# A BILL FOR AN ACT

RELATING TO MEDICAL ENTERPRISE ZONES.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that many factors, 2 including demographics, education, lukewarm business and tax 3 environments, and Hawaii's unique and geographically isolated location have contributed significantly to a chronic shortage of 4 5 medical and research facilities and health care professionals in 6 the state. 7 The legislature further finds that the establishment of medical enterprise zones in the state that provide a range of 8 county and state incentives will assist in stimulating the

9 county and state incentives will assist in stimulating the
10 creation of integrated campuses that will attract a critical
11 nucleus of medical and research facilities and create a large
12 number of highly skilled jobs in the medical and research
13 fields, including biotechnology, biomedicine, and pharmaceutical
14 research and development.

Accordingly, the purpose of this Act is to encourage the establishment of modern medical and research facilities within the state and attract highly skilled general and specialized medical, research, and health care professionals to work in HB553 HD1 HMS 2009-1736

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- 1 Hawaii by establishing a medical enterprise zone program that
- 2 initially consists of a single pilot medical enterprise zone in
- 3 west Maui. Limiting potential investments in a medical
- 4 enterprise zone to west Maui will minimize the impact on the
- 5 State and will allow the State to evaluate the zone's impact
- 6 without negatively affecting income streams.
- 7 SECTION 2. The Hawaii Revised Statutes is amended by
- 8 adding a new chapter to be appropriately designated and to read
- 9 as follows:
- 10 "CHAPTER
- 11 MEDICAL ENTERPRISE ZONES
- 12 § -1 Definitions. As used in this chapter:
- 13 "Department" means the department of business, economic
- 14 development, and tourism.
- 15 "Establishment" means a single physical location where
- 16 medical or research services are provided in a medical or
- 17 research facility. A qualified business may include one or more
- 18 establishments, any number of which may be in a medical
- 19 enterprise zone.
- 20 "Full-time employee" means any employee for whom the
- 21 employer is legally required to provide employee fringe
- 22 benefits.

1 "Medical enterprise zone" means any area in the State 2 declared by the department to be eligible for the benefits of 3 this chapter. "Medical or research facility" includes: 4 5 (1)Acute critical access hospitals; 6 Long-term care facilities; (2)7 (3) Medical research facilities that perform primarily 8 research and development activities relating to the 9 medical sciences, pharmaceutical development, or 10 medical treatment modalities for specific human 11 diseases or disorders and may include biomedical 12 research facilities: 13 (4) Offices of physicians, dentists, nurses, clinical specialists, other medical or research professionals, 14 15 or other practitioners of the healing arts either in 16 private practice or within organized ambulatory health 17 care facilities; and 18 (5)Any other facility as determined by the department. "Qualified business" means any medical or research facility 19 20 that is: 21 Authorized to do business in this State; and (1)

Is located within the medical enterprise zone.

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1	"Tax	es due the State" means income taxes due under chapter
2	235.	
3	S	-2 Administration. The department shall administer
4	this chap	ter and have the power and duty to:
5	(1)	Monitor the implementation and operation of this
6		chapter;
7	(2)	Conduct a continuing evaluation program of the medical
8		enterprise zones;
9	(3)	Assist the counties in obtaining the reduction of
10		rules within medical enterprise zones;
11	(4)	Submit annual reports evaluating the effectiveness of
12		the program and any recommendations for legislation to
13		the legislature and the governor;
14	(5)	Administer and enforce the rules adopted by the
15		department; and
16	(6)	Administer this chapter in such a manner that the
17		areas designated as medical enterprise zones will most
18		benefit the areas and the State.
19	S	-3 Medical enterprise zone designation; approval. (a)
20	Within th	irty days of the receipt, from the governing body of
21	any count	y in the state, of a description of the proposed
22	location	in the state as a medical enterprise zone and a general
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- 1 statement identifying proposed county incentives to complement
- 2 any state and federal incentives, the department shall designate
- 3 the proposed area as a medical enterprise zone.
- 4 (b) The department shall secure any additional information
- 5 that the department deems necessary and, within sixty days of
- 6 the date of designation pursuant to subsection (a), shall
- 7 approve the establishment of the medical enterprise zone for a
- 8 period of seven years.
- 9 § -4 Government assistance; prohibition. There shall be
- 10 no duplication of existing state tax incentives to qualified
- 11 businesses that locate in a medical enterprise zone.
- 12 § -5 Rules. The department, in consultation with the
- 13 department of taxation, shall adopt rules pursuant to chapter 91
- 14 to implement this chapter, including rules relating to health,
- 15 safety, building, planning, zoning, and land use that shall
- 16 supersede all other inconsistent ordinances and rules relating
- 17 to the use, zoning, planning, and development of land and
- 18 construction in a medical enterprise zone. Rules adopted under
- 19 this section shall follow existing law, rules, and ordinances as
- 20 closely as is consistent with standards meeting minimum
- 21 requirements of energy efficiency, health, and safety. The
- 22 department may provide by rule that lands within a medical

1	enterprise zon	e shall not be developed beyond existing uses or
2	that improveme	nts thereon shall not be demolished or
3	substantially	reconstructed or provide other restrictions on the
4	use of the zon	e.
5	§ -6 E	ligibility; qualified business; sale of property
6	or services.	(a) Any medical or research facility may be
7	eligible to be	designated a qualified business for purposes of
8	this chapter i	f:
9	(1) The	medical or research facility:
10	(i)	Begins the operation of a medical or research
11		facility within a medical enterprise zone;
12	(ii)	During each taxable year has at least per
13		cent of its medical enterprise zone
14		establishment's gross receipts attributable to
15		its operation within the medical enterprise zone;
16	(iii)	Increases its average annual number of full-time
17		medical or research professional employees by at
18		least per cent by the end of its first tax
19		year of participation; and
20	(iv)	During each subsequent taxable year at least
21		maintains that higher level of employment for
22		medical or research professional employees;

1	or	
2	(2) The	medical or research facility:
3	(i)	Is actively engaged in the operation of a medical
4		or research facility in an area immediately prior
5		to the area being designated a medical or
6		research enterprise zone;
7	(ii)	Meets the requirements of paragraph (1)(ii); and
8	(iii)	Increases its average annual number of full-time
9		employees employed at the medical or research
10		facility's establishment or establishments
11		located within the medical enterprise zone by at
12		least per cent annually.
13	(c) Afte	r approval of the medical enterprise zone, each
14	qualified busi	ness in the zone shall annually complete and
15	submit to the	department, on a form supplied by the department,
16	the informatio	n necessary for the department to determine
17	whether the me	dical or research facility qualifies or continues
18	to qualify as	a qualified business. If the department
19	determines tha	t the medical or research facility qualifies as a
20	qualified busi	ness, the department shall approve the completed
21	form and forwa	rd copies of the completed and approved form to
22	the department	of taxation and the governing body of the county.
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1	(d) A completed form approved by the department, referred
2	to in subsection (c), shall be prima facie evidence of the
3	eligibility of a medical or research facility for the purposes
4	of this section.
5	(e) Any operations or services provided by a medical or
6	research facility outside of the medical enterprise zone shall
7	not be included in the determination of gross receipts
8	attributable to the active provision of services under
9	subsection (a)(1)(ii).
10	§ -7 State business tax credit. (a) The department
11	shall certify annually to the department of taxation the
12	applicability of the tax credit provided in this chapter for a
13	qualified business against any income taxes imposed under title
14	14 that are due the State. The credit shall be:
15	(1) Eighty per cent of the tax due for the first taxable
16	year that the business qualifies as a qualified
17	business;
18	(2) Seventy per cent of the tax due for the second taxable
19	year that the business qualifies as a qualified
20	business;

1	(3)	Sixty per cent of the tax due in the third taxable
2		year that the business qualifies as a qualified
3		business;
4	(4)	Fifty per cent of the tax due in the fourth taxable
5		year that the business qualifies as a qualified
6		business;
7	(5)	Forty per cent of the tax due in the fifth taxable
8		year that the business qualifies as a qualified
9		business;
10	(6)	Thirty per cent of the tax due in the sixth taxable
11		year that the business qualifies as a qualified
12		business; and
13	(7)	Twenty per cent of the tax due in the seventh year
14		that the business qualifies as a qualified business.
15	Any tax c	redit not usable shall not be applied to future taxable
16	years.	
17	(b)	When a partnership is eligible for a tax credit under
18	this sect	ion, each partner shall be eligible for the tax credit
19	provided	for in this section on the partner's income tax return
20	in propor	tion to the partner's income tax liability from the
21	partnersh	ip. Any qualified business earning taxable income from
22	the provi	sion of the qualified business' services, both within

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1	and without the medical enterprise zone, shall allocate and
2	apportion its taxable income attributable to that provision of
3	services. Tax credits provided for in this section shall only
4	apply to taxable income of a qualified business attributable to
5	the services provided within the medical enterprise zone.

- 6 (c) In addition to any other tax credit authorized under
  7 this section, a qualified business shall be entitled to a tax
  8 credit against any taxes due the State in an amount equal to a
  9 percentage of unemployment taxes paid pursuant to chapter 383.
- 10 The amount of the credit shall be equal to:
- 11 (1) Eighty per cent of the unemployment taxes paid for during the first taxable year that the business qualifies as a qualified business;
  - (2) Seventy per cent of the unemployment taxes paid for the second year that the business qualifies as a qualified business;
  - (3) Sixty per cent of the unemployment taxes paid for the third year that the business qualifies as a qualified business;
- 20 (4) Fifty per cent of the unemployment taxes paid for the
  21 fourth year that the business qualifies as a qualified
  22 business;

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1	(5)	Forty per cent of the unemployment taxes paid for the
2		fifth year that the business qualifies as a qualified
3		business;
4	(6)	Thirty per cent of the unemployment taxes paid for th

- (6) Thirty per cent of the unemployment taxes paid for the sixth year that the business qualifies as a qualified business; and
- 7 (7) Twenty per cent of the unemployment taxes paid for the 8 seventh year that the business qualifies as a qualified business.
- (d) Tax credits provided for in subsection (c) shall only
  apply to the unemployment tax paid on employees employed at the
  qualified business' establishment or establishments located
  within the medical enterprise zone. Any tax credit not usable
  shall not be applied to future tax years.
  - § -8 State general excise and use tax exemptions. The department shall certify annually to the department of taxation that any qualified business is exempt from the payment of general excise taxes on the gross proceeds from the provision of medical or research services. The department shall also certify annually to the department of taxation that any qualified business is exempt from the use tax for purchases by the qualified business. The gross proceeds received by a contractor

- 1 licensed under chapter 444 shall be exempt from the general
- 2 excise tax for construction within a medical enterprise zone
- 3 performed for a qualified business within a medical enterprise
- 4 zone. The exemption shall extend for a period not to exceed
- 5 seven years after the effective date of this Act.
- 6 § -9 Local incentives. (a) A county may propose local
- 7 incentives, including:
- 8 (1) Reduction of permit fees;
- 9 (2) Reduction of user fees; and
- 10 (3) Reduction of real property taxes.
- 11 (b) A county may also propose measures for regulatory
- 12 flexibility including:
- 13 (1) Special zoning districts;
- 14 (2) Permit process reform;
- 15 (3) Exemptions from local ordinances; and
- 16 (4) Other public incentives proposed in the locality's
- 17 application, which shall be binding upon the locality
- 18 upon designation of the medical enterprise zone.
- 19 § -10 Termination of medical enterprise zone. Upon
- 20 designation of the area as a medical enterprise zone, the
- 21 proposals for regulatory flexibility, tax incentives, and other
- 22 public incentives specified in this chapter shall be binding

1 upon the governing body of the county for a period of seven 2 years. If the governing body of the county is unable or 3 unwilling to provide any of the incentives set forth in section 4 -9 or other incentives acceptable to the department, and the 5 department has not adopted rules pursuant to section 6 supersede inconsistent ordinances and rules relating to the use, 7 zoning, planning, and development of land and construction in a 8 medical enterprise zone, then the medical enterprise zone shall 9 terminate. Qualified businesses located in the medical 10 enterprise zone shall be eligible to receive the state tax 11 incentives provided by this chapter even though the zone 12 designation has terminated. No medical or research facility may become a qualified business after the date of zone termination. 13 14 -11 Designation of pilot medical enterprise zone in 15 west Maui. The governing body of the county of Maui, pursuant 16 -3, shall transmit to the director of health no to section 17 later than November 30, 2009, a description of a proposed 18 location in west Maui as a pilot medical enterprise zone. 19 director of health, pursuant to section -3, shall designate 20 the proposed area as a medical enterprise zone for a period of 21 seven years."

- 1 SECTION 3. The department of business, economic
- 2 development, and tourism, in consultation with the department of
- 3 taxation, shall submit a written report to the legislature by
- 4 December 31 of each year, beginning in 2010, regarding the
- 5 implementation of the pilot medical enterprise zone in west
- 6 Maui, including an evaluation of the success or failure of the
- 7 pilot medical enterprise zone to fulfill its intended purpose.
- 8 SECTION 4. It is the intent of this Act not to jeopardize
- 9 the receipt of any federal aid nor to impair the obligation of
- 10 the State or any agency thereof to the holders of any bond
- 11 issued by the State or by any such agency, and to the extent,
- 12 and only to the extent, necessary to effectuate this intent, the
- 13 governor may modify the strict provisions of this Act, but shall
- 14 promptly report any such modification with reasons therefor to
- 15 the legislature at its next session thereafter for review by the
- 16 legislature.
- 17 SECTION 5. This Act does not affect rights and duties that
- 18 matured, penalties that were incurred, and proceedings that were
- 19 begun, before its effective date.
- 20 SECTION 6. If any provision of this Act, or the
- 21 application thereof to any person or circumstance is held
- 22 invalid, the invalidity does not affect other provisions or

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- 1 applications of the Act, which can be given effect without the
- 2 invalid provision or application, and to this end the provisions
- 3 of this Act are severable.
- 4 SECTION 7. This Act shall take effect on July 1, 2112, and
- 5 shall be repealed on February 28, 2017.

### Report Title:

Medical Enterprise Zones; Pilot Project in West Maui

## Description:

Establishes medical enterprise zones in the State to encourage the development of medical and research services. Creates a 7year pilot medical enterprise zone in West Maui. (HB553 HD1)