HB2408 HD1 HMS 2010-1757

## A BILL FOR AN ACT

RELATING TO ECONOMIC DEVELOPMENT.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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1	SECTION 1. In September 2009, the legislature held
2	informational briefings relating to the potential impacts on
3	Hawaii businesses and the film industry arising from the
4	anticipated position reductions in three programs under the
5	purview of the department of business, economic development, and
6	tourism (DBEDT): the film industry branch, the community-based
7	economic development program, and the enterprise zone-
8	partnership. In their findings and recommendations, legislators
9	stressed that these three programs are important economic
10	generators for the State, and program staff provide direct
11	services to the public - services that will be severely
12	curtailed or eliminated if the positions are vacant.
13	Of particular concern is DBEDT's stated intent to reassign
14	"generalists" to perform functions currently performed by
15	technically-competent "specialists" in mandated programs that
16	produce significant contributions to the State's economy. The
17	legislature finds that these actions will provide limited
18	savings and the loss of considerable income to the State,

- 1 particularly with respect to the film office program, which is
- 2 responsible for the mandate to certify the Act 88, Session Laws
- 3 of Hawaii 2006, tax credits pursuant to section 235-17, Hawaii
- 4 Revised Statutes. This requirement was intended to assure that
- 5 the tax credits would be administered effectively, using the
- 6 film office's detailed knowledge of film, television, and
- 7 animation production operations to manage and market the program
- 8 efficiently, combined with the specific tax expertise provided
- 9 through continuous coordination with the department of taxation.
- 10 In the case of the community-based economic development program
- 11 and the enterprise zone partnership, the loss of personnel with
- 12 specialized expertise will make it difficult, if not impossible,
- 13 to meet the mandates of Acts 124 and 174, Session Laws of Hawaii
- 14 2009, which expanded the scope and responsibilities of both
- 15 programs.
- In addition, the legislature believes that these three
- 17 critical income-generating programs can achieve a greater level
- 18 of self-sufficiency that reflects their contribution to the
- 19 State's economy.
- 20 The purpose of this Act is to retain existing, specialized
- 21 staff in programs that have substantially contributed to the

1	State's e	conomic well-being and ensure greater program
2	self-suff	iciency by:
3	(1)	Redirecting the income, purposes, and uses of the
4		Hawaii television and film development special fund;
, <b>5</b>		and
6	(2)	Amending the uses of the Hawaii community-based
7		economic development revolving fund to include
8		operational funding and a funding mechanism for the
9	-	enterprise zone program.
10	SECT	ION 2. Chapter 231, Hawaii Revised Statutes, is
11	amended b	y adding a new section to be appropriately designated
12	and to re	ad as follows:
13	" <u>§23</u>	1- Effectiveness of the motion picture, digital
14	media, an	d film production tax credit; reporting requirement.
15	The depar	tment shall use the information collected and
16	maintaine	d pursuant to section 235-17(h) and (i), to study the
17	effective	ness of the motion picture, digital media, and film
18	productio	n income tax credit. The department shall report on
19	the aggre	gate amounts of all qualified production costs per
20	qualified	production and per qualified production per taxable
21	year, job	s created by category and by county, compensation
22	levels, a	nd other factors as the department determines. The
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    department shall report the results of its study to the
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    legislature by December 1 of each year."
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         SECTION 3. Section 201-113, Hawaii Revised Statutes, is
    amended to read as follows:
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         "[+] §201-113[+] Hawaii [television and film development]
6
    film office special fund. (a) There is established in the
7
    state treasury the Hawaii [television and film development] film
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    office special fund, into which shall be deposited:
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         (1)
              Appropriations by the legislature;
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         (2) Donations and contributions made by private
11
              individuals or organizations for deposit into the
12
              fund; and
13
         (3) Grants provided by governmental agencies or any other
14
              source [; and
15
         (4) Any profits or other amounts received from venture
16
              capital investments].
17
         (b) The fund shall be used by the board to assist in, and
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    provide incentives for, the production of cligible Hawaii
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    projects that are in compliance with criteria and standards
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    established by the board in accordance with rules adopted by the
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    board pursuant to chapter 91. In particular, the board shall
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1	<del>adopt rul</del>	<del>es t</del> e	provide for the implementation of the following
2	<del>programs:</del>	-	
3	<del>(1)</del>	<del>A-gr</del>	ant program. The board shall adopt rules pursuant
4		<del>to-</del> e	hapter 91 to provide conditions and qualifications
5		for	grants. Applications for grants shall be made to
6		the	board and shall contain such information as the
7		boar	d shall require by rules adopted pursuant to
8		chap	ter 91. At a minimum, the applicant shall agree
9	•	<del>to t</del>	he following conditions:
1()		<del>(A)</del>	The grant shall be used-exclusively for cligible
11			Hawaii projects;
12		<del>(B)</del>	The applicant shall have applied for or received
13			all applicable licenses and permits;
14		<del>(C)</del>	The applicant shall comply with applicable
15			federal-and state laws prohibiting discrimination
16			against any person on the basis of race, color,
17			national origin, religion, creed, sex, age, or
18		:	physical handicap;
19		<del>(D)</del>	The applicant shall comply with other
20			requirements as the board may prescribe;

1		<del>(E)</del>	All activities undertaken with funds received
2			shall comply with all applicable federal, state,
3			and county statutes and ordinances;
4		<del>(F)</del>	The applicant shall indemnify and save harmless
5			the State of Hawaii and its officers, agents, and
6		i,	employees from and against any and all-claims
7			arising out of or resulting from activities
8			carried out or projects undertaken with funds
9			provided hereunder, and procure sufficient
10			insurance to provide this indemnification if
11			requested to do so by the department;
12		<del>(C)</del>	The applicant shall make available to the board
13			all records the applicant may have relating to
14			the project, to allow the board to monitor the
15			applicant's compliance with the purpose of this
16			<del>chapter; and</del>
17		<del>(H)</del>	The applicant, to the satisfaction of the board,
18		,	shall establish that sufficient funds are
19			available for the completion of the project for
20			the purpose for which the grant is awarded; and
21	<del>(2)</del>	<del>A ve</del>	nture capital program. The board shall adopt
22		<del>rule</del>	s pursuant to chapter 91 to provide conditions and

1	qualifications for venture capital investments in
2	eligible Hawaii projects. The program may include a
3	written agreement between the borrower and the board,
4	as the representative of the State, that as
5	consideration for the venture capital investment made
6	under this part, the borrower shall share any
7	royalties, licenses, titles, rights, or any other
8	monetary benefits that may accrue to the borrower
9	pursuant to terms and conditions established by the
10	board by rule pursuant to chapter 91. Venture capital
11	investments may be made on such terms and conditions
12	as the board shall determine to be reasonable,
13	appropriate, and consistent with the purposes and
14	objectives of this part.
15	(b) Moneys in the fund shall be used for the operations of
16	the Hawaii film office, including personnel costs of staff
17	positions existing on November 1, 2009; provided that the use of
18	moneys from the fund for current and future personnel costs
19	shall be limited to those employees performing specialized
20	duties and assigned solely to Hawaii film office operations.
21	(c) For purposes of this section, the department of
22	taxation shall report annually to the legislature, beginning
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- 1 July 1, 2011, on the deposits, appropriations, and balance in
- 2 the Hawaii film office special fund for the immediately
- 3 preceding fiscal year ending June 30."
- 4 SECTION 4. Section 210D-4, Hawaii Revised Statutes, is
- 5 amended to read as follows:
- 6 "\$210D-4 Hawaii community-based economic development
- 7 revolving fund; established[-]; funding of community-based
- 8 economic development program staff, nonprofit community-based
- 9 organizations, and for-profit entities in enterprise zones. (a)
- 10 There is established a revolving fund to be known as the Hawaii
- 11 community-based economic development revolving fund from which
- 12 moneys shall be loaned or granted by the department under this
- 13 chapter. All moneys appropriated to the fund by the
- 14 legislature, received as repayments of loans, payments of
- 15 interest or fees, and all other moneys received by the fund from
- 16 any other source shall be deposited into the revolving fund and
- 17 used for the purposes of this chapter.
- 18 (b) The department [may] shall use all appropriations and
- 19 other moneys in the revolving fund not appropriated for a
- 20 designated purpose to [make-grants or loans.]:
- 21 (1) Fund the operations of the community-based economic
- 22 development program and the enterprise zone program

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1		established under chapter 209E, and the personnel
2		costs of those programs' staff positions existing on
3		November 1, 2009; provided that the use of moneys from
4		the fund for current and future personnel costs shall
5		be limited to those employees performing specialized
6		duties and assigned solely to the community-based
7		economic development program or the enterprise zone
8		program; and
9	(2)	Make grants and loans in accordance with this
10		chapter."
11	SECT	ION 5. Section 201-111, Hawaii Revised Statutes, is
12	repealed.	
13	[" <del>[\$</del>	201-111] Definitions. As used in this part:
14	"App	licant" means a person applying for a grant or venture
15	<del>capital i</del>	nvestment from the board under this part.
16	<u>"Воа:</u>	rd" means the Hawaii television and film development
17	<del>beard.</del>	
18	u <u>eli</u> ,	<del>gible Hawaii project" or "project" means an</del>
19	entertain	ment project in which at least seventy-five per cent of
20	the budge	t for the production costs, excluding salaries and
21	<del>costs for</del>	the producer, director, writer, screenplay, and actors
22	in the pro	oject, is dedicated for the purchase or lease of goods
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    or services from a vendor or supplier who is located and doing
 2
    business in the State.
         "Fund" means the Hawaii television and film development
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 4
    special fund.
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         "Venture capital investment" means any of the following
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    investments in a project:
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         (1) Common or preferred stock and equity securities
 8
              without a repurchase-requirement-for at least five
 9
              <del>years;</del>
10
         (2) A right to purchase stock or equity securities;
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         (3) Any-debenture, whether or not convertible or having
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              stock purchase rights, which is subordinated, together
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              with security interests against the assets of the
              borrower, by their terms to all borrowings of the
14
15
              borrower from other institutional lenders, and that is
16
              for a term of not less than three years, and that has
17
              no part amortized during the first three years; and
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         (4) General or limited partnership interests."]
19
         SECTION 6. Section 201-112, Hawaii Revised Statutes, is
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    repealed.
          ["[$201-112] - Hawaii television and film development board.
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22
    (a) There is established the Hawaii television and film
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development board. The board shall be attached to the
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    department of business, economic development, and tourism for
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    administrative purposes only. The board shall administer the
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    grant and venture capital investment programs and the Hawaii
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    television and film development special fund established under
 6
    this part. The board shall also assess and consider the overall
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    viability and development of the television and film industries
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    and make recommendations to appropriate state or county
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    agencies.
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         (b) The board shall be composed of nine members, four of
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    whom shall be appointed by the governor pursuant to section
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    26-34, and all of whom shall-serve four-year staggered terms.
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    One of the governor's appointments shall be made from a list of
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    nominees submitted by the president of the senate and another
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    appointment shall be made from a list of nominees submitted by
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    the speaker of the house of representatives. The four appointed
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    members shall possess a current working knowledge of the film,
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    television, or entertainment industry. The director of
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    business, economic development, and tourism, and the chairs of
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    the four county film commissions or its equivalent, shall serve
    as ex officio voting members, who may be represented on the
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    board by designees.
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1 The chairperson and vice chairperson of the board shall be 2 scleeted-by the board by majority vote. Five members shall 3 constitute a quorum, whose affirmative vote shall be necessary 4 for all actions by the board. The members shall serve without 5 compensation but shall be reimbursed for expenses, including 6 travel expenses, necessary for the performance of their duties. 7 (c) The film industry branch development manager shall 8 serve as the executive secretary of the board. 9 (d) The board may adopt rules pursuant to chapter 91 to 10 effectuate the purposes of this part."] 11 SECTION 7. Section 201-114, Hawaii Revised Statutes, is 12 repealed. 13 ["[\$201 114] Inspection of premises and records. The 14 board shall have the right to inspect, at reasonable hours, the **15** plant, physical facilities, equipment, premises, books, and 16 records of any applicant in connection with the processing of a **17** grant to the applicant."] 18 SECTION 8. Statutory material to be repealed is bracketed 19 and stricken. New statutory material is underscored. 20 SECTION 9. This Act shall take effect on July 1, 2112.

## Report Title:

Television and Film Development; Community-based Economic Development

## Description:

Requires DOTAX to report annually to the Legislature on the effectiveness of the Motion Picture, Digital Media, and Film Production Income Tax Credit. Renames the Hawaii Television and Film Development Special Fund to the Hawaii Film Office Special Fund and amends its uses. Amends the Hawaii Community-based Economic Development Revolving Fund uses to include the Community-based Economic Development Program and Enterprise Zone Program operational and staff costs. Effective July 1, 2112. (HB2408 HD1)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.