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#### A BILL FOR AN ACT

RELATING TO MEDICAL MALPRACTICE CAPTIVE INSURANCE.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Chapter 431, Hawaii Revised Statutes, is 2 amended by adding a new article to be appropriately designated 3 and to read as follows: 4 "ARTICLE 5 MEDICAL MALPRACTICE CAPTIVE INSURANCE COMPANY 6 §431: -101 Purpose. The medical malpractice captive insurance company is established to provide medical malpractice 7 8 insurance coverage to self-employed medical doctors licensed and 9 practicing in the State at the highest level of service with the 10 lowest possible cost, consistent with reasonable and applicable actuarial standards and the sound financial integrity of the 11 12 company. 13 §431: -102 Definitions. As used in this article: 14 "Administrator" means the president and chief executive 15 officer of the medical malpractice captive insurance company. 16 "Board" means the board of directors of the medical

17 malpractice captive insurance company.

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"Company" means the medical malpractice captive insurance
 company established by this article.

3 "Council" means the medical malpractice captive insurance4 company oversight council.

5 "Investment manager" means any fiduciary that has been 6 designated by the board to manage, acquire, or dispose of the 7 company's assets, a bank as defined by law, or an insurance 8 company qualified to perform services under the laws of more 9 than one state.

10 "Medical doctor" means a physician licensed under chapter11 453.

12 "Qualified actuary" means a member of the American Academy 13 of Actuaries who is either a fellow of the Casualty Actuarial 14 Society or an Associate of the Casualty Actuarial Society who 15 has five or more years of experience.

16 §431: -103 Medical malpractice captive insurance
17 company, established. (a) The medical malpractice captive
18 insurance company is established as an independent corporation
19 to provide medical malpractice insurance and related services to
20 self-employed medical doctors. The company may be reorganized
21 as a nonprofit corporation under chapter 414D.



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1 The company shall be organized and operated as a (b) 2 domestic mutual insurance company. The company shall comply 3 with, unless specifically excluded, all requirements of the insurance code regarding a domestic mutual insurance company. 4 5 The company shall not be an agency of the State. The company or 6 its liabilities shall not be deemed to constitute debts or 7 liabilities of the State or pledges of the full faith and credit 8 of the State. The company shall write medical malpractice 9 insurance policies covering self-employed medical doctors to the 10 same extent as any other private insurer. The company shall not write other lines of insurance, reinsurance, or excess 11 12 insurance.

13 The company shall also be designated and licensed as a (C) 14 class 4 company under article 19. The company shall comply 15 with, unless specifically excluded, all requirements of the 16 insurance code regarding a class 4 company. No person shall be 17 allowed to become a participant of the class 4 company unless 18 the person is a self-employed medical doctor licensed and 19 practicing medicine in this State. The company may insure the 20 risks of its participants through participant contracts that 21 segregate each participant's or related participants'



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liabilities through one or more protected cells pursuant to
 article 19, part III.

3 (d) The company's assets shall consist of real and 4 personal property and shall include all premiums and other 5 moneys paid to the company, all property, and other income 6 acquired, earned, or otherwise gained by the use of premiums and 7 other moneys paid to the company by deposits, investments, 8 exchanges, and other transactions. The company's assets shall 9 be the sole property of the company and shall be used 10 exclusively by the company for the operation and obligations of 11 the company.

(e) Notwithstanding any other law to the contrary, the company shall be excluded from the surplus requirements of domestic mutual insurers from January 1, 2010, through December 31, 2020.

(f) The company is exempt from participation, and shall not join, contribute financially to, nor be entitled to the protection of, any plan, association, guaranty, insolvency fund, or education and training fund authorized or required by this chapter. Notwithstanding the foregoing exemptions, beginning January 1, 2010, the company shall participate in the property and liability insurance guaranty association, pursuant to



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article 16, part I; provided that except as provided in
 subsection (e), the company shall meet the surplus requirements
 applicable to all other domestic insurers under chapter 431
 effective January 1, 2010.

(g) On or after January 1, 2010, the company shall provide medical malpractice insurance coverage to self-employed medical doctors otherwise entitled to coverage but not able to or not electing to purchase coverage in the voluntary insurance market, and not authorized, either individually or as a part of a group, to self-insure. An authorized self-insured is eligible for coverage upon termination of self-insurance.

12 §431: -104 Board of directors, established. (a) The 13 board of directors of the company shall be responsible for the 14 organization, management, policies, and activities of the 15 company. The board shall consist of nine voting members and one 16 nonvoting member. The voting members shall consist of the 17 following:

18 (1) Eight directors who shall be self-employed medical
19 doctors licensed and practicing in the State; and
20 (2) One director who shall be a public, at-large member
21 elected by the board of directors.

22 The administrator shall be the nonvoting member of the board.



(b) The initial eight directors shall be appointed by the
 governor not later than sixty days after July 1, 2009, and shall
 serve for terms of one year each.

4 The public, at-large member initially elected by the board5 shall serve for a term of one year.

6 The initial board of directors shall determine the 7 staggering and length of future directors' terms; provided that 8 no term shall exceed three years. Upon the expiration of the 9 terms of the initial directors, the company's policyholders 10 shall elect the directors. Each director shall serve for terms 11 as specified by the board unless sooner removed for cause 12 pursuant to rules adopted by the board. Each director shall 13 hold office until a successor is elected as provided in this 14 section. No person shall serve more than two full terms as 15 director. Any other law to the contrary notwithstanding, the 16 election and composition of the board of directors as provided 17 in this section shall be deemed adequate to qualify the company 18 as a mutual insurer under chapter 431.

(c) A vacancy on the board shall be filled by appointment
of the governor or insurance commissioner in the case of
appointed directors, or by election by the company policyholders
or the board of directors in the case of positions formerly



occupied by a director elected by the company policyholders or
 by the board of directors, respectively. The person appointed
 to fill a vacancy shall serve for the remainder of the term of
 the person's predecessor.

(d) Within one year after appointment, each director shall
be a member or a policyholder of the company and shall continue
in that status during the director's term of office. Any
director who fails to maintain medical malpractice insurance
from the company shall be disqualified from serving on the
board.

(e) Each director shall receive necessary traveling and board expenses incurred in the performance of duty as director and a fee commensurate with the duties expected of actual attendance at board meetings.

(f) No person shall be a director who has a direct and substantial interest in a competing insurer as a stockholder (excluding the holding of less than one per cent of the outstanding shares in a publicly traded insurer).

19 §431: -105 Powers; generally. Except as otherwise
20 limited by this chapter, the company may:

21 (1) Sue, be sued, complain, and defend, in its corporate
22 name;



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(2)	Have a corporate seal, which may be altered at
	pleasure, and use the seal by causing it, or a
	facsimile thereof, to be impressed, affixed, or in any
	other manner reproduced;
(3)	Purchase, take, receive, lease, take by gift, devise,
	or bequest, or otherwise acquire, own, hold, improve,
	use, and otherwise deal in and with real or personal
	property, or any interest therein, wherever situated;
(4)	Sell, convey, mortgage, pledge, lease, exchange,
	transfer, and otherwise dispose of all and any part of
	its property and assets;
(5)	Make contracts and incur liabilities, borrow money at
	rates of interest as the board may determine, issue
	guaranty capital shares and surplus notes, require
	capital contributions, issue its notes, debenture
	bonds, and other obligations, secure any of its
	obligations by mortgage or pledge of all or any
	portion of its property or income, and secure
	financing by any board-approved mechanism;
(6)	Allocate fiduciary responsibilities among the
	directors and designate other persons to carry out
	fiduciary responsibilities;
	(4)



1 (7) Collect, receive, hold, and disburse all money payable 2 to or by the company; 3 Deposit the company's money in banks or depositories (8) selected by the board and withdraw the company's money 4 5 from those banks or depositories; provided that the withdrawal shall be made or authorized only upon the 6 7 signatures of at least two persons approved by the 8 board; 9 (9) Pay money from the company to effectuate the company's 10 purpose and administration, including amounts for 11 costs incurred to establish the company; and 12 Exercise all powers necessary or convenient to effect (10) 13 the purposes of the company. 14 -106 Duties and responsibilities. (a) All §431: 15 corporate powers shall be exercised by or under the authority of 16 the board, unless otherwise provided in this chapter or in the 17 articles of incorporation. 18 The board shall discharge its duties: (b) 19 (1)In accordance with the company's purpose; (2) With the care, skill, prudence, and diligence under 20 21 the circumstances that a prudent director, acting in a



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1		like capacity and familiar with those matters would
2		use in conducting a similar enterprise and purpose;
3	(3)	By diversifying the company's investments to minimize
4		the risk of losses, unless it is prudent not to do so;
5	(4)	In accordance with governing legal documents;
6	(5)	By having an annual audit of the company by an
7		independent certified public accountant;
8	(6)	By securing a fidelity bond for the administrator and
9		in its discretion for other agents dealing with the
10		company's assets at the company's expense;
11	(7)	By purchasing liability insurance for errors and
12		omissions for the board, each director, and any other
13		fiduciary employed or contracted by the company to
14		cover liability or losses caused by the act or
15		omission of a fiduciary;
16	(8)	By maintaining proper books of accounts and records of
17		the company's administration;
18	(9)	By carrying out the reporting and disclosure
19		requirements required by law;
20	(10)	By appointing a qualified actuary to develop and
21		recommend a responsible schedule of premium rates with
22		consideration of the company's investment income or



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1		refunds, or both, and to provide actuarial
2		certification of the company's loss reserves; and
3	(11)	By cooperating with and assisting the council in its
4		duties and responsibilities.
5	(c)	Except as otherwise provided by law, the board may:
6	(1)	Transact medical malpractice insurance policies
7		required or authorized by state law to the same extent
8		as any other insurer;
9	(2)	Provide the terms and conditions of an insurance
10		policy;
11	(3)	Provide that any written instrument be executed for
12		the company by the administrator or the
13		administrator's agent;
14	(4)	Enter into agreements to reinsure all or part of the
15		company's exposure to loss and to limit the risk to
16		the company; and
17	(5)	Employ persons to administer the company, including
18		legal counsel, accountants, insurance consultants,
19		administrators, qualified actuaries, investment
20		managers, adjustors, other experts, and clerical
21		employees and pay compensation and expenses in
22		connection therewith.



1 §431: -107 Administrator; appointment; duties. (a) The
2 board shall hire an administrator, who shall serve at the
3 pleasure of the board. The administrator shall be the president
4 of the company and the chief executive officer, who shall be
5 responsible for the day-to-day operations and management of the
6 company.

7 (b) The administrator shall have proven, successful 8 experience as an executive at the general management level in 9 the insurance business. The administrator shall manage and 10 conduct the business of the company according to the board's 11 direction and policies. The administrator shall receive 12 compensation authorized by the board.

13 (c) Before entering the duties of office, the 14 administrator shall give a fidelity bond in an amount and with 15 sureties approved by the board. The premium for the bond shall 16 be paid by the company.

17 (d) The administrator shall be an ex officio, nonvoting18 member of the board.

19 §431: -108 Financial management. (a) The board shall
20 select a custodial trustee to collect, receive, hold, or
21 disburse moneys payable to or by the company.



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(b) The board shall invest the company's principal and
 income without distinction between principal and income and keep
 the company's assets invested in real or personal property or
 other securities. The board may retain cash temporarily
 awaiting investment or to meet contemplated payments without
 liability for interest thereon.

7 (C) The board shall manage the company's assets, except to 8 the extent that the authority to manage the company's assets is 9 delegated to other qualified investment managers. The board may 10 appoint investment managers to manage, acquire, or dispose of 11 any of the company's assets. An investment manager may be 12 designated as an "investment agent". The investment manager 13 shall acknowledge in writing that the investment manager is a 14 fiduciary under the company.

15 (d) The board may:

16 (1) Sell the company's securities. No purchaser of the
17 company's securities is bound to see to the
18 application of the purchase money or inquire as to the
19 validity of the sale;

20 (2) Vote on behalf of any stocks, bonds, or securities of
 21 any corporation or issuer held in the company or
 22 request any action to that corporation or issuer. The



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1		board may give general or special proxies or powers of
2		attorney with or without powers of substitution;
3	(3)	Participate in reorganizations, recapitalization,
4		consolidations, mergers, and similar transactions for
5		stocks, bonds, or other securities of any corporation
6		that are held by the company, and accept and retain
7		any property received thereunder for the company;
8	(4)	Exercise any subscription rights and conversion
9		privileges for the company's stocks or securities;
10	(5)	Compromise, compound, and settle any debt or
11		obligation due to or from the company; reduce the
12		amount of principal and interest, damages, and costs
13		of collection in settling those debts;
14	(6)	Cause securities held by it to be registered in its
15		own name or in the name of a nominee without
16		indicating that the securities are held in a fiduciary
17		capacity and to hold any securities in bearer form.
18		The company's records, however, shall show that those
19		investments are part of the company;
20	(7)	Delegate its investment powers to investment managers
21		of the company to expedite the purchase and sale of
22		securities. The purchase or sale of securities by



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1 these managers shall be in the name selected by the 2 board. The authority of these managers to purchase or 3 sell securities for the company shall be evidenced by written authority executed by the administrator. 4 The 5 board shall require these managers to keep it currently informed as to the nature and amount of the 6 7 investments made for the company by them. The board 8 may enter into appropriate agreements with these 9 managers setting forth their investment powers and 10 limitations. The board may terminate the services of 11 these managers. These managers shall be subject to 12 the board's instructions; 13 (8) Pay taxes or assessments that are assessed against the 14 company; Require any applicant or policyholder to furnish the 15 (9) 16 board with information necessary for the company's 17 administration; and Delegate its authority to the administrator or any 18 (10)19 authorized representative to maintain any legal 20 proceedings necessary to protect the company or the 21 directors or to secure payment due to the company. In 22 connection with this delegation, the board or the



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1	administrator or their representative may compromise,
2	settle, or release claims on behalf of or against the
3	company or the board.
4	§431: -109 Oversight council. (a) There is established
5	the medical malpractice captive insurance company oversight
6	council which shall meet at least once annually. For
7	administrative purposes only, the council shall be attached to
8	the department of commerce and consumer affairs. The council
9	shall oversee the activities of the company to ensure that the
10	company fulfills its purpose as set forth in this article.
11	(b) The council shall consist of five members who shall
12	include:
13	(1) A member of the senate appointed by the president of
14	the senate;
15	(2) A member of the house of representatives appointed by
16	the speaker of the house of representatives;
17	(3) The director of health;
18	(4) The director of commerce and consumer affairs; and
19	(5) An at-large member who is an owner, officer, or
20	employee of the company policyholder appointed by the
21	governor;



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1 provided that if any designee under paragraphs (1) to (4) does 2 not meet the test in subsection (c), the president of the 3 senate, speaker of the house of representatives, or governor, as 4 applicable, shall designate an appropriate representative. 5 Section 26-34 shall not apply to appointments under this 6 section.

7 (c) No person shall serve on the council, who within the
8 second degree of consanguinity or affinity, has a direct and
9 substantial interest in an insurer that competes with the
10 company, including but not limited to:

11 (1) A stockholder of a competing company (excluding a
12 holder of less than one per cent of the outstanding
13 shares in a publicly traded company);

14 (2) An employee of a competing company;

15 (3) An attorney who represents a competing company; or
16 (4) A party who contracts with a competing company
17 (excluding an independent contractor or business owner
18 who does less than twenty-five per cent of its total
19 annual volume of business per year with competing
20 insurers).



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1	(d)	Members of the council shall serve without
2	compensat	ion, but shall be reimbursed for reasonable expenses
3	necessary	for the performance of their duties.
4	(e)	The administrator shall serve as liaison officer to
5	the counc	il. Not later than sixty days after July 20, 2011, and
6	every Jun	e 15 thereafter, the board shall provide to the council
7	any and a	ll data and information the council may require,
8	including	but not limited to:
9	(1)	The company's statutorily-required annual financial
10		statement;
11	(2)	Copies of any reports issued by the insurance division
12		in connection with the triennial examination of the
13		company; and
14	(3)	Actuarial certification of loss reserves.
15	(f)	After receipt of the data and information required
16	pursuant	to subsection (e), the council shall review the
17	activitie	s of the company and determine whether the company is
18	fulfillin	g its purpose as set forth in this article. The
19	council s	hall promptly, but in no event later than October 15,
20	2011, and	every October 15 thereafter, submit a report to the
21	governor	with a copy to the board of directors, stating whether
22	the compar	ny is fulfilling its purpose as set forth in this
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1 article. If the council determines that there are any 2 deficiencies in the company's fulfillment of its purposes as set 3 forth in this article, it shall include in its report a detailed description of any deficiencies. Within a period established by 4 5 the council, but in no event later than six months after 6 delivery of the council's report in accordance with this 7 section, the company shall respond in writing to any 8 deficiencies identified in the council's report. The medical 9 malpractice captive insurance company shall provide staff 10 support to the council.

(g) If the governor determines that corrective action is appropriate after reviewing the council's report and the company's response, the governor shall inform the legislature, and the legislature shall consider what action is needed.

15 -110 Premium rates, determination. (a) §431: The board 16 shall establish the premium rates to be charged for insurance 17 sold by the company. The company shall comply with the 18 requirements set forth in articles 14 and 19 of this chapter. 19 Premium rates shall be set at levels sufficient, when invested, 20 to carry all claims to maturity, to meet the reasonable expenses 21 for administering the company, and to maintain a reasonable 22 surplus.

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1 The board shall hire a qualified actuary to assist (b) 2 with the development of sound premium rates. 3 -111 Reserves, investment. The board may invest §431: or reinvest any surplus or reserves within the limitations 4 5 established for insurance companies under chapter 431. 6 §431: -112 Financial statements and other reports. (a) 7 The company shall submit to the commissioner an annual statement 8 of financial condition audited by an independent certified 9 accountant. The audit report shall contain an actuarial opinion 10 prepared by a qualified actuary on the company's claims reserves 11 and expenses. The financial statement shall be on a form 12 prescribed by the commissioner and shall include actuarially 13 appropriate reserves for: 14 (1)Known claims and associated expenses; 15 (2)Claims incurred but not reported and associated 16 expenses; 17 (3) Unearned premiums; and 18 (4) Bad debts, reserves for which shall be shown as 19 liabilities. 20 (b) The company shall compile and maintain statistical and 21 actuarial data relating to the determination of premium rate 22 levels, the incidence of medical malpractice claims, the cost of HB LRB 09-0174.doc 20 

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1 medical malpractice claims, and other data relating to medical 2 malpractice. The compiled information shall be submitted 3 annually to the commissioner. 4 §431: -113 Annual accounting; dividends. (a) The 5 company shall conduct an annual accounting of its incurred loss 6 experience and expenses. 7 (b) The board may declare and apportion reasonable 8 dividends to policyholders, determined by an actuarial opinion 9 prepared by a qualified actuary after evaluating the impact of 10 the dividends on the solvency of the company. The dividends may 11 be paid or credited to policyholders according to 12 classifications of policies established by the board. 13 (c) No dividends shall be: 14 (1) Paid or credited in a manner that unfairly 15 discriminates between policies within the same 16 classification; 17 (2) Made contingent upon payment of any renewal premium on 18 any policy; or 19 (3) Paid or credited in the first three years of operation 20 of the company. 21 -114 Audits. The administrator, or designated §431: 22 representative, shall have reasonable access to any



1 policyholder's payroll and employment records during regular working hours to carry out audits of payroll reported, the 2 3 number of employees on the payroll, and other information 4 necessary for the administration of this article. 5 -115 Denial, cancellation, and termination. §431: The 6 company may deny coverage or renewal of an existing policy or 7 may terminate an existing policy of a policyholder or applicant 8 for: 9 (1)Nonpayment of an undisputed premium; 10 (2) Refusal to permit on-site workplace safety 11 examinations; 12 Failure to comply with workplace safety and health (3) 13 programs required by the company; or 14 (4)Failure to accurately disclose information concerning 15 the applicant's or policyholder's ownership, change of 16 ownership, operations, or payroll, including the 17 allocation of payroll among state and federal 18 compensation programs, and other information necessary 19 for the board to determine premium rates. 20 -116 Wilful misrepresentation and fraud. (a) Any §431: 21 person who wilfully makes a false statement or representation 22 for the purpose of directly obtaining any compensation or HB LRB 09-0174.doc 22

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payment or for the purpose of avoiding any compensation or
 payment under this article shall be subject to the penalties in
 article 13.

4 (b) The company shall develop and implement a program to5 identify and investigate fraudulent insurance acts.

6 -117 Discontinuation of residual market plan. §431: (a) 7 The residual market plan, as authorized by section 431:14-116.6, 8 is discontinued effective December 31, 2009, or the date the 9 company writes its first policy, whichever date is later, except 10 for dissolution of any obligations for claims arising out of any 11 policies written pursuant to the plan with inception dates of or 12 before December 31, 2009, or the date the company writes its 13 first policy, whichever date is later. It is the intent of this 14 section to provide for an orderly transfer of policies from the 15 residual market plan as authorized by section 431:14-116.6 to 16 the company.

(b) The residual market plan shall continue its operation
for all policies with inception dates of or before December 31,
2009, or the date the company writes its first policy, whichever
date is later. All policies written thereunder shall be for
one-year terms, and shall not be terminated prior to expiration
except for cause. In no case shall policies with inception



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dates of January 1, 2010, or the date the company writes its
 first policy, whichever date is later, be provided under the
 residual market plan authorized by section 431:14-116.6.

4 §431: -118 Discontinuation of assigned risks. (a) 5 Assigned risk coverage, as authorized by section 431:14-116, is 6 discontinued effective December 31, 2009, or the date the 7 company writes its first policy, whichever date is later, except 8 for dissolution of any obligations for claims arising out of any 9 policies written pursuant to section 431:14-116 with inception 10 dates on or before December 31, 2009, or the date the company 11 writes its first policy, whichever date is later. It is the 12 intent of this section to provide for an orderly transfer of 13 assigned risks as authorized by section 431:14-116 to the 14 company.

15 (b) Assigned risk coverage, as authorized under section 16 431:14-116, shall continue operation for all policies with 17 inception dates of or before December 31, 2009, or the date the 18 company writes its first policy, whichever date is later. All 19 policies written thereunder shall be for one-year terms, and 20 shall not be terminated prior to expiration except for cause. 21 In no case shall policies with inception dates of January 1, 22 2010, or the date the company writes its first policy, whichever



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1 date is later, be provided for assigned risks authorized by 2 section 431:14-116."

3 SECTION 2. There is appropriated out of the general
4 revenues of the State of Hawaii the sum of \$ or so much
5 thereof as may be necessary for fiscal year 2009-2010 and the
6 same sum or so much thereof as may be necessary for fiscal year
7 2010-2011 for the insurance commissioner to oversee the
8 establishment of the medical malpractice captive insurance
9 company.

10 The sums appropriated shall be expended by the department
11 of commerce and consumer affairs for the purposes of this Act.
12 SECTION 3. This Act shall take effect on July 1, 2009.

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INTRODUCED BY:





Report Title: Medical Malpractice Captive Insurance

#### Description:

Forms a captive insurance company to provide medical malpractice insurance to self-employed medical doctors.

