A BILL FOR AN ACT

RELATING TO OWNER-BUILDERS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. The legislature finds that the intent of
 contractor licensing laws under chapter 444, Hawaii Revised
 Statutes (HRS), is to:

 (1) Protect the public from the dangers of unlicensed
 contracting activity;
- 6 (2) Afford owner-builders a limited exemption from
 7 contractor licensing requirements for structures built
 8 for their own use, and which, at the time the
 9 exemption is obtained, the owner-builder does not
 10 intend to sell or lease; and
- (3) Prevent uses of the owner-builder exemption thatcircumvent contractor licensing requirements.
- The legislature further finds that widespread economic

 hardship has forced many owner-builders into the unplanned sale

 of their property, despite their original intent to use the

 property for their own purposes. The legislature finds that it

 is necessary to provide relief for these owner-builders so that

- 1 they may sell or lease their properties under these difficult
- 2 circumstances without violating chapter 444, HRS.
- 3 The purpose of this Act is to provide further relief for
- 4 owner-builders who must sell or lease a property prior to the
- 5 expiration of the one-year prohibition on sales or leases and to
- 6 clarify the applicability of the owner-builder exemption.
- 7 SECTION 2. Chapter 444, Hawaii Revised Statutes, is
- 8 amended by adding a new section to be appropriately designated
- 9 and to read as follows:
- 10 "§444-A Owner-builder exemption. (a) This chapter shall
- 11 not apply to owners or lessees of property who build or improve
- 12 residential, farm, industrial, or commercial buildings or
- 13 structures on property for their own use, or for use by their
- 14 grandparents, parents, siblings, or children and who do not
- 15 offer the buildings or structures for sale or lease; provided
- 16 that:
- 17 (1) To qualify for an exemption under this section, the
- owner or lessee shall register for the exemptions as
- provided in section 444-9.1; and
- 20 (2) The exemption under this section shall not apply to
- 21 electrical or plumbing work that must be performed
- 22 only by persons or entities licensed in accordance

1	with this chapter, unless the owner or lessee of the
2	property is licensed for such work under chapter 448E.
3	(b) Proof of the sale or lease, or offering for sale or
4	lease, of the structure not more than one year after completion,
5	unless the sale or lease was caused by an eligible unforeseen
6	hardship as determined by the board pursuant to subsection (c),
7	shall be prima facie evidence that the construction or
8	improvement of the structure was undertaken for the purpose of
9	sale or lease; provided that this subsection shall not apply to:
10	(1) Residential properties sold or leased to employees of
11	the owner or lessee; or
12	(2) Construction or improvements performed pursuant to an
13	approved building permit where the estimated valuation
14	of work to be performed, as reflected in the building
15	permit, is less than \$10,000.
16	(c) The board shall determine the eligibility of an
17	unforeseen hardship claimed by an owner under subsection (b);
18	provided that an alleged unforeseen hardship shall not be deemed
19	eligible if the board determines that the construction or
20	improvement of the structure was undertaken for the purpose of
21	sale or lease. An owner seeking a determination of eligibility
22	of an unforeseen hardship shall:

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1	(1)	Be in compliance with the requirements set forth in
2		the disclosure statement required to be provided under
3		section 444-9.1; and
4	(2)	Apply in writing to the board at any time prior to
5		selling, leasing, or offering to sell or lease the
6		property.
7	The board	shall communicate its determination to the owner in
8	writing w	ithin ninety days of receiving a completed application
9	under thi	s subsection.
10	<u>(d)</u>	Any owner or lessee of property found to have violated
11	this sect	ion shall not be permitted to engage in any activities
12	pursuant	to this section or to register under section 444-9.1
13	for a per	iod of three years. There is a rebuttable presumption
14	that an o	wner or lessee has violated this section, when the
15	owner or	lessee obtains an exemption from the licensing
16	requireme	nts of section 444-9 more than once in two years.
17	(e)	For the purposes of this section, "completion" means
		· · · · · · · · · · · · · · · · · · ·

1	SECT	ION 3. Section 444-2, Hawaii Revised Statutes, is
2	amended t	o read as follows:
3	"§44	4-2 Exemptions. This chapter shall not apply to:
4	(1)	Officers and employees of the United States, the
5		State, or any county while in the performance of their
6		governmental duties;
7	(2)	Any person acting as a receiver, trustee in
8		bankruptcy, personal representative, or any other
9	N. S.	person acting under any order or authorization of any
10		court;
11	(3)	A person who sells or installs any finished products,
12		materials, or articles of merchandise that are not
13		actually fabricated into and do not become a permanent
14		fixed part of the structure, or to the construction,
15		alteration, improvement, or repair of personal
16		property;
17	(4)	Any project or operation for which the aggregate
18		contract price for labor, materials, taxes, and all
19		other items is not more than \$1,000. This exemption
20		shall not apply in any case where a building permit is
21		required regardless of the aggregate contract price,

nor where the undertaking is only a part of a larger

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_		or major project or operation, whether anaertamen by
2	•	the same or a different contractor or in which a
3		division of the project or operation is made in
4		contracts of amounts not more than \$1,000 for the
5		purpose of evading this chapter or otherwise;
6	(5)	A registered architect or professional engineer acting
7		solely in the person's professional capacity;
8	(6)	Any person who engages in the activities regulated in
9		this chapter as an employee with wages as the person's
10		sole compensation;
11	(7)	[Owners or lessees of property who build or improve
12		residential, farm, industrial, or commercial buildings
13		or structures on property for their own use, or for
14		use by their grandparents, parents, siblings, or
15		children and who do not offer the buildings or
16		structures for sale or lease; provided that this
17		exemption shall not apply to electrical or plumbing
18		work that must be performed only by persons or
19		entities licensed under this chapter, or to the owner
20		or lessee of the property if the owner or lessee is
21		licensed under chapter 448E. In all actions brought
22		under this paragraph, proof of the sale or lease, or

1		offering for sale or lease, of the structure not more
2		than one year after completion is prima facie evidence
3		that the construction or improvement of the structure
4		was undertaken for the purpose of sale or lease;
5		provided that this provision shall not apply to
6		residential properties sold or leased to employees of
7		the owner or lessee; provided further that in order to
8		qualify for this exemption the owner or lessee must
9		register for the exemptions as provided in section
10 .		444 9.1. Any owner or lessee of property found to
11		have violated this paragraph shall not be permitted to
12		engage in any activities pursuant to this paragraph or
13		to register under section 444 9.1 for a period of
14		three years. There is a presumption that an owner or
15		lessee has violated this section, when the owner or
16		lessee obtains an exemption from the licensing
17		requirements of section 444 9 more than once in two
18		years; Owner-builders exempted under section 444-A;
19	(8)	Any joint venture if all members thereof hold licenses
20		issued under this chapter;
21	(9)	Any project or operation where it is determined by the
22		board that less than ten persons are qualified to

•	perform the work in question and that the work does
	not pose a potential danger to public health, safety,
	and welfare; or
(10)	Any public works project that requires additional
	qualifications beyond those established by the
	licensing law and which is deemed necessary and in the
	public interest by the contracting agency."
SECT	ION 4. Section 444-9.1, Hawaii Revised Statutes, is
amended a	s follows:
1.	By amending subsection (a) to read:
"(a)	Each county or other local subdivision of the [State]
state whi	ch requires the issuance of a permit as a condition
precedent	to the construction, alteration, improvement,
demolitio	n, or repair of any building or structure shall also
require t	hat each applicant for such a permit file as a
condition	to the issuance of a permit a statement that the
applicant	and all specialty contractors are licensed in
accordanc	e with this chapter, giving the license numbers and
stating t	hat the licenses are in full force and effect, or, if
the appli	cant is exempt from this chapter, the basis for the
claimed e	xemption; provided that if the applicant claims an
exemption	under section $[444 2(7),]$ $444-A,$ the applicant shall
	sect amended a 1. "(a) state whi precedent demolition require to condition applicant accordance stating to the application of

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- 1 certify that the building or structure is for the applicant's
- 2 personal use and not for use or occupancy by the general public.
- 3 Each county or local subdivision of the [State] state shall
- 4 maintain an owner-builder registration list which shall contain
- 5 the following information:
- 6 (1) [the] The name of any owner or lessee who claims an
- 7 exemption from this chapter as provided in section
- [444 2(7);] 444-A;
- 9 (2) [the] The address of the property where exempt
- building or improvement activity is to occur;
- 11 (3) [a] A description of the type of building or
- improvement activity to occur;
- (4) [the] The approximate dates of construction activity;
- **14** and
- 15 (5) [whether] Whether any electrical or plumbing work is
- to be performed and if so, the name and license number
- of the person or entity who will do the work.
- 18 The absence of such registration is prima facie evidence that
- 19 the exemption in section [444-2(7)] 444-A does not apply."

- 1 2. By amending subsection (c) to read:
- 2 "(c) [To-qualify for the exemption under-section 444 2(7),
- 3 the] The county shall provide [the applicant] applicants for the
- 4 exemption under section 444-A with a disclosure statement in
- 5 substantially the following form:
- 6 "Disclosure Statement
- 7 State law requires construction to be done by licensed
- 8 contractors. You have applied for a permit under an
- 9 exemption to that law. The exemption provided in section
- [444-2(7)] 444-A, Hawaii Revised Statutes, allows you, as
- 11 the owner or lessee of your property, to act as your own
- 12 general contractor even though you do not have a license.
- 13 You must supervise the construction yourself. You must
- 14 also hire licensed subcontractors. The building must be
- for your own use and occupancy. It may not be built for
- sale or lease. If you sell or lease a building you have
- 17 built yourself within one year after the construction is
- 18 complete, the law will presume that you built it for sale
- or lease, which is a violation of the exemption, and you
- 20 may be prosecuted for this. It is your responsibility to
- 21 make sure that subcontractors hired by you have licenses
- required by state law and by county licensing ordinances.

1	Electrical or plumbing work must be performed by
2	contractors licensed under chapters 448E and 444, Hawaii
3	Revised Statutes. Any person working on your building who
4	is not licensed must be your employee which means that you
5	must deduct F.I.C.A. and withholding taxes and provide
6	workers' compensation for that employee, all as prescribed
7	by law. Your construction must comply with all applicable
8	laws, ordinances, building codes, and zoning regulations.
9	If you violate section $[444-2(7)]$ 444-A or fail to comply
10	with the requirements set forth in this disclosure
11	statement, you may be fined \$5,000 or forty per cent of the
12	appraised value of the building as determined by the county
13	tax appraiser, whichever is greater, for the first offense;
14	and \$10,000 or fifty per cent of the appraised value of the
15	building as determined by the county tax appraiser,
16	whichever is greater, for any subsequent offense."
17	The county shall not issue a building permit to the owner-
18	applicant until the applicant signs a statement that the
19	applicant has read and understands the disclosure form."
20	SECTION 5. Section 444-23, Hawaii Revised Statutes, is
21	amended by amending subsection (e) to read as follows:

- 1 "(e) Any person who violates section [444-2(7),] 444-A, or
- 2 fails to comply with the requirements set forth in the
- 3 disclosure statement required to be provided under section 444-
- 4 9.1 shall be fined:
- 5 (1) \$5,000 or forty per cent of the appraised value of the
- 6 building as determined by the county tax appraiser,
- 7 whichever is greater, for the first offense; and
- 8 (2) \$10,000 or fifty per cent of the appraised value of
- 9 the building as determined by the county tax
- 10 appraiser, whichever is greater, for any subsequent
- offenses."
- 12 SECTION 6. This Act does not affect rights and duties that
- 13 matured, penalties that were incurred, and proceedings that were
- 14 begun before its effective date.
- 15 SECTION 7. In codifying the new sections added by section
- 16 2 of this Act, the revisor of statutes shall substitute
- 17 appropriate section numbers for the letters used in designating
- 18 the new sections in this Act.
- 19 SECTION 8. Statutory material to be repealed is bracketed
- 20 and stricken. New statutory material is underscored.
- 21 SECTION 9. This Act shall take effect on July 1, 2020.

Report Title:

Contractors; Owner-Builders

Description:

Amends the Owner-Builder Law by: (1) Allowing an exemption for the sale or lease of a property by an owner builder prior to the expiration of the one-year prohibition period in the event of hardship; (2) Defining when a construction or improvement is completed; (3) Exempting improvements pursuant to an approved building permit where the estimated valuation as reflected in the building permit is less than \$10,000; (4) Establishing fines for the failure of an owner-builder to comply with the requirements set forth in the disclosure statement provided to the owner-builder by the county. Effective July 1, 2020. (HB1927 HD2)

The summary description of legislation appearing on this page is for informational purposes only and is not legislation or evidence of legislative intent.