THE SENATE TWENTY-FIFTH LEGISLATURE, 2009 STATE OF HAWAII

S.B. NO. /089

1

JAN 26 2009

A BILL FOR AN ACT

RELATING TO TAXATION.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The fixed rate of the general excise tax has 2 placed an unfair and unequal social tax burden on the low-income 3 families in Hawaii and those taxpayers who live on a fixed 4 retirement income. Given that the excise tax is generally applied to retail consumers at a fixed rate of four per cent, or 5 4.5 per cent in the city and county of Honolulu, low-income 6 families and taxpayers living on a fixed retirement income are 7 paying a larger percentage of their disposable income toward the 8 general excise tax in comparison to high-income taxpayers. 9 The 10 lack of a progressive nature of the general excise tax has shifted a heavier social tax burden that is unfair to Hawaii's 11 12 low-income taxpayers.

13 The purpose of this Act is to ease the burden of the 14 general excise tax on low-income families in Hawaii and those 15 taxpayers living on a fixed retirement income by exempting 16 certain medical services, drugs, non-processed fresh foods, and



other basic foods that low-income families and senior citizens
 generally consume.

3 The legislature finds that Hawaii should follow the lead of 4 many other states that have already enacted statutes exempting 5 similar services and products from their sales or excise taxes, 6 but Hawaii should do so in a revenue neutral manner. Thus, this 7 Act is intended to be revenue neutral in the sense that it is aimed at providing general excise tax relief for those low-8 income taxpayers in Hawaii that would substantially benefit from 9 10 a reduced general excise tax burden, but also raising taxes in 11 other areas. Specifically, this Act is designed to remain 12 revenue neutral by increasing the income tax bracket and rate of tax for high-income individual taxpayers, as well as increasing 13 14 the excise tax rates applicable to proceeds from liquor,

15 cigarettes, and tobacco sales.

16 SECTION 2. Section 235-51, Hawaii Revised Statutes, is 17 amended to read as follows:

18 "§235-51 Tax imposed on individuals; rates. (a) There is 19 hereby imposed on the taxable income of (1) every taxpayer who 20 files a joint return under section 235-93; and (2) every 21 surviving spouse a tax determined in accordance with the 22 following table:



1	In the case of any taxable year beginning after		
2	December 31, 2001:		
3	If the taxable income is:	The tax shall be:	
4	Not over \$4,000	1.40% of taxable income	
5	Over \$4,000 but	\$56.00 plus 3.20% of	
6	not over \$8,000	excess over \$4,000	
7	Over \$8,000 but	\$184.00 plus 5.50% of	
8	not over \$16,000	excess over \$8,000	
9	Over \$16,000 but	\$624.00 plus 6.40% of	
10	not over \$24,000	excess over \$16,000	
11	Over \$24,000 but	\$1,136.00 plus 6.80% of	
12	not over \$32,000	excess over \$24,000	
13	Over \$32,000 but	\$1,680.00 plus 7.20% of	
14	not over \$40,000	excess over \$32,000	
15	Over \$40,000 but	\$2,256.00 plus 7.60% of	
16	not over \$60,000	excess over \$40,000	
17	Over \$60,000 but	\$3,776.00 plus 7.90% of	
18	not over \$80,000	excess over \$60,000	
19	Over \$80,000	\$5,356.00 plus 8.25% of	
20		excess over \$80,000.	
21	In the case of any taxable year	beginning after	
22	December 31, 2006:		



S.B. NO. 1089

1	If the taxable income is:	The tax shall be:
2	Not over \$4,800	1.40% of taxable income
3	Over \$4,800 but	\$67.00 plus 3.20% of
4	not over \$9,600	excess over \$4,800
5	Over \$9,600 but	\$221.00 plus 5.50% of
6	not over \$19,200	excess over \$9,600
7	Over \$19,200 but	\$749.00 plus 6.40% of
8	not over \$28,800	excess over \$19,200
9	Over \$28,800 but	\$1,363.00 plus 6.80% of
10	not over \$38,400	excess over \$28,800
11	Over \$38,400 but	\$2,016.00 plus 7.20% of
12	not over \$48,000	excess over \$38,400
13	Over \$48,000 but	\$2,707.00 plus 7.60% of
14	not over \$72,000	excess over \$48,000
15	Over \$72,000 but	\$4,531.00 plus 7.90% of
16	not over \$96,000	excess over \$72,000
17	Over \$96,000	\$6,427.00 plus 8.25% of
18	·	excess over \$96,000.
19	In the case of any taxable year	beginning after
20	December 31, 2008:	
21	If the taxable income is:	The tax shall be:
22	Not over \$4,800	1.40% of taxable income
	2009-0441 SB SMA-2.doc	



Page 5

s

1		Over \$4,800 but	\$67.00 plus 3.20% of
2		not over \$9,600	excess over \$4,800
3		Over \$9,600 but	\$221.00 plus 5.50% of
4		not over \$19,200	excess over \$9,600
5		Over \$19,200 but	\$749.00 plus 6.40% of
6		not over \$28,800	excess over \$19,200
7		Over \$28,800 but	\$1,363.00 plus 6.80% of
8		not over \$38,400	excess over \$28,800
9		<u>Over \$38,400 but</u>	\$2,016.00 plus 7.20% of
10		not over \$48,000	excess over \$38,400
11		Over \$48,000 but	\$2,707.00 plus 7.60% of
12		not over \$72,000	excess over \$48,000
13		<u>Over \$72,000 but</u>	\$4,531.00 plus 7.90% of
14		not over \$96,000	excess over \$72,000
15		<u>Over \$96,000 but</u>	\$6,427.00 plus 8.25% of
16		not over \$	excess over \$96,000
17		Over \$	\$ plus % of
18			excess over \$.
19	(b)	There is hereby imposed on	the taxable income of every
20	head of a	household a tax determined	in accordance with the

21 following table:



1	In the case of any taxable year	beginning after
2	December 31, 2001:	
3	If the taxable income is:	The tax shall be:
4	Not over \$3,000	1.40% of taxable income
5	Over \$3,000 but	\$42.00 plus 3.20% of
6	not over \$6,000	excess over \$3,000
7	Over \$6,000 but	\$138.00 plus 5.50% of
8	not over \$12,000	excess over \$6,000
9	Over \$12,000 but	\$468.00 plus 6.40% of
10	not over \$18,000	excess over \$12,000
11	Over \$18,000	\$852.00 plus 6.80% of
12	but not over \$24,000	excess over \$18,000
13	Over \$24,000 but	\$1,260.00 plus 7.20% of
14	not over \$30,000	excess over \$24,000
15	Over \$30,000 but	\$1,692.00 plus 7.60% of
16	not over \$45,000	excess over \$30,000
17	Over \$45,000 but	\$2,832.00 plus 7.90% of
18	not over \$60,000	excess over \$45,000
19	Over \$60,000	\$4,017.00 plus 8.25% of
20		excess over \$60,000.
21	In the case of any taxable year l	beginning after
22	December 31, 2006:	

2009-0441 SB SMA-2.doc

December 31, 2006:

S.B. NO. 1089

1	If the taxable income is:	The tax shall be:
2	Not over \$3,600	1.40% of taxable income
3	Over \$3,600 but	\$50.00 plus 3.20% of
4	not over \$7,200	excess over \$3,600
5	Over \$7,200 but	\$166.00 plus 5.50% of
6	not over \$14,400	excess over \$7,200
7	Over \$14,400 but	\$562.00 plus 6.40% of
8	not over \$21,600	excess over \$14,400
9	Over \$21,600 but	\$1,022.00 plus 6.80% of
10	not over \$28,800	excess over \$21,600
11	Over \$28,800 but	\$1,512.00 plus 7.20% of
12	not over \$36,000	excess over \$28,800
13	Over \$36,000 but	\$2,030.00 plus 7.60% of
14	not over \$54,000	excess over \$36,000
15	Over \$54,000 but	\$3,398.00 plus 7.90% of
16	not over \$72,000	excess over \$54,000
17	Over \$72,000	\$4,820.00 plus 8.25% of
18		excess over \$72,000.
19	In the case of any taxable year	beginning after
20	December 31, 2008:	
21	If the taxable income is:	The tax shall be:
22	Not over \$3,600	1.40% of taxable income
	2000 0441 GD GWA 2 dog	



S.B. NO. /089

8

1	<u>Over \$3,600 but</u>	\$50.00 plus 3.20% of
2	not over \$7,200	excess over \$3,600
3	<u>Over \$7,200 but</u>	\$166.00 plus 5.50% of
4	not over \$14,400	excess over \$7,200
5	<u>Over \$14,400 but</u>	\$562.00 plus 6.40% of
6	not over \$21,600	excess over \$14,400
7	Over \$21,600 but	\$1,022.00 plus 6.80% of
8	not over \$28,800	excess over \$21,600
9	Over \$28,800 but	\$1,512.00 plus 7.20% of
10	not over \$36,000	excess over \$28,800
11	Over \$36,000 but	\$2,030.00 plus 7.60% of
12	not over \$54,000	excess over \$36,000
13	<u>Over \$54,000 but</u>	\$3,398.00 plus 7.90% of
14	not over \$72,000	excess over \$54,000
15	<u>Over \$72,000 but</u>	\$4,820.00 plus 8.25% of
16	not over \$	excess over \$72,000
17	Over \$	\$ plus % of
18		excess over \$.
19	(c) There is hereby imposed (on the taxable income of (1)
20	every unmarried individual (other t	than a surviving spouse, or
21	the head of a household) and (2) or	n the taxable income of every
22	married individual who does not mal	ke a single return jointly
	2009-0441 SB SMA-2.doc	

S.B. NO. 1089

1	with the individual's spouse under section 235-93 a tax			
2	determined in accordance with the following table:			
3	In the case of any taxable year beginning after			
4	December 31, 2001:			
5	If the taxable income is: The tax shall be:			
6	Not over \$2,000	1.40% of taxable income		
7	Over \$2,000 but	\$28.00 plus 3.20% of		
8	not over \$4,000	excess over \$2,000		
9	Over \$4,000 but \$92.00 plus 5.50% of			
10	not over \$8,000 excess over \$4,000			
11	l Over \$8,000 but \$312.00 plus 6.40% o			
12	not over \$12,000	excess over \$8,000		
13	Over \$12,000 but	\$568.00 plus 6.80% of		
14	not over \$16,000	excess over \$12,000		
15	Over \$16,000 but	\$840.00 plus 7.20% of		
16	not over \$20,000	excess over \$16,000		
17	Over \$20,000 but	\$1,128.00 plus 7.60% of		
18	not over \$30,000	excess over \$20,000		
19	Over \$30,000 but	\$1,888.00 plus 7.90% of		
20	not over \$40,000	excess over \$30,000		
21	Over \$40,000	\$2,678.00 plus 8.25% of		
22		excess over \$40,000.		



S.B. NO. /089

10

1	In the case of any taxable year be	ginning after
2	December 31, 2006:	
3	If the taxable income is:	The tax shall be:
4	Not over \$2,400	1.40% of taxable income
5	Over \$2,400 but	\$34.00 plus 3.20% of
6	not over \$4,800	excess over \$2,400
7	Over \$4,800 but	\$110.00 plus 5.50% of
8	not over \$9,600	excess over \$4,800
9	Over \$9,600 but	\$374.00 plus 6.40% of
10	not over \$14,400	excess over \$9,600
11	Over \$14,400 but	\$682.00 plus 6.80% of
12	not over \$19,200	excess over \$14,400
13	Over \$19,200 but	\$1,008.00 plus 7.20% of
14	not over \$24,000	excess over \$19,200
15	Over \$24,000 but	\$1,354.00 plus 7.60% of
16	not over \$36,000	excess over \$24,000
17	Over \$36,000 but	\$2,266.00 plus 7.90% of
18	not over \$48,000	excess over \$36,000
19	Over \$48,000	\$3,214.00 plus 8.25% of
20		excess over \$48,000.
21	In the case of any taxable year be	ginning after

22 December 31, 2008:



Page 11

1	If the taxable income is:	The tax shall be:
2	Not over \$2,400	1.40% of taxable income
3	Over \$2,400 but	\$34.00 plus 3.20% of
4	not over \$4,800	excess over \$2,400
5	Over \$4,800 but	\$110.00 plus 5.50% of
6	not over \$9,600	excess over \$4,800
7	Over \$9,600 but	\$374.00 plus 6.40% of
8	not over \$14,400	excess over \$9,600
9	<u>Over \$14,400 but</u>	\$682.00 plus 6.80% of
10	not over \$19,200	excess over \$14,400
11	<u>Over \$19,200 but</u>	\$1,008.00 plus 7.20% of
12	not over \$24,000	excess over \$19,200
13	Over \$24,000 but	\$1,354.00 plus 7.60% of
14	not over \$36,000	excess over \$24,000
15	Over \$36,000 but	\$2,266.00 plus 7.90% of
16	not over \$48,000	excess over \$36,000
17	<u>Over \$48,000 but</u>	\$3,214.00 plus 8.25% of
18	not over \$	excess over \$48,000
19	Over \$	\$ plus % of
20		excess over \$.



1	(d) The tax imposed by section 235-2.45 on estates and				
2	trusts shall be determined in accordance with the following				
3	table:				
4	In the case of any taxable year b	eginning after			
5	December 31, 2001:				
6	If the taxable income is: The tax shall be:				
7	Not over \$2,000	1.40% of taxable income			
8	Over \$2,000 but	\$28.00 plus 3.20% of			
9	not over \$4,000	excess over \$2,000			
10	Over \$4,000 but	\$92.00 plus 5.50% of			
11	not over \$8,000	excess over \$4,000			
12	Over \$8,000 but	\$312.00 plus 6.40% of			
13	not over \$12,000	excess over \$8,000			
14	Over \$12,000 but \$568.00 plus 6.80% of				
15	not over \$16,000 excess over \$12,000				
16	Over \$16,000 but	\$840.00 plus 7.20% of			
17	not over \$20,000	excess over \$16,000			
18	Over \$20,000 but	\$1,128.00 plus 7.60% of			
19	not over \$30,000	excess over \$20,000			
20	Over \$30,000 but \$1,888.00 plus 7.90% of				
21	not over \$40,000	excess over \$30,000			
22	Over \$40,000 \$2,678.00 plus 8.25% of				



S.B. NO. /089

13

1		excess over \$40,000.
2	In the case of any taxable year	beginning after
3	December 31, 2008:	
4	If the taxable income is:	The tax shall be:
5	Not over \$2,000	1.40% of taxable income
6	Over \$2,000 but	\$28.00 plus 3.20% of
7	not over \$4,000	excess over \$2,000
8	Over \$4,000 but	\$92.00 plus 5.50% of
9	not over \$8,000	excess over \$4,000
10	<u>Over \$8,000 but</u>	\$312.00 plus 6.40% of
11	not over \$12,000	excess over \$8,000
12	<u>Over \$12,000 but</u>	\$568.00 plus 6.80% of
13	not over \$16,000	excess over \$12,000
14	Over \$16,000 but	\$840.00 plus 7.20% of
15	not over \$20,000	excess over \$16,000
16	<u>Over \$20,000 but</u>	\$1,128.00 plus 7.60% of
17	not over \$30,000	excess over \$20,000
18	<u>Over \$30,000 but</u>	\$1,888.00 plus 7.90% of
19	not over \$40,000	excess over \$30,000
20	<u>Over \$40,000 but</u>	\$2,678.00 plus 8.25% of
21	not over \$	excess over \$40,000



1		Over \$	\$	plus	% of
2			exc	ess over \$	<u> </u>
3	SECI	ION 3. Section 237-	24.75, Hawaii Re	vised Statut	es, is
4	amended t	o read as follows:			
5	"§23	7-24.75 Additional	exemptions. In	addition to	the
6	amounts e	xempt under section	237-24, this cha	pter shall no	ot
7	apply to:				
8	(1)	Amounts received as	a beverage cont	ainer deposi	C .
9		collected under cha	pter 342G, part	VIII;	
10	(2)	Amounts received by	the operator of	the Hawaii	
11		convention center f	or reimbursement	of costs or	
12		advances made pursu	ant to a contrac	t with the Ha	awaii
13		tourism authority u	nder section 201	B-7[[; and]]	<u>;</u>
14	[+](3)	Amounts received []	by a profession	al employment	ī.
15		organization from a	client company	equal to amo	unts
16		that are disbursed	by the professio	nal employme	nt
17		organization for em	ployee wages, sa	laries, payro)]]
18		taxes, insurance pr	emiums, and bene	fits, includ	ing
19		retirement, vacatio	n, sick leave, h	ealth benefi	s, and
20		similar employment	benefits with rea	spect to ass	igned
21		employees at a clie	nt company; prov	ided that th	is
22		exemption shall not	apply to a prof	essional emp	loyment



1	organization upon failure of the professional
2	employment organization to collect, account for, and
3	pay over any income tax withholding for assigned
4	employees or any federal or state taxes for which the
5	professional employment organization is responsible.
6	As used in this paragraph, "professional employment
7	organization", "client company", and "assigned
8	employee" shall have the meanings provided in section
9	373K-1[-]; and
10	(4) Amounts received as proceeds from the sale of:
11	(A) Medical services, as defined in this paragraph;
12	(B) Drugs, as defined in this paragraph; and
13	(C) Non-processed fresh foods, as defined in this
14	paragraph.
15	For the purposes of this paragraph:
16	"Drugs" means prescription drugs and related products,
17	including over the counter medicines, that are rendered or
18	furnished by a licensed or certified physician or
19	pharmacist and dispensed by filling or refilling a written
20	or oral prescription.
21	"Medical services" means any type of care, treatment,
22	surgery, hospitalization, attendance, service, supply, or



S.B. NO. 1089

1	related products rendered or furnished by a licensed or		
2	certified physician, dispensing optician, physical		
3	therapist, nurse, or massage therapist.		
4	"Non-processed fresh foods" means fresh foods sold by		
5	a grocery store, market, or open market that does not		
6	include preservatives or additives, provided that all		
7	breads, rice, and milk shall be "non-processed fresh		
8	foods"."		
9	SECTION 4. Section 244D-4, Hawaii Revised Statutes, is		
10	amended by amending subsection (a) to read as follows:		
11	"(a) Every person who sells or uses any liquor in the		
12	State not taxable under this chapter, in respect of the		
13	transaction by which the person or the person's vendor acquired		
14	the liquor, shall pay a gallonage tax which is hereby imposed at		
15	the following rates for the various liquor categories defined in		
16	section 244D-1:		
17	For the period July 1, 1997, to June 30, 1998, the tax rate		
18	shall be:		
19	(1) \$5.92 per wine gallon on distilled spirits;		
20	(2) \$2.09 per wine gallon on sparkling wine;		
21	(3) \$1.36 per wine gallon on still wine;		
22	(4) \$0.84 per wine gallon on cooler beverages;		
	2009-0441 SB SMA-2.doc		



S.B. NO. /089

1	(5) \$0.92 per wine gallon on beer other than draft beer;
2	(6) \$0.53 per wine gallon on draft beer;
3	On July 1, 1998, and thereafter, <u>each of</u> the <u>following</u> tax
4	[rate] rates shall increase and be:
5	(1) [\$5.98] <u>\$</u> per wine gallon on distilled spirits;
6	(2) $[\$2.12]$ $\$$ per wine gallon on sparkling wine;
7	(3) [\$1.38] <u>\$</u> per wine gallon on still wine;
8	(4) [\$0.85] <u>\$</u> per wine gallon on cooler beverages;
9	(5) $[\$0.93]$ $\$$ per wine gallon on beer other than draft
10	beer;
11	(6) [\$0.54] <u>\$</u> per wine gallon on draft beer;
12	and at a proportionate rate for any other quantity so sold or
13	used."
14	SECTION 5. Section 245-3, Hawaii Revised Statutes, is
15	amended by amending subsection (a) to read as follows:
16	"(a) Every wholesaler or dealer, in addition to any other
17	taxes provided by law, shall pay for the privilege of conducting
18	business and other activities in the State:
19	(1) An excise tax equal to 5.00 cents for each cigarette
20	sold, used, or, possessed by a wholesaler or dealer
21	after June 30, 1998, whether or not sold at wholesale,



1		or if not sold then at the same rate upon the use by
2		the wholesaler or dealer;
3	(2)	An excise tax equal to 6.00 cents for each cigarette
4		sold, used, or possessed by a wholesaler or dealer
5		after September 30, 2002, whether or not sold at
6		wholesale, or if not sold then at the same rate upon
7		the use by the wholesaler or dealer;
8	(3)	An excise tax equal to 6.50 cents for each cigarette
9		sold, used, or possessed by a wholesaler or dealer
10		after June 30, 2003, whether or not sold at wholesale,
11		or if not sold then at the same rate upon the use by
12		the wholesaler or dealer;
13	(4)	An excise tax equal to 7.00 cents for each cigarette
14		sold, used, or possessed by a wholesaler or dealer
15		after June 30, 2004, whether or not sold at wholesale,
16		or if not sold then at the same rate upon the use by
17		the wholesaler or dealer;
18	(5)	An excise tax equal to 8.00 cents for each cigarette
19		sold, used, or possessed by a wholesaler or dealer on
20		and after September 30, 2006, whether or not sold at
21		wholesale, or if not sold then at the same rate upon
22		the use by the wholesaler or dealer;



S.B. NO. 1089

19

An excise tax equal to 9.00 cents for each cigarette 1 (6) 2 sold, used, or possessed by a wholesaler or dealer on 3 and after September 30, 2007, whether or not sold at wholesale, or if not sold then at the same rate upon 4 5 the use by the wholesaler or dealer; 6 An excise tax equal to 10.00 cents for each cigarette (7)7 sold, used, or possessed by a wholesaler or dealer on and after September 30, 2008, whether or not sold at 8 9 wholesale, or if not sold then at the same rate upon the use by the wholesaler or dealer; 10 An excise tax equal to [11.00] cents for each 11 (8) cigarette sold, used, or possessed by a wholesaler or 12 13 dealer on and after September 30, 2009, whether or not sold at wholesale, or if not sold then at the same 14 rate upon the use by the wholesaler or dealer; 15 provided that the rate is more than 11.00 cents for 16 17 each cigarette sold, used, or possessed by a 18 wholesaler or dealer; An excise tax equal to [12.00] cents for each (9) 19 cigarette sold, used, or possessed by a wholesaler or 20 dealer on and after September 30, 2010, whether or not 21 22 sold at wholesale, or if not sold then at the same



S.B. NO. 1089

20

1		rate upon the use by the wholesaler or dealer;
2		provided that the rate is more than 12.00 cents for
3		each cigarette sold, used, or possessed by a
4		wholesaler or dealer;
5	(10)	An excise tax equal to [13.00] cents for each
6		cigarette sold, used, or possessed by a wholesaler or
7		dealer on and after September 30, 2011, whether or not
8		sold at wholesale, or if not sold then at the same
9		rate upon the use by the wholesaler or dealer; [and]
10		provided that the rate is more than 13.00 cents for
11		each cigarette sold, used, or possessed by a
12		wholesaler or dealer; and
13	(11)	An excise tax equal to [forty] per cent of the
14		wholesale price of each article or item of tobacco
15		products sold by the wholesaler or dealer, whether or
16		not sold at wholesale, or if not sold then at the same
17		rate upon the use by the wholesaler or dealer $[-,]$
18		provided that the rate is more than forty per cent of
19		the wholesale price of each article or item of tobacco
20		products sold by the wholesaler or dealer.
21	Where the	tax imposed has been paid on cigarettes or tobacco

22 products that thereafter become the subject of a casualty loss



Page 21

deduction allowable under chapter 235, the tax paid shall be
 refunded or credited to the account of the wholesaler or dealer.
 The tax shall be applied to cigarettes through the use of
 stamps."

5 SECTION 6. Statutory material to be repealed is bracketed6 and stricken. New statutory material is underscored.

7 SECTION 7. This Act shall take effect on July 1, 2009;
8 provided that section 2 of this Act shall apply to taxable years
9 beginning after December 31, 2008.

10

INTRODUCED BY:

My h Haa





Report Title:

General Excise Tax; Exempt Services and Products; Adjusts Taxes

Description:

Creates a higher income tax bracket and rate of tax for highincome individual taxpayers. Eliminates general excise tax on medical services, drugs, and non-processed fresh foods. Increases excise taxes on the proceeds from the sale of liquor, cigarettes, and tobacco. This Act is intended to be revenue neutral.

