VETO

HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

H.B. NO.

2421 H.D. 2 S.D. 2

C.D. 1

A BILL FOR AN ACT **VETO OVERRIDE**

RELATING TO GOVERNMENT.

Act No.

Dated:

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PART I
2	SECTION 1. Hawaii is at a crossroads. As the most
3	geographically isolated state in the country, we are dangerously
4	dependent on imports for basic food and energy. We import about
5	eighty-five per cent of our food and ninety-five per cent of our
6	energy. It has been estimated that Hawaii exported
7	\$8,600,000,000 for food and oil in 2008, and every dollar
8	exported is a lost opportunity to support and invest in local
9	businesses. Our dependence on imports also exposes residents
10	and businesses to volatile food and energy costs as oil prices
11	fluctuate.
12	In addition, the mass consumption of fossil fuels, driven
13	by our dependence on food and energy imports, contributes to
14	climate change and the deterioration of the environment,
15	including severe storm events, less rainfall, warmer
16	temperatures that favor invasive species, a rise in sea levels,
17	and ocean acidification that hampers coral growth. These
18	climate changes will likely impose major, but not fully
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- 1 understood, costs and other impacts on Hawaii's people and the
- 2 natural capital we depend upon to support our lives in the
- 3 middle of the Pacific Ocean. Nowhere is it more obvious than in
- 4 remote island chains like Hawaii that our lives and the economy
- 5 are intertwined with the health and function of the natural
- 6 world around us.
- 7 Although Hawaii has available renewable resources like
- 8 solar, wind, ocean, and geothermal energy, we as a community
- 9 have not taken full advantage of alternative-energy and energy-
- 10 efficiency solutions to make the state more energy-independent.
- 11 As an example, despite year-round sunshine, only thirty per cent
- 12 of Hawaii's residents have solar water heaters.
- 13 Similarly, many acres of highly productive agricultural
- 14 lands are not being farmed. Currently, Hawaii has a fresh
- 15 supply of produce for no more than ten days. Ninety per cent of
- 16 the beef, sixty-seven per cent of fresh vegetables, sixty-five
- 17 per cent of fresh fruits, and seventy per cent of all milk
- 18 consumed in the state are imported. While Hawaii may never
- 19 produce one hundred per cent of its food, the risks and costs to
- 20 society for dependence on imported food cannot be ignored.
- Like energy, producing local food would reduce Hawaii's
- 22 demand for fossil fuels, keep money in our community, and

- 1 decrease the State's vulnerability to food-supply disruptions
- 2 caused by natural disasters or worldwide economic events.
- 3 Now is the time for bold action to squarely address
- 4 Hawaii's energy and food requirements and plan for and address
- 5 the inevitable effects of climate change. It will require long-
- 6 term commitment, dedication, and the investment of capital and
- 7 human resources by government, the private sector, and Hawaii's
- 8 people to dramatically shift our present course of importing
- 9 food and energy toward a more energy-independent and
- 10 agriculturally sustainable society. As a state and as a people,
- 11 we must decide whether we will continue to be dependent on
- 12 external sources for our basic needs, or whether we will build,
- 13 invest in, and develop the capacity to become food- and energy-
- 14 independent.
- 15 The legislature finds that it is in the best interests of
- 16 Hawaii's people to build the capacity we need to become self-
- 17 sufficient in our energy and food needs and to protect the
- 18 health and function of our environment. As discussed in the
- 19 "Hawaii 2050 Sustainability Plan" and the "Hawaii Clean Energy
- 20 Initiative, " Hawaii has all the necessary assets to
- 21 significantly improve the state's energy and food sustainability
- 22 and independence over the next twenty years if appropriate

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1	personnel resources and funding are used wisely. To succeed,
2	the State must ensure that our long-term strategy is well-
3	resourced, coordinated, and focused.
4	The purpose of this Act is to:
5	(1) Promote economic development for local food and energy
6	businesses by providing necessary funding, guidance,

and infrastructure;

- (2) Ensure Hawaii is energy and food self-sufficient and sustainable to the maximum extent feasible;
 - (3) Help Hawaii's natural resources and population adapt and be resilient to the inevitable challenges brought on by climate change caused by carbon dioxide and other greenhouse gas emissions from burning fossil fuels;
- (4) Create a Hawaii economic development task force to accelerate and support public and private efforts to make Hawaii energy— and food—self—sufficient, consistent with the "Hawaii 2050 Sustainability Plan," the "Hawaii Clean Energy Initiative," and other government and community planning efforts. The legislature intends for the Hawaii economic development task force to take an interdisciplinary

	approach to seeking the most efficient and effective
	pathways for interagency coordination, to ensure that
	energy and food policy development will be integrated
	within the overall economic, social, environmental,
	and cultural aspects of society. With an
	understanding of these overlapping goals and
	resources, the State can maximize the opportunities to
	ensure food and energy security for generations to
	come;
(5)	Establish an agricultural development and food

- (5) Establish an agricultural development and food security special fund to fund activities intended to increase agricultural production or processing that may lead to reduced importation of food, fodder, or feed from outside the state; and
- 15 (6) Establish a clean energy initiative to manage the 16 state's transition to a clean energy economy.

The legislature finds that undertaking the important task
of energy and food security requires a long-term commitment and
the investment of substantial financial resources. To that end,
this Act also increases the per-barrel tax on petroleum products
under the environmental response, energy, and food security tax,

22 formerly known as the environmental response tax.

1	PART II
2	ENVIRONMENTAL RESPONSE, ENERGY, AND FOOD SECURITY TAX
3	SECTION 2. Section 128D-2, Hawaii Revised Statutes, is
4	amended to read as follows:
5	"§128D-2 Environmental response revolving fund; uses.
6	(a) There is created within the state treasury an environmental
7	response revolving fund, which shall consist of moneys
8	appropriated to the fund by the legislature, moneys paid to the
9	fund as a result of departmental compliance proceedings, moneys
10	paid to the fund pursuant to court-ordered awards or judgments,
11	moneys paid to the fund in court-approved or out-of-court
12	settlements, all interest attributable to investment of money
13	deposited in the fund, moneys [generated by] deposited in the
14	fund from the environmental response, energy, and food security
15	tax [established in] pursuant to section 243-3.5, and moneys
16	allotted to the fund from other sources[; provided that when the
17	total balance of the fund exceeds \$20,000,000, the department of
18	health shall notify the department of taxation of this fact in
19	writing within ten days. The department of taxation then shall
20	notify all distributors liable for collecting the tax imposed by
21	section 243 3.5 of this fact in writing, and the imposition of
22	the tax shall be discontinued beginning the first day of the
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1	second month following the month in which notice is given to the
2	department of taxation. If the total balance of the fund
3	thereafter declines to less than \$3,000,000, the department of
4	health shall notify the department of taxation which then shall
5	notify all distributors liable for collecting the tax imposed by
6	section 243 3.5 of this fact in writing, and the imposition of
7	the tax shall be reinstated beginning the first day of the
8	second month following the month in which notice is given to the
9	department of taxation].
10	(b) Moneys from the fund shall be expended by the
11	department for response actions and preparedness, including
12	removal and remedial actions, consistent with this chapter;
13	provided that the revenues generated by the ["environmental
14	response tax" and environmental response, energy, and food
15	security tax deposited into the environmental response revolving
16	fund:
17	(1) Shall [also] be used:
18	(A) For oil spill planning, prevention, preparedness,
19	education, research, training, removal, and
20	remediation; and
21	(B) For direct support for county used oil recycling
22	programs; and

1	[(C) For deposit into the energy security special
2	fund, established under section 201-12.8, as may
3	be appropriated by the legislature; and]
4	(2) May also be used to support environmental protection
5	and natural resource protection programs, including
6	[but not limited to] energy conservation and
7	alternative energy development, and to address
8	concerns related to air quality, global warming, clean
9	water, polluted runoff, solid and hazardous waste,
10.	drinking water, and underground storage tanks,
11	including support for the underground storage tank
12	program of the department and funding for the
13	acquisition by the State of a soil remediation site
14	and facility."
15	SECTION 3. Section 201-12.8, Hawaii Revised Statutes, is
16	amended to read as follows:
17	"[+]§201-12.8[+] Energy security special fund; uses. (a)
18	There is created within the state treasury an energy security
19	special fund, which shall consist of:
20	(1) The portion of the environmental response, energy, and
21	food security tax specified under section 243-3.5;

1	$\left[\frac{(1)}{(2)}\right]$ Moneys appropriated to the fund by the
2	legislature;
3	[(2)] <u>(3)</u> All interest attributable to investment of money
4	deposited in the fund; and
5	$[\frac{(3)}{(4)}]$ Moneys allotted to the fund from other sources.
6	(b) [Moneys] Subject to legislative appropriation, moneys
7	from the fund [shall] may be expended by the department of
8	business, economic development, and tourism for the following
9	purposes and [shall be] used for no other purposes, except for
10	those set forth in this section:
11	(1) To support [its] the Hawaii clean energy initiative
12	program, including its energy division, including
13	funding staff positions within the division, and
14	projects that ensure dependable, efficient, and
15	economical energy, promote energy self-sufficiency,
16	and provide greater energy security for the [State;
17	and] state;
18	(2) To fund the renewable energy facilitator pursuant to
19	section 201-12.5 and any other positions necessary for
20	the purposes of paragraph (1) as determined by the
21	legislature[.]; and

1	(3)	To fund, to the extent possible, the greenhouse gas
2		emissions reduction task force, climate change task
3		force, grants-in-aid to the economic development
4		boards of each county, and grants-in-aid to economic
5		development agencies of each county to meet the stated
6		objectives of the Hawaii clean energy initiative
7		program.
8	(c)	The department of business, economic development, and
9	tourism s	hall submit a report to the legislature, no later than
10	twenty da	ys prior to the convening of each regular session, on
11	the statu	s and progress of existing programs and activities and
12	the statu	s of new programs and activities funded by the energy
13	security	special fund. The report shall also include:
14	(1)	The spending plan of the energy security special fund;
15	(2)	All expenditures of energy security special fund
16		moneys; and
17	(3)	The targeted markets of the expenditures, including
18		the reason for selecting those markets; the persons to
19	÷	be served; and the specific objectives of the
20		expenditures, including measurable outcomes."
21	SECT	ION 4. Section 243-3.5, Hawaii Revised Statutes, is
22	amended a	s follows:

1	1. By amending its title and subsection (a) to read:
2	"§243-3.5 Environmental response, energy, and food
3	security tax; uses. (a) In addition to any other taxes
4	provided by law, subject to the exemptions set forth in section
5	243-7, there is hereby imposed [at times provided in section
6	128D-2] a state environmental response, energy, and food
7	security tax [of 5 cents] on each barrel or fractional part of a
8	barrel of petroleum product sold by a distributor to any retail
9	dealer or end user[7] of petroleum product, other than a
10	refiner[, of petroleum product;]. The tax shall be \$1.05 on
11	each barrel or fractional part of a barrel of petroleum product
12	that is not aviation fuel; provided that of the tax collected
13	pursuant to this subsection:
14	(1) 5 cents of the tax on each barrel shall be [used
15	pursuant to section 128D-2 to address concerns
16	relating to-drinking water.] deposited into the
17	environmental response revolving fund established
18	under section 128D-2;
19	(2) 15 cents of the tax on each barrel shall be deposited
20	into the energy security special fund established
21	under section 201-12.8;

1	(3) 10 cents of the tax on each barrel shall be deposited
2	into the energy systems development special fund
3	established under section 304A-2169; and
4	(4) 15 cents of the tax on each barrel shall be deposited
5	into the agricultural development and food security
6	special fund established under section 141
7	The tax imposed by this subsection shall be paid by the
8	distributor of the petroleum product."
9	2. By amending subsection (c) to read:
10	"(c) Notwithstanding section 248-8 to the contrary, the
11	environmental response, energy, and food security tax collected
12	under this section shall be paid over to the director of finance
13	for deposit [into the environmental response revolving fund
14	established by section 128D-2.] as provided in subsection (a)."
15	SECTION 5. Section 304A-2169, Hawaii Revised Statutes, is
16	amended by amending subsection (b) to read as follows:
17	"(b) The special fund shall be funded by:
18	(1) Appropriations from the legislature; [and]
19	(2) The portion of the environmental response, energy, and
20	food security tax specified under section 243-3.5; and

1	$[\frac{(2)}{2}]$ Investment earnings, gifts, donations, or other
2	income received by the [+] Hawaii natural energy[+]
3	institute."
4	PART III
5	HAWAII ECONOMIC DEVELOPMENT TASK FORCE
6	SECTION 6. (a) There is established the Hawaii economic
7	development task force within the department of business,
8	economic development, and tourism for administrative purposes.
9	The purpose of the Hawaii economic development task force shall
10	be to facilitate the accelerated adoption and completion of
11	renewable-energy projects, energy-efficiency programs,
12	agricultural infrastructure and development, and other measures
13	to meet the purposes of this Act. The Hawaii economic
14	development task force shall develop and maintain a broad
15	overview of energy and food security issues that apply an
16	interdisciplinary approach to ensure that Hawaii's energy and
17	food policy and program development is integrated within the
18	overall economic, social, environmental, and cultural aspects of
19	society. The Hawaii economic development task force shall, with
20	the assistance of the department of business, economic
21	development, and tourism:

1	(1)	Identify and review each state and county agency's
2		policy objectives, mandates, organizational structure,
3		and resources to address energy and food security
4		issues;
5	(2)	Identify all federal and private funds available to
6		the State and counties to address energy and food
7		security issues;
8	(3)	Identify effective measures for interagency
9		cooperation, coordinate efforts with the counties, and
10		promote public- and private-sector partnerships to
11	8	achieve the objective of energy and food security;
12	(4)	Identify existing programs and agreements addressing
13		energy and food security that may be enhanced through
14		legislation;
15	(5)	Investigate alternative institutional mechanisms to
. 16		promote the efficient execution and implementation of
17		a multi-year strategy to achieve energy and food
18		security;
19	(6)	Investigate the streamlining of administrative
20		processes to accelerate and achieve energy and food
21		security;

1	(7)	Provide an appropriate forum for all affected or
2		interested parties to address energy and food security
3		issues;
4	(8)	Recommend appropriate legislation resulting from its
5		findings to improve, accelerate, and achieve the
6		objective of energy and food security;
7	(9)	Review whether:
8		(A) The apportionment of the environmental response,
9		energy, and food security tax among the funds
10		listed under section 243-3.5, Hawaii Revised
11		Statutes, is appropriate;
12		(B) The apportionment should be changed; and
13		(C) Any additional special, trust, or revolving fund
14		should receive a share of the tax;
15		and
16	(10)	Perform any other function necessary to effectuate the
17		purposes of this part.
18	· (b)	The Hawaii economic development task force shall
19	consist o	f the following members:
20	(1)	The director of business, economic development, and
21		tourism or the director's designee, who shall chair
22		the Hawaii economic development task force;

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1	(2)	The chairperson of the board of agriculture or the
2		chairperson's designee;
3	(3)	The director of the office of planning or the
4		director's designee;
5	(4)	The chairperson of the board of land and natural
6		resources or the chairperson's designee;
7	(5)	The dean of the University of Hawaii college of
8	·	tropical agriculture and human resources or the dean's
9		designee;
10	(6)	Three members to be designated by the speaker of the
11		house of representatives;
12	(7)	Three members to be designated by the president of the
13		senate; and
14	(8)	A representative from each county's private economic
15		development board.
16	(c)	The Hawaii economic development task force's members
17	shall ser	ve without compensation but shall be reimbursed for
18	expenses,	including travel expenses, necessary for the
19	performan	ce of their duties.
20	(d)	In the performance of its duties, the Hawaii economic
21	developme	nt task force shall consult with appropriate private,

nonprofit, community, and government stakeholders.

22

1	(e) The department of business, economic development, and
2	tourism may contract with the University of Hawaii for any
3	services to support the work of the Hawaii economic development
4	task force.
5	(f) The Hawaii economic development task force shall
6	submit a report of its findings and recommendations, including
7	any proposed legislation, to the legislature no later than
8	twenty days prior to the convening of the regular session of
9	2011.
10	The task force shall also submit a follow-up report to the
11	legislature no later than twenty days prior to the convening of
12	the regular session of 2012. The report shall include a
13	description of the activities funded by the environmental
14	response, energy, and food security tax, progress made toward
15	energy and food self-sufficiency, and any additional action
16	necessary to achieve energy and food self-sufficiency.
17	(g) The Hawaii economic development task force shall cease

20 AGRICULTURAL DEVELOPMENT AND FOOD SECURITY

PART IV

19

1

1	SECT	TON 7. Chapter 141, Hawaii Revised Statutes, is
2	amended b	y adding a new section to be appropriately designated
3	and to re	ad as follows:
4	" <u>§14</u>	1- Agricultural development and food security
5	special f	und; establishment. (a) There is established within
6	the state	treasury the agricultural development and food
7	security	special fund.
8	(b)	The following moneys shall be deposited into the
9	special f	und:
10	<u>(1)</u>	The portion of the environmental response, energy, and
11		food security tax specified under section 243-3.5;
12	(2)	Any appropriation by the legislature into the special
13		<pre>fund;</pre>
14	<u>(3)</u>	Any grant or donation made to the special fund; and
15	(4)	Any interest earned on the balance of the special
16		fund.
17	<u>(c)</u>	Subject to legislative appropriation, moneys in the
18	special f	und may be expended for the following purposes:
19	(1)	The awarding of grants to farmers for agricultural
20		production or processing activity;
21	(2)	The acquisition of real property for agricultural
22		production or processing activity;

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1	(3)	The improvement of real property, irrigation systems,
2		and transportation networks necessary to promote
3		agricultural production or processing activity;
4	(4)	The purchase of equipment necessary for agricultural
5		production or processing activity;
6	<u>(5)</u>	The conduct of research on and testing of agricultural
7		products and markets;
8	(6)	The funding of agricultural inspector positions within
9		the department of agriculture;
10	<u>(7)</u>	The promotion and marketing of agricultural products
11		grown or raised in the state; and
12	(8)	Any other activity intended to increase agricultural
13		production or processing that may lead to reduced
14		importation of food, fodder, or feed from outside the
15		state.
16	<u>(d)</u>	The department of agriculture shall submit a report to
17	the legis	lature no later than twenty days prior to the convening
18	of each r	egular session on the status and progress of existing
19	programs	and activities and the status of new programs and
20	activitie	s funded under the agricultural development and food
21	security	special fund. The report shall also include:

1	(1)	The spending plan of the agricultural development and
2		food security special fund;
3	(2)	All expenditures of agricultural development and food
4		security special fund moneys;
5	(3)	The targeted markets of the expenditures, including
6		the reason for selecting those markets;
7	(4)	The persons to be served using the expenditures; and
8	(5)	The specific objectives of the expenditures,
9		including measurable outcomes."
10	*	PART V
11		HAWAII CLEAN ENERGY INITIATIVE
12	SECT	ION 8. Chapter 196, Hawaii Revised Statutes, is
13	amended b	y adding a new section to be appropriately designated
14	and to re	ad as follows:
15	" <u>§19</u>	6- Hawaii clean energy initiative program. (a)
16	There is	established within the department of business, economic
17	developme	nt, and tourism, a Hawaii clean energy initiative
18	program t	o manage the state's transition to a clean energy
19	economy.	The clean energy program shall design, implement, and
20	administe	r activities that include:

1	(1)	Strategic partnerships for the research, development,
2		testing, deployment, and permitting of clean and
3		renewable technologies;
4	(2)	Engineering and economic evaluations of Hawaii's
5		potential for near-term project opportunities for the
6	*	state's renewable energy resources;
7	(3)	Electric grid reliability and security projects that
8		will enable the integration of a substantial increase
9	¢	of electricity from renewable-energy resources;
10	. (4)	A statewide clean energy public education and outreach
11		plan to be developed in coordination with Hawaii's
12		institutions of public education;
13	(5)	Promotion of Hawaii's clean and renewable resources to
14		potential partners and investors;
15	(6)	A plan, to be implemented from 2011 to 2030, to
16		transition the state to a clean energy economy; and
17	(7)	A plan, to be implemented from 2011 to 2030, to assist
18		each county in transitioning to a clean energy
19		economy.
20	(b)	Prior to the initiation of any activities authorized
21	under sub	section (a), the department of business, economic
22	developme	nt, and tourism shall develop a plan of action with the
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1	intent of promoting effective prioritization and focusing of
2	efforts consistent with the State's energy programs and
3	objectives.
4	(c) The department of business, economic development, and
5	tourism shall submit a report to the legislature no later than
6	twenty days prior to the convening of each regular session on
7	the status and progress of new and existing clean energy
8	initiatives. The report shall also include:
9	(1) The spending plan of the Hawaii clean energy
10	initiative program;
11	(2) All expenditures of energy security special fund
12	moneys; and
13	(3) The targeted markets of the expenditures, including
14	reasons for selecting those markets, the persons to b
15	served, specific objectives of the program, and
-16	program expenditures, including measurable outcomes."
17	PART VI
18	SECTION 9. Subject to the availability of federal funding
19	For energy programs provided by grants, and subject to the
20	constraints, oversight, and reporting requirements of those
21	federal programs, the governor is authorized to establish
22	positions necessary to accomplish the management of those energ

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- 1 projects funded by federal grants; provided that the positions
- 2 shall be exempt from chapters 76 and 89, Hawaii Revised
- 3 Statutes; and provided further that the governor shall submit a
- 4 report to the legislature on all positions established as of
- 5 December 31 and June 30 of each fiscal year that the positions
- 6 exist and are occupied.
- 7 PART VII
- 8 SECTION 10. Any unexpended or unencumbered funds remaining
- 9 in the agricultural development and food security special fund
- 10 established by this Act, as of the close of business on June 30,
- 11 2015, shall lapse to the credit of the general fund.
- 12 PART VIII
- 13 SECTION 11. The department of business, economic
- 14 development, and tourism shall study and analyze the
- 15 environmental response, energy, and food security tax in section
- 16 4 of this Act, including its amount and allocation, and its
- 17 effectiveness in accomplishing the goals and objectives of this
- 18 Act. The department shall report its findings and
- 19 recommendations, including any proposed legislation, to the
- 20 legislature at least twenty days prior to the convening of each
- 21 regular session, ending with the regular session of 2015.
- 22 PART IX

2

- 1 SECTION 12. This Act does not affect rights and duties
- 2 that matured, penalties that were incurred, and proceedings that
- 3 were begun, before its effective date.
- 4 SECTION 13. Statutory material to be repealed is bracketed
- 5 and stricken. New statutory material is underscored.
- 6 SECTION 14. This Act shall take effect on July 1, 2010;
- 7 provided that sections 2, 3, 4, and 7 of this Act shall be
- 8 repealed on June 30, 2015, and sections 128D-2, 201-12.8, and
- 9 243-3.5, Hawaii Revised Statutes, shall be reenacted in the form
- 10 in which they read on June 30, 2010.

THE HOUSE OF REPRESENTATIVES OF THE STATE OF HAWAII

Date: April 29, 2010 Honolulu, Hawaii

We hereby certify that, pursuant to Sections 16 and 17 of Article III of the Hawaii State Constitution, the House of Representatives of the State of Hawaii, on this date reconsidered House Bill No. 2421, HD 2, SD 2, CD 1, heretofore vetoed as contained in a Governor's Message dated April 25, 2010, and approved said bill by an affirmative vote of two-thirds of all members to which the House of Representatives of the Twenty-fifth Legislature of the State of Hawaii, Regular Session 2010, is entitled.

Calvin K. Y. Say

Speaker

House of Representatives

Patricia Mau-Shimizu

Chief Clerk

House of Representatives

THE SENATE OF THE STATE OF HAWAII

Date: April 29, 2010 Honolulu, Hawaii

We hereby certify that, pursuant to Sections 16 and 17 of Article III of the Hawaii State Constitution, the Senate of the State of Hawaii, on this date reconsidered House Bill No. 2421, HD 2, SD 2, CD 1, heretofore vetoed as contained in a Governor's Message dated April 25, 2010, and approved said bill by an affirmative vote of two-thirds of all members to which the Senate of the Twenty-fifth Legislature of the State of Hawaii, Regular Session 2010, is entitled.

Colleen Hanabusa President of the Senate

Carol Taniguchi
Clerk of the Senate