

GOV. MSG. NO. 624

EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE GOVERNOR

June 9, 2010

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fifth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith SB2401 SD1 HD1, without my approval, and with the statement of objections relating to the measure.

SB2401 SD1 HD1

A BILL FOR AN ACT RELATING TO STATE FINANCES.

Sincerely,

JAMES R. AIONA, JR

JAMES R. AIONA JR.

ACTING GOVERNOR

PROCLAMATION

WHEREAS, under Section 16 of Article III of the Constitution of the State of Hawaii, the Governor is required to give notice, by a proclamation, of the Governor's plan to return with the Governor's objections any bill presented to the Governor less than ten days before adjournment sine die or presented to the Governor after adjournment sine die of the Legislature; and

WHEREAS, Senate Bill No. 2401, entitled "A Bill for an Act Relating to State Finances," passed by the Legislature, was presented to the Governor within the aforementioned period; and

WHEREAS, Senate Bill No. 2401 is unacceptable to the Governor of the State of Hawaii;

NOW, THEREFORE, I, JAMES R. AIONA, JR., Acting Governor of the State of Hawaii, do hereby issue this proclamation, pursuant to the provisions of Section 16 of Article III of the Constitution of the State of Hawaii, giving notice of my plan to return Senate Bill No. 2401 with my objections thereon to the Legislature as provided by said Section 16 of Article III of the Constitution.

DONE at the State Capitol, Honolulu, State of Hawaii, this 9th day of June, 2010.

JAMES R. AIONA, JR. Acting Governor of Hawaii

EXECUTIVE CHAMBERS HONOLULU June 9, 2010

STATEMENT OF OBJECTIONS TO SENATE BILL NO. 2401

Honorable Members Twenty-Fifth Legislature State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, Senate Bill No. 2401, entitled "A Bill for an Act Relating to State Finances."

The purpose of this bill is to suspend claims for the High Technology Business Investment Tax Credit and the Technology Infrastructure Tax Credit for tax years 2010, 2011 and 2012.

This measure is objectionable because it negatively impacts Hawaii's economy and makes it more difficult to sustain our current efforts to recover. It may not achieve its purpose of generating revenues to cover the state budget shortfall, and the bill may impact the state's future credit worthiness ratings.

First, this bill negatively impacts Hawaii's economy and business climate by increasing the uncertainty of doing business in the State. In 2009, Hawaii was ranked forty-second in the nation in an assessment of its state business climate by the Small Business and Entrepreneurship Council. This measure would continue to perpetuate that perception by making Hawaii's tax law unfriendly to businesses and investors.

Investors and businesses make decisions to hire, expand or start up a company based on assessments of the risks and rewards involved. One of the factors examined is the government's tax and regulatory structure. When government policies change with little notice or rationale, businesses become wary because they are no longer able to assess the future risks of putting money into Hawaii. The fact that this bill

STATEMENT OF OBJECTIONS SENATE BILL NO. 2401 Page 2

would change the tax credit rules retroactively, implies people who put capital in Hawaii can no longer trust the State Government to keep its word. This is bad economic policy and bad public policy.

Second, this bill may not actually generate revenue as stated in the committee report for the H.D. 1 version of this measure. Rather the measure would delay a total of \$168,400,000 in state financial obligations to fiscal years 2013-2014 and 2014-2015. Because a number of investors and businesses have already stated their intent to challenge this measure in court if it becomes law, their additional tax payments under this measure will likely be transferred to the Litigated Claims Fund until all matters are resolved. As such, it is highly uncertain whether the revenues from this measure can be counted toward the financial plan, since there is a possibility that revenues will not be deposited into the general fund as expected in fiscal years 2010-2011, 2011-2012, and 2012-2013, when the budget shortfall is most severe.

Finally, while Moody's maintained Hawaii's Aa2 rating on approximately \$4,700,000,000 in outstanding general obligation bonds this past February, the agency also revised the outlook on those bonds from stable to negative. One of the reasons for that revision is "Hawaii's narrowed financial operations as underscored by significantly lower reserve levels and payment deferrals," as well as "out-year structural gaps due to one-time solutions already incorporated in the enacted budget." This bill adds \$168 million to that future structural gap by delaying our tax credit obligations. As such it could negatively impact the assessment of Hawaii's credit worthiness by adding to the payment deferrals of the State.

STATEMENT OF OBJECTIONS SENATE BILL NO. 2401 Page 3

For the foregoing reasons, I am returning Senate Bill No. 2401 without my approval.

Respectfully,

JAMES R. AIONA, JR.

Acting Governor of Hawaii



A BILL FOR AN ACT

RELATING TO STATE FINANCES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

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infrastructure renovation tax credit or high technology business

SB2401 HD1 HMS 2010-3036

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- 1 investment tax credit under section 235-110.51 or 235-110.9, as
- 2 applicable.
- 3 (c) Any tax credits suspended under this section may be
- 4 claimed in taxable years beginning in 2013 and the following
- 5 taxable years until exhausted."
- 6 SECTION 3. Chapter 241, Hawaii Revised Statutes, is
- 7 amended by adding a new section to be appropriately designated
- 8 and to read as follows:
- 9 "§241- Suspension of high technology business
- 10 investment tax credit. (a) For the purpose of this chapter,
- il "high technology business investment tax credit" means the tax
- 12 credit established under section 235-110.9 and made operative
- 13 under section 241-4.8.
- 14 (b) Notwithstanding any other law to the contrary, no tax
- 15 liability under this chapter for taxable years beginning in
- 16 2010, 2011, and 2012 shall be reduced by any high technology
- 17 business investment tax credit under section 235-110.9 or 241-
- 18 4.8.
- (c) Any tax credits suspended under this section may be
- 20 claimed in taxable years beginning in 2013 and the following
- 21 taxable years until exhausted."

- 1 SECTION 4. Chapter 431, Hawaii Revised Statutes, is
- 2 amended by adding a new section to article 7, part II, to be
- 3 appropriately designated and to read as follows:
- 4 "§431:7- Suspension of high technology business
- 5 investment tax credit. (a) For the purpose of this chapter,
- 6 "high technology business investment tax credit" means the tax
- 7 credit established under section 235-110.9 and made operative
- **8** under section 431:7-209.
- 9 (b) Notwithstanding any other law to the contrary, no tax
- 10 liability under this chapter for taxable years beginning in
- 11 2010, 2011, and 2012 shall be reduced by any high technology
- 12 business investment tax credit under section 235-110.9 or 431:7-
- **13** 209.
- 14 (c) Any tax credits suspended under this section may be
- 15 claimed in taxable years beginning in 2013 and the following
- 16 taxable years until exhausted."
- 17 SECTION 5. New statutory material is underscored.
- 18 SECTION 6. This Act shall take effect on July 1, 2010.