HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

H.R. NO. 121

HOUSE RESOLUTION

REQUESTING THE DEPARTMENT OF PUBLIC SAFETY TO FACILITATE THE DELIVERY OF THE HUIKAHI RESTORATIVE CIRCLES PROGRAM IN HAWAII CORRECTIONAL FACILITIES.

1 WHEREAS, according to a study of United States Department 2 of Justice statistics conducted in 2002, fifty per cent of 3 American inmates will return to prison within two years of their 4 release; and 5

6 WHEREAS, a restorative circle is a group planning process 7 for individual inmates, their families, and prison staff that 8 results in a written transition plan for the inmate preparing to 9 leave prison; and

11 WHEREAS, the transition plan details the inmate's needs, 12 including the need for reconciliation with loved ones, any non-13 related victims not present at the circle, and the inmate 14 personally, and addresses other needs, such as housing and 15 employment necessary for the inmate to create a successful life 16 by establishing goals for the inmate to meet; and

18 WHEREAS, a restorative circle makes it clear to inmates 19 that they are responsible for their lives by the decisions that 20 they make; and

WHEREAS, an internal self-study was completed for the 22 23 Healing/Sentencing Circles Program at Whitehorse, Yukon Territory by an outside consultant, revealing that, over a two 24 year period, the program served sixty-five clients and follow-up 25 tracking showed that there was an eighty per cent decrease in 26 recidivism (Matthews, S. and G. Larkin (1999). Guide to 27 28 Community-based Alternative for Low Risk Juvenile Offenders. Topeka, KS: Koch Crime Institute.); and 29 30

31 WHEREAS, a study of the Hollow Water First Nation Community 32 Holistic Circle Healing program conducted by Native Counseling 33 Services of Alberta reported that, over a ten-year period, only 34 two out of one hundred seven participants re-offended; and

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1 2 WHEREAS, the Hollow Water study contrasted this two per cent recidivism rate for program participants against "typical" 3 recidivism rates over the same period of time, such as a 4 5 thirteen per cent recidivism rate for sex offenders and a thirty-six per cent rate for any form of recidivism in Canada 6 7 (Native Counseling Services of Alberta (2001). A cost-benefit analysis of Hollow Water's Community Holistic Circle Healing 8 9 Process. Ottawa, Ontario, Canada: Aboriginal Corrections Policy Unit, Solicitor General of Canada.); and 10 11 WHEREAS, in 2001, the University of Cambridge conducted 12 13 seven experiments where four hundred who attended restorative justice conferences were compared with four hundred offenders 14 who did not; and 15 16 WHEREAS, during the restorative justice conferences, which 17 18 each lasted from one to three hours and often occurred in prison 19 settings, the participating offenders listened to victims describe the harm their crimes had caused; and 20 21 WHEREAS, the victims who participated in the conferences 22 23 found the process to be helpful and positive, while the 24 participating offenders described the meetings as "traumatic" as well as life-changing; and 25 26 WHEREAS, the report on the experiments found that, over a 27 two-year period, the rate of reconviction fell by different 28 rates in different parts of the United Kingdom -- for example, 29 the rate of reconviction for violent offenders in Thames Valley 30 fell by fifty-five per cent and the rate of reconviction among 31 32 career burglars in London fell by 15.5 per cent; and 33 WHEREAS, the report on the experiments estimated that for 34 every £1 spent on delivering the conferences, £9 was saved in 35 costs to victims and the criminal justice system; and 36 37 WHEREAS, the Hawaii Restorative Circles program, renamed 38 39 "Huikahi Restorative Circles", from the Hawaiian words "hui" meaning group and "kahi" meaning individual, is a reentry 40 program mandated as part of Act 8, First Special Session Laws of 41 Hawaii 2007; and 42 43



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WHEREAS, the funds appropriated for the continuation and 1 expansion of the Huikahi Restorative Circles program by Act 8 2 have not been released; and 3 4 WHEREAS, the Huikahi Restorative Circles program has been 5 operating with private funding and community goodwill; and 6 7 8 WHEREAS, since 2005, the Huikahi Restorative Circles program has included more than three hundred participants, with 9 a one hundred per cent satisfaction rate; and 10 11 WHEREAS, John Braithwaite, Ph.D., Australian Research 12 13 Council Federation Fellow, professor at the Australian National University, recipient of the 2006 Stockholm Prize in 14 Criminology, author of many books and publications, including 15 Crime, Shame and Reintegration, and recognized as a major force 16 in the restorative justice movement says, "Hawaii is a world 17 leader in innovation for reentry planning for prisoners because 18 19 of its work on Restorative Circles. We all look forward to the 20 next stage in this Hawaiian leadership toward a more effective 21 way to prevent crime by reintegrating released inmates into a supportive community"; and 22 23 WHEREAS, Shadd Maruna, Ph.D., corrections expert and law 24 professor at Queen's University Belfast in Ireland, and author 25 of numerous publications, including the book Making Good: How 26 Ex-Convicts Reform and Rebuild Their Lives, says, "I have long 27 28 been deeply impressed with Hawaii's innovations in the area of 29 prisoner reentry and especially the work with the Modified Restorative Circles. As an outsider, I assume the small island 30 geography and the historical traditions of Hawaii make the place 31 particularly amenable to community-based solutions to the issues 32 of crime and reintegration. Yet, beyond this, it also takes 33 policy innovation and political courage"; and 34 35 WHEREAS, impartial grant reviewers for the federal 36 37 government recently stated that the Huikahi Restorative Circles "provide an innovative approach to an often overlooked facet of 38 39 an offender's reentry into the community--the interaction--past, 40 present, and future--with the inmate's family. The appreciation for cultural sensitivities will translate to other populations. 41 The inclusion of a thoughtful 'transition plan' it presents is a 42 43 good next step opportunity for both family and inmates."

- 44 (Attachment to a letter dated November 17, 2009 from James H.
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Burch, II, Acting Director of the Bureau of Justice Assistance, 1 to Lorenn Walker); and 2 3 WHEREAS, a recent evaluation of Pono Kaulike, a similar 4 restorative justice program, revealed that, out of a group of 5 thirty-eight participants and a control group of twenty-nine 6 7 individuals, the people who participated in the Pono Kaulike program had a significantly lower rate of recidivism -- eighteen 8 9 per cent, compared to the control group which had a fifty-one per cent rate of repeating crime (Walker, Lorenn and Hayashi, 10 Leslie (2007). Pono Kaulike: A Hawaii Criminal Court Provides 11 12 Restorative Justice Practices for Healing Relationships. Federal Probation. 71(3):18-24.); and 13 14 15 WHEREAS, the Huikahi Restorative Circles Program has been 16 recognized both nationally and internationally; now, therefore, 17 18 BE IT RESOLVED by the House of Representatives of the Twenty-fifth Legislature of the State of Hawaii, Regular Session 19 of 2010, that the Department of Public Safety is requested to 20 facilitate and support federal grant proposals for the funding 21 of the Huikahi Restorative Circles program to address the 22 backlog of requests from incarcerated individuals wanting to 23 make amends for their past behavior; and 24 25 26 BE IT FURTHER RESOLVED that the Department of Public Safety is requested to obtain an annual report from the provider of the 27 Huikahi Restorative Circles program; and 28 29 30 BE IT FURTHER RESOLVED that certified copies of this 31 Resolution be transmitted to the Governor, the Director of Public Safety, the Chair of the Senate Committee on Public 32 33 Safety and Military Affairs, the Chair of the House Committee on Public Safety, and the Attorney General. 34 35 36 37 OFFERED BY:

