A BILL FOR AN ACT

RELATING TO SMALL BOAT HARBORS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The department of land and natural resources, 2 through its division of boating and ocean recreation, operates 3 and manages twenty-one harbors, fifty boat ramps, 2,122 moorings 4 and berths, and nineteen piers spread throughout the various 5 counties of the State. The legislature finds that these ocean recreation facilities, in light of the present demand, are in 6 7 short supply and, in most cases where they exist, are in dire 8 need of long overdue repair and maintenance. Some facilities 9 are in such need of repair and replacement that they cannot be 10 used and pose public safety hazards.

One of these facilities, the Ala Wai harbor, has been the recipient of some recent badly needed repair and replacement of floating docks; however, the need for further maintenance remains unfulfilled. In spite of its needs, the Ala Wai harbor includes certain assets within its facilities that are underused and, if properly developed, can potentially generate revenues that can benefit not only its continued improvement and

HB1766 SD3.DOC *HB1766 SD3.DOC* *HB1766 SD3.DOC*

2

1	maintenan	ce but also benefit the rest of the facilities now
2	operated	by the division of boating and ocean recreation.
3	In t	hese times of economic malaise and with the State
4	facing a	massive budget deficit over the next biennium, the
5	State can	not afford the huge loss in the valuable asset that a
6	further d	ecline of the State's small boat harbors would pose.
7	The	purpose of this Act is to:
8	(1)	Allow the limited issuance of commercial use permits
9		for vessels with assigned moorings in Ala Wai and
10		Keehi harbors;
11	(2)	Provide for future mooring fees to be established by
12		appraisal by a state-licensed appraiser and assigned a
13		schedule B rate, while existing mooring holders remain
14		in a schedule A class that shall equal schedule B
15		rates over a five-year period; and
16	(3)	Direct the department of land and natural resources to
17		use the request for proposals process to enter into a
18		public-private partnership for the development of
19		portions of Ala Wai harbor facilities that are
20		presently under-used to maximize the revenue potential
21		from its facilities.

HB1766 SD3.DOC *HB1766 SD3.DOC* *HB1766 SD3.DOC*

1	SECTION 2. Section 200-2.5, Hawaii Revised Statutes, is
2	amended by amending subsections (b) and (c) to read as follows:
3	"(b) The permissible uses under any lease disposed of
4	under this section shall be consistent with the purpose for
5	which the land was set aside by the governor pursuant to section
6	171-11. Permissible uses may include any use that will
7	complement or support the ocean recreation or maritime
8	activities of state boating facilities.
9	(c) Disposition of public lands of state boating
10	facilities constructed, maintained, and operated in accordance
11	with this chapter shall not exceed a maximum term of [fifty-
12	five] sixty-five years."
13	SECTION 3. Section 200-8, Hawaii Revised Statutes, is
14	amended to read as follows:
15	"[+]§200-8[+] Boating program; payment of costs. The cost
16	of administering a comprehensive statewide boating program,
17	including, but not limited to, the cost of:
18	(1) Operating, maintaining, and managing all boating
19	facilities under the control of the department;
20	provided that any fees collected within each small
21	boat harbor shall only be expended on costs related to
22	the operation, upkeep, maintenance, and improvement of
	HB1766 SD3.DOC* *HB1766 SD3.DOC* *HB1766 SD3.DOC*

Page 4

1		the small boat harbor from which the fee revenues were
2		<pre>collected;</pre>
3	(2)	Improving boating safety;
4	(3)	Operating a vessel registration and boating casualty
5		investigation and reporting system; and
6	(4)	Other boating program activities,
7	shall be p	paid from the boating special fund. The amortization
8	(principa)	l and interest) of the costs of capital improvements
9	for boatin	ng facilities appropriated after July 1, 1975,
10	including	, but not limited to, berths, slips, ramps, related
11	accommodat	tions, general navigation channels, breakwaters, aids
12	to naviga	tion, and other harbor structures, may be paid from the
13	boating sp	pecial fund or from general revenues as the legislature
14	may autho:	rize in each situation. Revenues provided in this
15	chapter fo	or the boating special fund shall be at least
16	sufficient	t to pay the special fund costs established in this
17	section."	
18	SECT	ION 4. Section 200-9, Hawaii Revised Statutes, is
19	amended to	o read as follows:
20	"§20	0-9 Purpose and use of state small boat harbors. (a)
21	State smal	ll boat harbors are constructed, maintained, and
22	operated :	for the purposes of:
	HB1766 SD3 *HB1766 SI *HB1766 SI	D3.DOC*

1 Recreational boating activities; (1)2 (2)Landing of fish; and 3 Commercial vessel activities. (3) 4 For the purpose of this section, "recreational boating 5 activities" means the [utilization] use of watercraft for 6 sports, hobbies, or pleasure, and "commercial vessel activities" 7 means the [utilization] use of vessels for activities or 8 services provided on a fee basis. To implement these purposes, 9 only vessels in good material and operating condition that are 10 regularly navigated beyond the confines of the small boat 11 harbor $[\tau]$ and [which] that are used for recreational activities, 12 the landing of fish, or commercial vessel activities shall be 13 permitted to moor, anchor, or berth at [such] a state small boat 14 harbor or use any of its facilities. 15 (b) Vessels used for purposes of recreational boating

16 activities [which] that are also the principal habitation of the 17 owners shall occupy no more than one hundred twenty-nine berths 18 at Ala Wai boat harbor and thirty-five berths at Keehi boat 19 harbor, which is equal to fifteen per cent of the respective 20 total moorage space that was available as of July 1, 1976, at

21 the Ala Wai and Keehi boat harbors. [Notwithstanding the

22 purposes of small boat harbors, moorage for commercial vessels
 HB1766 SD3.DOC
 HB1766 SD3.DOC
 HB1766 SD3.DOC

1	and comme	rcial vessel activities is not permitted in the Ala Wai	
2	and Keehi	boat harbors; provided that]	
3	(c)	The total number of valid commercial use permits that	
4	may be is	sued for vessels assigned mooring in Ala Wai boat	
5	harbor sh	all not exceed fifteen per cent of the total berths and	
6	shall not	exceed thirty-five per cent of the total berths at the	
7	Keehi boa	t harbor; provided that at the Ala Wai boat harbor,	
8	vessels i	ssued commercial use permits shall:	
9	(1)	Not exceed sixty-five feet in length;	
10	(2)	Occupy not more than fifty-six berths located along	
11		the row of berths furthermost mauka or adjacent to	
12		Holomua street, with the remainder located throughout	
13		the Ala Wai boat harbor, with a priority assigned to	
14		row seven hundred and row eight hundred;	
15	(3)	Be phased-in in a manner that does not displace any	
16		existing recreational boater or existing catamaran	
17		operator; and	
18	(4)	Include commercial catamarans, for which valid	
19		commercial use permits or existing registration	
20		certificates have been issued by the department	
21		[which] <u>that</u> allow the catamarans to operate upon	
22		Waikiki shore waters for hire[, may be permitted to	
	HB1766 SD3.DOC *HB1766 SD3.DOC* *HB1766 SD3.DOC*		

1	moor in Ala Wai boat harbor at facilities leased for
2	commercial purposes].
3	The department shall allow a sole proprietor of a catamaran
4	operating with a valid commercial <u>use permit or existing</u>
5	registration certificate, issued by the department, for a
6	commercial catamaran to land its commercial catamaran on Waikiki
7	beach and to operate upon Waikiki shore waters for hire, to
8	transfer the ownership of the vessel from personal ownership to
9	corporate or other business ownership without terminating the
10	right to operate under the commercial use permit or existing
11	registration certificate. The existing commercial <u>use permit or</u>
12	existing registration certificate shall be reissued in a timely
13	manner in the name of the transferee corporation or other
14	business entity. No valid commercial use permit or existing
15	registration certificate issued to an owner of a commercial
16	catamaran operating in the Waikiki area shall be denied or
17	revoked without a prior hearing held in accordance with chapter
18	91.
19	[(c)] <u>(d)</u> Notwithstanding any limitations on commercial
20	permits for Maui county small boat facilities, vessels engaging
21	in inter-island ferry service within Maui county shall be
22	afforded preferential consideration for ferry landings, HB1766 SD3.DOC *HB1766 SD3.DOC* *HB1766 SD3.DOC*

Page 8

1	including	the issuance of a commercial operating permit and the
2	waiver of	any applicable fees, at Maui county small boat
3	facilities	s; provided that:
4	(1)	The vessel operator has been issued a certificate of
5		public convenience and necessity for the purpose of
6		engaging in inter-island ferry service that includes a
7		route within Maui county;
8	(2)	The design and performance characteristics of the
9		vessel will permit safe navigation within the harbor
10		entrance channel and safe docking within Maui county
11		<pre>small boat facilities;</pre>
12	(3)	The vessel operations will not result in unreasonable
13		interference with the use of Maui county small boat
14		facilities by other vessels; and
15	(4)	All preferential consideration and waivers, including
16		any commercial permits issued under this section,
17		shall cease upon the vessel operator's termination of
18		inter-island ferry service within Maui county.
19	[(d)]] <u>(e)</u> The chairperson may adopt rules pursuant to
20	chapter 93	l to further implement this section."
21	SECT	ION 5. Section 200-10, Hawaii Revised Statutes, is
22	amended by	y amending subsection (c) to read as follows:
	HB1766 SD3 *HB1766 SI *HB1766 SI	D3.DOC*

9

1	"(c) The permittee shall pay moorage fees to the		
2	department for the use permit that shall be based on[$_{ au}$] but not		
3	limited to[$_{ au}$] the use of the vessel, its effect on the harbor,		
4	use of facilities, and the cost of administering this mooring		
5	program; and, furthermore:		
6	(1) [Moorage] Except for commercial maritime activities		
7	where there is a tariff established by the department		
8	of transportation, moorage fees shall be established		
9	by appraisal by a state-licensed appraiser approved by		
10	the department and shall be higher for		
11	nonresidents[$ au$]. The mooring fees shall be set by		
12	appraisal categories schedule A and schedule B, to be		
13	determined by the department, and may be increased		
14	annually by the department, to reflect a cost-of-		
15	living index increase; provided that:		
16	(A) Schedule A shall include existing mooring		
17	permittees; provided further that schedule A		
18	rates shall be increased by the same amount each		
19	year so schedule A rates will equal schedule B		
20	rates by July 1, 2014; and		

```
H.B. NO. <sup>1766</sup>
H.D. 2
S.D. 3
```

1		(B) Schedule B shall apply to all new mooring
2		applicants and transient slips on or after
3		July 1, 2009;
4	(2)	For commercial maritime activities where there is a
5		tariff established by the department of
6		transportation, harbors division, the department may
7		adopt the published tariff of the department of
8		transportation, harbors division, or establish the fee
9		by appraisal by a state licensed appraiser approved by
10		the department;
11	[(2)]	(3) An application fee shall be collected when
12		applying for moorage in state small boat harbors and
13		shall thereafter be collected annually when the
14		application is renewed. The application fee shall be:
15		(A) Set by the department; and
16		(B) Not less than \$100 for nonresidents;
17	[(3)]	(4) If a recreational vessel is used as a place of
18		principal habitation, the permittee shall pay, in
19		addition to the moorage fee, a liveaboard fee that
20		shall be calculated at a rate of:
21		(A) \$5.20 a foot of vessel length a month if the
22		permittee is a state resident; and
	HB1766 SD3 *HB1766 SI *HB1766 SI	D3.DOC*

1		(B) \$7.80 a foot of vessel length a month if the
2		permittee is a nonresident;
3		provided that the liveaboard fees established by this
4		paragraph may be increased by the department at the
5		rate of the annual cost-of-living index, but not more
6		than five per cent in any one year, beginning
7		[January] <u>July</u> 1 of each year; [and]
8	[(4)]	(5) If a vessel is used for commercial purposes from
9		its permitted mooring, the permittee shall pay, in
10		lieu of the moorage and liveaboard fee, a fee based on
11		three per cent of the gross revenues derived from the
12		use of the vessel or two times the moorage fee
13		assessed for a recreational vessel of the same size,
14		whichever is greater[+]; and
15	(6)	In addition, the department is authorized to assess
16		and collect utility fees, including electrical and
17		water charges, and common area maintenance fees in
18		small boat harbors."
19	SECT	ION 6. (a) Pursuant to section 200-2.5, Hawaii
20	Revised St	tatutes, the department of land and natural resources
21	is directe	ed to lease certain fast lands at the Ala Wai harbor
22	using the	request for proposals process for the public-private
	HB1766 SD3 *HB1766 SI *HB1766 SI	D3.DOC*

1	developme	nt, m	anagement, and operation of areas of Ala Wai
2	harbor.		
3	(b)	The	permissible uses under this lease shall include:
4	(1)	A mi	nimum of not less than one hundred twenty berths
5		for	vessels; provided that:
6		(A)	Not more than forty berths shall be available for
7			vessels used for purposes of recreational boating
8			activities that are also the principal habitation
9			of the owners;
10		(B)	Not more than thirty berths, including those
11			allowed pursuant to section 200-9(c), Hawaii
12			Revised Statutes, shall be available for vessels
13			issued commercial use permits; and
14		(C)	All berths provided under this paragraph shall be
15			made available to the public pursuant to
16			department of land and natural resources rules,
17			with moorage fees to be determined by the
18			developer;
19	(2)	Offi	ce space, including a minimum of square
20		feet	for division of boating and ocean recreation use;

12

Page 13

H.B. NO. ¹⁷⁶⁶ H.D. 2 S.D. 3

1	(3)	Vehicular parking, including a minimum of
2		parking stalls for division of boating and ocean
3		recreation use and for public metered parking;
4	(4)	Commercial uses, including but not limited to
5		restaurants, retail shops, marine supplies shops, and
6		sundry stores, all made available to the public;
7	(5)	Residential uses;
8	(6)	Vessel fueling facilities;
9	(7)	Vessel haul-out and repair facilities; and
10	(8)	Vessel haul-out and storage facilities.
11	(C)	The lease shall not exceed a maximum term of
12	sixty-fiv	e years and shall provide for:
13	(1)	A minimum lease rent that is the greater of a
14		commercially acceptable percentage of the gross
15		receipts of the lessee from the developed leased
16		premises or a fair return on the fair market value of
17		the vacant leased premises, as determined by appraisal
18		by a state-licensed appraiser approved by the
19		department, with reasonable periodic step-ups in the
20		minimum lease rent over the term of the lease; and
21	(2)	A three-year development period with a fixed reduced
22		lease rent.
	HB1766 SD	13. DOC 13

HB1766 SD3.DOC *HB1766 SD3.DOC* *HB1766 SD3.DOC*



1	(d) Chapter 171 and section 190D-33, Hawaii Revised
2	Statutes, notwithstanding, all revenues from the lease shall be
3	deposited in the boating special fund.
4	SECTION 7. Statutory material to be repealed is bracketed
5	and stricken. New statutory material is underscored.
6	SECTION 8. This Act shall take effect on July 1, 2046.

Report Title:

Small Boat Harbors; Commercial Vessels; Development

Description:

Permits commercial permits in Ala Wai and Keehi small boat harbors; limits small boat harbor fees to be used only in the small boat harbor where the fees were collected; directs the department of land and natural resources to provide a request for proposal for a public-private partnership to develop a portion of Ala Wai small boat harbor; permits commercial use permits to be issued for vessels assigned moorings in Ala Wai and Keehi small boat harbors; and provides for future mooring fees to be established by appraisal. Effective 7/1/46. (SD3)