## A BILL FOR AN ACT

RELATING TO ENVIRONMENTAL PROTECTION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that non-recyclable non-
- 2 biodegradable single-use plastic checkout bags and non-
- 3 recyclable paper checkout bags present a hazard to the natural
- 4 environment. Non-biodegradable single-use plastic checkout bags
- 5 are not only a source of unsightly litter, they are a
- 6 significant source of environmental degradation because they
- 7 crowd landfills with non-biodegradable waste, endanger marine
- 8 life, and require fossil fuel to manufacture. The legislature
- 9 finds that businesses that prefer to provide consumers with
- 10 plastic bags should transition to providing a less toxic
- 11 biodegradable alternative. Non-recyclable paper bags also crowd
- 12 landfills and require fossil fuel to manufacture. The
- 13 legislature finds that businesses that prefer to provide
- 14 consumers with paper bags should transition to providing a less
- 15 toxic biodegradable alternative.
- 16 The legislature further finds that the State of Hawaii has
- 17 a compelling interest in protecting its precious natural
- 18 environment by decreasing the amount of waste that flows into



- 1 its landfills. Ample precedent supports this Act; several
- 2 countries, international cities, domestic cities and counties
- 3 have laws that discourage or ban the use of non-biodegradable
- 4 plastic checkout bags and non-recyclable paper checkout bags.
- 5 Because the State's economy, culture, and the livelihood of its
- 6 people depend heavily on preserving its natural environment, the
- 7 legislature finds that the State will benefit from the reduction
- 8 of non-reusable checkout bag usage.
- 9 The purpose of this Act is to reduce the State's production
- 10 of waste and therefore reduce the State's negative impact on its
- 11 natural environment. The Act does not affect all businesses, or
- 12 prohibit all plastic bag distribution.
- 13 SECTION 2. Chapter 342H, Hawaii Revised Statutes, is
- 14 amended by adding a new part to be appropriately designated and
- 15 to read as follows:
- 16 "PART . USE OF RECYCLABLE PLASTIC BAGS
- 17 §342H-A Definitions. As used in this part, unless the
- 18 context otherwise requires:
- 19 "Biodegradable plastic bag" means plastic in which the
- 20 degradation results from the action of naturally occurring
- 21 microorganisms such as bacteria, fungi, and algae. The ultimate
- 22 products of this process should be carbon dioxide, water, and



- 1 harmless, non-toxic compost (humus) in time frames consistent
- 2 with the ambient conditions of the disposal method.
- 3 "Business" means any commercial enterprise or
- 4 establishment, including sole proprietorships, joint ventures,
- 5 partnerships, and corporations, or any other legally cognizable
- 6 entity, whether for profit or not for profit, and includes all
  - 7 employees of the business or any independent contractors
  - 8 associated with the business.
  - 9 "Checkout bag" means a carryout bag that is provided by a
- 10 store to a customer at the point of sale.
- "Department" means the department of the health.
- 12 "Director" means the director of health.
- "Person" means an individual, trust, firm, joint stock
- 14 company, corporation, cooperative, partnership, limited
- 15 liability company, or association.
- 16 "Recyclable paper bag" means a paper bag that meets all of
- 17 the following requirements:
- 18 (1) Contains no old growth fiber;
- 19 (2) Is one hundred per cent recyclable overall and
- 20 contains a minimum of forty per cent post-consumer
- 21 recycled content; and

- 1 (3) Displays the words "recyclable" in a highly visible
- 2 manner on the outside of the bag.
- 3 "Reusable bag" means a bag with handles that is
- 4 specifically designed and manufactured for multiple reuse and
- 5 is:
- 6 (1) Made of cloth or other machine washable fabric; or
- 7 (2) Made of other durable material suitable for re-use,
- 8 including plastic that is at least 2.25 millimeters
- 9 thick.
- 10 "Single-use plastic checkout bag" means a plastic bag that
- 11 does not satisfy the definition for a "reusable bag," regardless
- 12 of how many times it can be used.
- 13 §342H-B Fee on non-reusable checkout bags. (a) Beginning
- 14 January 1, 2012, businesses with annual gross sales of over
- 15 \$500,000 are required to implement a fee of 15 cents for every
- 16 non-reusable checkout bag distributed.
- 17 (b) Businesses shall add the amount of the fees imposed by
- 18 this section to the total price of the goods or services subject
- 19 to the fees, and the fees shall be stated separately on any
- 20 sales receipt, invoice, or other record of the sale or other
- 21 transfer of the non-reusable checkout bags subject to this
- 22 section.

2010-0618 HB SMA.doc

- 1 (c) A business subject to this section shall keep a record
- 2 of the number of non-reusable checkout bags the business has
- 3 purchased, been provided with, or otherwise acquired, and a
- 4 record of the amount paid on non-reusable checkout bags subject
- 5 to this section that are provided to, or sold to, retail
- 6 consumers on a quarterly basis.
- 7 (d) Businesses may keep 5 cents of each fee collected and
- 8 shall pay the balance, together with excise taxes, to the
- 9 department of taxation for deposit into the general fund.
- 10 (e) Any person who violates this section shall be subject
- 11 to:
- 12 (1) For a first violation, a fine of \$1,000;
- 13 (2) For a second violation within one year, a fine of
- 14 \$2,500; and
- 15 (3) For a third or subsequent violation within one year, a
- 16 fine of \$10,000.
- 17 (f) Nothing in this part shall preclude businesses from
- 18 making reusable bags available for sale to customers.
- 19 §342H-C Rules. The director shall adopt rules under
- 20 chapter 91 necessary for the purpose of this part.
- 21 §342H-D Administrative penalties. In addition to any
- 22 other civil or judicial remedy provided by this part or by rules



- 1 adopted under this part, the director is authorized to impose by
- 2 order the following administrative penalties:
- 3 (1) For a first violation, a fine of not more than \$2000;
- 4 (2) For a second violation within one year, a fine of not
- 5 more than \$4000; and
- 6 (3) For a third or subsequent violation within one year, a
- fine of not more than \$6000.
- 8 §342H-E Injunctive and other relief. The director may
- 9 institute a civil action in any court of competent jurisdiction
- 10 for injunctive and other relief to prevent any violation of this
- 11 part, any rule adopted pursuant to this part, to collect
- 12 administrative penalties, or to obtain other relief. The court
- 13 shall have power to grant relief in accordance with the Hawaii
- 14 rules of civil procedure."
- 15 SECTION 3. This Act does not apply to the plastic bags
- 16 that are provided by grocery stores for:
- 17 (1) Raw meat, poultry, or fish;
- 18 (2) Frozen foods;
- 19 (3) Bulk foods that are not sold with packaging; and
- 20 (4) Fresh produce.

- 1 SECTION 4. Nothing in this Act shall be interpreted or
- 2 applied so as to create any requirement, power, or duty in
- 3 conflict with any federal or state law.
- 4 SECTION 5. In codifying the new sections added by section
- 5 2 of this Act, the revisor of statutes shall substitute
- 6 appropriate section numbers for the letters used in designating
- 7 the new sections in this Act.
- 8 SECTION 6. This Act shall take effect upon approval.

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#### Report Title:

Non-recyclable, Non-reusable Bags; Mandatory Fee

### Description:

Requiring that businesses charge a fee to consumers who choose to use non-recyclable checkout bags and also that businesses offer biodegradable plastic checkout bags and recyclable paper check out bags.

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