HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII H.R. NO.94

HOUSE RESOLUTION

URGING THE GOVERNOR TO USE AND CONSIDER GENDER EQUALITY WHEN APPOINTING JUDGES AND JUSTICES TO HAWAII COURTS.

WHEREAS, as of June 2009, in the Hawaii State Bar 1 Association, the pool from which judicial nominees are selected, 2 female attorneys who are active members make up 40.6 per cent of 3 membership; and 4 5 WHEREAS, as of June 2009, the percentage of female judges 6 in the Judiciary was thirty-five per cent, or twenty-eight 7 judges and justices at all levels of the court system; and 8 9 WHEREAS, by comparison, nationwide, the percentage of 10 female judges (30 per cent) is roughly proportional to the 11 percentage of women lawyers (31.6 per cent); and 12 13 WHEREAS, in 2009, seven female judges announced their early 14 retirement from the Judiciary, which constitutes twenty-five per 15 cent of Hawaii's female judges, and Governor Lingle is in the 16 position to appoint replacements for these female judges prior 17 18 to the end of her term of office; and 19 WHEREAS, of the nineteen judicial appointments made by 20 Governor Lingle, only five have been women; and 21 22 WHEREAS, the Legislature finds that the appointment of 23 women judges is important, because of the benefit of their life 24 experiences. Judges, and especially appellate judges, often 25 have discretion in deciding cases. How this discretion is 26 exercised is often a product of the judges' life experiences and 27 values; this is undeniably so for many decisions, and especially 28 at the appellate level; and 29 30 31 WHEREAS, the Legislature finds that the appointment of women to the bench reduces bias, and the appearance of bias, in 32 the judicial system. Studies of federal and state courts have 33 shown bias in a broad range of substantive areas, such as family 34 35 'law, domestic violence, and criminal law, not only in outcome, but particularly in how cases are treated in court; and 36



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2 WHEREAS, bias, or even the appearance of bias, against women undermines the integrity of the judicial system. 3 As stated by Justice Sandra Day O'Connor: "When people perceive 4 5 bias in a legal system whether they suffer from it or not, they lose respect for that system, as well as for the law." By 6 appointing women to the bench, the potential for gender bias is 7 reduced and the ultimate objective of equal justice under the 8 law is better served; and 9 10 WHEREAS, with more women as judges, the public at large 11 would see the justice system as more representative of diversity 12 13 and, presumably, more fair; and 14 WHEREAS, the Legislature additionally finds that it is 15 important for the Judiciary, as a decision-making body, to be 16 representative of those for whom decisions are made. It is not 17 18 enough to say male judges can adequately represent women in this decision-making capacity; and 19 20 WHEREAS, for example, a balanced and representative jury is 21 fundamental to our judicial system. More cases are decided by 22 judges than by juries, however. How then can we reconcile our 23 acceptance of the importance of a representative jury and not 24 accept the equally critical need for a representative 25 judiciary?; and 26 27 WHEREAS, our democratic system of government mandates that 28 adult citizens from all walks of life should have equal access 29 to participation in decision-making and leadership. It is 30 untenable that any specific interest group, say a particular 31 ethnic or religious group, could be systematically excluded from 32 direct participation in decision-making on the grounds that 33 34 others can "speak" for them. Since women and men play different 35 roles in society and therefore have different needs, interests, and priorities, it follows that women also cannot be adequately 36 37 represented in decision-making by men; and 38 39 WHEREAS, the Legislature further finds that appointing 40 women to the bench serves to provide male judges and attorneys with a different perspective, in the course of collegial 41 42 discourse within community and bar interactions. A different perspective may allow male judges and attorneys to become aware 43 44 of the ways in which their assumptions, attitudes, and behavior 2010-0451 HR SMA.doc



are gendered to reflect their own situation, exclude a woman's 1 perspective, and thus obstruct women's equal participation; and 2 3 WHEREAS, the Legislature additionally finds that, because a 4 judgeship is often seen as the pinnacle of a legal career, 5 appointing female judges provides young female attorneys with 6 role models and reassurance that they can get past the glass 7 ceiling. Recent studies tend to indicate there is an 8 undercurrent of gender bias in the legal profession. 9 For example, findings of the survey conducted by The Women in Law 10 Committee of the State Bar of California in cooperation with The 11 Employment Law Center, Legal Aid Society of San Francisco 12 indicated that eighty-five per cent of the women lawyers 13 surveyed perceive a subtle but pervasive gender bias within the 14 legal profession. Almost two-thirds agree that women lawyers 15 are not accepted as equals by their male peers. Sixty-two per 16 cent of the female respondents believe that they do not have as 17 much opportunity for advancement as male lawyers; and 18 19 WHEREAS, the circuit court judges of today are the 20 intermediate court of appeals judges and supreme court justices 21 of tomorrow, it is important that the State promote women into 22 the Judiciary at the "entry" levels, or women will be entirely 23 absent from this "class" of judges in the future; and 24 25 WHEREAS, the Legislature finds that appointing women to the 26 Judiciary is crucial for the reasons stated herein; now, 27 therefore, 28 29 BE IT RESOLVED by the House of Representatives of the 30 Twenty-fifth Legislature of the State of Hawaii, Regular Session 31 of 2010, that Governor Lingle is strongly urged to use and 32 consider gender equality when appointing judges and justices in 33 34 the future; and 35 BE IT FURTHER RESOLVED that certified copies of this 36 Resolution be transmitted to the Governor and the Chief Justice 37 of the Hawaii Supreme Court. 38 39 40 41 OFFERED BY:

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Della Q. Belotti

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