HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

H.B. NO. 2414

A BILL FOR AN ACT

RELATING TO UNEMPLOYMENT INSURANCE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that the establishment of 2 a state shared work plan, or workshare program, will discourage 3 employers from terminating any one employee and instead 4 encourage them to merely reduce the working hours of more than 5 one employee. The workshare program will also enable those 6 employees whose working hours are reduced to receive partial 7 unemployment benefits.

8 The legislature further finds that by discouraging 9 reductions in force, a workshare program will enable employers 10 to maintain their present levels of production capability, 11 although at lower levels of activity, and to quickly capitalize 12 on those levels of capability once the economy rebounds. The 13 legislature further finds that a workshare program will be 14 particularly beneficial to small businesses, which account for 15 roughly twenty-five per cent of all jobs in the State and 16 generated about forty per cent of all job growth during the last 17 economic expansion between 2003 and 2007.

18 The purpose of this Act is to do as follows: HB LRB 10-0548-2.doc

1	(1)	Establish a permanent workshare plan program, which is
2		a partial unemployment program under which employers
3		volunteer to reduce the working hours of their
4		employees as an alternative to terminating them; and
5	(2)	Repeal the temporary partial unemployment system
6		established under Act 170, Session Laws of Hawaii
7		2009.
8		Part I.
9		Establishment of WorkShare Program
10	· SECT	ION 2. Chapter 383, Hawaii Revised Statutes, is
11	amended b	y adding a new part to be appropriately designated and
12	to read a	s follows:
13		"PART . WORKSHARE PROGRAM
14	§383	-A Plan application and approval. (a) Any employer
15	shall be	eligible to submit a workshare plan to the director for
16	the direct	tor's approval, provided that:
17	(1)	The employer has at least two but not more than
18		twenty-five employees in its employing unit at the
19		time of application and before approval; and
20	(2)	The employer has no other workshare plan concurrently
21		in effect at the time of application.

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(b) An eligible employer wishing to participate in the
 workshare program shall submit a signed, written workshare plan
 to the director for approval. The director shall give written
 approval of a workshare plan provided that the following
 requirements are met:

6 (1)The plan shall apply to at least two employees who 7 normally work thirty to forty hours per week; 8 (2)The plan reduces, by an overall average of at least 9 twenty per cent but not more than forty per cent, the 10 normal weekly hours of all employees in an employing unit who normally work thirty to forty hours a week; 11 12 (3)Reductions in weekly work hours of individual 13 employees may vary, provided that the reductions are 14 otherwise equitable; and (4)15 The plan provides coverage to employees for at least 16 eight weeks but not more than fifty-two weeks from the 17 date of approval by the director. 18 (C)The director shall approve or disapprove the workshare 19 plan in writing within fifteen days of its receipt. The 20 director shall notify the employer of the reasons for 21 disapproval of a plan within ten days of the determination.

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Determinations of the director shall be final and are not
 subject to review by any court or other administrative body.
 (d) Any employer whose plan is disapproved by the director
 shall have the opportunity to submit another plan for
 consideration.

6 (e) Once the plan is approved, the employer shall provide
7 weekly written certifications to the director on forms developed
8 by the director, that employees have worked all available hours
9 for the week in which benefits under this part are claimed.

10 §383-B Plan modifications. (a) Any employer may request
11 changes to a workshare plan approved by the director by
12 submitting a workshare modification application to the director
13 upon forms developed by the director. Alternatively, the
14 employer may make individual modifications upon the employee's
15 weekly claim certifications.

(b) No employer may modify a plan approved by the director through the addition or deletion of employees subject to the plan unless approved by the director; provided that any employer whose employing unit expands beyond the maximum limit of twentyfive employees during the plan period shall be required to file a new plan with the director; provided further that any employer

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whose employing unit contracts below the minimum limit of two employees shall remain subject to the requirements of this part. (c) No employer may modify the overall reduction in hours without the director's approval. The director may not approve of such a modification unless the modification is necessary to prevent any layoffs within the employing unit.

7 No employer may terminate any employee subject to the (d) 8 protections of the workshare plan without submitting a request 9 to the director to terminate the employee. The director may 10 disapprove of the termination of an employee unless for reasons 11 of hardship or changed circumstances, as determined by the 12 director through rules. Unless disapproved by director within 13 thirty days, the request for termination shall be deemed 14 approved.

15 §383-C Eligibility of employees; benefit limitation. (a)
16 An individual is unemployed and eligible to receive workshare
17 benefits with respect to any week if, in addition to meeting all
18 other eligibility requirements of this chapter, except as
19 specifically excepted in subsection (d), the director finds
20 that:



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1	(1)	The individual was first hired by the employer at
2		least one year before the plan was submitted for
3		approval to the director;
4	(2)	During the week the individual is employed in an
5		approved plan that was approved prior to the week and
6		is in effect for the week; and
7	(3)	During the week the individual's normal weekly hours
8		of work were reduced, in accordance with an approved
9		plan, at least twenty per cent but not more than forty
10		per cent, with a corresponding reduction in wages.
11	(b)	Workshare benefits shall not be paid to an eligible
12	individua	l for more than fifty-two weeks under an approved plan
13	or modifi	cation thereof.
14	(c)	The total amount of regular benefits and workshare
15	benefits	paid to an individual in a benefit year shall not
16	exceed th	e total for the benefit year as provided in section
17	383-24.	
18	(d)	An otherwise eligible individual shall not be denied
19	benefits	under this section because of the application of any
20	provision	of this chapter relating to availability for work,
21	active se	arch for work, or refusal to apply for or accept work
22	from othe	r than the individual's workshare employer.

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§383-D Method of paying benefits; amount; 1 disgualification; applicability of law to workshare plans; 2 3 rules. (a) An individual who is eligible for workshare 4 benefits under this part shall be paid, with respect to any week 5 of unemployment, a weekly workshare benefit amount that shall be 6 equal to the individual's regular weekly benefit amount 7 multiplied by the nearest full percentage of reduction of the 8 individual's regular weekly hours of work, as set forth in the 9 employer's plan: The benefit payment under this part, if not a 10 multiple of \$1, shall be rounded to the nearest dollar, and an 11 even one-half dollar shall be rounded to the next higher 12 multiple of \$1. (b) No amount of earnings from other employment with 13 14 another employer in any week in which the plan is in force shall 15 be used to reduce the weekly benefit under this part. 16 (c) An individual shall be disqualified for benefits 17 payable under this part for any week in which paid work is

18 performed for the workshare employer in excess of the reduced 19 hours as set forth in the approved plan.

20 (d) Except as otherwise provided by or inconsistent with
21 this part, this chapter and the rules thereunder shall apply to
22 this part. The director may adopt such rules as is deemed



necessary to make distinctions and requirements to carry out the
 purposes of this part.

3 §383-E Reimbursement to unemployment compensation fund of 4 workshare benefits paid; use of benefit charges. (a) Any employer who participates in an approved workshare plan shall 5 6 pay into the unemployment compensation fund an amount equivalent to all workshare benefits paid to employees of the employer 7 8 under the plan during any rating period for which the employer's 9 benefit ratio, expressed as a percentage rounded to the nearest 10 0.1 per cent, is in excess of the employer's contribution rate 11 for such rating period.

(b) All reimbursement obligations arising under this 12 section are in addition to and separate from any other 13 14 obligation imposed under this chapter. At the end of each calendar guarter, the director shall determine the amount of 15 16 reimbursement due to the fund from each employer participating in a workshare plan and shall bill each employer for the amount. 17 The reimbursement shall be subject to the same interest, 18 19 penalty, and collection provisions as any other reimbursement of 20 contributions provided for under this chapter.

(c) Notwithstanding any law to the contrary, no benefitcharges that are reimbursable under this section shall be



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included in an employer's benefit charges for any purpose in any
 rating period.

3 (d) For purposes of this section, the term "benefit ratio"
4 means the quotient obtained by dividing the total benefits
5 charged to the employer's record for the consecutive calendar
6 quarters by the total of the employer's taxable payrolls for the
7 same period.

8 §383-F Plan renewals. (a) Any employer who desires to 9 renew, without any modifications, either a plan that was 10 approved under section 383-A or a plan whose modifications were 11 subsequently approved under section 383-B shall submit, within 12 five days prior to the expiration of the plan, a request for 13 renewal of the plan to the director upon forms developed by the 14 director.

(b) Any employer who desires to renew, with modifications, either a plan that was approved under section 383-A or a plan whose modifications were subsequently approved under section 383-B shall submit, within thirty days prior to the expiration of the plan, a request for renewal of the plan to the director upon forms developed by the director. The request shall state the modifications to be made to the plan.



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1	(c) Any request submitted to the director under either
2	subsection (a) or (b) shall be deemed approved upon filing,
3	unless disapproved by the director in writing prior to the
4	expiration of the plan.
5	(d) If no request for renewal is received by the director
6	within the time period specified in subsection (a) or (b), the
7	director shall deem the plan to have expired on its expiration
8	date.
9	§383-G Inapplicability of part. This part shall not apply
10	to the following:
11	(1) The State, any of its political subdivisions, or any
12	instrumentality of the State or its political
13 ⁻	subdivisions in their respective capacities as
14	employers; or
15	(2) Seasonal employment or employment that is intermittent
16	in nature."
17	Part II.
18	Repeal of Act 170, Session Laws of Hawaii 2009
19	SECTION 3. Section 383-29, Hawaii Revised Statutes, is
	SECTION 5. Section 305-29, nawall Revised Statutes, is

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"(a) An unemployed individual shall be eligible to receive
 benefits with respect to any week only if the department finds
 that:

4 (1) The individual has made a claim for benefits with
5 respect to that week in accordance with rules the
6 department may prescribe [and with section-383-29.7
7 for partially unemployed individuals];

(2) The individual has registered for work[, as defined in 8 9 section 383-1,] at, and thereafter continued to 10 report $[\tau]$ at, an employment office in accordance with 11 rules the department may prescribe, except that the department, by rule, may waive or alter either or both 12 of the requirements of this paragraph [for partially 13 unemployed individuals pursuant to section 383-29.8,] 14 15 as to individuals attached to regular jobs, and as to 16 other types of cases or situations with respect to 17 which it finds that compliance with those requirements 18 would be oppressive, or would be inconsistent with the purpose of this chapter; provided that no rule shall 19 conflict with section 383-21; 20

21 (3) The individual is able to work and is available for
22 work; provided that no claimant shall be considered

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1 ineligible with respect to any week of unemployment for failure to comply with this paragraph if the 2 3 failure is due to an illness or disability, as 4 evidenced by a physician's certificate, which occurs 5 during an uninterrupted period of unemployment with 6 respect to which benefits are claimed and no work 7 which would have been suitable prior to the beginning 8 of the illness and disability has been offered the 9 claimant; 10 (4)The individual has been unemployed for a waiting 11 period of one week within the individual's benefit 12 year. No week shall be counted as a waiting period: 13 (A) If benefits have been paid with respect thereto; 14 (B) Unless the individual was eligible for benefits 15 with respect thereto as provided in this section 16 and section 383-30, except for the requirements 17 of this paragraph; 18 (5)In the case of an individual whose benefit year 19 begins: On or after January 2, 1966, but prior to October 20 (A) 1, 1989, the individual has had during the 21 22 individual's base period a total of fourteen or HB LRB 10-0548-2.doc 12

1	more	weeks of employment, as defined in section
2	383-	1, and has been paid wages for insured work
3	duri	ng the individual's base period in an amount
4	equa	l to at least thirty times the individual's
5	week	ly benefit amount as determined under section
6	383-	22(b). For the purposes of this
7	subp	aragraph, wages for insured work shall
8	incl	ude wages paid for services:
9	(i)	Which were not employment, as defined in
10		section 383-2, or pursuant to an election
11		under section 383-77 prior to January 1,
12		1978, at any time during the one-year period
13		ending December 31, 1975; and
14	(ii)	Which are agricultural labor, as defined in
15		section 383-9 except service excluded under
16		section [+]383-7(a)(1)[+], or are domestic
17		service except service excluded under
18		section [+]383-7(a)(2)[+]; except to the
19		extent that assistance under Title II of the
20		Emergency Jobs and Unemployment Assistance
21		Act of 1974 was paid on the basis of those
22		services;



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1 (B)	On and after October 1, 1989, to January 4, 1992,
2	the individual has been employed, as defined in
3	section 383-2, and has been paid wages for
4	insured work during the individual's base period
5	in an amount equal to not less than thirty times
6	the individual's weekly benefit amount, as
7	determined under section 383-22(b), and the
8	individual has been paid wages for insured work
9	during at least two quarters of the individual's
10	base period; provided that no otherwise eligible
11	individual who established a prior benefit year
12	under this chapter or the unemployment
13	compensation law of any other state, shall be
14	eligible to receive benefits in a succeeding
15	benefit year until, during the period following
16	the beginning of the prior benefit year, that
17	individual worked in covered employment for which
18	wages were paid in an amount equal to at least
19	five times the weekly benefit amount established
20	for that individual in the succeeding benefit
21	year; and



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1 (C) After January 4, 1992, the individual has been 2 employed, as defined in section 383-2, and has 3 been paid wages for insured work during the individual's base period in an amount equal to 4 5 not less than twenty-six times the individual's 6 weekly benefit amount, as determined under 7 section 383-22(b), and the individual has been 8 paid wages for insured work during at least two 9 quarters of the individual's base period; 10 provided that no otherwise eligible individual 11 who established a prior benefit year under this 12 chapter or the unemployment compensation law of 13 any other state, shall be eligible to receive 14 benefits in a succeeding benefit year until, 15 during the period following the beginning of the prior benefit year, that individual worked in 16 17 covered employment for which wages were paid in 18 an amount equal to at least five times the weekly 19 benefit amount established for that individual in 20 the succeeding benefit year.

21 22 For purposes of this paragraph, wages and weeks of employment shall be counted for benefit purposes with



respect to any benefit year only if the benefit year 1 2 begins subsequent to the dates on which the employing 3 unit by which the wages or other remuneration, as 4 provided in the definition of weeks of employment in 5 section 383-1, were paid has satisfied the conditions 6 of section 383-1 with respect to becoming an employer. 7 Effective for benefit years beginning January 1, 2004, and thereafter, if an individual fails to 8 9 establish a valid claim for unemployment insurance 10 benefits under this paragraph, the department shall 11 make a redetermination of entitlement based upon the 12 alternative base period, as defined in section 383-1; 13 provided further that the individual shall satisfy the 14 conditions of section 383-29(a)(5) that apply to 15 claims filed using the base period, as defined in 16 section 383-1, and the establishment of claims using 17 the alternative base period shall be subject to the terms and conditions of sections 383-33 and 383-94; 18 19 and

20 (6) Effective November 24, 1994, an individual who has
 21 been referred to reemployment services pursuant to the
 22 profiling system under section 383-92.5 shall



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1	participate in those services or in similar services.					
2	The individual may not be required to participate in					
3	reemployment services if the department determines the					
4	individual has completed those services, or there is					
5	justifiable cause for the claimant's failure to					
6	participate in those services.					
7	For the purposes of this subsection, employment and wages					
8	used to establish a benefit year shall not thereafter be reused					
9	to establish another benefit year."					
10	SECTION 4. Section 383-1, Hawaii Revised Statutes, is					
11	amended by deleting the definitions of "attached to a regular					
12	employer", "full-time hours", "partial unemployment", and					
13	"registered for work".					
14	[""Attached to a regular employer" means:					
15	(1) The employee is being offered work each week by the					
16	employee's regular employer; or					
17	(2) If no work is being offered:					
18	(A) The employer is maintaining the individual on the					
19	payroll by paying for a medical insurance plan or					
20	by maintaining the employee's sick leave or					
21	vacation credits; or					

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1	(B) There is a definite return to work date with the			
2	same-employer within eight weeks.			
3	"Full-time hours" or "full-time work" means a forty-hour			
4	work week unless-regarded otherwise-according to the standard			
5	practice, custom, or agreement in a particular trade,			
6	occupation, or business.			
7	"Partial unemployment" or "partially unemployed" means-the			
8	unemployment of any individual who, during a particular week,			
9	was still attached to that individual's regular employer, had no			
10	earnings or earned less than that individual's weekly benefit			
11	amount, and who worked less than or did-not work that			
12	individual's normal, customary full-time hours for the			
13	individual's regular employer because of a lack of full-time			
14	work.			
15	"Registered for work" or "registration for work" means that			
16	an individual shall provide information to the employment office			
17	to be posted on the department's internet job-matching system,			
18	including but not limited to-the-individual's-name, job skills,			
19	education, training, prior employment history and work duties,			
20	preferred working conditions, occupational licenses, and other			
21	relevant occupational information to facilitate work search			
22	efforts by the individual and increase job referrals by the			
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1	employmen	t office. The information shall be posted with the
2	departmen	t's assistance or independently by the individual. The
3	employmen	t office shall provide the necessary information to the
4	unemploym	ent office for purposes of determining that the
5	individua	l's registration for work-requirements-has-been met."]
6	SECT	ION 5. Section 383-29.6, Hawaii Revised Statutes, is
7	repealed.	· · ·
8	[" [\$	383-29.6] Partial unemployment; eligibility. A new
9	claim or	an initial additional claim for partial unemployment
10	benefits :	may be filed as the department-prescribes for any week
11	only if t	he individual:
12	(1)	Is a full-time worker;
13	(2)	Is attached to a regular employer, as defined in
14		section 383-1;
15	(3) -	Worked less than or did not work the individual's
16		normal, customary full-time hours, as defined in
17		section 383-1, for that week;
18	-(4)-	Had-no-earnings-or-earned less than the individual's
19		weekly benefit amount for that week; and
20	(5)	Was unemployed due to a lack of full-time work, as
21		defined in section 383-1, for that week."]



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SECTION 6. Section 383-29.7, Hawaii Revised Statutes, is
 repealed.

3	[" [§383-29.7] Partial unemployment; claim filing
4	requirements, determinations. (a)Claims for partial
5	unemployment shall be filed-according to section 383-32. For
6	partially unemployed individuals, a new claim may be taken
7	within twenty-eight days-from-the week-ending date of the first
8	week of partial unemployment for which the claim is filed;
9	provided that an individual shall not be required to file a
10	claim carlier than two weeks from the date wages are paid for
11	the claim period.
12	(b) Continued claim certifications for partial benefits
13	shall be filed as follows:
14	(1) An-individual may file a continued-claim-certification
15	for partial unemployment benefits in person, by mail,
16	by telephone, or by using other alternative claim
17	filing procedures as instructed or authorized by the
18	department and in the manner prescribed by the
19	department with respect to each week of the
20	individual's partial unemployment. A continued claim
21	certification shall be filed in the same manner as
22	prescribed in rules of the department for continued
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1		claim-certifications for-total or part-total			
2		unemployment benefits and not later than twenty-eight			
3		days from the end of the week for which the individual			
4		claims benefits; provided that an individual shall not			
5		be required to file a continued claim certification			
6		earlier than two weeks from the date wages are paid			
7		for a claim period.			
8	(2)	If, after a week of partial unemployment, eight or			
9	÷	fewer consecutive weeks of total unemployment follow			
10		the week of partial unemployment, the weeks of total			
11		unemployment may be deemed-weeks-of-partial			
12		unemployment. However, if total unemployment extends			
13		beyond eight consecutive weeks, the individual shall			
14	,	be deemed totally unemployed.			
15	(3)	Notwithstanding paragraph (2), the department may			
16		extend-partial-unemployment beyond-eight-consecutive			
17		weeks of total unemployment under conditions including			
18		but not limited to:			
19		(A) The individual is retained in an employer-			
20		employee relationship;			
21		(B) The individual is under obligation to reserve			
22		services for the employer; and			



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1	(C) The individual has a definite or reasonably
2	imminent-return-to-work-date."]
3	SECTION 7. Section 383-29.8, Hawaii Revised Statutes, is
4	repealed.
5	["[§383-29.8] Partial unemployment; waivers. (a) The
6	registration for work requirements under-section 383-29(a) may
7	be waived for individuals who are partially unemployed, as
8	defined in section 383-1.
9	(b) An individual may be exempted from the work search
10	requirements as determined by rules of the department, or be
11	subject to modified work search requirements as authorized by
12	the department if the individual is-waived from the registration
13	for work requirements, as defined in section 383-1."]
14	SECTION 8. Section 383-29.9, Hawaii Revised Statutes, is
15	repealed.
16	[" [§383-29.9] Partial unemployment; reporting
17	requirements. (a) An employer to whom a claimant for partial
18	unemployment is still attached shall submit verification of
19	earnings-and-satisfy-all low earnings reporting requirements-in
20	subsection (b) and rules of the department for each week that
21	the claimant certifies for partial unemployment benefits.
22	(b) Low carnings reports shall-be-submitted as follows:
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1	(1)	When	ever, during any weekly pay period in an
2		indi	vidual's benefit year, an individual has worked
3		less	than full-time hours for the regular employer to
4		whiel	n-the individual is-attached, and the individual's
5		earn:	ings are less than the individual's current weekly
6		bene:	Fit amount, the individual's employer, upon
7		reque	est by the department-shall:
8		-(A) -	Enter the individual's name, social-security
9			account number, gross-earnings, week-ending date,
10			and the reasons for the individual's reduced work
11			week-on a form provided or approved by the
12			department and return the form to the
13			unemployment insurance office as instructed
14			within five working days after the notice of an
15			individual's benefit amount has been mailed to
16			the employer as to all prior weeks for which
17			benefits are claimed. Thereafter, during the
18			benefit year, the employer shall report within
19			five working days after the end of each week or
20	Λ.		weekly pay period for which the low earnings
21			reports-are required; or



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1	(B) Furnish the individual personally with the
2	information on a form-provided or approved by the
3	department-and the individual shall be
4	responsible to submit the report to the
5	unemployment insurance office within five working
6	days after the end of each week or weekly pay
7	period or as instructed by the department.
8	(2) If the employer-or individual fails to submit the low
9	earnings report as prescribed in paragraph (1) (A) or
10	(B) within the time specified by the department, the
11	department shall determine the individual's
12	eligibility-for-any week's benefits claimed based on
13	the individual's certification of employment and
14	earnings."]
15	SECTION 9. Act 170, Session Laws of Hawaii 2009, is
16	repealed.
17	Part III.
18	SECTION 10. This Act does not affect rights and duties
19	that matured, penalties that were incurred, and proceedings that
20	were begun before its effective date.
21 .	SECTION 11. In codifying the new sections added by section
22	2 of this Act, the revisor of statutes shall substitute
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1 appropriate section numbers for the letters used in designating

2 the new sections in this Act.

3 SECTION 12. Statutory material to be repealed is bracketed4 and stricken. New statutory material is underscored.

5 SECTION 13. This Act shall take effect upon its approval.

INTRODUCED BY:

JAN 2 2 2010



Report Title:

Unemployment Insurance; WorkShare Program

Description:

Establishes a WorkShare Program under the unemployment insurance laws under which workers are downsized to part-time status and are able to receive partial unemployment benefits. Repeals Act 170, Session Laws of Hawaii 2009, on partial unemployment.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

