traffic accidents are of 9 grave concern to the State and its citizens as well as to the 10 federal government." In spite of the purpose for which the 11 licensing laws were enacted, namely to prevent deaths and 12 injuries, the amount of injuries resulting from personal 13 irresponsibility for the rules of the road have gotten much 14 media coverage in present times. It is the egregious instances, 15 such as where a driver under the influence of drugs drives off a 16 cliff killing or injuring passengers, that are most remarkable; 17 remarkable in the sense that these drivers are now suing the 18 government for failure to place a sign, when a reasonable person 19 would know not to drive off the road in similar circumstances. 20 Lawsuits like these cost taxpayers millions of dollars per year in awards to undeserving drivers, plaintiff's attorney fees, and 21 22 costs of the government to defend these suits. When in all



1 reasonableness, it is the driver who is negligent and who
2 utilizes a legal system that has all but eliminated personal
3 accountability for drivers. Lastly, it is this antiquated law
4 that has failed to provide guidance for the examiner of driver
5 licenses by omitting specific circumstances under which a
6 license may be suspended by the examiner's authority.

7 The purpose of this act is to impress upon all drivers of 8 the State that the ability to drive a motor vehicle is a 9 privilege and not a right and that reciprocal duties are owed on 10 behalf of the driver and the State. Drivers need to take 11 responsibility for the negligent and wanton actions they take, 12 and not look to the government as a coffer for their recovery. 13 SECTION 2. Chapter 286, Hawaii Revised Statutes, is 14 amended by adding a new section to be appropriately designated 15 and to read as follows:

16 "§286- Driver responsibility contract. (a) Each person
17 licensed by the State to operate a motor vehicle on state public
18 highways shall be bound by the Driver Responsibility Contract
19 set forth below on the later of the effective date of this
20 section or the date on which the person becomes so licensed.
21 THE HAWAII DRIVER RESPONSIBILITY CONTRACT



1	In accordance with Chapter 286, Hawaii Revised Statutes, this
2	Driver Responsibility Contract ("Contract") is binding between you
-	and the State of Hawaii (the "State") (1) on July 1, 2009, if you
4	were licensed continuously (a) from a date before July 1, 2009 (b)
5	until that date to operate a motor vehicle on state highways, or
6	(2) upon the State's issuance to you of a license to operate a
7	motor vehicle on state highways, otherwise.
8	BACKGROUND TO THE CONTRACT
9	A. The operation of a motor vehicle on a public highway is
10	not a natural, absolute right, but a conditional privilege which
11	the State may grant, suspend, or revoke.
12	B. The privilege to operate motor vehicles is granted only
13	to a driver who is qualified, has demonstrated knowledge of all
14	rules of the road, and complies with state law and rules in the
15	interest of public safety and welfare.
16	C. Personal accountability of each licensee must be
17	encouraged to assure that travel upon state highways is the safest
18	possible.



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1	D. To assure such safety, the State reserves its right to
2	suspend or revoke the license of any driver who has demonstrated
3	that he or she is incompetent to operate a motor vehicle;
4	E. Because many drivers have acted negligently or
5	incompetently on state highways, the State has been compelled to
6	post numerous road signs and traffic control devices at the expense
7	of taxpayers, many of which signs and devices would otherwise be
8	unnecessary.
9	F. Licensee negligence and lack of accountability has
10	resulted in inadequate compensation to other persons for damage to
11	themselves and their property.
12	G. A licensee's privilege to operate a motor vehicle is
14	G. A licensee's privilege to operate a motor venicle is
13	predicated upon personal financial responsibility, which must be
14	maintained to assure public safety for all drivers.
15	H. A profusion of highway-safety litigation has required
16	the State to implement overly protective measures to prevent
17	drivers from causing injury or property damage, when the licensee
18	should be accountable instead.
19	YOUR AGREEMENT WITH THE STATE



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1	IN EXCHANGE FOR THE PRIVILEGE OF OPERATING A MOTOR VEHICLE
2	UPON STATE PUBLIC HIGHWAYS, YOU AGREE WITH THE STATE AS FOLLOWS:
3	1. You are presumed to know all traffic laws and rules,
4	including the Rules of the Road at Chapter 291C of the Hawaii
5	Revised Statutes, at all times while operating a motor vehicle in
6	the State. You will at all times operate a motor vehicle reasonably
7	and prudently for the conditions. You are presumed to know the
8	lawful speed limit on any highway.
9	2. You acknowledge that painted curb markings indicate
10	limitations and regulations placed upon parking immediately
11	adjacent to such markings. You are presumed to know the limitations
12	such markings indicate.
13	3. If any final judgment for property damage or personal
14	injury resulting from the negligent operation of any motor vehicle
15	is made against you, you will pay such judgment in full and
16	discharge your obligation as required by law or court order.
17	4. You will at all times maintain the appropriate financial
18	responsibility and insurance policies required by law for operation
19	of a motor vehicle on state highways.



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1 5. You will not use any motor vehicle in the commission of 2 a crime. You hereby waive and release all rights you may have to 3 sue in tort for any death, personal injury or property damage 4 proximately resulting from your use of any motor vehicle in the 5 commission of a crime. 6 You will timely pay all fines and costs associated with 6. 7 enforcement of the State's traffic laws within the time and the 8 manner provided by law. 9 7. You will stop and render aid or assistance to any other 10 driver or person when required to do so by law. 11 8. You will use a seatbelt as required by law, including 12 assuring that all passengers and children are in compliance with 13 seatbelt rules. 14 You will not unlawfully operate a motor vehicle under 9. 15 the influence of drugs or alcohol. You acknowledge that operating a 16 motor vehicle after consuming drugs or alcohol, even in small 17 quantities, may inhibit your ability to operate a motor vehicle 18 competently. You hereby waive and release all rights you may have 19 to sue in tort for any death, personal injury or property damage 20 proximately resulting from your unlawful operation of a motor



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1	vehicle while under the influence of drugs and alcohol. You will
2	be legally responsible for any personal injury or property damaged
3	caused by your operation of a motor vehicle while under the
4	influence of drugs or alcohol.
5	10. You will at all times operate a motor vehicle that has a
6	current safety inspection certification as required by law.
7	11. You acknowledge that your license to operate a motor
8	vehicle upon state highways is a privilege. You further acknowledge
9	that the State may suspend or revoke your license. Any breach of
10	this Contract may subject you to suspension of your license, in
11	accordance with section 286-119 of the Hawaii Revised Statutes,
12	when the examiner of drivers has reasonable cause to believe that,
13	by virtue of such breach, you are incompetent to operate the type
14	of motor vehicle for which you hold a license.
15	12. Breach of this Contract is not the only grounds on which
16	the examiner of drivers may suspend your license in accordance with
17	section 286-119, so long as he has reasonable cause to believe that
18	you are incompetent to operate a motor vehicle on other grounds.



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1	13. If your license is suspended by the examiner of drivers
2	in accordance with paragraph 11 above, you are entitled to a
3	hearing as provided by law.
4	14. By (a) your acceptance and continuing use after July 1,
5	2009 of a license issued to you before July 1, 2009 or (b) your
6	acceptance of a license issued to you on or after July 1, 2009 to
7	operate a motor vehicle upon state roads, you accept the terms of
8	this Contract and knowingly, voluntarily, and intelligently agree
9	to its terms.
10	15. If any provision of this Contract, or the application
11	thereof to any person or circumstance is held invalid, the
12	invalidity does not affect other provisions or applications of the
13	Contract, which will be given effect without the invalid provision
14	or application, and to this end the provisions of this Contract are
15	severable.
16	(b) On the application form for a driver's license or
17	license renewal, the examiner of drivers shall include the text
18	of the Contract as set forth in subsection (a).
19	(c) Nothing in this section shall in any way affect the
20	application or enforcement of any other law or rule.



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1	(d) This section may be cited or referred to as the
2	"Driver Responsibility Contract.""
3	SECTION 3. This Act does not affect rights and duties that
4	matured, penalties that were incurred, and proceedings that were
5	begun, before its effective date.
6	SECTION 4. If any provision of this Act, or the
7	application thereof to any person or circumstance is held
8	invalid, the invalidity does not affect other provisions or
9	applications of the Act, which can be given effect without the
10	invalid provision or application, and to this end the provisions
11	of this Act are severable.
12	SECTION 5. New statutory material is underscored.
13	SECTION 6. This Act shall take effect on July 1, 2009
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	INTRODUCED BY: fulling
	Arrid Yolge Will servo

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### Report Title:

Motor vehicle driver licensing; Driver Responsibility Contract

### Description:

Establishes a Driver Responsibility Contract between the State and licensed drivers, serving as actual notice of the duties drivers owe to the State and other drivers in exchange for the privilege to operate a motor vehicle in the State.

