HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII H.C.R. NO. ²¹⁹_{H.D. 1}

HOUSE CONCURRENT RESOLUTION

DIRECTING THE DEPARTMENT OF HUMAN SERVICES TO STOP ITS PROPOSED REORGANIZATION OF THE BENEFITS, ENMPLOYMENT, SUPPORT SERVICES AND MED QUEST DIVISIONS UNTIL A LEGISLATIVE TASK FORCE EVALUATES THE PROPOSAL.

1 WHEREAS, the Department of Human Services (DHS) oversees a 2 variety of important social service programs, including 3 Temporary Assistance to Needy Families (TANF), Supplemental 4 Nutrition Assistance Program (SNAP), General Assistance and 5 Medicaid, that serve thousands of people in Hawaii; and 6

WHEREAS, DHS proposes to reorganize its Benefits,
Employment Support Services Division (BESSD), Med Quest
Division, Social Services Division, including but not limited to
the intake and eligibility determination functions for public
assistance, SNAP, Medicaid and Foster Care Income Maintenance,
and create a new Eligibility Processing Operations Division
(EPOD) seeking to save money and streamline operations; and

15 WHEREAS, the proposed reorganization would close 31 16 eligibility offices which equate to 50 community units 17 statewide, essentially limiting the direct client access to 18 financial, food stamp and medical public assistance programs; 19 and

21 WHEREAS, the eligibility offices and community units will 22 be replaced by two processing centers in Honolulu and Hilo to 23 handle all applications and the work previously done in local 24 offices and units; and

26 WHEREAS, under the proposed reorganization BESSD and Med-27 Quest employees would have no direct contact with clients 28 because all communication would be by phone, fax, and e-mail; 29 and 30



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1 WHEREAS, at least 232 DHS employees would be laid off as a 2 result of this proposal, and the proposed changes come as more residents are struggling in the recession and people are turning 3 4 to social welfare for help; and 5 6 WHEREAS, there have been increases in the number of people on welfare, food stamps, Medicaid, and child care subsidies 7 8 during the current recession; and 9 10 WHEREAS, this reorganization will likely result in fewer people receiving benefits and hurt those greatest in need 11 12 because they are the elderly, disabled or mentally ill, or do 13 not have access to computers or fax machines; and 14 15 WHEREAS, clients may not be able to reach an eligibility worker by phone because of short staffing caused by the massive 16 17 reduction-in-force last year; and 18 19 WHEREAS, it is doubtful that non-profit social service 20 organizations can assist in the event that there are problems 21 with this policy proposal since they are already struggling to 22 serve their existing clients; and 23 24 WHEREAS, the Chief Investigator of the DHS Investigation 25 and Restitution office, as well as a Deputy Prosecutor from the 26 island of Hawaii both testified that the EPOD plan would result 27 in rampant welfare fraud as the "checks and balances" currently 28 in place would be eliminated, primarily due to the fact the 29 front line eligibility workers are required witnesses to prosecute welfare fraud; and 30 31 32 WHEREAS, due to the increase in welfare fraud, millions of 33 dollars in court ordered restitution that the State of Hawaii receives would be lost; and 34 35 36 WHEREAS, it is urged DHS be prohibited from hiring private contractors and vendors for intake and eligibility of welfare 37 38 services; and 39 40 WHEREAS, the DHS Director is rushing to implement the EPOD 41 by July 2010 even though there is strong precedent that similar 42 call center schemes have failed miserably in other states such as Florida, Oregon, Indiana and Texas, resulting in tremendous 43

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suffering by needy clients not being able to access available 1 2 Federal assistance programs; and 3 WHEREAS, the Florida model, which the proposed EPOD 4 5 proposal is modeled after, took over two years to implement; and 6 WHEREAS, Florida was the 43rd ranked state for food stamp 7 participation after their system converted to call centers; and 8 9 10 WHEREAS, testimony was received regarding the Oregon model 11 by a former recipient who stated that the Oregon public assistance program was a terribly inadequate and inefficient 12 system; furthermore, this recipient and their child was denied 13 14 assistance they were lawfully entitled to; and 15 16 WHEREAS, although eligibility offices remained open in each 17 respective Oregonian county, the program was fraught with worker 18 errors, dropped calls and major delays; and 19 20 WHEREAS, Hawaii has a proven community assistance model 21 that has won Federal cash awards for the State of Hawaii by providing timely and accurate assistance to the needy population 22 23 for the past 42 years; and 24 25 WHEREAS, Hawaii was recognized for outstanding service and 26 accuracy in SNAP between 2003 through 2008; and 27 28 WHEREAS, to date over 6,300 DHS employees and clients have 29 submitted signed petitions stating that they have "no confidence" in the DHS Director's ability to properly administer 30 31 the mission of the department; and 32 33 WHEREAS, the State of Hawaii House of Representatives 34 Finance Committee has reduced the Governor's DHS budget by 35 18,521,400 million dollars, and protected DHS positions the 36 Governor wanted to eliminate that provides essential community assistance services to over 300,000 needy Hawaii residents; and 37 38 39 WHEREAS, the DHS Director, as of the current date, has not provided an operational EPOD implementation plan, as well as a 40 contingency plan in the event EPOD meets with catastrophic 41 42 failure; and 43



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1 WHEREAS, a policy change of this complexity and magnitude 2 should be carefully evaluated before implementation, especially in the last several months of the administration; now, 3 4 therefore, 5 6 BE IT RESOLVED by the House of Representatives of the 7 Twenty-fifth Legislature of the State of Hawaii, Regular Session 8 of 2010, that the implementation of the proposed reorganization 9 of the Benefits, Employment, Support Services (BESSD) and the 10 Med Quest Divisions be stopped until a Legislative Task Force 11 evaluates the proposal; and 12 13 BE IT FURTHER RESOLVED that a Task Force be established 14 consisting of the following; DHS Director or designee; an eligibility worker from each island from the BESSD, Social 15 16 Services Division, and Med-Quest Division and two from the 17 island of Oahu; a representative from the Fraud Investigation 18 Unit of DHS; a representative from HGEA; the House Chair of the 19 Committee on Human Services; the Senate Chair of the Committee 20 on Human Services; a representative from the United States 21 Department of Agriculture; a representative from PHOCUSED; and 22 23 BE IT FURTHER RESOLVED that the Task Force conduct a 24 thorough evaluation of the proposed reorganization that includes, but is not limited to, the following issues: 25 26 27 (1)What the effect this proposal will have on 28 current clients considering Hawaii's unique 29 geography and multi-cultural society; and (2)30 Whether benefit payments will be wrongly denied 31 or delayed under this proposal; and What specific information technology will be used 32 (3)to implement this proposal and how much it will 33 34 cost; and 35 (4)When will DHS staff be trained in the technology; 36 and (5) Any and all other matters that the United States 37 Department of Agriculture normally undertake as 38 39 necessary or appropriate to evaluate a major 40 policy proposal; and SS 41 42 BE IT FURTHER RESOLVED that an appropriate agency, as determined by the Legislature, shall staff the Task Force in 43 44 order to complete its designated work; and



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2 BE IT FURTHER RESOLVED that DHS, its staff, and other 3 relevant persons or agencies are requested to cooperate with and 4 assist the Legislative Task Force, and to provide information 5 requested by the Legislative Task Force; and 6

7 BE IT FURTHER RESOLVED that no funds shall be expended 8 towards any reorganization until the Task Force submit the 9 findings and recommendations of the reorganization proposal to 10 the Legislature no later than 20 days prior to the convening of 11 the Regular Session of 2011; and

BE IT FURTHER RESOLVED that the findings and recommendations of the Task Force be submitted to the United States Department of Agriculture to determine possible concerns or potential violations with federal regulations or policy; and 17

BE IT FURTHER RESOLVED that certified copies of this
 Concurrent Resolution be transmitted to the Governor, the
 Director of Human Services, the Speaker of the House of
 Representatives, the President of the Senate, and members of
 Hawaii's congressional delegation.

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