DEPARTMENT OF THE PROSECUTING ATTORNEY CITY AND COUNTY OF HONOLULU

ALII PLACE 1060 RICHARDS STREET, HONOLULU, HAWAII 96813 AREA CODE 808 • 527-6494

PETER B. CARLISLE PROSECUTING ATTORNEY



DOUGLAS S. CHIN FIRST DEPUTY PROSECUTING ATTORNEY

THE HONORABLE BRIAN TANIGUCHI, CHAIR SENATE JUDICIARY AND GOVERNMENT OPERATIONS COMMITTEE

Twenty-fifth State Legislature Regular Session of 2009 State of Hawai'i

February 13, 2009

RE: S.B. 1086; RELATING TO PET ANIMALS.

Chair Taniguchi, and members of the Senate Committee on Judiciary and Government Operations Committee, the Department of the Prosecuting Attorney submits the following testimony in support of SB 1086.

The purpose of SB 1086 is to amend Hawaii Revised Statutes (HRS) section 586-4 regarding temporary restraining orders to specifically permit family court judges to include conditions concerning the care, custody, visitation, treatment and disposition of pet animals.

We are in support of this bill as we have had numerous cases where an abuser uses the domestic violence victim's pets to control the victim. These abusers have in many instances threatened to harm or actually injured or killed the victim's pets in order to frighten the victim into remaining in the relationship. We believe this bill will greatly assist domestic violence victims when they decide to leave the abusive relationship; they will be able to obtain exclusive care of the pet with conditions for the abuser which will restrict access to the pet.

For this reason we support the passage of SB 1086 and thank you for this opportunity to testify.

Submitted by: Inga Gibson, Hawaii State Director The Humane Society of the United States In support of S.B 1086

Dear Honorable Chair Taniguchi and Committee Members:

On behalf of our 47,704 members and supporters of the Humane Society of the United States in Hawaii, I would like to thank you for this opportunity to speak in favor of S.B.1086; Pet Protective Orders. The HSUS is in strong support of this bill and we thank Senator Hee for his introduction of this measure.

More than 64 million households in the United States have one or more companion animals and 70% of U. S. households with minor children include pets. More than 60 percent of Hawaii households also have pets that are considered part of the family. Most of the time this is for the good, but not all families function well all of the time. According to the Department of Justice, there were 3.5 million victims of family violence between the years 1998 to 2002. Ask any domestic violence counselor, or hot line operator, and she will tell you that domestic violence almost never occurs in isolation.

The Link between Pet Abuse and Domestic Violence

Domestic violence experts note that a batterer is motivated by the need for absolute power and control, and to achieve this power and control, the batterer will use any leverage they can get their hands on—including the children and the family pets. Children and animals in the family are threatened, or actually harmed, as a way to manipulate and coerce others in the family. Experts in domestic violence were writing about the link between pet abuse and domestic violence as early as 1984, over twenty years ago (Walker, 1984, 1989). Animal cruelty is included as a form of intimidation in the "power and control wheel" used by advocates to explain the dynamics of domestic violence (Shepard & Pence, 1999, p. 275).

Reinforcing these observations of domestic violence advocates, is a growing body of research, which over the last twenty years, has firmly established a significant link between domestic violence and animal abuse. Five different studies determined that from 48.8% to 71% of battered women reported that their pets had been threatened, harmed, or killed by their partners. (Ascione, 1998; Flynn, 2000; Faver and Strand, 2003; Loring and Bolden-Hines, 2004; Carlisle-Frank, Frank, and Nielsen, 2004). In a national survey of battered women's shelters, 85% of the shelters surveyed affirmed that women seeking shelter at safe houses reported incidents of pet abuse (Ascione, Weber, and Wood, 1997).

Dr. Jacquelyn Campbell, Public Health Department, The Johns Hopkins University is a nationally recognized research expert on domestic violence. A study conducted by her and

members of her team from 1994 to 2000 in eleven USA metropolitan cities, sought to find out what characteristics could predict intimate partner violence. Pet abuse was identified as one of the four significant predictors for determining who was at highest risk for becoming a batterer (Walton-Moss, B. J., Manganello, J.; Frye, V., Campbell, J. C. 2005)..

Why the link between domestic violence and pet abuse is important

Animal abuse may be the first sign of family violence—or the first indication to others that there is a family in trouble. Paying close attention to animal cruelty allows agencies to make earlier identifications and offer more effective interventions for the protection of families and the animals that live in them.

Because of the often close ties between women, children, and their pets, domestic violence victims delay leaving because they fear for their pets' safety. From 18 to 48% of battered women delayed leaving a dangerous situation out of concern for their pets safety (Ascione, 2000; Carlisle-Frank, et al., 2004); Faver & Strand, 2003; Flynn, 2000; Ascione, 2006). When the pets also had been abused, the percentage of women who delayed leaving rose to 65%.

At least ten states have enacted similar legislation (Maine, California Connecticut, Colorado, Illinois, Indiana, Nevada, New York, Tennessee and Vermont) and other at least 5 others consstates are considering it.

We respectfully urge your passage of SB 1086.

Please contact me at (808)922-9910 or <u>igibson@humanesociety.org</u> if I may provide additional information.

From: Sent: Kawehi Yim [kyim@hawaiianhumane.org] Thursday, February 12, 2009 4:03 PM

To: JGO Testimony

Subject: SB1086 - Relating to Pet Animals

Attachments:

att62e6c.jpg



Senator Brian T. Taniguchi, Chair Committee on Judiciary and Government Operations

SUBJECT: 1086 - Relating to Pet Animals

POSITION: Strongly Support

The Hawaiian Humane Society STRONGLY SUPPORTS SB1086 which amends the family court temporary restraining order statute to include care and treatment of pets.

Decades of research have shown that individuals who commit acts of cruelty against animals will often escalate their violence towards humans. Victims involved in domestic violence situations often refuse to leave out of fear for their companion animals. History has shown that when the victim leaves, the perpetrator will often turn his or her aggression and violence on the family pet.

This legislation will extend the protection of a temporary restraining order to victims and their companion animals.

Kawehi Yim Community Relations Director Hawaiian Humane Society 2700 Waialae Avenue Honolulu, HI 96826

Phone: 808.356.2212 Cell: 808.358.1960

E-Mail: kyim@hawaiianhumane.org

When it comes to giving, go local. On Oahu, Hawaiian Humane Society is the only animal welfare organization that shelters, rescues, adopts and welcomes all animals — all day and every day. 100% of your gift stays in the islands for the benefit of Hawaii's animals and people.

From: Sent:

Dr. Becky Rhoades [drbecky@kauaihumane.org]

ent: Thursday, February 12, 2009 1:42 PM

To:

JGO Testimony

Subject: Attachments:

SB 1086 Relating To Pet Animal Hearing Friday, Feb 13, 2009

image001.jpg; image002.jpg; image004.jpg



Kauai Humane Society PO Box 3330 Lihue, Hawaii 96766 (808) 632-0610 www.kauaihumane.org

February 12, 2009

COMMITTEE ON JUDICIARY AND GOVERNMENT OPERATIONS Senator Brian T. Taniguchi, Chair Senator Dwight Y. Takamine, Vice Chair

HEARING DATE: Friday, February 13, 2009, 9:30 a.m. Conference Room 016, State Capitol

Re: SB 1086 Relating To Pet Animals

Dear Chairman Taniguchi and Members of the Committee,

On behalf of the Kauai Humane Society and its 2000 supporters, we strongly encourage the passage of SB 1086, which provides for the protection of a family pet with a temporary restraining order.

Our pets are very important members of our families and as a result, they may become victims of domestic violence. Pets may be hurt or abused as a means to intimidate or control a victim. This law would help protect our pets and address the tragic cycle of domestic violence affecting a family.

Please pass SB 1086

Sincerely,

Rebecca H. Rhoades, D.V.M.

Executive Director

Kauai Humane Society



Protecting Children & Animals Since 1877

Testimony by Allie Phillips, J.D., Director of Public Policy and Tracy Coppola, J.D., M.S.E.L., Legislative Analyst for the American Humane Association

Before the Hawaii Senate Judiciary and Government Operations Committee
In support of SB 1086–Providing for Care of Pets in Domestic Violence Restraining Orders Friday, February 13, 2009

On behalf of the American Humane Association, the nation's oldest non-profit organization with over 130 years dedicated to protecting animals and children from abuse and neglect, we thank Chairman Taniguchi for the opportunity to submit the following testimony in enthusiastic support of Senate Bill 1086 sponsored by Senator Clayton Hee.

The Link® between violence to people and violence to animals, and the concept that children who harm animals can become desensitized to violence and go on to commit antisocial acts against people, formed the very basis of our foundation more than 130 years ago. To this day, American Humane continues to directly address the Link® between animal abuse and other forms of societal violence.

SB 1086 is critical toward saving the lives of Hawaii's vulnerable victims of domestic abuse.

This moderate bill's potential impact on the lives of humans is so great that it would be a mistake to view SB 1086 as a bill just for animals. In order to stop the cycle of violence in homes, *all* victims must be protected from domestic abuse.

You may be aware of the tragic plight of countless animals currently caught in the vicious cycle of domestic violence-related animal abuse. Deliberate and brutal abuse of companion animals rarely occurs in isolated instances. A growing body of research demonstrates the undeniable link between those who are cruel to animals and violent toward humans. Realizing that pets provide comfort to adult and child victims of domestic violence and are frequently viewed as members of the family, abusers target family pets to ensure submission and silence.²

Without a court-ordered means that prompts judges to include pets in domestic violence protective orders, many human victims feel they have no alternative but to remain in violent households. SB 1086 directly addresses this tragic dilemma.

¹ Many studies in psychology, sociology, and criminology have demonstrated that violent offenders frequently have childhood and adolescent histories of serious and repeated animal cruelty. The FBI has recognized the connection since the 1970s, when its analysis of the lives of serial killers suggested that most had killed or tortured animals as children. Other research has shown consistent patterns of animal cruelty among perpetrators of more common forms of violence, including child abuse, spouse abuse, and elder abuse. Ascione, F.R., Weber, C.V., & Wood, D.S., *The Abuse of Animals and Domestic Violence: A National Survey of Shelters for Women Who are Battered* (Society and Animals, 1997, p. 205-218).

² Boat, B.W., Loar, L, & Phillips, A,. Collaborating to Assess, Intervene and Prosecute Animal Abuse: A Continuum of Protection for Children and Animals. International Handbook of Theory, Research, and Application on Animal Abuse and Cruelty. (F.R. Ascione, eds) (Purdue Press, 2008, pp. 393-422).

Statistics from the Link® Apply Directly to Child Welfare

Twelve independent surveys have reported that between 18 and 48 percent of battered women have delayed their decision to leave an abusive home, or have returned to their batterer, out of fear for the welfare of their pets.³ One study reported that such concern for pets' welfare was seven times more likely for women whose pets had been threatened or abused than those whose pets had not been harmed.

In a nationwide study, over 71 percent of battered women reported that their abusers had harmed, killed or threatened animals. More than 75 percent of those incidents occurred in the presence of the women or their children.⁴ In a study of battered women in several northeastern states, 48 percent of respondents reported that animal abuse had occurred "often" during the past 12 months, and another 30 percent reported that the abuse occurred "almost always." Respondents reported that animal abuse incidents coincided with violent outbursts against human family members 51 percent of the time.⁵ Types of animal abuse reported included killing, punching, threatening, hitting, choking, drowning, shooting, stabbing and throwing the animal against a wall or down the stairs. SB 1086 urges judges to issue orders that abusers immediately stay away from the animal owned, possessed, leased, kept, or held by the protected party.

Children who grow up in an environment of animal abuse live in constant fear that a beloved family member will be harmed. Children often intervene to protect their mothers and pets from being battered. Some children may even allow themselves to be victimized to save their pet from being harmed or killed. Over time, these children may even become desensitized to the inhumane treatment of animals. Significant research documents a relationship between childhood histories of animal cruelty and patterns of chronic interpersonal aggression. Research indicates that children who witness animal cruelty may imitate that behavior. Children who are victims of family violence are nearly *three times more likely* to engage in animal cruelty than children who are not exposed to such violence. A 2005 study revealed that 36.8 percent of boys and 29.4 percent of girls who were victims of domestic violence, including physical and sexual abuse, abused the family pet.

This behavior is often symptomatic of future abuse toward human beings. ¹⁰ Significant research documents a relationship between childhood histories of animal cruelty and patterns of chronic interpersonal aggression. ¹¹ A 1988 study of 28 convicted sexual homicide perpetrators revealed that 36%

Ascione, Frank R., *Emerging Research on Animal Risk as a Risk Factor for Intimate Partner Violence*. (K. Kendall-Tackell & S. Giacomoni, eds.) (Civic Research Institute, 2007, p. 3-1 – 3-17).

Ascione, F.R., Weber, C.V., & Wood, D.S., *The Abuse of Animals and Domestic Violence: A National Survey of Shelters for Women Who are Battered* (Society and Animals, 1997, p. 205-218).

Carlisle-Frank, P., Frank, J.M. & Nielsen, L. Selective battering of the family pet. (Anthrozoös, 2006, p. 26-42).

Edelson, J.L., Mbilinyi, L.F., Beeman, S.K., & Hagemeister, A.K. How Children are Involved in Adult Domestic Violence: Results from a Four-City Telephone Survey. (Journal of Interpersonal Violence, v. 18, 2003 p.18-32).

Kellert, S.R. & Felthous, A.R. Childhood Cruelty Toward Animals Among Criminals and Noncriminals. (Human Relations, 1985, vol. 38, p. 113-1129); Hensley, C. & Tallichet, S.E., Animal Cruelty Motivations (Journal of Interpersonal Violence, 2005, vol. 20, p. 1429-1443); Merz-Perez, L., Heide, K. M., & Silverman, I. J., Childhood cruelty to animals and subsequent violence against humans (International Journal of Offender Therapy and Comparative Criminology, 2001, p.556-573); Becker, F. & French, L., Making the Links: Child Abuse, Animal Cruelty, and Domestic Violence (Child Abuse Review, vol. 13, 2004, p. 399-414).

⁸ Currie, C.L., Animal Cruelty by Children Exposed to Domestic Violence. (The International Journal, v30, 2006, p. 425-435).

Ascione, Frank R., *The Family: Safe Haven or Landscape of Terror*? Children & Animals: Exploring the Roots of Kindness & Cruelty (Purdue University press, 2005, p. 137).

Boat, B.W., Abuse of children and abuse of animals: Using the links to inform child assessment and protection. Child Abuse, Domestic Violence, and Animal Abuse: Linking the Circles of Compassion for Prevention and Intervention. (F.R. Ascione & P. Arkow, eds.) (Purdue University Press, 1999, p. 83-100); Arkow, P. The Relationship of Animal Abuse and Other Forms of Family Violence. Family Violence and Sexual Assault Bulletin, vol. 12, 1996, p. 29-34.

Kellert, et al.

admitted they abused animals as a child, and 46% abused animals as an adolescent, ¹² and a 1986 study of 64 convicted male sex offenders revealed that 48% of rapists admitted animal abuse during childhood or adolescence. ¹³

National trends in pet protective order legislation and public policy initiatives

Including pets in domestic violence protective orders is a critical step toward combating the cycle of interpersonal violence. This simple step is receiving national recognition, as the District of Columbia, Puerto Rico, and a number of states—California, Colorado, Connecticut, Illinois, Louisiana, Maine, Nevada, New York, Tennessee, and Vermont— have enacted similar laws.

Already this year, 10 other states—Arizona, Iowa, Maryland, Massachusetts, Nebraska, New Jersey, South Carolina, Virginia, Washington, and Wyoming—have filed similar bills to encourage judges to include pets in domestic violence protective orders at their discretion and on a case-by-case basis. This process, which is not addressed by state animal cruelty laws, is a strong means of preventing abusers from manipulating the loving bond between both child and adult victims and their pets.

Recognizing the urgent need to protect domestic violence victims from further abuse and the comfort that pets provide people during times of stress and trauma, American Humane recently launched a national program to guide domestic and family violence emergency housing shelters toward permitting residents to bring their pets with them. American Humane's Pets and Women's Shelters (PAWS) TM Program acknowledges that family pets are frequently targets of abuse in the home. PAWS also recognizes the richness of the bond between people and their pets, which often provide unconditional love and comfort to adult domestic violence victims and their children.

To help ensure a more humane Hawaii for future generations, please pass SB 1086. Thank you.

Sincerely,

Allie Phillips, J.D.

Director of Public Policy

American Humane

alliep@americanhumane.org

Tracy Coppola, J.D., M.S.E.L. Legislative Analyst American Humane tracyc@americanhumane.org

Ressler, R.., Burgess, A., & Douglas, J.E., Sexual Homicide: Patterns and Motives (The Free Press, 1988).
Tingle, D., Barnard, G. W., Robbins, L., Newman, G., & Hutchinson, D., Childhood and adolescent characteristics of pedophiles and rapists. (International Journal of Law and Psychiatry, vol. 9, 1986, p. 103-116).

mailinglist@capitol.hawaii.gov

Sent:

Thursday, February 12, 2009 2:21 PM

To: Cc: JGO Testimony selkie@hawaii.rr.com

Subject:

Testimony for SB1086 on 2/13/2009 9:30:00 AM

Testimony for JGO 2/13/2009 9:30:00 AM SB1086

Conference room: 016

Testifier position: support Testifier will be present: No Submitted by: Cathy Goeggel

Organization: Animal Rights Hawai'i

Address: Phone:

E-mail: <u>selkie@hawaii.rr.com</u> Submitted on: 2/12/2009

Comments:

ANIMAL RIGHTS HAWAI'I

P.O.BOX 10845 HONOLULU, HI 96816 808.941.9476 ANIMALRIGHTSHAWAII.ORG SELKIE@HAWAII.RR.COM

Committee on Judiciary and Government Operations Friday, February 13, 2009 Conference Room 016 Hawai'i State Capitol

Senator Brian Taniguchi, Chair Senator Dwight Takamine, Vice Chair

re: SB 1086 (relating to pet animals)

position: support

Animal Rights Hawai'i supports this measure. It has been documented both here and on the mainland that companion animals are hurt and often killed as a means of intimidating people, especially in family situations.

Please move this bill forward.

Mahalo!

Cathy Goeggel Director From: Sent: Pema Gilman [pemagilman@yahoo.com] Thursday, February 12, 2009 8:59 AM

To:

JGO Testimony

Subject:

SB 1086

Senate Bill 1086 RELATING TO PET ANIMALS amends Family Court temporary restraining order (TRO) statute to include care and treatment of pets.

JGO Hearing 2-13-09, 9:30am Conf. Rm. 016

Dear Committee Members,

Please pass this piece of legislation which will provide safety to family pets in domestic violence situations by eliminating contact by the abuser and will also provide peace of mind to the victim and the children who are traumatized by the mistreatment and injury of their pets.

Pets deserve to be kept safe from abuse.

Mahalo nui loa for your consideration.

Pema Gilman, Program Coordinator & Advocate

Women Helping Women - West Maui

Email: pemagilman@yahoo.com

Phone: 661-7111

The mission of Women Helping Women is to end domestic violence through advocacy, education and prevention;

and to offer safety, support and empowerment to women and children, victims of domestic violence.

Dear Legislators,

Please pass the bill SB1086 "Relating to Pet Animals". Working as a mental health therapist I see clients in Domestic Violent/Intimate Partner Abuse situations where it is common for perpetrators as part of the power and control strategies to coerce the victims/survivors in staying to threaten, hurt, torture, and sometimes even kill their family pets.

Adding to the family court temporary restraining order statue to include care and treatment of pets indicates the deeper understanding Legislators have of Domestic Violence/Intimate Partner Abuse dynamics including the psychological, emotional, and at its worse, fatal repercussions of someone fearing for the well-being of their family's pet and their decision to stay in an unsafe situation worried for their pet's safety.

Please pass the bill.

Cynthia Koziolas, M.A. Director of Clinical Services Maui Family Support Services

SB 1086	RELATING TO PET ANIMALS.	JGO
Testimony	Amends the family court temporary restraining order statute to include care and treatment of pets.	
Status	•	

From: Sent:

WinSheltie [winsheltie@aol.com] Wednesday, February 11, 2009 11:53 AM JGO Testimony SB1086

To:

Subject:

I strongly support this bill.

S. Keleher

Sent:

mailinglist@capitol.hawaii.gov Wednesday, February 11, 2009 7:34 PM

To: Cc:

JGO Testimony jillf2184@yahoo.com

Subject:

Testimony for SB1086 on 2/13/2009 9:30:00 AM

Testimony for JGO 2/13/2009 9:30:00 AM SB1086

Conference room: 016

Testifier position: support Testifier will be present: No Submitted by: Jill Friedman Organization: Individual

Address: Phone:

E-mail: jillf2184@yahoo.com Submitted on: 2/11/2009

Comments:

mailinglist@capitol.hawaii.gov

Sent:

Thursday, February 12, 2009 1:25 PM

To:

JGO Testimony

Cc:

malmuds001@hawaii.rr.com

Subject:

Testimony for SB1086 on 2/13/2009 9:30:00 AM

Testimony for JGO 2/13/2009 9:30:00 AM SB1086

Conference room: 016

Testifier position: support
Testifier will be present: No
Submitted by: Shirley Malmud

Organization: Individual

Address: 669 Akoakoa Street Kailua, HI

Phone: 263-7756 or 753-3654

E-mail: malmuds001@hawaii.rr.com

Submitted on: 2/12/2009

Comments:

I strongly support SB 1086 which amends the family court temporary restraining order statute to include pet animals. I am aware of previous situations where a beloved family pet was violently abused and/or killed by the recipient of the TRO to inflict fear and pain on the spouse.

An act of retaliatory violence to an innocent pet is extremely frightening and emotionally disabling to the person requesting the TRO; and the cruel and violent manner in which the family pet suffers is deeply sad and unjust.

Our increased awareness of the link between animal cruelty and human violence has been reinforced repeatedly by studies.

Please include all family pets in amending the family court temporary restraining order statute.

Jennifer and Steve Rappenecker [therapps@hawaii.rr.com]

Sent:

Thursday, February 12, 2009 6:40 AM

To:

JGO Testimony

Subject:

TESTIMONY NEEDED FOR Fri FEB 13

Importance:

High

Please accept this email as my testimony for the hearing before the Committee on Judiciary and Government Operations (JGO) on animal-related bills SB332, SB488, SB763, SB1086, SB1194, SB1176, SB1188, and SB1222.

I would like to state my strong support of SB 1086 and SB 1194 and SB 763, and the impact those bills should have in identifying and reducing animal violence, including cruel and inhumane treatment.

I support the intent of bills SB 488, SB 1776, SB 1188, but have concerns with the wording of the bills that could be problematic. The current county ordinances vary throughout the state on these issues. It is a good idea but may need more research for the best wording to apply statewide.

Lastly, I oppose SB1222 for the following reasons:

- Definition of public property includes any property that is owned by the County, State or Federal governments. As a result, the unintended consequences of this legislation would make any dog/cat held in a cage on public property illegal, such as:
 - K-9 dogs kept at HPD holding facility;
 - the State Quarantine Facility at Halawa;
 - Dept. of Agriculture dogs held at the airport,
 - the Hawaiian, Maui and Kona Humane Societies
 - the homeless population who live on county/state beaches and parks;
 - any pet-friendly emergency shelter during a natural and/or manmade disaster
 - Any county and/or state agency involved in actively trapping animals for removal;
- Section (2) allows any society or organization that claims to be a "duly incorporated humane society" or organization formed for the prevention of cruelty" to enforce laws
- The confiscation of animals, as written in this bill, goes against the basics of constitutional law and due process.
- There are current laws in place, animal cruelty law, which works to address animals that are being kept in inhumane and cruel confinements

Thank you for accepting my testimony.
Aloha,
Jennifer Rappenecker
BOARD Member of Maui Humane Society

February 12, 2009

Committee on Judiciary and Government Operations Hawaii State Capital Honolulu, Hawaii

Aloha Chairman Taniguchi and Members of the Judiciary and Government Operations Committee:

RE: SB 488,763,1086,1194,1776,1188, and SB1222 hearing held before your committee on Friday, February 13, 2009 @ 9:30am

I am submitting my written testimony supporting

- SB488 Relating to Animal Cruelty (tethering)
- SB763 Relating to Cruelty to Animals (dog fighting);
- SB 1086 Relating to Pet Animals (TRO);
- SB1194 Relating to Offenses Against Public Order (gaff);
- SB1776 Relating to Dangerous Dogs (free roaming);
- SB1188 Relating to Animals (unreasonable or unsafe restraint) Restraint of dogs/cats.

And strongly oppose the following bill:

SB1222 – Relating to the Humane Treatment of Pet Animals (confinement on public property/hoarding);

As a pet owner, concern citizen and resident of Kaneohe I hope you will consider in favor of this testimony to help you make your decision in the bills introduced before you relating to pets.

Mahalo,

Liza Souza

February 12, 2009

Committee on Judiciary and Government Operations Hawaii State Capital Honolulu, Hawaii

Aloha Chairman Taniguchi and Members of the Judiciary and Government Operations Committee:

RE: SB 488,763,1086,1194,1776,1188, and SB1222 hearing held before your committee on Friday, February 13, 2009 @ 9:30am

I am submitting my written testimony for the following bills:

SB488 – **Relating to Animal Cruelty (tethering)**—with the intent, *I support* this bill but further study should be done to simplify the purpose of this bill. Most pet owners own or rent a dwelling without secured fencing. For them to abide by this bill, if passed, would only cause financial hardship.

SB763 – Relating to Cruelty to Animals (dog fighting); *I strongly support* this bill. No dog should be used for the purpose of fighting. Let's end this bloody sport.

SB 1086 – Relating to Pet Animals (TRO); *I support* this bill. All pets in the household will lose out when families are split. Pets in household should be cared, treated and placed in a harm free environment too.

SB1194 – **Relating to Offenses Against Public Order (gaff)**; *I support* this bill. It should actually be a felony and not a petty misdemeanor. Gaffs are weapons that are designed to kill when used during a cockfight.

SB1776 – Relating to Dangerous Dogs (free roaming); *I support* this bill with concerns; The current language of this bill may be in conflict with county ordinance which themselves vary from county to county. I support legislation that takes into consideration the needs of the entire community

SB1188 – Relating to Animals (unreasonable or unsafe restraint) Restraint of dogs/cats. *I support* the intent of this bill. The concerns are similar to those stated in SB 488 with addition of cats in this legislation.

SB1222 – Relating to the Humane Treatment of Pet Animals (confinement on public property/hoarding); *I oppose* this bill. This bill defines all public property under the County, State, and Federal government. This bill will impact places such as

- K-9 dogs kept at HPSD holding facility;
- State quarantine Facility in Halawa;
- · Dept of Agriculture dogs held at the airport;
- the Hawaiian, Maui and Kona Humane Societies;
- homeless population, any pet-friendly emergency shelter during a disaster;
- Any county and sate agency involved in actively trapping animals for removal; Section (2) allows any society or organization that claims to be a "duly incorporated humane society" or organization formed for the prevention of cruelty" to enforce laws
- The confiscation of animals, as written in this bill, goes against the basics of constitutional law and due process.
- There are current laws in place, animal cruelty law, which works to address animals that are being kept in inhumane and cruel confinements

As a pet owner, concern citizen and resident of Kapolei I hope you will consider in favor of this testimony to help you make your decision in the bills introduced before you relating to pets.

Mahalo,

Gayle Puou

Resident of Kapolei

Sent:

mailinglist@capitol.hawaii.gov Thursday, February 12, 2009 1:50 PM JGO Testimony

To:

Cc:

punahoupoidog@hawaii.rr.com

Subject:

Testimony for SB1086 on 2/13/2009 9:30:00 AM

Testimony for JGO 2/13/2009 9:30:00 AM SB1086

Conference room: 016

Testifier position: support Testifier will be present: No

Submitted by: peggy fern Organization: Individual

Address: 55 merchant street honolulu

E-mail: punahoupoidog@hawaii.rr.com

Submitted on: 2/12/2009

Comments:

From: Sent: suelyn tran [suelyn_tran@yahoo.com] Thursday, February 12, 2009 2:07 PM

To: Cc: JGO Testimony
SUELYN TRAN

Subject: Attachments:

S.B. No. 1086 S.B. No. 1086.doc

Please find attached my testimony. I have also pasted it below in case the attachment does not open. Thank you. SueLyn Tran

S.B. No. 1086

Hearing Date: February 13, 2009; 9:30am

February 12, 2009

Dear Legislators:

I support S.B. No. 1086. One of the duties of the legislature is to implement laws that will help those who are unable to help themselves. Domestic violence is an issue that touches the hearts of many. Most people wonder why victims of domestic violence do not leave their batterers. Unfortunately, as you know, things are always easier said than done. Most cases, if not all cases, of domestic violence involve months or even years of manipulation and isolation. The victim, often times women, are caught up in a cycle of violence where they are unable to escape from their violent spouse or partner.

Fortunately, many individuals and groups have done extensive research on domestic violence in hopes of finding a way to stop it. Through the many studies and surveys done on domestic violence, there is one reoccurring element: the batterers □ use of family pets to control and terrorize their victims. In order for the leaders of our State to address this problem and to help victims break free from this cycle of violence, laws such as S.B.NO.1086, must be passed and implemented.

Batterers abuse pets for many reasons. The consensus from the studies and surveys done over the past two decades provide the following reasons:

- 1. To exert control over the victim.
- 2. To prevent the victim from leaving or coerce her/him to return.
- 3. To eliminate the victim s last source of affection (in order to exert control over their victims, batterers isolate victims from their family and friends).
- 4. To punish their victims for leaving.
- 5. To teach submission.

Conditioned to expect that the batterer would harm the pet if the victim leaves, the victim would often times delay leaving their violent spouse/partner. They fear that if they leave, the spouse will kill, injure, or maim the pet (which studies show to be the end result when victims do finally leave and their pets are left behind). Unfortunately, this decision to remain longer in the home in fear of their pet □s safety could be a fatal one. As you have seen on the news, several victims of domestic violence were eventually murdered by their batterers. Please find below some statistics that will shed some light into this pressing problem.

- 1. A 1995 study in Utah by Frank Ascione found that of the 38 women seeking shelter, 57% reported that their abusers had actually killed the animal.
- 2. A 1998 follow up study by Frank Ascione found that of 101 battered women, 70% said that their abusers had threatened or actually harmed their pets.
 - a. 54% reported that their abuser actually killed their pets;
 - b. 25% delayed leaving their abusers because of concern for their pets □ safety.
- 3. A 1997 survey of 50 of the largest shelters for battered women in the United States found that 85% of women and 63% of children entering shelters discussed incidents of pet abuse in the family.
- 4. Up to 75 percent of domestic violence victims report that their partners threatened or killed family pets. [1],[2],[3],[4]
- 5. In Wisconsin, 68 percent of battered women with pets reported that their animals had also been abused. Of these incidents, 75 percent occurred in the presence of children. [5]
- 6. Women seeking safety at domestic violence shelters are nearly 11 times more likely to report that their partner has hurt or killed pets than women who have not experienced domestic violence. [6]
- 7. Between 18 percent and 48 percent of battered women delay leaving abusive situations out of fear for the safety of their animals. [7]
- 8. A "gold standard" study conducted between 1994 and 2000 found that pet abuse is one of four risk factors for intimate partner violence. [9]
- 9. A Texas study found that batterers who harm animals are more dangerous and more violent than batterers who do not abuse animals. [10]
- 10. A 1997 survey of domestic violence situations found: 85 percent of the 50 largest shelters for battered women in the United States said clients discussed incidence of pet abuse in the family. Overall, 71 percent of women and 63 percent of children entering the shelters reported that animals had been the target of violence. [8]

Given the strong connection between domestic violence and animal abuse, S.B. No. 1086 will have a profound impact on animals and victims of domestic violence. If victims know that they will not have to leave their pets behind to be targets of the batterer \square s rage, they will be more willing to leave their violent home and seek the necessary temporary restraining order.

Many individuals, groups, and non-profit organizations have put in much effort and time to stop domestic violence. Countless numbers of people have rallied in front of the capitol in hopes of having their voice heardin hopes that they will make a difference. Today, the legislature has the opportunity and power to have a tremendous impact on domestic violence.

Thank you for your time and serious consideration.

Sincerely,	
SueLyn Tran	

References

- 1. Ascione, F. R. (1998). Battered women's reports of their partners and their children's cruelty to animals. *Journal of Emotional Abuse* 1, 119-133
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- 7. Ascione, F.R., Weber, C.V. Thompson, T.M., Heath, J., Maruyama, M., & Hayashi, K (2007). Battered pets and domestic violence: Animal abuse reported by women experiencing intimate violence and by non-abused women. *Violence Against Women*, 13: 354-373.
- 8. Ascione, F. R., Weber, C. V., & Wood, D. S. (1997). The abuse of animals and domestic violence: A national survey of shelters for women who are battered. *Society and Animals*, 5(3), 205-218.
- 9. Walton, Moss, B.J., Manganello, J., Frye, V., & Campbell, J.C. (2005). Risk factors for intimate partner violence and associated injury among urban women. *Journal of Community Health*, 30 (5), 377-389.
- 10. Simmons, C. A., & Lehmann, P. (2007). Exploring the link between pet abuse and controlling behaviors in violent relationships. *Journal of Interpersonal Violence*, 22(9), 1211-1222.

Francie Boland [Francie Boland@hmsa.com]

Sent:

Thursday, February 12, 2009 2:59 PM

To:

JGO Testimony

Subject:

SB 1086

My name is Francie Boland and I am a member of the Board of Directors of the Hawaiian Humane Society. I would like to voice my strong support for Senate Bill 1086. Animal abuse is part of family violence. Decades of research have shown that individuals intimidate their victims by threatening and sometimes killing their victim's pets. This legislation will provide law enforcement officials with an additional tool to effectively deal with perpetrators involved in domestic violence.

Thank you for your consideration.

"MMS	<hmsa.< th=""><th>com>"</th><th>made</th><th>the</th><th>following</th><th>annotations.</th></hmsa.<>	com>"	made	the	following	annotations.

This electronic message is not an offer to contract, the acceptance of an offer to contract, or in any other way intended to contractually obligate HMSA; neither is it intended to change the terms of any existing contract unless specifically so stated.

The information contained in this electronic message (or attached hereto) is intended only for the individual or entity to which it is addressed and may contain information that is confidential and protected by law. If you are not the intended recipient of this e-mail, you are cautioned that use of its contents in any way is prohibited and may be unlawful. If you have received this communication in error, please notify the sender immediately by e-mail or telephone and return the original message by e-mail to the sender or to postmaster@hmsa.com. We will reimburse you for any cost you incur in notifying us of the errant e-mail. Thank you.

Please support SB 763: Related to dogfighting:
DOGREGATING IS A CRUSE AND AWAIL PETHY
MAY DAUGHTOR RUNS A RESCUE IN UMBONNA AND
HAS STORM THE RESULTS OF DOGS TRAINING TO
FIGHT, IT MUST TE STOPPEN
Please support SB 1194; Prohibiting Gaffs/Slashers
THENE IS ONLY ONE USE YOUR THESE
DEVICES. THUEY COUTEL 18MM DANGEROUS PW)
ONLY USED FOR CONFIGHTING
Please support SB 1086: Pet Protective Orders
FAMILY MOEMBOOL WHICH POETS ARE MUST
BIS PROTECTUM AS PARTOR A REAMLY.
TO SOME THEY OFFIER A PENTERNO POUR
COMPANION
Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with
SB 30, Chair Taniguchi's language)
CHAINING A DOG MALVES THOM MEAN AND
THEY DEFERM A SMALL TENLITORY, ALONG
THE ARE AFRAM AND A FEAR POTEROWS
RIZSULTS IN BITIME.
Name/Organization:
Address: 713 Nywa St KAILUA, HI 96734
Phone Number: 254-2368 House 50
Email: FOOTLOOK OF HAWAM, P.D. COM SEWARE 24

	Please support SB 763: Related to dogfighting:
He	Under I wounter that have escaped from this church "sport" and they are sweet creatures that do not deserve the treatment they received. We need to raise our animal Cruelty law score from the first of the present of
	I support this bill, not only for the cruelly aspect, but also because of the illegal activities that accompany cock fighting, i.e. gambling, drug dealing ferearms.
	Please support SB 1086: Pet Protective Orders
	to protect their duldres and it is added stress for them to have to worm dout a beloved pet as well. We need the protection for the animal and the person.
	Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with
	SB 30, Chair Taniguchi's language) A Del Do many chaired door in my area and it is heartbreaking I we also most woosdes the fact that these angules can be dangerous to people because of their mustratur at being neglected + restricted.
	Name/Organization: Sandra Alstrand - Rainbow Friends Animal Sanctuary
	Address: RR4, Box 2327 (14-3481 Molokai St.) Pahoa, 47 96778
	Phone Number: 808-965/1866/808-982-5110
	Email: Sandi@alstrand.com
	Signature: South attant

Statement of Support for S.B. 763, S.B. 1194, S.B. 1086, S.B. 488/1188

Please support SB 763: Related to dogfighting: Please support SB 1194; Prohibiting Gaffs/Slashers Please support SB 1086: Pet Protective Orders Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with SB 30, Chair Taniguchi's language) Name/Organization: Ginger Westerman Address: P.O.B. 44 Kailva 11: 96734 Phone Number: 386-6

Statement of Support for S.B. 763, S.B. 1194, S.B. 1086, S.B. 488/1188

Please support SB 763: Related to dogfighting:

Public outrage over dogsighting after Michael Vicus evrest indicates public support forastronger dogsighting law here in HI. It is a disgrace for HI to be ranked 50th for our week rules. Dogsighting does not just bring suffering to days-it brings illegal gamblings firearm use, and drug usefabuse. Please support SB 1194; Prohibiting Gaffs/Slashers
This is not just about animal cruetty-it is also about dougs, siveerms, and gambling
and the second s
Please support SB 1086: Pet Protective Orders
Studies show animal abusers frequently abuse family members. Where a spouse may be protected by a court order, the other spouse may abuse or Rill the pet to get back at the protected spouse. Please support this bill that allows the protective order to be extended to pets. Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with SB 30, Chair Taniguchi's language) Chaining is not only crue! to the dog but as the gog feels threatened and unable to escape a perceived threat, is more likely to attach a bite anyone who approaches,
Name/Organization: Batbara Sterne, Rescue Coordinator, American Address: PABOX 44571, Kamuela Bouvier Rescue League (AB) Phone Number: 808/882-1513 Email: besterne@att.net Signature: Bachara C. Steine

	Please support SB 763: Related to dogfighting:
les	I This is long owerdye: - the
	Judge Cannah Swittern.
	Please support SB 1194; Prohibiting Gaffs/Slashers
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	Please support SB 1086: Pet Protective Orders
1/10	Caurse - pots are a part of
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	SB 30, Chair Taniguchi's language)
Mes	It's time wextaced this cruf practice -
#	to have laws with felth in them so
D.	this is taken Deriaux!!
	Name/Organization: West Howaii Humane Soe
	Address: BOX 2695
	Phone Number: 108-399-2051-President -
	Email: towle @ hawaiiantel net
	Signature: Signature: Toule
·	President
	$oldsymbol{arphi}$

riease support 5D 705: Related to dogugating:
A PERSON WHO BETS ON AND WATCHES DOGS
FIGHT TO THE DEATH ARE PROMOTERS OF CRUELTY IN
ALL WALKS OF LIFE.
Please support SB 1194; Prohibiting Gaffs/Slashers
A PERSON WATCHING ANIMALS KILL EACH
OTHER SHOULD BE PROHIBITED FROM OWNING
OR HAVING AWYTHING TO DO WITH AWMALS
Please support SB 1086: Pet Protective Orders
A POOR POT IS ANOTHER LIVING BSING SUBTEST
A POOR PET IS ANOTHER LIVING BEING SUBTECT TO HBUSE AND NEEDS THE SAME PROTECTION
AS ANY OTHER MEMBER OF THE FAMILY
Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with
SB 30, Chair Taniguchi's language)
MORE PEOPLE ARE BITTEN BY CHAINED DOGS THAN AND DOGS THAT HAVE NOT BEEN CHAINS
THAN AND DOGS THAT HAYVE WOT IS EEN CHAINS
Name/Organization: RON STEBBINS/INC Dog Training
Name/Organization: RON STEBBINS/TNC Dog Training Address: 2073 BKA, KAI LOOT, PC, 96787
Phone Number: 456-1493
Email: TNCDOG @ Strway, RR, Com
Signature: Ron Slehling

Please support	SB	763:	Related	to	dogfig	hting:
T IVASV SUDDULI		7000		w	WVELLE	uville:

This not only askerts the unimals that actually fight
This not only affects the animals that actually dight
she fighters. Halsomeokas other unlawful actuilles
with religion familing and animal Creekter.
Please support SB 1194; Prohibiting Gaffs/Slashers
Thouseof gusters Islashers executates the cruety
that already exists in the action of pighting. Shis Kills animals and perpetrates an action of
Mis Kills animals and perpetrates an activache of
Cruette among the aumans who per suipate I en'it
Please support SB 1086: Pet Protective Orders
are fruited. Howelvock plus after get enought in the Uranhairs of amentic molence, and thid one
are Franted. Howselved per often get caught in the
Crosshairs of domestic woleves, and this deal
intentionally.
Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with
SB 30, Chair Taniguchi's language)
The equipment used to restract dogs is cruce who paintful was deliberate. And it produces fear in a number the after transportes into linguing to humans du to the arima is distruct of people infinite to humans du to the arima is distruct of people
and painted wand deliberate. And it produces
Jear in animals the after transactes into
infinity to humans due to the anima 13 dix truet of people
Name/Organization: Leave Cusmo
Name/Organization: YUNG COMO
Address: 94-996 Hanauna St., Waynhue 96797
Phone Number: 423 -3053
Email: Popolif C (a) HAWAII . RR. CONC
Signature:

Please support SB 763: Related to dogngnting:
Not only is dox Fighting inhunare but it is
associated with so want crines including
illegal gambling drug distribution human violence
4 illegal Frearms. Hawaii needs to Support SB 763.
Please support SB 1194; Prohibiting Gaffs/Slashers
Passing this bill will enable lawen forcement
to crack down on callighters. Again as with
associated with cookfishting is a plorable
Please support SB 1086: Pet Protective Orders
Those who abuse animals are just as likely
to abuse humans and vice versa. Abusive family
nembers read to be away from animals of their
Victime as well as their victims 30 they cannot use the get as a controlling michanism.
Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with
SB 30, Chair Taniguchi's language)
Chained dogs and dog biting go band-in-hand Not
Only is Chaining unfair to doss but it risks the Satety of humans especially Shitten
Name/Organization: Jenrifer Kishimori/Cat Friends
Address: 883 Leighton Street Honoluly HI 96821
Phone Number: 226-456
Email: & Catfrients@hawaii.r.com
Signature: Fernifer Whimsu

Statement of Support for S.B. 763, S.B. 1194, S.B. 1086, S.B. 488/1188

Please support SB 763: Related to dogfighting: Please support SB 1194; Prohibiting Gaffs/Slashers Please support SB 1086: Pet Protective Orders Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with SB 30, Chair Taniguchi's language) Name/Organization: Address: 1619 Phone Number: (2)toundationed

Signature

Please support SB 763: Related to dogfighting:
BARBERIC, NO QUESTION, NO EXCUSE.
Please support SB 1194; Prohibiting Gaffs/Slashers
- 15 ABOVE
Please support SB 1086: Pet Protective Orders
I WAS IN A SHELTER FOR GO DAYS AND AT FIRST WAS DENIED PROVING MY CAT WITH ME.
THIS WAS UNACCEPTANDLE, HE WAS MY ONLY SUPPORT. ANIMALS CAN BE CONSIDERED ONE'S "CHILD"!
Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with
SB 30, Chair Taniguchi's language)
THIS IS THE USA. "MENTING POT" OR NOT, CULTURES CHANGE TO BE INTHEM NEW COUNTRICS.
CULTURES CHANGE TO BE INTHEM NEW COUNTRICS.
Name/Organization: CARRIE / OFFINDOLA
Address: PO BOX 1464 KAILUA HI 96734
Phone Number: 263-3544
Email: carricane no la a mon com
Signature: Carie mende C

Please support SB 763: Related to dogfighting:
When dogs are grained to be victous and attack. They are unsafe to be around - They can attack humans and for their pers. It is a very aruel sport, that has no place in our society
Please support SB 1194; Prohibiting Gaffs/Slashers
Cockfighting is already against the law, this bill will help support enforcement of this and sport. Gambling, frearms and violence are associated with this sport- its not just an issue of the wickers.
Please support SB 1086: Pet Protective Orders
Our pets are part of our family. They need protection from violence when it affects the family. Sometimes the abuser takes out his anger on the most innocent member of the family.
Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with SB 30, Chair Taniguchi's language)
Chaining a dog increases the likliehood of it becoming aggressive page need to be exercised, and not reft ignored in a tage or tethered.
Name/Organization: 1015 CNOZEN
Address: 1081 600h00 P
Phone Number: 262 4129
Email: 160@ hawaii.rr.com

Please support SB 763: Related to dogfighting:
In addition to dog fighting being a backdrop to other criminal activity such as narcotics and gambling, dog fighting is detrimental to the psychological and physical welfare of dogs. As a dog rescue organization, we rehabilitate "bait" dogs and former fighting dogs. Please support SB 1194; Prohibiting Gaffs/Slashers
Similar to dogfighting, to cockfighting is a backdrop to other criminal activities. Gaffs and slashers subject cocks to unnocessary cruelty.
Please support SB 1086: Pet Protective Orders
Domestic animals are considered family members and deserve to receive the same protection from violence that humans do.
Please support SB 488/SB 1188; Prohibiting dog chaining, with exceptions (amending with SB 30, Chair Taniguchi's language)
Dog chaining not only causes psychological and potentially physical damage to the chained dog, but is also a safety issue for the public. Chained dogs are several more times likely to bite humans and be aggressive Name/Organization: Kyoko Nakayama / Hawaii Dog Foundation Address: P.D. Box 3017 Honolulu HI 96820
Phone Number: 808-782-8387
Email: info@hawaiidogfoundation.org Signature: //wow/whay
Signature: //www/only