HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII H.R. NO. 196

## HOUSE RESOLUTION

CALLING FOR THE ESTABLISHMENT OF A TASK FORCE TO STUDY HOW COOPERATION BETWEEN THE PUBLIC AND PRIVATE SECTOR CAN FURTHER THE PURPOSES OF THE CLEAN WATER ACT.

1 WHEREAS, the adversity brought about by the global economic 2 downturn also provides an opportunity to augment the practices 3 of state government in such a way as to create efficiencies and 4 reduce costs while still meeting the goals of a particular 5 policy; and

7 WHEREAS, the Department of Health's Clean Water Branch is responsible for regulating the federal Clean Water Act, and more 8 9 specifically, the Clean Water Branch is responsible for reviewing applications and granting permits for potential sites 10 of nonpoint source pollution, such as construction sites and 11 manufacturing/production facilities, auditing of those sites and 12 facilities, and enforcement of penalties on those that violate 13 the Clean Water Act's standards; and 14

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16 WHEREAS, part of the solution to limited resources for the 17 provision of government services is cooperation with the private 18 sector; and

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20 WHEREAS, cooperation with the private sector with respect to self-monitoring is consistent with long-standing U.S. 21 Environmental Protection Agency (EPA) policy as in Volume 51, 22 Number 131, of the Federal Register dated July 9, 1986, the EPA 23 announced a final policy statement in which it submitted that, 24 "[E]nvironmental audits can improve compliance by complementing 25 conventional federal, state and local oversight [. . .] 26 27 Environmental auditing has developed for sound business reasons, 28 particularly as a means of helping regulated entities manage 29 pollution control affirmatively over time instead of reacting to 30 crises. Auditing can result in improved facility environmental 31 performance, help communicate effective solutions to common

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environmental problems, focus facility managers' attention on 1 2 current and upcoming regulatory requirements, and generate protocols and checklists which help facilities better manage 3 themselves. Auditing also can result in better-integrated 4 management of environmental hazards, since auditors frequently 5 . identify environmental liabilities which go beyond regulatory 6 compliance [. . .] EPA encourages regulated entities to adopt 7 8 sound environmental management practices to improve 9 environmental performance [. . .] Audits can be conducted effectively by independent internal or third party auditors."; 10 11 and

13 WHEREAS, this policy is incorporated and supported in a 14 1997 EPA document entitled "Voluntary Environmental Self-15 Policing and Self-Disclosure Policy", where the EPA states, "One of the Environmental Protection Agency's most important 16 17 responsibilities is obtaining compliance with federal laws that 18 protect public health and safeguard the environment. That goal 19 can be achieved only with the voluntary cooperation of thousands of businesses and other regulated entities subject to these 20 21 requirements [. . .] the Agency recognizes that we cannot achieve maximum compliance without the cooperation of a 22 23 regulated community willing to act responsibly by detecting, disclosing, and correcting violations. Already, regulated 24 entities have many compelling incentives to implement 25 26 environmental management/auditing systems, as noted in EPA's 1986 auditing policy."; and 27

29 WHEREAS, this policy was further updated and strengthened in Volume 65, Number 70, of the Federal Register dated April 11, 30 2000, where the EPA issued a final policy statement in which it 31 32 proposed, among other things, that "[t]he purpose of the Policy 33 is to enhance protection of human health and the environment by 34 encouraging regulated entities to voluntarily discover, 35 disclose, correct and prevent violations of Federal environmental law [. . .] The revised Policy reflects EPA's 36 37 continuing commitment to encouraging voluntary self-policing 38 while preserving fair and effective enforcement."; and 39

40 WHEREAS, the benefits to cooperation in this case can 41 include cooperative self-monitoring, which can provide a

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1 mechanism by which real-time electronic transmission of data 2 related to regulated sites and facilities to regulatory 3 · authority can occur; and 4 5 WHEREAS, the information gathered through cooperative selfmonitoring can include permit applications, best management 6 practices and related attachments associated with these 7 8 applications, and site and facility inspection results, which 9 would allow regulatory agencies to be more readily capable of addressing the constraints of limited public resources while 10 11 continuing to fulfill their role in the common purpose of stewardship of the environment; now, therefore, 12 13 14 BE IT RESOLVED by the House of Representatives of the Twenty-Fifth Legislature of the State of Hawaii, Regular Session 15 16 of 2010, that the Department of Health is requested to convene a 17 task force for the purpose of determining how cooperation 18 between the public and private sector can further the purposes 19 of the Clean Water Act; and 20 21 BE IT FURTHER RESOLVED that the task force be chaired by the Director of Health and consist of the following members: 22 23 24 (1) A representative from the U.S. Environmental 25 Protection Agency; 26 27 (2) The director of the department of transportation, or 28 his designee; 29 30 (3) A representative from a county agency responsible for 31 environmental regulation; 32 (4) 33 A representative from a county agency responsible for transportation management, provided that this 34 35 representative shall not be from the same county as the representative from a county agency responsible 36 for environmental regulation; 37 38 A member of the house of representatives, as selected 39 (5) by the speaker of the house of representatives; 40 41



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president; and

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Clean Water Act Compliance, as selected by the persons 6 regulated through the Hawaii Task Force for the 7 8 Modernization of Clean Water Act Compliance; and 9 10 BE IT FURTHER RESOLVED that the task force is requested to look into the best standards, rules, and procedures for managing 11 12 or mitigating nonpoint source pollution or maintaining 13 compliance with adopted department rules or standards for nonpoint source pollution management that are at least equal to 14 15 those promulgated by the department, and that these best standards, rules, and procedures be used to maximize the use of 16 17 public-private partnerships to supplement and augment the public resources with private resources to create greater efficiencies 18 19 in effecting the public purposes of this resolution, including: 20 21 (1)uniform auditing and enforcement protocols and standards, including uniform training of auditors and 22 23 field agents; 24 25 (2) use of third-party agents to audit sites of possible 26 nonpoint source pollution; and 27 (3) data collection and transmission features that assist 28 29 the department in meeting any state or federal 30 reporting guidelines with respect to nonpoint source 31 pollution, and access rights to the data; and 32 33 BE IT FURTHER RESOLVED that the task force report its 34 findings and recommendations, including any proposed legislation or rules, to the Legislature not later than twenty days prior to 35 the convening of the Regular Session of 2011; and 36 37 BE IT FURTHER RESOLVED that certified copies of this 38 39 Resolution be transmitted to the Administrator of the United 40 States Environmental Protection Agency, the State Director of

Health, the State Director of Transportation, the Mayors of all

A member of the senate, as selected by the senate

Four persons who have volunteered to be regulated

through the Hawaii Task Force for the Modernization of

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counties, the President of the Senate, the Speaker of the House
of Representatives, and the Governor.

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