## A BILL FOR AN ACT

RELATING TO MEDICAID REIMBURSEMENTS.

### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The legislature finds that Hawaii's health care 2 system consists of a myriad of services that must be coordinated and integrated to ensure access to quality care at the 3 **4** ' appropriate level for all of Hawaii's residents. An individual 5 often accesses different healthcare providers delivering 6 different products and services, and may transition from one 7 level of care to another over time. It is important to 8 effectively manage patient transition to facilities providing 9 the appropriate level of care to maintain the availability of 10 services at all levels, more accurately address patient needs, 11 and ensure efficient and cost effective service delivery.

12 The legislature further finds that this transition has been 13 particularly difficult between acute care hospitals and 14 long-term care facilities. Often, patients no longer needing 15 hospitalization, but still requiring medical services, are 16 waitlisted for long-term care due to a shortage of available 17 space in long-term care facilities. The unfortunate consequence

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is a shortage of available space and service delivery at acute
 care hospitals. Additionally, acute care hospitals are facing a
 financial crisis due to the manner in which medicaid
 reimbursements are allocated.

5 When a medicaid-eligible patient is treated by an acute 6 care hospital, medicaid pays a rate based upon the level of care 7 needed by the patient. When the patient is well enough to be transferred to long-term care, the medicaid reimbursement is 8 9 reduced to a rate that is twenty to thirty per cent of the 10 actual cost of acute care hospitalization. If the hospital is not able to transfer the patient to long-term care, it must 11 12 absorb the financial loss. This creates an unnecessary fiscal burden on acute care hospitals, as their cost of care is 13 14 generally more fixed due to stringent regulatory and 15 quality-control requirements.

At any particular time, a total of about two hundred patients in Hawaii's hospitals are waiting to be transferred to long-term care. Patients with certain conditions have been waitlisted for up to a year. The total loss to hospitals was estimated at \$72,500,000 in 2008.

21 A significant portion of that loss is due to underpayment 22 by medicaid and its contracted health plans. Medicaid is, in 2010-0347 HB SMA.doc Page 3

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1 effect, a public-private partnership because the public sector
2 provides the funding and the private sector provides the
3 services. Unfortunately, medicaid reimbursements seldom cover
4 the actual cost of provided services, resulting in fiscally
5 weakened health care facilities and instability in the health
6 care system as a whole.

7 In the past, acute care hospitals were able to absorb 8 medicaid losses using payments from commercial and other payers 9 to offset under-funded medicaid reimbursements. But as the cost of health care has increased, and significant developments in 10 11 medical technology has required acute care hospitals to increase 12 their capital investments, even these payments are no longer 13 enough to bridge the fiscal gap. The result for many of these 14 hospitals is financial failure. For example, without annexation 15 by the Hawaii health systems corporation, which is subsidized by 16 the State, Kahuku hospital would have ceased operations due to 17 bankruptcy. Underpayment by medicaid was cited as one of the 18 major reasons for Kahuku hospital's financial difficulties.

19 The legislature is concerned that long-term care facilities 20 are also facing financial hardship as a result of inappropriate 21 medical reimbursements. Payments for patients with complex 22 medical conditions requiring additional care should be



1	cost-based rather than acuity-based to address the disparities
2	in the cost of services and service delivery.
3	The purpose of this Act is to provide fair compensation to:
4	(1) Acute care hospitals for the service they provide to
5	medicaid patients who have been treated for acute
6	illnesses and injuries and who have recovered
7	sufficiently so that they may be transferred to
8	long-term care, but for whom long-term care is not
9	available; and
10	(2) Long-term care facilities for patients with medically
11	complex conditions when their level of care changes
12	from acute to long-term care.
12	
	SECTION 2. Chapter 346, Hawaii Revised Statutes, is
14	amended by adding a new section to be appropriately designated
15	and to read as follows:
16	" <u>\$346-</u> <u>Medicaid reimbursements.</u> (a) Reimbursements by
17	medicaid and its contracted health plans to hospitals for
18	patients occupying acute-licensed beds and who are on a waitlist
19	for long-term care shall be at least equal to the rate paid for
20	acute care services.
21	(b) Reimbursements by medicaid and its contracted health
22	plans to facilities with long-term care beds for patients with
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1	medically complex conditions who, prior to admission to the
2	facility were receiving acute care services in an acute care
3	hospital, shall be at least equal to the rate paid for subacute
4	care.
5	(c) As used in this section:
6	"Medically complex condition" means a combination of
7	chronic physical conditions, illnesses, or other medically
8	related factors that significantly impact an individual's health
9	and manner of living and cause reliance upon technological,
10	pharmacological, and other therapeutic interventions to sustain
11	<u>life.</u>
12	"Subacute care" means a level of care that is needed by a
13	patient not requiring acute care, but who needs more intensive
14	skilled nursing care than is provided to the majority of
15	patients in a skilled nursing facility."
16	SECTION 3. Section 346D-1.5, Hawaii Revised Statutes, is
17	amended to read as follows:
18	"§346D-1.5 Medicaid reimbursement equity. Not later than
19	July 1, 2008, there shall be no distinction between hospital-
20	based and nonhospital-based reimbursement rates for
21	institutionalized long-term care under medicaid. Reimbursement
22	for institutionalized intermediate care facilities and
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1 institutionalized skilled nursing facilities shall be based 2 solely on the level of care rather than the location. This 3 section shall not apply to critical access hospitals [-] or to reimbursements made in accordance with section 346- ." 4 5 SECTION 4. There is appropriated out of the general revenues of the State of Hawaii the sum of \$ 6 or so 7 much thereof as may be necessary for fiscal year 2010-2011 for 8 increased medicaid reimbursement in accordance with this Act. 9 The sum appropriated shall be expended by the department of human services for the purposes of this Act. 10 11 SECTION 5. Statutory material to be repealed is bracketed 12 and stricken. New statutory material is underscored. SECTION 6. This Act shall take effect on July 1, 2010. 13 14



#### Report Title:

Medicaid; Hospital Reimbursements; Long-Term Care Reimbursements; Appropriation

### Description:

Requires medicaid reimbursement to hospitals for patients occupying acute-licensed beds who are on a waitlist for longterm care to be at least equal to the rate paid for acute care services; requires medicaid reimbursement to long-term care facilities for patients with medically complex conditions to be at least equal to the rate paid for subacute care; appropriates funds for increased reimbursements.

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