A BILL FOR AN ACT

RELATING TO PROFESSIONAL EMPLOYER ORGANIZATIONS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. The Hawaii Revised Statutes is amended by 2 adding a new chapter to be appropriately designated and to read 3 as follows: 4 "CHAPTER 5 PROFESSIONAL EMPLOYER ORGANIZATIONS 6 -1 Definitions. As used in this chapter, unless the context indicates otherwise, the following terms shall mean as 7 8 follows: 9 "Client" means any person who enters into a professional 10 employer agreement with a professional employer organization. 11 "Co-employer" means either a professional employer 12 organization or a client. 13 "Co-employment relationship" means a relationship which is 14 intended to be an ongoing relationship rather than a temporary 15 or project specific one, wherein the rights, duties, and 16 obligations of an employer that arise out of an employment 17 relationship have been allocated between co-employers pursuant

1	to a prof	essional employer agreement and this chapter. In a co-
2	employmen	t relationship:
3	(1)	The professional employer organization is entitled to
4		enforce only those employer rights, and is subject to
5		only those obligations specifically allocated to the
6		professional employer organization by the professional
7		employer agreement and this chapter;
8	(2)	The client is entitled to enforce those rights, and is
9		obligated to provide and perform those employer
10		obligations allocated to the client by the
11		professional employer agreement and this chapter; and
12	(3)	The client is entitled to enforce any right and is
13		obligated to perform any obligation of an employer not
14		specifically allocated to the professional employer
15		organization by the professional employer agreement or
16		this chapter.
17	"Cov	ered employee" means an individual having a co-
18	employmen	t relationship with a professional employer
19	organizat	ion and a client who meets all of the following
20	criteria:	

1	(1)	The individual has received written notice of co-
2		employment with the professional employer
3		organization; and
4	(2)	The individual's co-employment relationship is
5		pursuant to a professional employer agreement subject
6		to this chapter. Individuals who are officers,
7		directors, shareholders, partners, and managers of the
8		client shall be covered employees to the extent that
9		the professional employer organization and the client
10		have expressly agreed in the professional employer
11		agreement that the individuals shall be covered
12		employees and provided that the individuals meet the
13		criteria of this definition and act as operational
14		managers or perform day-to-day operational services
15		for the client.
16	"Dep	artment" means the department of commerce and consumer
17	affairs.	
18	"Dir	ector" means the director of commerce and consumer
19	affairs.	
20	"Pro	fessional employer organization group" means two or
21	more prof	essional employer organizations that are majority-owned

- 1 or commonly controlled by the same entity, parent, or
- 2 controlling person or persons.
- 3 "Professional employer agreement" means a written contract
- 4 by and between a client and a professional employer organization
- 5 that provides for the following:
- 6 (1) The co-employment of covered employees; and
- 7 (2) The allocation of employer rights and obligations
- 8 between the client and the professional employer
- 9 organization with respect to the covered employees.
- "Professional employer organization":
- 11 (1) Means any person engaged in the business of providing
- professional employer services. A person engaged in
- the business of providing professional employer
- services shall be subject to this chapter regardless
- of whether the person uses such a term or conducts
- business expressly as a "professional employer
- organization", "PEO", "staff leasing company",
- "registered staff leasing company", "employee leasing
- 19 company", "administrative employer", or any other such
- 20 name.
- 21 (2) Shall not be deemed to include any of the following:

•	(11)	introduction with a portion, whose printing
2		business activity is not entering into
3		professional employer arrangements and that does
4		not hold itself out as a professional employer
5		organization, shares employees with a commonly
6		owned company within the meaning of section
7		414(b) and (c) of the Internal Revenue Code of
8		1986, as amended;
9	(B)	Independent contractor arrangements by which a
10		person assumes responsibility for the product
11		produced or service performed by a person or the
12		person's agents and retains and exercises primary
13		direction and control over the work performed by
14		the individuals whose services are supplied under
15		those arrangements; or
16	(C)	The providing of temporary help services.
17	"Professi	onal employer services" means the service of
18	entering into	co-employment relationships under this chapter in
19	which all or a	majority of the employees providing services to a
20	client or to a	division or work unit of client are covered
21	employees.	

1	"Reg	gistrant" means a professional employer organization	
2	registered under this chapter.		
3	"Ter	mporary help services" means services consisting of a	
4	person:		
5	(1)	Recruiting and hiring the person's own employees;	
6	(2)	Finding other organizations that need the services of	
7		those employees;	
8	(3)	Assigning those employees to perform work at, or	
9		services for the other organizations, to support or	
10		supplement the other organizations' workforces, or to	
11		provide assistance in special work situations such as	
12		but not limited to employee absences, skill shortages	
13		seasonal workloads, or to perform special assignments	
14		or projects; and	
15	(4)	Customarily attempting to reassign the employees to	
16		other organizations when they finish each assignment.	
17	S	-2 Registration requirements. (a) No person shall	
18	provide,	advertise, or otherwise hold oneself out as providing	

(b) Each applicant for registration under this chaptershall provide the department with the following information:

professional employer services in this State, unless the person



is registered under this chapter.

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1	(1)	The name or names under which the professional
2		employer organization conducts business;
3	(2)	The address of the principal place of business of the
4		professional employer organization and the address of
5		each office that the professional employer
6		organization maintains in this State;
7	(3)	The professional employer organization's taxpayer or
8		employer identification number;
9	(4)	A list, by jurisdiction, of each name under which the
10		professional employer organization has operated in the
11		preceding five years, including any alternative names,
12		names of predecessors and, if known, successor
13		business entities;
14	(5)	A statement of ownership, which shall include the name
15		and evidence of the business experience of any person
16		that, individually or acting in concert with one or
17		more other persons, owns or controls, directly or
18		indirectly, twenty-five per cent or more of the equity
19		interests of the professional employer organization;
20	(6)	A statement of management, which shall include the
21		name and evidence of the business experience of any
22		person who serves as president, chief executive

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officer, or otherwise has the authority to act as senior executive officer of the professional employer organization;

- (7) Proof of valid workers' compensation coverage; and
- 5 A financial statement setting forth the financial (8) 6 condition of the professional employer organization or 7 professional employer organization group. At the time 8 of application for a new license, the applicant shall 9 submit the most recent audit of the applicant, which 10 may not be older than thirteen months. Thereafter, a 11 professional employer organization or professional employer organization group shall file on an annual 12 13 basis, within one hundred and eighty days after the 14 end of the professional employer organization or professional employer organization group's fiscal 15 16 year, a succeeding audit. An applicant may apply for 17 an extension with the department but the request shall 18 be accompanied by a letter from the auditor stating 19 the reasons for the delay and the anticipated audit 20 completion date. A professional employer organization 21 that provides proof to the agency that it has been 22 operating in the State prior to January 1, 2010, shall

1	have twenty-four months from January 1, 2010, to
2	submit a financial audit as specified in this section
3	The financial statement shall be prepared in
4	accordance with generally accepted accounting
5	principles audited by an independent certified public
6	accountant licensed to practice in the State, and
7	shall be without qualification as to the going concern
8	status of the professional employer organization. A
9	professional employer organization group may submit
10	combined or consolidated audited financial statements
11	to meet the requirements of this section. A
12	professional employer organization that has not had
13	sufficient operating history to have audited
14	financials based upon at least twelve months of
15	operating history shall meet the financial capacity
16	requirements of section -4 and present financial
17	statements reviewed by a certified public accountant.
18	(c) Each professional employer organization operating
19	within this State as of January 1, 2010, shall complete its
20	initial registration not later than one hundred and eighty days
21	after January 1, 2010. The initial registration shall be valid
22	until one hundred and eighty days after the end of the



- 1 professional employer organization's first fiscal year under
- 2 registration; provided that the professional employer
- 3 organization's first fiscal year ends more than one year after
- 4 January 1, 2010.
- 5 Each professional employer organization not operating
- 6 within this State as of January 1, 2010, shall complete its
- 7 initial registration prior to commencement of operations within
- 8 this State.
- 9 (d) Within one hundred and eighty days after the end of a
- 10 registrant's fiscal year, the registrant shall renew its
- 11 registration by notifying the department of any changes in the
- 12 information provided in the registrant's most recent
- 13 registration or renewal. A registrant's existing registration
- 14 shall remain in effect during the pendency of a renewal
- 15 application.
- (e) Professional employer organizations in a professional
- 17 employer organization group may satisfy registration
- 18 requirements on a combined or consolidated basis; provided that
- 19 each member of the professional employer organization group
- 20 quarantees the obligations under this chapter of each other
- 21 member of the professional employer organization group. In the
- 22 case of a professional employer organization group that submits



- 1 a combined or consolidated audited financial statement that
- 2 includes entities that are not professional employer
- 3 organizations or that are not in the professional employer
- 4 organization group, the controlling entity of the professional
- 5 employer organization group under the consolidated or combined
- 6 statement shall quarantee the obligations of the professional
- 7 employer organizations in the professional employer organization
- 8 group.
- 9 (f) The department shall maintain a list of professional
- 10 employer organizations registered under this chapter that is
- 11 readily available to the public by electronic or other means.
- 12 (g) The department may prescribe forms necessary to
- 13 promote the efficient administration of this section.
- 14 (h) The department, to the extent practicable, shall
- 15 permit by adoption of rules in accordance with chapter 91 the
- 16 acceptance of electronic filings, including the applications,
- 17 documents, reports, and other filings required under this
- 18 chapter. The department, by adoption of rules, may provide for
- 19 the acceptance of electronic filings and other assurance by a
- 20 bonded, independent, and qualified assurance organization
- 21 approved by the director; provided that the assurance
- 22 organization provides satisfactory assurance of compliance



- 1 acceptable to the department consistent with the requirements of
- 2 this chapter and the rules adopted thereunder. Use of an
- 3 approved assurance organization shall be optional and not
- 4 mandatory for a registrant. Nothing in this subsection shall
- 5 limit or change the department's authority to register or
- 6 terminate registration of a professional employer organization
- 7 or to investigate or enforce this chapter.
- 8 (i) All records, reports, and other information obtained
- 9 from a professional employer organization pursuant to this
- 10 chapter, except to the extent necessary for the proper
- 11 administration of this chapter by the department, shall be
- 12 confidential and shall not be published or made available for
- 13 public inspection other than to public employees in the
- 14 performance of their public duties.
- 15 § -3 Fees. (a) Upon filing an initial registration
- 16 statement under this chapter, a professional employer
- 17 organization shall pay to the department an initial registration
- 18 fee not to exceed \$1,500. Upon each annual renewal of a
- 19 registration statement filed pursuant to this chapter, a
- 20 professional employer organization shall pay a renewal fee not
- 21 to exceed \$1,500. The department shall determine by rule any
- 22 fee to be charged for a group registration. A professional



- 1 employer organization seeking to register electronically shall
- 2 pay an initial and annual fee not to exceed \$1,500.
- 3 § -4 Financial capability. (a) Each professional
- 4 employer organization or collectively, each professional
- 5 employer organization group, shall maintain positive working
- 6 capital as defined by generally accepted accounting principles
- 7 at registration as reflected in the financial statements
- 8 submitted to the department with the initial registration and
- 9 each annual renewal. A professional employer organization that
- 10 provides proof to the agency that it has been operating in the
- 11 State prior to January 1, 2010, shall have twenty-four months
- 12 from January 1, 2010, to prove compliance with this section.
- (b) As an alternative to subsection (a), a professional
- 14 employer organization or professional employer organization
- 15 group may provide a bond, irrevocable letter of credit, or
- 16 securities with a minimum market value in an amount sufficient
- 17 to cover the deficit that provides proof of positive working
- 18 capital to the department. The bond shall be held by a
- 19 depository designated by the department and shall be of
- 20 sufficient amount to secure the payment by the professional
- 21 employer organization of all taxes, wages, benefits, or other
- 22 entitlements with respect to the covered employees.



1	§ -5 General requirements. (a) Except as specifically
2	provided in this chapter, the co-employment relationship between
3	the client and the professional employer organization, and
4	between each co-employer and each covered employee, shall be
5	governed by the professional employer agreement. Each
6	professional employer agreement shall specify the following:
7	(1) The professional employer organization shall have
8	responsibility to pay wages to covered employees; to
9	withhold, collect, report and remit payroll-related
10	and unemployment taxes; and, to the extent the
11	professional employer organization has assumed
12	responsibility in the professional employer agreement,
13	to make payments for employee benefits for covered
14	employees. As used in this section, the term "wages"
15	does not include any obligation between a client and a
16	covered employee for payments beyond or in addition to
17	the covered employee's salary, draw, or regular rate
18	of pay, such as bonuses, commissions, severance pay,
19	deferred compensation, profit sharing, or vacation,
20	sick, or other paid time off pay, unless the
21	professional employer organization has expressly

1		agreed to assume liability for those payments in the
2		professional employer agreement; and
3	(2)	The professional employer organization shall have a
4		right to hire, discipline, and terminate a covered
5		employee, as may be necessary to fulfill the
6		professional employer organization's responsibilities
7		under this chapter and the professional employer
8		agreement. The client shall have a right to hire,
9		discipline, and terminate a covered employee.
10	(b)	Except to the extent otherwise expressly provided by
11	the appli	cable professional employer agreement:
12	(1)	A client shall be solely responsible for the quality,
13		adequacy, or safety of the goods or services produced
14		or sold in client's business;
15	(2)	A client shall be solely responsible for directing,
16		supervising, training, and controlling the work of the
17		covered employees with respect to the business
18		activities of the client and shall be solely
19		responsible for the acts, errors, or omissions of the

covered employees with regard to those activities;

omissions of a professional employer organization or a

(3) A client shall not be liable for the acts, errors, or

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1		covered employee of the client and the professional
2		employer organization when the covered employee is
3		acting under the express direction and control of the
4		professional employer organization;
5	(4)	A professional employer organization shall not be
6		liable for the acts, errors, or omissions of a client
7		or a covered employee of the client when the covered
8		employee is acting under the express direction and
9		control of the client;
10	(5)	Nothing in this subsection shall serve to limit any
11		contractual liability or obligation specifically
12		provided in the written professional employer
13		agreement;
14	(6)	A covered employee is not, solely as the result of
15		being a covered employee of a professional employer
16		organization, an employee of the professional employer
17		organization for purposes of general liability
18		insurance, fidelity bonds, surety bonds, employer's
19		liability exclusive of workers' compensation, or

liquor liability insurance carried by the professional

employer organization unless the covered employees are

included by specific reference in the professional

1	employer agreement and applicable prearranged
2	employment contract, insurance contract, or bond.
3	§ -6 Workers' compensation. The protection of the
4	exclusive remedy provision of the workers' compensation law
5	shall apply to the professional employer organization, the
6	client, and to all covered employees and other employees of the
7	client irrespective of which co-employer obtains the workers'
8	compensation coverage. Exclusive remedy protection shall extend
9	for both coverage A and coverage B of a workers' compensation
10	policy.
11	§ -7 Enforcement. (a) No person may:
12	(1) Offer or provide professional employer services or use
13	the names PEO, professional employer organization,
14	staff leasing, employee leasing, administrative
15	employer, or other title representing professional
16	employer services without first becoming registered
17	pursuant to this chapter; or
18	(2) Knowingly provide false or fraudulent information to
19	the department in conjunction with any registration,
20	renewal, or in any report required pursuant to this
21	chapter.

1	(b)	Disciplinary action may be taken by the department
2	against a	ny person for a violation of subsection (a) or for:
3	(1)	Being convicted of a crime that relates to the
4		operation of a professional employer organization and
5		involves fraud or deceit;
6	(2)	Knowingly making a material misrepresentation to the
7		department or other governmental agency; or
8	(3)	Willfully violating this chapter or any order issued
9		by or rule adopted by the department pursuant to this
10		chapter.
11	(c)	If the director finds, after notice and an opportunity
12	to be hear	rd, that a professional employer organization or a
13	controlli	ng person of a professional employer organization has
14	violated	this Act, the director shall impose one or more of the
15	following	disciplinary actions:
16	(1)	A denial of an application for registration;
17	(2)	Revocation, restriction, or refusal to renew a
18		registration;
19	(3)	Imposition of an administrative fine in an amount not
20		to exceed \$1,000 for each violation;
21	(4)	Probation, subject to specified conditions; or
22	(5)	A cease order.

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- 1 § -8 Conflict with chapter 373K. In case of any
- 2 conflict between this chapter and chapter 373K, this chapter
- 3 shall prevail."
- 4 SECTION 2. This Act shall take effect on January 1, 2010.

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INTRODUCED BY:

JAN 2 7 2009

Report Title:

Professional Employer Organization

Description:

Requires professional employer organizations to register with the department of commerce and consumer affairs.