#### A BILL FOR AN ACT

RELATING TO KAKAAKO.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The purpose of this Act is to increase the
2	Kakaako community development district's reserved housing
3	requirement for a planned development with a height of more than
4	forty-five feet or a floor area that equals or exceeds one and
5	one-half times the lot area for the development in the mauka
6	area.
7	For planned developments greater than three acres, this Act
8	requires at least twenty-five per cent of the floor area to be
9	constructed and made available as reserved housing units for
10	low- and moderate-income families. This requirement shall be
11	increased to thirty-five per cent after December 31, 2017 unless
12	the legislature determines there is adequate reserved housing in
13	Kakaako.
14	Under this Act, the floor area applicable to the percentage
15	for reserved housing units is the total floor area of every
16	building of the planned development, except the floor area

developed for community or special facility uses. The developer

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- 1 is required to divide the reserved housing floor area into the
- 2 number, types, and sizes of reserved housing units set by the
- 3 Hawaii community development authority.
- 4 The legislature intends that the reserved housing
- 5 requirement apply to every planned development with a height of
- 6 more than forty-five feet or a floor area that equals or exceeds
- 7 one and one-half times the lot area for the development, even if
- 8 the developer intends to construct only commercial, industrial,
- 9 or resort uses on the lot. It is not the intent of the
- 10 legislature, however, to place a disproportionate burden on
- 11 small businesses in the area, and this Act provides an exemption
- 12 for small lots that are not a part of a master planned area.
- 13 This Act also establishes a reserved housing requirement
- 14 for a planned development with multi-family dwelling units on a
- 15 lot of at least twenty thousand square feet, but less than three
- 16 acres, that are not a part of a master planned area. For a
- 17 planned development, at least twenty per cent of the multi-
- 18 family dwelling units to be constructed are required to be set
- 19 aside for reserved housing. This requirement is the same as the
- 20 existing rule for a planned development with multi-family
- 21 dwelling units on a lot of at least twenty thousand square feet.

- 1 This Act requires the Hawaii community development authority to
- 2 adopt and implement rules without regard to the notice and
- 3 public hearing requirements of chapter 91, Hawaii Revised
- 4 Statutes. The provision is intended to facilitate the adoption
- 5 of the rules.
- 6 To prevent a flurry of permit applications for planned
- 7 developments on lots of at least three acres before adoption of
- 8 the rules, this Act prohibits the Hawaii community development
- 9 authority from accepting these applications until the rules take
- 10 effect. This action is necessary to ensure that the public
- 11 receives the maximum benefit from this Act.
- 12 With respect to the eligibility requirements of a low- or
- 13 moderate-income family to purchase or rent a reserved housing
- 14 unit, it is not intended that this Act cause any change from the
- 15 requirements under existing statutes or rules, but is intended
- 16 that the present eligibility requirements remain the same until
- 17 amended by statute or rule.
- 18 The purpose of this Act is to increase the requirement for
- 19 reserved housing units within planned developments in the
- 20 Kakaako community development district, mauka area from twenty
- 21 percent of units to twenty-five percent of floor space. The
- 22 increased requirement would apply only to planned developments



- 1 that occur on lots of three acres or more, and which are part of 2 a master planned area. Planned developments that occur on lots 3 of less than three acres would continue to be required to comply 4 with the existing requirement that twenty percent of multi-5 family dwelling units be set aside for reserved housing. 6 SECTION 2. Chapter 206E, Hawaii Revised Statutes, is 7 amended by adding a new section to part II to be appropriately 8 designated and to read as follows: 9 "§206E-Reserved housing requirement for Kakaako mauka 10 area. (a) For the purpose of this section: 11 "Base zoning" means the use, lot area, building area, 12 height, density, bulk, yard, setback, open space, on-site 13 parking and loading, and other zoning standards or other 14 restrictions imposed upon a development on a particular lot. "Community service use" means any of the following uses: 15 16 Nursing or convalescent home, nursing facility, (1) assisted living administration, or ancillary assisted 17 18 living amenities for the elderly or persons with 19 disabilities; 20 Child care, day care, or senior citizen center; (2) 21 (3) Nursery school or kindergarten;
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Church;

1 Charitable institution or nonprofit organization; (5) 2 (6) Public use; or 3 (7) Consulate. "Countable floor area" of a planned development means the 4 total floor area of every building on the lot of a planned 5 6 development, except the floor area developed for the following: 7 (1) Community service use; or 8 (2) Special facility use. 9 "Floor area" means the total area of the several floors of 10 a building, including basement but not unroofed areas, measured from the exterior faces of the exterior walls or from the center 11 12 line of party walls separating portions of a building. The 13 floor area of a building or portion thereof not provided with 14 surrounding exterior walls shall be the usable area under the horizontal projection of the roof or floor above, including but 15 16 not limited to elevator shafts, corridors, and stairways. "Floor area" shall not include the area for parking facilities 17 and loading spaces, driveways and access ways, lanais or 18 19 balconies of dwelling or lodging units that do not exceed 20 fifteen per cent of the total floor area of the units to which 21 they are appurtenant, attic areas with head room less than seven

1	reet, covered roottop areas, and roottop machinery equipment and
2	elevator housings on the top of buildings.
3	"Master planned area" means any area for which the
4	authority has approved a master plan application under title 15,
5	chapter 22, of the Hawaii administrative rules.
6	"Median income" means the median annual income, adjusted
7	for family size, for households in the city and county of
8	Honolulu as most recently established by the United States
9	Department of Housing and Urban Development for the section 8
10	housing assistance payment program.
11	"Planned development" means a development for which the
12	authority approves a greater density or any other difference
13	from the base zoning applicable to the lot on which the
14	development is situated in exchange for public facilities,
15	amenities, and reserved housing units provided by the developer.
16	"Reserved housing unit" means a multi-family dwelling unit
17	that is developed for the following:
18	(1) Purchase by a family that:
19	(A) Has an income of not more than one hundred forty
20	per cent of the median income; and
21	(B) Complies with other eligibility requirements
22	established by statute or rule; or

1	(2) Rent to a family that:
2	(A) Has an income of not more than one hundred per
3	cent of the median income; and
4	(B) Complies with other eligibility requirements
5	established by statute or rule.
6	A "reserved housing unit" shall be one of the following types of
7	dwelling units: studio with one bathroom; one bedroom with one
8	bathroom; two bedrooms with one bathroom; two bedrooms with one
9	and one-half bathrooms; two bedrooms with two bathrooms; three
10	bedrooms with one and one-half bathrooms; three bedrooms with
11	two bathrooms; and four bedrooms with two bathrooms.
12	"Special facility use" means a use in a "special facility"
13	as defined under section 206E-181.
14	(b) At least twenty-five per cent (or thirty-five per cent
15	after December 31, 2017 unless the legislature determines there
16	is adequate reserved housing in Kakaako) of the countable floor
17	area of each planned development with a height of more than
18	forty-five feet or a floor area that equals or exceeds one and
19	one-half times the lot area for the development shall be
20	developed and made available for reserved housing units;
21	provided that this section shall not apply to a lot of less than
22	three acres in size that is not a part of a master planned area.
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- 1 The developer of the planned development shall divide the floor
- 2 area required for reserved housing into, and construct the
- 3 number, types, and sizes of reserved housing units set by the
- 4 authority. The authority shall set the number, types, and sizes
- 5 of reserved housing units to establish sale prices or rents to
- 6 be charged that are affordable to families intended to be served
- 7 by the reserved housing units. The authority also shall set the
- 8 number of parking stalls to be assigned to the reserved housing
- 9 units.
- 10 The countable floor area upon which the reserved housing
- 11 floor area requirement is calculated shall be the countable
- 12 floor area in the plan submitted to the authority before any
- 13 building permit application is submitted. The reserved housing
- 14 floor area requirement shall not be changed if, subsequent to
- 15 the approval or submission of the plan to the authority, the
- 16 countable floor area is decreased. If, however, the countable
- 17 floor area is increased before the issuance of a building permit
- 18 for a building on the lot, the reserved housing floor area
- 19 requirement shall be appropriately increased.
- (c) For a planned development with multi-family dwelling
- 21 units on a lot of between twenty thousand and 130,679 square
- 22 feet that is not a part of a master planned area, at least



- 1 twenty per cent of the units shall be reserved housing units.
- 2 The types and sizes of the reserved housing units shall be set
- 3 by the authority to establish sale prices or rents to be charged
- 4 that are affordable to families intended to be served by the
- 5 reserved housing units. The authority also shall set the number
- 6 of parking stalls to be assigned to the reserved housing units.
- 7 (d) The reserved housing floor area or units required for
- 8 a planned development under this section need not be developed
- 9 on the same lot as the planned development, provided that
- 10 section 206E-4(18) shall apply.
- 11 (e) The authority shall not allow the developer of the
- 12 planned development to make a cash payment to the authority in
- 13 lieu of developing and making available the reserved housing
- 14 floor area or units required under this section.
- 15 (f) Subject to the rules of the authority, reserved
- 16 housing units shall be built prior to or concurrently with the
- 17 planned development. Any project that provides more reserved
- 18 housing units than required under this section may transfer
- 19 excess housing credits to another project in Kakaako toward
- 20 satisfaction of the reserved housing units requirement of that
- 21 project as follows:

1	(1)	\$60,000 for a studio with one bathroom of at least
2		four hundred square feet;
3	(2)	\$75,000 for a one bedroom with one bathroom of at
4		<pre>least five hundred square feet;</pre>
5	(3)	\$105,000 for a two bedroom with one bathroom of at
6		least seven hundred square feet;
7	(4)	\$112,500 for a two bedroom with one and a half
8		bathroom of at least seven hundred fifty square feet;
9	(5)	\$120,000 for a two bedroom with two bathrooms of at
10		least eight hundred square feet;
11	(6)	\$135,000 for a three bedroom with two bathrooms of at
12		least nine hundred square feet; and
13	(7)	\$150,000 for a four bedroom with two bathrooms of at
14		least one thousand square feet.
15	Alte	rnatively, the developer of a planned development may
16	sell a cre	edit to another developer of a planned development in
17	Kakaako at	t a price mutually agreed upon. The developer who
18	purchases	the credit may deduct the credit from the reserved
19	housing so	quare footage or units required for the developer's
20	planned de	evelopment.
21	The a	authority shall annually review the amount and price
22	for the tr	ransfer of the excess credits and is authorized to
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- 1 increase the amount as deemed necessary. The terms of the
- 2 reserved housing credits transfer shall be approved by the
- 3 authority.
- 4 (g) After January 1, 2010, the authority shall adopt rules
- 5 in accordance with chapter 91 to effectuate the purposes of this
- 6 section; provided that prior to January 1, 2010, the authority
- 7 shall adopt rules to effectuate the purposes of this section
- 8 without regard to chapter 91."
- 9 SECTION 3. Section 206E-4, Hawaii Revised Statutes, is
- 10 amended to read as follows:
- "§206E-4 Powers; generally. Except as otherwise limited
- 12 by this chapter, the authority may:
- 13 (1) Sue and be sued:
- 14 (2) Have a seal and alter the same at pleasure;
- 15 (3) Make and execute contracts and all other instruments
- 16 necessary or convenient for the exercise of its powers
- 17 and functions under this chapter;
- 18 (4) Make and alter bylaws for its organization and
- internal management;
- 20 (5) Make rules with respect to its projects, operations,
- 21 properties, and facilities, which rules shall be in
- conformance with chapter 91;

1	(6)	Through its executive director appoint officers,
2		agents, and employees, prescribe their duties and
3		qualifications, and fix their salaries, without regard
4		to chapter 76;
5	(7)	Prepare or cause to be prepared a community
6		development plan for all designated community
7		development districts;
8	(8)	Acquire, reacquire, or contract to acquire or
9		reacquire by grant or purchase real, personal, or
10		mixed property or any interest therein; to own, hold,
11		clear, improve, and rehabilitate, and to sell, assign,
12		exchange, transfer, convey, lease, or otherwise
13		dispose of or encumber the same;
14	(9)	Acquire or reacquire by condemnation real, personal,
15		or mixed property or any interest therein for public
16		facilities, including but not limited to streets,
17		sidewalks, parks, schools, and other public
18		<pre>improvements;</pre>
19	(10)	By itself, or in partnership with qualified persons,
20		acquire, reacquire, construct, reconstruct,
21		rehabilitate, improve, alter, or repair or provide for
22		the construction, reconstruction, improvement,

1		alteration, or repair of any project; own, hold, sell,
2		assign, transfer, convey, exchange, lease, or
3		otherwise dispose of or encumber any project, and in
4		the case of the sale of any project, accept a purchase
5		money mortgage in connection therewith; and repurchase
6		or otherwise acquire any project [which] that the
7		authority has [theretofore] sold or otherwise
8		conveyed, transferred, or disposed of;
9	(11)	Arrange or contract for the planning, replanning,
10		opening, grading, or closing of streets, roads,
11		roadways, alleys, or other places, or for the
12		furnishing of facilities or for the acquisition of
13		property or property rights or for the furnishing of
14		property or services in connection with a project;
15	(12)	Grant options to purchase any project or to renew any
16		lease entered into by it in connection with any of its
17		projects, on such terms and conditions as it deems
18		advisable;
19	(13)	Prepare or cause to be prepared plans, specifications,
20		designs, and estimates of costs for the construction,
21		reconstruction, rehabilitation, improvement,
22		alteration, or repair of any project, and from time to

1		time to modify $[such]$ the plans, specifications,
2		designs, or estimates;
3	(14)	Provide advisory, consultative, training, and
4		educational services, technical assistance, and advice
5		to any person, partnership, or corporation, either
6		public or private, in order to carry out the purposes
7		of this chapter, and engage the services of
8		consultants on a contractual basis for rendering
9		professional and technical assistance and advice;
10	(15)	Procure insurance against any loss in connection with
11		its property and other assets and operations in [such]
12		amounts and from [such] insurers as it deems
13		desirable;
14	(16)	Contract for and accept gifts or grants in any form
15		from any public agency or from any other source;
16	(17)	Do any and all things necessary to carry out its
17		purposes and exercise the powers given and granted in
18		this chapter; and
19	(18)	Allow satisfaction of any affordable housing
20		requirements imposed by the authority upon any
21		proposed development project through the construction
22		of reserved housing, as defined in section 206E-101,

1	by a person on land located outside the geographic
2	boundaries of the authority's jurisdiction. [Such
3	substituted] Substitute housing shall be located on
4	the same island as the development project and shall
5	be substantially equal in value to the required
6	reserved housing units that were to be developed on
7	site. The authority shall establish the following
8	priority in the development of reserved housing:
9	(A) Within the community development district[+] but
10	not the area prohibited under section 206E-
11	31.5(2);
12	(B) Within areas immediately surrounding the
13	community development district;
14	(C) Areas within the central urban core;
15	(D) In outlying areas within the same island as the
16	development project.
17	The Hawaii community development authority shall
18	adopt rules relating to the approval of reserved
19	housing that are developed outside of a community
20	development district. The rules shall include, but
21	are not limited to, the establishment of guidelines to

ensure compliance with the above priorities."

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1	SECTION 4.	Section	206E-33,	Hawaii	Revised	Statutes,	is
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2 amended to read as follows:

- 3 "§206E-33 Kakaako community development district;
- 4 development guidance policies. The following shall be the
- 5 development guidance policies generally governing the
- 6 authority's action in the Kakaako community development
- 7 district:
- 8 (1)Development shall result in a community [which] that 9 permits an appropriate land mixture of residential, 10 commercial, industrial, and other uses. In view of 11 the innovative nature of the mixed use approach, urban 12 design policies should be established to provide 13 guidelines for the public and private sectors in the 14 proper development of this district; while the 15 authority's development responsibilities apply only to 16 the area within the district, the authority may engage 17 in any studies or coordinative activities permitted in 18 this chapter [which] that affect areas lying outside 19 the district, where the authority in its discretion 20 decides that those activities are necessary to 21 implement the intent of this chapter. The studies or 22 coordinative activities shall be limited to facility

1		systems, resident and industrial relocation, and other
2		activities with the counties and appropriate state
3		agencies. The authority may engage in construction
4		activities outside of the district; provided that
5		[such] the construction relates to infrastructure
6		development or residential or business relocation
7		activities; provided further, notwithstanding section
8		206E-7, that [such] the construction shall comply with
9		the general plan, development plan, ordinances, and
10		rules of the county in which the district is located;
11	(2)	Existing and future industrial uses shall be permitted
12		and encouraged in appropriate locations within the
13		district. No plan or implementation strategy shall
14		prevent continued activity or redevelopment of
15		industrial and commercial uses [which] that meet
16		reasonable performance standards;
17	(3)	Activities shall be located [so as] to provide primary
18		reliance on public transportation and pedestrian
19		facilities for internal circulation within the
20		district or designated subareas;
21	(4)	Major view planes, view corridors, and other
22		environmental elements, such as natural light and

1		prevailing winds, shall be preserved through necessary
2		regulation and design review;
3	(5)	Redevelopment of the district shall be compatible with
4		plans and special districts established for the Hawaii
5		Capital District, and other areas surrounding the
6		Kakaako district;
7	(6)	Historic sites and culturally significant facilities,
8		settings, or locations shall be preserved;
9	(7)	Land use activities within the district, where
10	æ	compatible, shall to the greatest possible extent be
11		mixed horizontally, that is, within blocks or other
12		land areas, and vertically, as integral units of
13		multi-purpose structures;
14	(8)	Residential development may require a mixture of
15		densities, building types, and configurations in
16		accordance with appropriate urban design guidelines $[+]$
17		and the integration both vertically and horizontally
18		of residents of varying incomes, ages, and family
19		groups; [and an increased supply of housing for
20		residents of low or moderate income may be required
21		as a condition of redevelopment in residential use.]
22		provided that the reserved housing requirements of

# H.B. NO. 9ψ8

1		section 206E- shall be imposed upon a planned
2		development when applicable. Residential development
3		shall provide necessary community facilities, such as
4		open space, parks, community meeting places, child
5		care centers, and other services, within and adjacent
6		to residential development; and
7	(9)	Public facilities within the district shall be
8		planned, located, and developed [so as] to support the
9		redevelopment policies for the district established by
10		this chapter and plans and rules adopted pursuant to
11		it."
12	SECT	ION 5. Section 206E-101, Hawaii Revised Statutes, is
13	amended by	y amending the definition of "reserved housing" to read
14	as follow	s:
15	""Re	served housing" means [housing designated for residents
16	in the lo	w or moderate income ranges who meet such] a reserved
17	housing u	nit, as defined under section 206E- , developed and
18	made avai	lable for purchase by a family that has a household
19	income of	not more than one hundred forty per cent of the area
20	median in	come and that meets other eligibility requirements as
21	the author	rity may adopt by rule."

- 1 SECTION 6. The Hawaii community development authority
- 2 shall adopt new or amend adopted rules to implement this Act
- 3 without regard to the public notice and public hearing
- 4 requirements of section 91-3, Hawaii Revised Statutes, or the
- 5 small business impact review requirements of chapter 201M,
- 6 Hawaii Revised Statutes. The authority shall adopt the rules
- 7 before January 1, 2010. Any subsequent amendment of the rules
- 8 adopted pursuant to this section shall be subject to all
- 9 applicable provisions of chapter 91 and chapter 201M, Hawaii
- 10 Revised Statutes.
- 11 SECTION 7. (a) From the effective date of this Act until
- 12 the effective date of the new or amended rules adopted pursuant
- 13 to section 6 of this Act, the Hawaii community development
- 14 authority shall not accept any planned development permit
- 15 application for a planned development on a lot of at least three
- 16 acres.
- 17 (b) From the effective date of the new or amended rules
- 18 adopted pursuant to section 6 of this Act, the Hawaii community
- 19 development authority may accept any planned development permit
- 20 application for a planned development on a lot of at least three
- 21 acres.

- 1 SECTION 8. From the effective date of this Act until the
- 2 effective date of the new or amended rules adopted pursuant to
- 3 section 6 of this Act, the Hawaii community development
- 4 authority may accept any planned development permit application
- 5 for a planned development with multi-family dwelling units on a
- 6 lot of between twenty thousand and 130,679 square feet. The
- 7 reserved housing unit requirement for the planned development
- 8 shall be subject to the laws and rules in effect on the date of
- 9 the permit application.
- 10 SECTION 9. The planned development permit application for
- 11 any planned development, which is pending on the effective date
- 12 of this Act, shall not be subject to this Act or rules adopted
- 13 pursuant to section 6 of this Act. The planned development
- 14 shall be subject to the laws and rules in effect on the date of
- 15 the permit application.
- 16 SECTION 10. (a) From the effective date of this Act until
- 17 the effective date of the new or amended rules adopted pursuant
- 18 to section 6, the Hawaii community development authority shall
- 19 prohibit the developer of a planned development in Kakaako from
- 20 submitting a building permit application for the planned
- 21 development to the city and county of Honolulu.

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- 1 (b) From the effective date of the new or amended rules
- 2 adopted pursuant to section 6, the Hawaii community development
- 3 authority shall allow the developer of a planned development in
- 4 Kakaako to submit a building permit application for the planned
- 5 development to the city and county of Honolulu.
- 6 SECTION 11. Statutory material to be repealed is bracketed
- 7 and stricken. New statutory material is underscored.

8 SECTION 12. This Act shall take effect on July 1, 2009.

INTRODUCED BY:

**Jacob** 

IXN 26 2009

#### Report Title:

Kakaako Community Development District, Mauka Area; Reserved Housing

#### Description:

Increases the reserved housing requirement for a planned development to twenty-five per cent of floor space in the Kakaako community development district, mauka area for lots three acres or more in size.