

GOV. MSG. NO. 6/8

EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE GOVERNOR

June 2, 2010

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fifth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

This is to inform you that on June 2, 2010, the following bill was signed into law:

HB1808 HD3 SD1 CD1

A BILL FOR AN ACT RELATING TO COASTAL AREAS. ACT 160 (10)

Sincerely,

LINDA LINGUE

Approved by the Governor on JUN 2 2010

HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2009 STATE OF HAWAII ACT 160

H.B. NO. 1808
H.D. 3
S.D. 1
C.D. 1

A BILL FOR AN ACT

RELATING TO COASTAL AREAS.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The legislature finds that there are many
2	shoreline areas throughout the state where the overgrowth of
3	vegetation inhibits lateral access and transit along the beach,
4	thereby denying the public of use and enjoyment of the public
5	domain. The area seaward of the shoreline is part of the
6	State's conservation district and is regulated by the department
7	of land and natural resources. Although natural vegetative
8	overgrowth exists along beach areas, there is also evidence in
9	many areas of vegetative overgrowth into the beach area induced
10	or cultivated by private property owners. The department does
11	not have the funding nor should it be financially responsible for
12	the removal of induced or cultivated vegetation by private
13	landowners which interfere or encroach seaward of the shoreline.
14	The legislature further finds that beach transit corridors
15	are similar to public sidewalks in the sense that they are for
16	public use. To maintain beach transit along the shoreline,
17	provisions similar to those pertaining to the maintenance of

- 1 sidewalks are needed when induced or cultivated vegetation
- 2 interferes or encroaches into the beach transit corridor.
- 3 The purpose of this Act is to reaffirm a longstanding
- 4 public policy of extending to public use and ownership as much
- 5 of Hawaii's shoreline as is reasonably possible by ensuring the
- 6 public's lateral access along the shoreline, by requiring the
- 7 removal of the landowners' induced or cultivated vegetation that
- 8 interferes or encroaches seaward of the shoreline.
- 9 SECTION 2. Chapter 115, Hawaii Revised Statutes, is
- 10 amended by adding a new section to be appropriately designated
- 11 and to read as follows:
- 12 "S115- Duty to maintain access within beach transit
- 13 corridors. (a) The department of land and natural resources
- 14 shall maintain access within beach transit corridors under this
- 15 chapter and chapter 183C, by requiring private property owners
- 16 to ensure that beach transit corridors abutting their lands
- 17 shall be kept passable and free from the landowner's human-
- 18 induced, enhanced, or unmaintained vegetation that interferes or
- 19 encroaches in the beach transit corridors.
- 20 (b) In addition to the criminal penalties in section 115-
- 21 9, the department is authorized to issue notice to landowners
- 22 who fail to maintain access within beach transit corridors, as

- 1 set out in subsection (a), abutting their property. If any
- 2 landowner fails to remove the landowner's human-induced,
- 3 enhanced, or unmaintained vegetation within twenty-one days of
- 4 notice being issued, the department shall take any action
- 5 authorized under section 183C-7 as necessary to maintain access
- 6 within beach transit corridors; provided that if the landowner
- 7 contests the basis upon which the notice was issued prior to the
- 8 expiration of the notice period, the department's enforcement
- 9 actions under section 183C-7 shall be tolled until the final
- 10 resolution of the contested matter.
- 11 (c) As used in this section, "landowner" means the record
- 12 owner of the property or the record owner's agent, including a
- 13 lessee, tenant, property manager, or trustee."
- 14 SECTION 3. Section 115-5, Hawaii Revised Statutes, is
- 15 amended to read as follows:
- 16 "[+] \$115-5[+-Transit-area and public] Beach transit
- 17 corridor defined. (a) The right of transit [along the
- 18 shoreline exists below the private property line which is
- 19 defined as being along the upper reaches of the wash of waves,
- 20 usually evidenced by the edge of vegetation or by the debris
- 21 left by the wash of waves. | shall exist seaward of the shoreline
- 22 and this area shall be defined as a beach transit corridor. For

- 1 purposes of this section, "shoreline" shall have the same
- 2 meaning as in section 205A-1.
- 3 However, in areas of cliffs or areas where the nature of
- 4 the topography is such that there is no reasonably safe transit
- 5 for the public along the shoreline below the private property
- 6 lines, the counties by condemnation [shall] may establish along
- 7 the makai boundaries of the property lines public transit
- 8 corridors which shall be not less than six feet wide.
- 9 (b) Along beach transit corridors where the abutting
- 10 landowner's human-induced, enhanced, or unmaintained vegetation
- 11 interferes or encroaches with beach transit corridors, the
- 12 department of land and natural resources may require the
- 13 abutting landowner to remove the landowner's interfering or
- 14 encroaching vegetation."
- 15 SECTION 4. Section 115-9, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- "[+]§115-9[+] Obstructing access to public property;
- 18 penalty. (a) A person commits the offense of obstructing
- 19 access to public property if the person, by action or by having
- 20 installed a physical impediment, intentionally prevents a member
- 21 of the public from traversing:
- 22 (1) A public right-of-way;

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- 1 (2) A transit area; [or] 2 (3) A public transit corridor; or 3 A beach transit corridor; (4)4 and thereby obstructs access to and along the sea, the 5 shoreline, or any inland public recreational area. 6 Physical impediments that may prevent traversing (b) include but are not limited to the following: 7 8 (1) Gates: (2) Fences; 10 (3) Walls; 11 (4)Constructed barriers; 12 (5) Rubbish: 13 (6) Security guards; [and] 14 (7) Guard dogs or animals [-]; and A landowner's human-induced, enhanced, or unmaintained 15 (8) vegetation that interferes or encroaches within beach 16 transit corridors. **17** Obstructing access to public property is a 18 (c) 19 misdemeanor. 20 Minimum fines for violation under this section shall (d)
 - (1) \$1,000 for a second conviction; and

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be as follows:

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1	(2) \$2,000 for any conviction after a second conviction.
2	(e) As used in this section:
3	"Landowner" means the record owner of the property or the
4	record owner's agent, including a lessee, tenant, property
5	manager, or trustee.
6	"Person" means a natural person or a legal entity.
7	"Public recreational area" means public lands or bodies of
8	water opened to the public for recreational use."
9	SECTION 5. Section 205A-2, Hawaii Revised Statutes, is
10	amended by amending subsection (c) to read as follows:
11	"(c) Policies.
12	(1) Recreational resources;
13	(A) Improve coordination and funding of coastal
14	recreational planning and management; and
15	(B) Provide adequate, accessible, and diverse
16	recreational opportunities in the coastal zone
17	management area by:
18	(i) Protecting coastal resources uniquely suited
19	for recreational activities that cannot be
20	provided in other areas;
21	(ii) Requiring replacement of coastal resources
22	having significant recreational value

1		including, but not limited to[7] surfing
2		sites, fishponds, and sand beaches, when
3		such resources will be unavoidably damaged
4		by development; or requiring reasonable
5		monetary compensation to the State for
6		recreation when replacement is not feasible
7		or desirable;
8	(iii)	Providing and managing adequate public
9		access, consistent with conservation of
10		natural resources, to and along shorelines
11		with recreational value;
12	(iv)	Providing an adequate supply of shoreline
13		parks and other recreational facilities
14		suitable for public recreation;
15	(v)	Ensuring public recreational uses of county
16		state, and federally owned or controlled
17		shoreline lands and waters having
18		recreational value consistent with public
19		safety standards and conservation of natura
20		resources;
21	(vi)	Adopting water quality standards and
22		regulating point and nonpoint sources of

1		pollution to protect, and where feasible,
2		restore the recreational value of coastal
3		waters;
4	(vii)	Developing new shoreline recreational
5		opportunities, where appropriate, such as
6		artificial lagoons, artificial beaches, and
7 8		artificial reefs for surfing and fishing;
9	(viii)	Encouraging reasonable dedication of
10		shoreline areas with recreational value for
11		public use as part of discretionary
12		approvals or permits by the land use
13		commission, board of land and natural
14		resources, and county authorities; and
15		crediting such dedication against the
16		requirements of section 46-6[-];
17	(2) Historic:	resources;
18	(A) Iden	tify and analyze significant archaeological
19	reso	urces;
20	(B) Maxin	mize information retention through
21	pres	ervation of remains and artifacts or salvage
22	opera	ations; and

1		(C)	Support state goals for protection, restoration,
2			interpretation, and display of historic
3			resources[-];
4	(3)	Scen	ic and open space resources;
5		(A)	Identify valued scenic resources in the coastal
6			zone management area;
7	y	(B)	Ensure that new developments are compatible with
8			their visual environment by designing and
9			locating such developments to minimize the
10			alteration of natural landforms and existing
11			public views to and along the shoreline;
12		(C)	Preserve, maintain, and, where desirable, improve
13			and restore shoreline open space and scenic
14			resources; and
15		(D)	Encourage those developments that are not coastal
16			dependent to locate in inland areas[-];
17	(4)	Coas	tal ecosystems;
18		(A)	Exercise an overall conservation ethic, and
19			practice stewardship in the protection, use, and
20			development of marine and coastal resources;
21		(B)	Improve the technical basis for natural resource
22			management;

1	•	(C)	Preserve valuable coastal ecosystems, including
2			reefs, of significant biological or economic
3		. No	importance;
4		(D)	Minimize disruption or degradation of coastal
5			water ecosystems by effective regulation of
6		•	stream diversions, channelization, and similar
7			land and water uses, recognizing competing water
8			needs; and
9		(E)	Promote water quantity and quality planning and
10			management practices that reflect the tolerance
11			of fresh water and marine ecosystems and maintain
12			and enhance water quality through the development
13			and implementation of point and nonpoint source
14			water pollution control measures[-];
15	(5)	Econ	omic uses;
16		(A)	Concentrate coastal dependent development in
17			appropriate areas;
18		(B)	Ensure that coastal dependent development such as
19			harbors and ports, and coastal related
20			development such as visitor industry facilities
21			and energy generating facilities, are located,
22			designed, and constructed to minimize adverse

1		social, visual, and environmental in	mpacts in the
2		coastal zone management area; and	
3	(C) Direct the location and expansion o	f coastal
4		dependent developments to areas pre-	sently
5 ,		designated and used for such develop	oments and
6		permit reasonable long-term growth a	at such areas,
7		and permit coastal dependent develop	oment outside
8		of presently designated areas when:	·
9		(i) Use of presently designated loc	cations is not
10		feasible;	
11	•	(ii) Adverse environmental effects	are minimized;
12		and	
13		(iii) The development is important to	the State's
14		economy[-];	
15	(6) C	pastal hazards;	
16	· · · · · · · · · · · · · · · · · · ·	A) Develop and communicate adequate in	formation
17		about storm wave, tsunami, flood, e	cosion,
18		subsidence, and point and nonpoint	source
19		pollution hazards;	
20	(:	3) Control development in areas subject	to storm
21		wave, tsunami, flood, erosion, hurr	icane, wind,

1			subsidence, and point and nonpoint source
2			pollution hazards;
3		(C)	Ensure that developments comply with requirements
4			of the Federal Flood Insurance Program; and
5		(D)	Prevent coastal flooding from inland projects [-];
6	(7)	Mana	ging development;
7		(A)	Use, implement, and enforce existing law
8			effectively to the maximum extent possible in
9			managing present and future coastal zone
10			development;
11		(B)	Facilitate timely processing of applications for
12			development permits and resolve overlapping or
13			conflicting permit requirements; and
14		(C)	Communicate the potential short and long-term
15			impacts of proposed significant coastal
16			developments early in their life cycle and in
17			terms understandable to the public to facilitate
18			public participation in the planning and review
19			process[-];
20	(8)	Publ	ic participation;
21		(A)	Promote public involvement in coastal zone
22			management processes;

1		(B)	Disseminate information on coastal management
2			issues by means of educational materials,
3			published reports, staff contact, and public
4			workshops for persons and organizations concerned
5			with coastal issues, developments, and government
6			activities; and
7		(C)	Organize workshops, policy dialogues, and site-
8			specific mediations to respond to coastal issues
9			and conflicts[-];
10	(9)	Beac	h protection;
11		(A)	Locate new structures inland from the shoreline
12			setback to conserve open space, minimize
13			interference with natural shoreline processes,
14			and minimize loss of improvements due to erosion;
15		(B)	Prohibit construction of private erosion-
16			protection structures seaward of the shoreline,
17	•		except when they result in improved aesthetic and
18			engineering solutions to erosion at the sites and
19			do not interfere with existing recreational and
20			waterline activities; [and]

1	•	(C)	Minimize the construction of public erosion-
2			protection structures seaward of the
3			shoreline[-]:
4		(D)	Prohibit private property owners from creating a
5	•		public nuisance by inducing or cultivating the
6			private property owner's vegetation in a beach
7			transit corridor; and
8		<u>(E)</u>	Prohibit private property owners from creating a
9			public nuisance by allowing the private property
10			owner's unmaintained vegetation to interfere or
11			encroach upon a beach transit corridor;
12	(10)	Mari	ne resources;
13		(A)	Ensure that the use and development of marine and
14			coastal resources are ecologically and
15			environmentally sound and economically
16			beneficial;
17		(B)	Coordinate the management of marine and coastal
18			resources and activities to improve effectiveness
19			and efficiency;
20		(C)	Assert and articulate the interests of the State
21			as a partner with federal agencies in the sound

1		management of ocean resources within the United
2		States exclusive economic zone;
3	(D)	Promote research, study, and understanding of
4		ocean processes, marine life, and other ocean
5		resources [in order] to acquire and inventory
6		information necessary to understand how ocean
7		development activities relate to and impact upon
8		ocean and coastal resources; and
9.	(E)	Encourage research and development of new,
10		innovative technologies for exploring, using, or
11		protecting marine and coastal resources."
12	SECTION 6	. Statutory material to be repealed is bracketed
13	and stricken.	New statutory material is underscored.
14	SECTION 7	. This Act shall take effect upon its approval;
15	provided that	on June 30, 2013, this Act shall be repealed and
16	sections 115-5	, 115-9, and 205A-2(c), Hawaii Revised Statutes,
17	shall be reena	cted in the form in which they read one day prior
18	to the effecti	ve date of this Act.

APPROVED this 2 day of

JUN

, 2010

GOVERNOR OF THE STATE OF HAWAII