#### HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2010 STATE OF HAWAII

## H.B. NO. 2182

# A BILL FOR AN ACT

RELATING TO A DEPARTMENT OF PERMITTING.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

SECTION 1. The legislature finds that obtaining permits,
 licenses, and other approvals from state departments and
 agencies is often a long, time consuming, and frustrating
 process, especially for small businesses and not-for-profit
 groups that do not have the financial and personnel resources to
 shepherd permit and license applications through multiple and
 often duplicative and contradictory agency requirements.

The legislature further finds that, in these tough economic 8 9 times, it is fiscally responsible to seek out ways to reduce 10 unnecessary government spending without sacrificing services to 11 the general public. One step in reaching this goal is to 12 consolidate duplicative functions currently spread out among 13 different state agencies, thereby streamlining government 14 operations and offering better, faster, and more "to the point" 15 services to the people of Hawaii.

16 The purpose of this Act is to consolidate all permitting 17 and licensing functions and employees of state government into a

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department of permitting. This will ensure better organization
 and coordination of permitting functions, allow for standardized
 training and processing procedures, and reduce duplicative
 efforts.

5 SECTION 2. The Hawaii Revised Statutes is amended by
6 adding a new chapter to be appropriately designated and to read
7 as follows:

8

9

### "CHAPTER

#### DEPARTMENT OF PERMITTING

10 § -1 Definitions. As used in this chapter, unless the
11 context otherwise requires:

12 "County agency" means a department, division, office,
13 officer, agency, or other organization of a county government,
14 including a county council.

15 "County law" means a county charter provision, ordinance,16 or administrative rule.

17 "County permit" means a permit that is subject to approval18 by a county agency pursuant to federal, state, or county law.

19 "Department" means the department of permitting.

20 "Director" means the director of permitting.

21 "Permit":



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1 (1)Means any approval, no matter the nomenclature, 2 required by state law; 3 (2)Includes any license, permit, certificate, certification, approval, compliance schedule, or other 4 similar document or decision pertaining to any 5 6 regulatory or management program required prior to constructing or operating a project; providing a good 7 8 or service; operating a trade or business; or doing any or all things regulated, controlled, or managed by 9 10 a state agency under state law. "Permit plan" means the aggregated set of required permits, 11 12 coordinated by the department. "State agency" means a department, division, office, 13 14 agency, or other organization of the state government, but not 15 the legislative branch of the state government.

16 "State law" means a state constitutional provision,17 statute, or administrative rule.

18 § -2 Staff. The director may employ and dismiss staff
19 without regard to chapters 76 and 89, to assist the director in
20 the implementation of this chapter. The salary of each staff
21 member shall be set by the director; provided that staff members



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1	shall be entitled to participate in any public employee benefit			
2	program plan or privilege.			
3	The director may contract persons, without regard to			
4	chapter 103D, to assist the department in the implementation of			
5	this chapter.			
6	§ -3 General powers. (a) The department may:			
7	(1) Sue and be sued;			
8	(2) Have a seal and alter the same at pleasure;			
9	(3) Make and execute contracts and other instruments			
10	necessary or convenient to the exercise of its powers			
11	and duties; and			
12	(4) Adopt rules in accordance with chapter 91 for its			
13	organization, internal management, and to carry into			
14	effect its purposes, powers, and programs.			
15	(b) In addition to other powers conferred upon it, the			
16	department may do all things necessary and convenient to carry			
17	out the powers expressly provided in this chapter.			
18	§ -4 General duties of the department. (a) The			
19	department shall have the function and responsibility to accept			
20	and review all applications for a permit, license, or other			
21	approval required under state law; and to issue, deny, or			



1	condition	the :	issuance of the required permit, license, or		
2	approval.	The	department shall:		
3	(1)	Gath	er from the applicant any information the		
4		depa:	rtment finds relevant and necessary for the		
5		revi	ewing and processing of a permit application; and		
6	(2)	Coord	dinate public meetings to:		
7		(A)	Allow members of the affected communities to		
8			provide input regarding the issuance of the		
9			permit or license;		
10		(B)	Promote public awareness of the subject matter of		
11			the proposed permit or license in the proposed		
12			area; and		
13		(C)	Allow the department, the applicant, and any		
14			applicable agency to gain public sentiment and		
15			input regarding the proposed permit or license.		
16	(b)	Where	e the particular activity under review requires		
17	additional approvals from federal agencies or under federal law				
18	or permits or approvals from county agencies, the department				
19	shall:				
20	(1)	Ident	cify all permits, licenses, and approvals required		
21		by th	nose federal or county agencies; and		



(2) Coordinate and facilitate the joint processing of the
 application to ensure the timely review and obtain the
 required permits and approvals.

4 (c) The department shall develop and establish a permit
5 plan application format and procedures that shall simplify and
6 expedite the permitting functions of state government.

7 (d) The department may charge appropriate application,
8 processing, issuance, and other permitting fees. All fees shall
9 be adopted pursuant to chapter 91, and shall be deposited into
10 the permitting special fund established under section -6.

Permit plan; permit processing. 11 S - 5 (a) The permit 12 plan shall be a working document, available to the public and posted on the department's website, and shall be regularly 13 updated with current information. The permit plan shall be used 14 15 to promote efficiency and transparency in the permitting 16 process, including the coordinated and concurrent processing of 17 permits where possible, while ensuring opportunities for appropriate public comment and participation, including public 18 19 hearings.

(b) The permit plan shall be designed to ensure that all
permits identified in the permit plan shall be processed and
either approved or denied no later than twelve months after the



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1 date that the application is accepted by the director, subject 2 to any extensions that may be requested by the applicant. -6 Permitting special fund. (a) There is created 3 S 4 within the state treasury a permitting special fund, which shall consist of: 5 6 Moneys appropriated to the fund by the legislature; (1)7 (2) Fees and other charges collected by the department 8 under this chapter; and Moneys allotted to the fund from other sources. 9 (3)10 (b) Moneys in the fund shall be expended by the department for the purposes of this chapter. 11 12 Rules. The department may adopt rules pursuant to S -7 13 chapter 91 to implement this chapter. 14 S - 8 Reports. The department of permitting shall submit 15 an annual report to the governor and the legislature at least twenty days prior to the convening of each legislative session 16 17 outlining its progress and activities under this chapter." 18 SECTION 3. Section 26-4, Hawaii Revised Statutes, is 19 amended to read as follows: 20 "§26-4 Structure of government. Under the supervision of 21 the governor, all executive and administrative offices, 22 departments, and instrumentalities of the state government and



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1	their res	pective functions, powers, and duties shall be
2	allocated	among and within the following principal departments
3	that are	hereby established:
4	(1)	Department of human resources development (Section 26-
5		5) <u>;</u>
6	(2)	Department of accounting and general services (Section
7		26-6) <u>;</u>
8	(3)	Department of the attorney general (Section 26-7);
9	(4)	Department of budget and finance (Section 26-8);
10	(5)	Department of commerce and consumer affairs (Section
11		26-9) <u>;</u>
1 <b>2</b>	(6)	Department of taxation (Section 26-10);
13	(7)	University of Hawaii (Section 26-11);
14	(8)	Department of education (Section 26-12);
15	(9)	Department of health (Section 26-13);
16	(10)	Department of human services (Section 26-14);
17	(11)	Department of land and natural resources (Section 26-
18		15) <u>;</u>
19	(12)	Department of agriculture (Section 26-16);
20	(13)	Department of Hawaiian home lands (Section 26-17) <u>;</u>
21	(14)	Department of business, economic development, and
22		tourism (Section 26-18) <u>;</u>



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Department of transportation (Section 26-19); 1 (15)2 Department of labor and industrial relations (Section (16)3 26-20); 4 (17)Department of defense (Section 26-21); 5 (18)Department of public safety (Section 26-14.6) [-]; and Department of permitting (Section 26- )." 6 (19) 7 SECTION 4. During the interim period before the convening of the 2011 regular legislative session, the governor shall 8 prepare an organizational and functional plan for the department 9 10 of permitting, and a plan for the orderly transition of the functions transferred by this Act. The organizational and 11 12 functional plan shall be submitted to the legislature no later than twenty days prior to the convening of the 2011 legislative 13 14 session. SECTION 5. (a) There is created a task force within the 15 office of the governor for administrative purposes only. Member 16 of the task force shall include: 17 18 At least one representative from each state department (1)19 with permitting powers; A representative from each county, appointed by the 20 (2) mayor of the county, who shall have knowledge and 21



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1		experience in the permit processing procedures used by			
2		that county;			
3	(3)	Three members, appointed by the governor, to represent			
4		small business;			
5	(4)	Three members, appointed by the governor, to represent			
6		developers, investors, and large landowners;			
7	(5)	Three members appointed by the president of the			
8		senate; and			
9	(6)	Three members appointed by the speaker of the house of			
10		representatives.			
11	Members o	f the task force shall be exempt from section 26-34,			
12	Hawaii Revised Statutes, and shall serve without compensation				
13	but shall	be reimbursed for expenses necessary for the			
14	performance of their duties, including travel expenses.				
15	(b)	The task force shall:			
16	(1)	Assist the governor in identifying departments and			
17		units of state government with permitting powers; and			
18		compile data relating to internal procedures for			
19		processing permit applications, criteria used to			
20		determine whether a permit is issued or denied,			
21		compliance and oversight over permittees, and			
22		enforcement actions used, if any;			



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1 Compile information on areas or issues where (2)2 applicants, permittees, and the general public have 3 expressed dissatisfaction with each department's 4 permit procedures; Review all policies and procedures with a view to 5 (3) identifying overlapping, redundant, or contradictory 6 7 regulations and procedures; and 8 (4) Formulate an organizational structure for a department of permitting that will encompass permitting duties 9 and responsibilities of all state departments in a 10 "one-stop-shop". 11 12 (c) The task force shall report its findings to the legislature no later than twenty days prior to the regular 13 session of 2011. 14 15 The task force shall cease to exist on June 30, 2011. (d) 16 SECTION 6. Statutory material to be repealed is bracketed 17 and stricken. New statutory material is underscored. SECTION 7. This Act shall take effect upon its approval; 18 19 provided that in the event that the legislature fails to enact a 20 bill establishing the powers, duties, and other provisions of 21 the department of permitting during the regular session of 2011, 22 this Act shall be repealed and section 26-4, Hawaii Revised



- 1 Statutes, shall be reenacted in the form in which it read on the
- 2 day before the effective date of this Act.

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INTRODUCED BY:

For Usen

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Barbara Manumoto

JAN 2 0 2010



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Report Title: Department of Permitting

#### Description:

Creates a department of permitting. Requires governor to prepare organizational and functional plan for transition to new department. Establishes task force within governor's office to determine functions and responsibilities to be transferred to new department. Report to legislature in 2011.

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.

