#### A BILL FOR AN ACT

RELATING TO THE FILM INDUSTRY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECT	ION 1. The purpose of this Act is to provide support
2	for the f	ilm industry in Hawaii. More specifically, this Act
3	(1)	Creates a film industry branch special fund for the
4		operation of the film industry branch of the
5		department of business, economic development, and
6		tourism;
7	(2)	Imposes a general excise tax surcharge on the gross
8		income of motion picture theater operators and
9		television broadcasting stations. The surcharge is
10		set at a rate intended to generate approximately
11		\$350,000 annually for the special fund;
12	(3)	Requires the department to charge fees for the
13		activities of the film industry branch; and
14	(4)	Provides for the deposit of the surcharge and fee
15		revenues into the special fund.

1	SECT	TION 2. Chapter 201, Hawaii Revised Statutes, is
2	amended b	y adding a new section to part I to be appropriately
3	designate	ed and to read as follows:
4	" <u>§</u> 20	1-A Film industry branch special fund. (a) There
5	is establ	ished within the state treasury the film industry
6	branch sp	ecial fund.
7	(b)	Revenues from the following shall be deposited into
8	the speci	al fund:
9	(1)	The general excise tax surcharge on the gross income
10		of motion picture theater operators and television
11		broadcasting stations established under section
12		237-13(4)(C); and
13	(2)	Fees charged by the department pursuant to section
14		201-14 and 235-17.
15	<u>(c)</u>	Expenditures from the special fund shall be made for
16	the opera	tion of the film industry branch of the department and
17	payment o	f central services and departmental administrative
18	expenses	imposed under sections 36-27 and 36-30."
19	SECT	TON 3. Section 201-14, Hawaii Revised Statutes, is
20	amended a	s follows:

1. By amending subsection (b) to read:

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- 1 (b) The department may accept an application from any
- 2 person who proposes to make a motion picture, television show,
- 3 television commercial, or other visually recorded production at
- 4 one or more sites on state or county lands, whether or not set
- 5 aside under section 171-11. Upon accepting an application, the
- 6 department shall charge the applicant an application fee set by
- 7 the department."
- 8 2. By amending subsections (d) and (e) to read:
- 9 (d) The department may approve and issue a permit to film
- .10 at any of the sites identified by the appropriate state or
- 11 county agency under subsection (a). If any site requested for
- 12 use by the applicant is not identified under subsection (a), the
- 13 department shall consult with the appropriate state or county
- 14 agency having jurisdiction over the site to obtain a permit. If
- 15 the matter of a permit cannot be resolved in this manner, the
- 16 department shall refer the application to the appropriate state
- 17 or county agency to obtain a permit.
- 18 Upon department issuing a permit, the department shall
- 19 charge the person issued the permit a permit fee set by the
- 20 department.
- 21 (e) The department is authorized to make changes to, and
- 22 extensions of, any approved permits so long as the changes and

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- 1 extensions do not conflict with the policies, terms, and
- 2 conditions set forth by the agency having jurisdiction over the
- 3 site in question. If a permit is changed or extended, the
- 4 department shall charge the permit holder a fee set by the
- 5 department."
- 6 SECTION 4. Section 235-17, Hawaii Revised Statutes, is
- 7 amended by amending subsection (i) to read as follows:
- 8 "(i) The department of business, economic development, and
- 9 tourism shall:
- 10 (1) Maintain records of the names of the taxpayers and
- 11 qualified productions thereof claiming the tax credits
- under subsection (a);
- 13 (2) Obtain and total the aggregate amounts of all
- 14 qualified production costs per qualified production
- and per qualified production per taxable year; and
- 16 (3) Provide a letter to the director of taxation
- 17 specifying the amount of the tax credit per qualified
- 18 production for each taxable year that a tax credit is
- 19 claimed and the cumulative amount of the tax credit
- for all years claimed.
- 21 Upon each determination required under this subsection[-]
- 22 and receipt of a qualification fee from the taxpayer, the



- 1 department of business, economic development, and tourism shall
- 2 issue a letter to the taxpayer, regarding the qualified
- 3 production, specifying the qualified production costs and the
- 4 tax credit amount qualified for in each taxable year a tax
- 5 credit is claimed. The taxpayer for each qualified production
- 6 shall file the letter with the taxpayer's tax return for the
- 7 qualified production to the department of taxation.
- 8 Notwithstanding the authority of the department of business,
- 9 economic development, and tourism under this section, the
- 10 director of taxation may audit and adjust the tax credit amount
- 11 to conform to the information filed by the taxpayer. The
- 12 department of business, economic development, and tourism shall
- 13 set the qualification fee payable by the taxpayer at an amount
- 14 sufficient to cover the cost to the department for performing
- 15 the duties under this section for the taxpayer."
- 16 SECTION 5. Section 237-13, Hawaii Revised Statutes, is
- 17 amended to read as follows:
- 18 "§237-13 Imposition of tax. There is hereby levied and
- 19 shall be assessed and collected annually privilege taxes against
- 20 persons on account of their business and other activities in the
- 21 State measured by the application of rates against values of



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1 products, gross proceeds of sales, or gross income, whichever is

2 specified, as follows:

(1) Tax on manufacturers.

Upon every person engaging or continuing within 4 (A) 5 the State in the business of manufacturing, including compounding, canning, preserving, packing, printing, publishing, milling, 7 8 processing, refining, or preparing for sale, 9 profit, or commercial use, either directly or 10 through the activity of others, in whole or in 11 part, any article or articles, substance or 12 substances, commodity or commodities, the amount 13 of the tax to be equal to the value of the 14 articles, substances, or commodities, manufactured, compounded, canned, preserved, 15 16 packed, printed, milled, processed, refined, or 17 prepared for sale, as shown by the gross proceeds 18 derived from the sale thereof by the manufacturer 19 or person compounding, preparing, or printing

(B) The measure of the tax on manufacturers is the value of the entire product for sale, regardless

them, multiplied by one-half of one per cent.



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of the place of sale or the fact that deliveries

may be made to points outside the State.

(C) If any person liable for the tax on manufacturers · ships or transports the person's product, or any part thereof, out of the State, whether in a finished or unfinished condition, or sells the same for delivery to points outside the State (for example, consigned to a mainland purchaser via common carrier f.o.b. Honolulu), the value of the products in the condition or form in which they exist immediately before entering interstate or foreign commerce, determined as hereinafter provided, shall be the basis for the assessment of the tax imposed by this paragraph. This tax shall be due and payable as of the date of entry of the products into interstate or foreign commerce, whether the products are then sold or The department shall determine the basis for assessment, as provided by this paragraph, as follows:

(i) If the products at the time of their entry into interstate or foreign commerce already

1		have been sold, the gross proceeds of sale,
2		less the transportation expenses, if any,
3		incurred in realizing the gross proceeds for
4		transportation from the time of entry of the
5		products into interstate or foreign
6		commerce, including insurance and storage is
7		transit, shall be the measure of the value
8		of the products;
9	(ii)	If the products have not been sold at the
10		time of their entry into interstate or
11		foreign commerce, and in cases governed by
12		clause (i) in which the products are sold
13		under circumstances such that the gross
14		proceeds of sale are not indicative of the
15		true value of the products, the value of the
16		products constituting the basis for
17		assessment shall correspond as nearly as
18		possible to the gross proceeds of sales for
19		delivery outside the State, adjusted as
20	•	provided in clause (i), or if sufficient
21		data are not available, sales in the State,
22	•	of similar products of like quality and

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1		character and in similar quantities, made by
2		the taxpayer (unless not indicative of the
3		true value) or by others. Sales outside the
4		State, adjusted as provided in clause (i),
5		may be considered when they constitute the
6		best available data. The department shall
7		prescribe uniform and equitable rules for
8		ascertaining the values;
9	(iii)	At the election of the taxpayer and with the
10		approval of the department, the taxpayer may
11		make the taxpayer's returns under clause (i)
12		even though the products have not been sold
13		at the time of their entry into interstate
14		or foreign commerce; and
15	(iv)	In all cases in which products leave the
16		State in an unfinished condition, the basis
17	•	for assessment shall be adjusted so as to
18		deduct the portion of the value as is
19		attributable to the finishing of the goods
20		outside the State.
21	(2) Tax on h	ousiness of selling tangible personal property;
22	produci	ıg.

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1	(A)	Upon every person engaging or continuing in the
2		business of selling any tangible personal
3	•	property whatsoever (not including, however,
4		bonds or other evidence of indebtedness, or
5		stocks), there is likewise hereby levied, and
6		shall be assessed and collected, a tax equivalent
7		to four per cent of the gross proceeds of sales
8		of the business; provided that insofar as the
9		sale of tangible personal property is a wholesale
10		sale under section $[+]237-4(a)(8)[+]$ , the sale
11		shall be subject to section 237-13.3. Upon every
12		person engaging or continuing within this State
13		in the business of a producer, the tax shall be
14		equal to one-half of one per cent of the gross
15		proceeds of sales of the business, or the value
16		of the products, for sale, if sold for delivery
17		outside the State or shipped or transported out
18		of the State, and the value of the products shall
19		be determined in the same manner as the value of
20		manufactured products covered in the cases under
21		paragraph (1)(C).

1	(B)	Gross proceeds of sales of tangible property in
2		interstate and foreign commerce shall constitute
3		a part of the measure of the tax imposed on
4		persons in the business of selling tangible
5		personal property, to the extent, under the
6		conditions, and in accordance with the provisions
7		of the Constitution of the United States and the
8		Acts of the Congress of the United States which
9		may be now in force or may be hereafter adopted,
10		and whenever there occurs in the State an
11		activity to which, under the Constitution and
12		Acts of Congress, there may be attributed gross
13		proceeds of sales, the gross proceeds shall be so
14		attributed.
15	(C)	No manufacturer or producer, engaged in such

(C) No manufacturer or producer, engaged in such business in the State and selling the manufacturer's or producer's products for delivery outside of the State (for example, consigned to a mainland purchaser via common carrier f.o.b. Honolulu), shall be required to pay the tax imposed in this chapter for the privilege of so selling the products, and the

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value or gross proceeds of sales of the products
shall be included only in determining the measure
of the tax imposed upon the manufacturer or
producer.

When a manufacturer or producer, engaged in such (D) business in the State, also is engaged in selling the manufacturer's or producer's products in the State at wholesale, retail, or in any other manner, the tax for the privilege of engaging in the business of selling the products in the State shall apply to the manufacturer or producer as well as the tax for the privilege of manufacturing or producing in the State, and the manufacturer or producer shall make the returns of the gross proceeds of the wholesale, retail, or other sales required for the privilege of selling in the State, as well as making the returns of the value or gross proceeds of sales of the products required for the privilege of manufacturing or producing in the State. manufacturer or producer shall pay the tax imposed in this chapter for the privilege of

1		scring ics produces in the state, and the value
2		or gross proceeds of sales of the products, thus
3		subjected to tax, may be deducted insofar as
4		duplicated as to the same products by the measure
5		of the tax upon the manufacturer or producer for
6		the privilege of manufacturing or producing in
7		the State; provided that no producer of
8		agricultural products who sells the products to a
9		purchaser who will process the products outside
10		the State shall be required to pay the tax
11		imposed in this chapter for the privilege of
12		producing or selling those products.
13	(E)	A taxpayer selling to a federal cost-plus
14		contractor may make the election provided for by
15		paragraph (3)(C), and in that case the tax shall
16		be computed pursuant to the election,
17		notwithstanding this paragraph or paragraph (1)
18		to the contrary.
19	(F)	The department, by rule, may require that a
20		seller take from the purchaser of tangible
21		personal property a certificate, in a form

1	pro	escribed by the department, certifying that the
2	sa	le is a sale at wholesale; provided that:
3	(i)	Any purchaser who furnishes a certificate
4		shall be obligated to pay to the seller,
5		upon demand, the amount of the additional
6		tax that is imposed upon the seller whenever
7		the sale in fact is not at wholesale; and
8	(ii)	The absence of a certificate in itself shall
9		give rise to the presumption that the sale
10	,	is not at wholesale unless the sales of the
11		business are exclusively at wholesale.
12	(3) Tax upor	n contractors.
13	(A) Upo	on every person engaging or continuing within
14	the	e State in the business of contracting, the tax
15	sha	all be equal to four per cent of the gross
16	in	come of the business.
17	(B) In	computing the tax levied under this paragraph,
18	the	ere shall be deducted from the gross income of
19	the	e taxpayer so much thereof as has been included
20	in	the measure of the tax levied under
21	sul	oparagraph (A), on:

1	(i)	Another taxpayer who is a contractor, as
2	,	defined in section 237-6;
3	(ii)	A specialty contractor, duly licensed by the
4		department of commerce and consumer affairs
5		pursuant to section 444-9, in respect of the
6		specialty contractor's business; or
7	· (iii)	A specialty contractor who is not licensed
8		by the department of commerce and consumer
9		affairs pursuant to section 444-9, but who
10		performs contracting activities on federal
11		military installations and nowhere else in
12	•	this State;
13	provi	ded that any person claiming a deduction
14	under	this paragraph shall be required to show in
15	the p	erson's return the name and general excise
16	numbe	r of the person paying the tax on the amount
17	deduc	ted by the person.
18	(C) In co	mputing the tax levied under this paragraph
19	again	st any federal cost-plus contractor, there
20	shall	be excluded from the gross income of the
21	contr	actor so much thereof as fulfills the
22	follo	wing requirements:

1	· (i)	The gross income exempted shall constitute
2		reimbursement of costs incurred for
3		materials, plant, or equipment purchased
4		from a taxpayer licensed under this chapter
5		not exceeding the gross proceeds of sale of
6		the taxpayer on account of the transaction;
7		and
8	(ii)	The taxpayer making the sale shall have
9		certified to the department that the
10		taxpayer is taxable with respect to the
11		gross proceeds of the sale, and that the
12		taxpayer elects to have the tax on gross
13		income computed the same as upon a sale to
14		the state government.
15	(D) A pe	rson who, as a business or as a part of a
16	busi	ness in which the person is engaged, erects,
17	cons	tructs, or improves any building or
18	stru	cture, of any kind or description, or makes,
19	cons	tructs, or improves any road, street,
20	side	walk, sewer, or water system, or other
21	impr	ovements on land held by the person (whether

held as a leasehold, fee simple, or otherwise),

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1	upon the sale or other disposition of the land or
2	improvements, even if the work was not done
3	pursuant to a contract, shall be liable to the
4	same tax as if engaged in the business of
5	contracting, unless the person shows that at the
6	time the person was engaged in making the
7	improvements the person intended, and for the
8	period of at least one year after completion of
9	the building, structure, or other improvements
10	the person continued to intend to hold and not
11	sell or otherwise dispose of the land or
12	improvements. The tax in respect of the
13	improvements shall be measured by the amount of
14	the proceeds of the sale or other disposition
15	that is attributable to the erection,
16	construction, or improvement of such building or
17 .	structure, or the making, constructing, or
18	improving of the road, street, sidewalk, sewer,
19	or water system, or other improvements. The
20	measure of tax in respect of the improvements
21	shall not exceed the amount which would have been
22	taxable had the work been performed by another,

1	subject as in other cases to the deductions
2	allowed by subparagraph (B). Upon the election
3	of the taxpayer, this paragraph may be applied
4	notwithstanding that the improvements were not
5	made by the taxpayer, or were not made as a
6	business or as a part of a business, or were made
7	with the intention of holding the same. However,
8	this paragraph shall not apply in respect of any
9	proceeds that constitute or are in the nature of
10	rent; all such gross income shall be taxable
11	under paragraph (9); provided that insofar as the
12	business of renting or leasing real property
13	under a lease is taxed under section 237-16.5,
14	the tax shall be levied by section 237-16.5.

- (4) Tax upon theaters, amusements, radio broadcasting stations, etc.
  - (A) Upon every person engaging or continuing within the State in the business of operating a theater, opera house, moving picture show, vaudeville, amusement park, dance hall, skating rink, radio broadcasting station, or any other place at which amusements are offered to the public, the tax

1	shall be equal to four per cent of the gross
2	income of the business, and in the case of a sale
3	of an amusement at wholesale under section 237-
4	4(a)(13), the tax shall be subject to section
5	237-13.3.
6	(B) The department may require that the person
7	rendering an amusement at wholesale take from the
8	licensed seller a certificate, in a form
9	prescribed by the department, certifying that the
10	sale is a sale at wholesale; provided that:
11	(i) Any licensed seller who furnishes a
12	certificate shall be obligated to pay to the
13	person rendering the amusement, upon demand,
14	the amount of additional tax that is imposed
15	upon the seller whenever the sale is not at
16	wholesale; and
17	(ii) The absence of a certificate in itself shall
18	give rise to the presumption that the sale
19	is not at wholesale unless the person
20	rendering the sale is exclusively rendering
21	the amusement at wholesale.

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1		<u>(C)</u>	in addition to the tax under subparagraph (A),
2			there is imposed upon every person engaging or
3			continuing within the State in the business of
4			operating motion picture theater or television
5			broadcasting station, a surcharge equal to 0.1
6			per cent of the gross income of the business
7			accrued from July 1, 2010 to June 30, 2015;
8		•	except that the surcharge shall not be imposed on
9			any gross income from the sale of amusement at
10			wholesale. The surcharge shall be added to and
11			paid with the tax imposed under subparagraph (A).
12			For the purpose of administering and collecting
13			the surcharge, enforcing its payment, and
14			punishing delinquent payers or non-payers, this
15			chapter, chapter 231, and other relevant law
16			shall apply. For the purpose of this
17			subparagraph, "television broadcasting station "
18			includes a "cable operator" as defined under
19			section 440G-3.
20	(5)	Tax	upon sales representatives, etc. Upon every
21		pers	on classified as a representative or purchasing
22		agen	t under section 237-1, engaging or continuing

within the State in the business of performing services for another, other than as an employee, there is likewise hereby levied and shall be assessed and collected a tax equal to four per cent of the commissions and other compensation attributable to the services so rendered by the person.

- (6) Tax on service business.
  - (A) Upon every person engaging or continuing within the State in any service business or calling including professional services not otherwise specifically taxed under this chapter, there is likewise hereby levied and shall be assessed and collected a tax equal to four per cent of the gross income of the business, and in the case of a wholesaler under section 237-4(a)(10), the tax shall be equal to one-half of one per cent of the gross income of the business. Notwithstanding the foregoing, a wholesaler under section 237-4(a)(10) shall be subject to section 237-13.3.
  - (B) The department may require that the person rendering a service at wholesale take from the licensed seller a certificate, in a form

1	prescribed by the department, certifying that the
2	sale is a sale at wholesale; provided that:
3	(i) Any licensed seller who furnishes a
4	certificate shall be obligated to pay to the
5	person rendering the service, upon demand,
6	the amount of additional tax that is imposed
7	upon the seller whenever the sale is not at
8	wholesale; and
9	(ii) The absence of a certificate in itself shall
10	give rise to the presumption that the sale
11	is not at wholesale unless the person
12	rendering the sale is exclusively rendering
13	services at wholesale.
14	(C) Where any person is engaged in the business of
15	selling interstate or foreign common carrier
16	telecommunication services within and without the
17	State, other than as a home service provider, the
18	tax shall be imposed on that portion of gross
19	income received by a person from service which is
20	originated or terminated in this State and is
21	charged to a telephone number, customer, or
22	account in this State notwithstanding any other

1		state law (except for the exemption under section
2		237-23(a)(1)) to the contrary. If, under the
3		Constitution and laws of the United States, the
4		entire gross income as determined under this
5		paragraph of a business selling interstate or
6		foreign common carrier telecommunication services
7.		cannot be included in the measure of the tax, the
8		gross income shall be apportioned as provided in
9		section 237-21; provided that the apportionment
10		factor and formula shall be the same for all
11		persons providing those services in the State.
12	(D)	Where any person is engaged in the business of a
13		home service provider, the tax shall be imposed
14		on the gross income received or derived from
15		providing interstate or foreign mobile
16		telecommunications services to a customer with a
17		place of primary use in this State when such
18		services originate in one state and terminate in
19		another state, territory, or foreign country;
20		provided that all charges for mobile
21		telecommunications services which are billed by

or for the home service provider are deemed to be

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1	provided by the home service provider at the
2	customer's place of primary use, regardless of
3	where the mobile telecommunications originate,
4	terminate, or pass through; provided further that
5	the income from charges specifically derived from
6	interstate or foreign mobile telecommunications
7	services, as determined by books and records that
8	are kept in the regular course of business by the
9	home service provider in accordance with section
10	239-24, shall be apportioned under any
11	apportionment factor or formula adopted under
12	subparagraph (C). Gross income shall not
13	include:
14	(i) Gross receipts from mobile
15	telecommunications services provided to a
16	customer with a place of primary use outside
17	this State;
18	(ii) Gross receipts from mobile .
19	telecommunications services that are subject
20	to the tax imposed by chapter 239;

1	(iii)	Gross receipts from mobile
2		telecommunications services taxed under
3		section 237-13.8; and
4	(iv)	Gross receipts of a home service provider
5		acting as a serving carrier providing mobile
6		telecommunications services to another home
7		service provider's customer.
8	For	the purposes of this paragraph, "charges for
9	mobi	le telecommunications services", "customer",
10	"hon	ne service provider", "mobile
11	tele	ecommunications services", "place of primary
12	use'	, and "serving carrier" have the same meaning
13	as i	n section 239-22.
14	(7) Tax on ir	nsurance producers. Upon every person engaged
15	as a lice	ensed producer pursuant to chapter 431, there
16	is hereby	levied and shall be assessed and collected a
17	tax equal	to 0.15 per cent of the commissions due to
18	that acti	vity.
19	(8) Tax on re	eceipts of sugar benefit payments. Upon the
20	amounts r	received from the United States government by
21	any produ	cer of sugar (or the producer's legal
22	represent	cative or heirs), as defined under and by

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1 virtue of the Sugar Act of 1948, as amended, or other Acts of the Congress of the United States relating thereto, there is hereby levied a tax of one-half of one per cent of the gross amount received; provided that the tax levied hereunder on any amount so received and actually disbursed to another by a producer in the form of a benefit payment shall be paid by the person or persons to whom the amount is actually disbursed, and the producer actually making a benefit payment to another shall be entitled to claim on the producer's return a deduction from the gross amount taxable hereunder in the sum of the amount so disbursed. The amounts taxed under this paragraph shall not be taxable under any other paragraph, subsection, or section of this chapter.

> (9) Tax on other business. Upon every person engaging or continuing within the State in any business, trade, activity, occupation, or calling not included in the preceding paragraphs or any other provisions of this. chapter, there is likewise hereby levied and shall be assessed and collected, a tax equal to four per cent of the gross income thereof. In addition, the rate

1	prescribed by this paragraph shall apply to a business
2	taxable under one or more of the preceding paragraphs
3	or other provisions of this chapter, as to any gross
4	income thereof not taxed thereunder as gross income or
5	gross proceeds of sales or by taxing an equivalent
6	value of products, unless specifically exempted."
7	SECTION 6. (a) The department of business, economic
8	development, and tourism shall adopt initial rules establishing
9	the fees required by this Act without necessity of compliance
10	with chapter 91, Hawaii Revised Statutes; except that the
11	department shall hold at least one public hearing on the
12	proposed initial rules before adoption.
13	(b) The department of taxation shall adopt initial rules
14	implementing the general excise tax surcharge imposed by this
15	Act without necessity of compliance with chapter 91, Hawaii
16	Revised Statutes; except that the department shall hold at least
17	one public hearing on the proposed initial rules before
18	adoption.
19	(c) Subsections (a) and (b) shall not apply to subsequent
20	amendments to the initial rules adopted pursuant to those
21	subsections. Any subsequent amendments to the initial rules

1 shall be adopted in compliance with chapter 91, H	Hawall	Revised
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- 2 Statutes.
- 3 SECTION 7. Statutory material to be repealed is bracketed
- 4 and stricken. New statutory material is underscored.
- 5 SECTION 8. This Act shall take effect upon approval and be
- 6 repealed on June 30, 2015; provided that:
- 7 (1) Sections 2, 3, 4, and 5 shall take effect on July 1,
- 8 2010; and
- 9 (2) Sections 201-14, 235-17, and 237-13, Hawaii Revised
- 10 Statutes, as amended by sections 3, 4, and 5,
- 11 respectively, of this Act shall be reenacted in the
- form in which they read on the day prior to the
- 13 effective date of this Act.

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INTRODUCED BY:

macob 1. Jos

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#### Report Title:

Film Industry Branch Special Fund; Creation

#### Description:

Creates a film industry branch special fund with revenues from a general exercise tax surcharge on motion picture theaters and television broadcasting stations and fees charged by the department of business, economic development, and tourism for its film industry activities.

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