465 S. King Street, Room 500 Honolulu, Hawai'i 96813-2917



MARION M. HIGA State Auditor

(808) 587-0800 FAX: (808) 587-0830

TESTIMONY OF MARION M. HIGA, STATE AUDITOR, ON THE PROPOSED BUDGET FOR FISCAL YEAR 2009-10 FOR THE OFFICE OF THE AUDITOR

Senate Committee on Ways and Means and House Committee on Finance

January 6, 2009

Chair Kim, Chair Oshiro, and Members of the Committees:

Thank you for this opportunity to brief you on our proposed budget for FY 2009-10.

Our proposed budget is notable for the 10 percent reduction from our current budget, or down to \$2,619,684, in response to the state and the nation's economic downturn. We have applied the reduction in this manner: \$91,000 from our staff salary budget and \$200,000 from our contract services budget. The impact of the reduction to our staff salary budget is a freeze on hiring staff replacements, which in turn may impact the volume of audit work we will be able to undertake. We had several promising applicants to whom we had hoped to make an offer or two, but are suspending further recruitment for the moment. However, I can assure you that there will be no "warm body" effect on our on-board staff. The impact on our contract services budget, from \$412,000 to \$212,000, will result in one or two fewer agreed-upon procedures audits or some inability to hire technical help for audits. Recent audits we have funded from this budget include the selected issues review of the Hawaii Health Systems Corporation, the in-process procurement audit of the Department of Education, and the in-process management audit of information technology governance.

The situation is slightly different with our Audit Revolving Fund request. There, we are seeking a 5 percent increase, to a total of \$2,550,828 to cover the probable higher cost of the next cycle of financial statement audit contracts. For the first time, in Spring 2010 my office instead of DAGS will be procuring all 29 three-year financial statement audit contracts. The Legislature made this possible by establishing the Audit Revolving Fund through Act 4, Special Session Laws of Hawai'i 2003, thus enabling us to better carry out our constitutional and statutory mandate to conduct postaudits of all accounts and programs. The Audit Revolving Fund and your appropriation of its funds to my office make possible an

arm's length relationship between agencies being audited and the procuring and management of audit contracts. The remaining exceptions are the financial statement audits of the University of Hawai'i and the Hawaii Health Systems Corporation. Act 4 monies simply represent shifts of appropriations from the executive branch to my office and do not represent a duplication of spending.

Also, relating to the Audit Revolving Fund, we would like to request an amendment to the current expenditure ceiling for FY08-09 in Act 1, Session Laws of Hawai'i 2008, by \$699,562 to \$6,300,000 to accommodate the delays in contract execution we encountered for a few FY2007-08 financial statement audits. The delays were caused by various glitches in the executive branch agencies. The raising of the expenditure ceiling in the Audit Revolving Fund will not require additional funding—the spending of already-appropriated funds will occur this year instead of last.

Exhibit 1 presents our proposed budget by program and Exhibit 2 presents that budget by objects of expenditure. Exhibit 3 presents our budget and estimated expenditures for the current fiscal year. The last line of Exhibit 3 illustrates the need for the requested increase in the Audit Revolving Fund expenditure ceiling.

Again this past year, the financial statements for my office, the Legislative Reference Bureau, the Ombudsman, and the Ethics Commission (which is administratively attached to my office) have been given clean opinions by a contracted CPA firm.

And I am pleased to report to you that we have once again won an Impact Award from the National Legislative Program Evaluation Society (NLPES), a staff section of the National Conference of State Legislatures (NCSL). This award was for our management audit of student housing services at the University of Hawai'i-Mānoa and was presented at the NCSL Annual Meeting in New Orleans.

We have continued to contribute to the advancement of program auditing and evaluation. Deputy Auditor/General Counsel Jan Yamane is now the chair of the NLPES Executive Committee and a member of the NCSL Legislative Staff Coordinating Committee. She also serves on the Steering Committee of the Legislative Education Staff Network, an NCSL-affiliated organization that enhances the ability of legislative staff to serve their legislatures' education committees.

Both Jan and I have served as speakers at our major training conference, hosted this past September by the Wisconsin Legislative Audit Bureau. It is this annual NLPES conference that we will be bringing to Honolulu this October 12-14 at the Sheraton Waikiki. We will go back-to-back with the biennial Pacific Emerging Issues Conference sponsored by the Hawaii chapters of the Association of Government Accountants (AGA) and the American Society of Military Comptrollers. We will overlap our conferences on the Wednesday of that week and hope to bring in some major speakers. We have a tentative commitment from at least one such speaker—the Rhode Island Auditor General who is now the national chair of the American Institute of Certified Public Accountants (AICPA), the first government official to head this important professional organization. We know Auditor General Ernie Almonte is a compelling speaker; having him address a smaller government technology conference here this past August was very successful. Of course, attracting attendees to our conference will be an even greater challenge than usual, so we are targeting our national acquaintances as well as focusing on spurring local interest. We hope our sister agencies in the counties as well as various legislative offices will share our vision that this should be a great training opportunity at relatively low cost.

Other professional activities include continuing my membership on the U.S. Comptroller General's Advisory Council on Auditing Standards even as we await the appointment of a new comptroller general after the resignation of Comptroller General David Walker. I am also one of three national co-chairs of the technical committee for this year's AGA Professional Development Conference. I represent state and local interests in constructing the program for this conference of approximately 1800 government auditing and accountability officials in New Orleans.

All of this professional involvement enhances, rather than detracts from, our ability to carry out our primary mission, to conduct post audits and other work. We have brought to our peers the issues of access to documents, use of email as audit evidence, and alternative approaches to peer review in quality control programs. Our workload has been typically heavy this year. Exhibit 4 presents our work to date in chronological order and what is due the 2009 Legislature, and Exhibit 5 presents the same information by categories of work. Our website and our annual reports provide you with further details. The 2008 Annual Report is projected for issuance in March. Also, we are working on a new assignment that the 2008 Legislature gave us, a follow up report on prior recommendations that indicates which recommendations remain open one or more years after an audit was issued.

In the next three weeks, many of you may be affected by one of our tasks, proposed fund reviews, that is noted in Exhibits 4 and 5. We are required by statute to analyze those bills that propose to create new special, trust, or revolving funds. My staff will be contacting you for information on any bills you introduce that propose to create such funds. Our practice is to complete those analyses well before our

statutory deadline so that all committees of referral will have a chance to see them. I thank you in advance for responding to our questions as expeditiously as possible.

So to say we all look forward to a challenging year would be an understatement. I would like to thank the Legislature in advance for the opportunity to carry out our constitutional and statutory responsibilities and ask for your favorable consideration of this budget request. I am available for your questions.

OFFICE OF THE AUDITOR Budget for FY2009-10

(With Comparative Amounts for FY2008-09)

2009-10	-	2008-09	
1,030,160	(18)	1,071,929	(18)
	` '		
74,617	_	74,617	
1,238,369	_	1,406,138	
457,849	(8)	476,413	(8)
78,459		152,459	
30,369	_	30,369	
566,677	_	659,241	
251,368	(4)	261,560	(4)
19,920	_	19,920	
	-	204 400	
271,288	-	281,480	
67,331	(1)	70,061	(1)
9,960	-	9,960	
77,291	-	80,021	
195.259	(3)	203.176	(3)
	(5)	(Charles Islander)	(5)
205,219	-	213,136	
242,391	(3)	252,219	(3)
18,450		18,450	• •
	-		
260,841	-	270,669	
2,619,684	(37)	2,910,684	(37)
2,550,828		2,429,360	
	1,030,160 133,592 74,617 1,238,369 457,849 78,459 30,369 566,677 251,368 19,920 271,288 67,331 9,960 77,291 195,259 9,960 205,219 242,391 18,450 260,841 2,619,684	1,030,160 (18) 133,592 74,617 1,238,369 457,849 78,459 30,369 566,677 251,368 19,920 271,288 67,331 9,960 77,291 195,259 9,960 205,219 242,391 18,450 260,841 2,619,684 (37)	1,030,160 (18) 1,071,929 133,592 259,592 74,617 74,617 1,238,369 1,406,138 457,849 (8) 476,413 78,459 152,459 30,369 30,369 566,677 659,241 251,368 (4) 261,560 19,920 19,920 271,288 281,480 67,331 (1) 70,061 9,960 9,960 77,291 80,021 195,259 (3) 203,176 9,960 9,960 205,219 213,136 242,391 (3) 252,219 18,450 18,450 260,841 270,669 2,619,684 (37) 2,910,684

OFFICE OF THE AUDITOR Statement Showing Budget for Office Operations By Object of Expenditure for FY2009-10

Personal services:

Staff salaries Contractual services	\$2,244,358 \$212,050
Total personal services	\$2,456,408
Other expenses:	
Office Expenses Intrastate transportation and travel Out-of-state travel Training Printing Rental and maintenance of equipment Books Equipment Total other expenses	39,195 15,075 37,500 26,130 13,065 15,226 2,010 15,075
Total operating budget	\$2,619,684
Audit Revolving Fund Expenditure Ceiling	\$2,550,828

OFFICE OF THE AUDITOR

Statement Showing Budget and Estimated Expenditures By Object of Expenditure for FY2008-09

		Budget		Estimated		Variance	
Personal services:							
Staff salaries	\$	2,335,358	\$	2,021,500	\$	313,858	
Contractual services		412,050		412,050		-	
Total personal services		2,747,408		2,433,550		313,858	
Other expenses:							
Office expenses		39,195		39,195		-	
Intrastate transportation and travel		15,075		15,075		-	
Out-of-state travel		37,500		37,500			
Training		26,130		26,130		-	
Printing		13,065		13,065		-	
Rental and maintenance of equipment		15,226		15,226		_	
Books		2,010		2,010		-	
Equipment		15,075		15,075		-	
Total other expenses	\$	163,276	\$	163,276	\$	-	
TOTAL		2,910,684	\$	2,596,826		313,858	
Special Studies Appropriation (Act 1, SLH 2008)		150,000		150,000	\$	<u>-</u>	
Audit Revolving Fund Appropriation (Act 1, SLH 2008)	\$	5,600,438	\$	6,300,000	\$	(699,562)	

Office of the Auditor

Reports Submitted to Date to 2008 Legislature and Work to the 2009 Legislature

In Chronological Order

08-01:	Sunrise Analysis: Destination Clubs
08-02:	Management Audit of the Department of Education's Hawaiian Studies Program
08-03:	Financial and Management Audit of the Moloka'i Irrigation System
08-04:	Sunrise Analysis: Debt-Management Service Providers
08-05:	Study of the Social and Financial Impacts of Mandatory Health Insurance Coverage for Use of Intelligent Medical Vigilance Services in Acute Care Hospitals
08-06:	Sunset Evaluation: Mental Health Counselors
08-07:	Sunrise Report: Condominium Commission
08-08:	Financial Review of the Hawaii Health Systems Corporation
08-09:	Performance Audit on the State Administration's Actions Exempting Certain Harbor Improvements to Facilitate Large Capacity Ferry Vessels from the Requirements of the Hawai'i Environmental Impact Statements Law: Phase I
:	2007 Annual Report
:	Letters to Senate President and House Speaker Regarding HCR 62, HD1, SD1 (Medical Surveillance Systems)
;	Letters to Senate President and House Speaker Regarding HCR 125, HD1 (Condominium Leasehold Expirations)
1	Letters to Senate President and House Speaker Regarding Act 127 (Hawai'i Disabilities Rights Center)
08-10:	Sunrise Analysis of the Industrial Hygiene, Safety, and Health Physics Professions
08-11:	Performance Audit on the State Administration's Actions Exempting Certain Harbor Improvements to Facilitate Large Capacity Ferry Vessels from the Requirements of the Hawai'i Environmental Impact Statements Law: Phase II

09:	Review of Revolving Funds, Trust Funds, and Trust Accounts for the Departments of Accounting and General Services, Agriculture, Budget and Finance, and Land and Natural Resources
09:	Management and Financial Audit of Hawai'i Tourism Authority's Major Contracts
09:	Financial and Investment Portfolio Review of the Office of Hawaiian Affairs
09:	Management Audit of Information Technology Within the Office of Hawaiian Affairs
09:	Audit of the Status of the Information Technology Governance Within the State of Hawai'i
09:	Report of Audit Recommendations More Than A Year Old That Have Not Been Implemented
09:	Study on the Appropriate Accountability Structure for the Hawai'i Teacher Standards Board
09:	Program, Performance, and Financial Audit of the Natural Energy Laboratory of Hawai'i Authority
09:	Investigation of the Procurement and Expenditure Practices of the Department of Business, Economic Development and Tourism and Selected Attached Agencies
09:	Investigation of the Department of Business, Economic Development and Tourism
09:	Procurement Audit of the Department of Education
09:	Management Audit of Student Housing Services at the University of Hawai'i at Mānoa: Part 2
09:	Audit of the Deposit Beverage Container Program (FY2005-06)
:	2008 Annual Report
09:	Audit of the Deposit Beverage Container Program (FY2007-08)

Pending Work

- ➤ Analysis of the Effects of Allowing Small Insurance Companies to Deny Policies to Clients Who Refuse to Purchase Two or More Classes of Coverage From the Same Company (Act 227, SLH 2008)
- ➤ Make Separate Findings and Recommendations to the 2010 Legislature for the Hawai'i State Teachers Association Voluntary Employees' Beneficiary Association (VEBA) Trust (Act 5, SSLH 2008)

- Assess the Social and Financial Impacts of Requiring Health Insurers to Provide Coverage for the Diagnosis and Treatment of Autism Spectrum Disorders (SCR196)
- ➤ Financial and Management Audit of the Department of Human Services' Medicaid-sponsored Programs (SCR124)
- ➤ Audit of the Aloha Tower Development Corporation (HCR245)
- > Study on the Impact of Act 226 (SLH 2007) on Nurse Aides Who Are Employed in State-certified or State-licensed Health Care Settings (HCR164)
- > Financial and Management Audit of the Hawai'i Centers for Independent Living (SCR200)

Act 4 Financial Statement Audits—FY2007

- > State of Hawaii, Comprehensive Annual Financial Report-Deloitte & Touche LLP
- > Department of Education, Financial Statements and Single Audit Report-Grant Thornton LLP
- ➤ Department of Health, Financial and Compliance Audit Report, Water Pollution Control Revolving Fund Financial Statements, and Drinking Water Treatment Revolving Loan Fund Financial Statements-Accuity LLP
- Department of Human Services, Financial Statements and Single Audit Report-N&K CPAs, Inc.
- ➤ Department of Transportation Administration, Financial and Compliance Audit Report-Egami & Ichikawa, CPA's Inc.
- ➤ Department of Transportation Airports, Financial Statements, Single Audit Report, and Passenger Facility Charge Report-KPMG LLP
- > Department of Transportation Harbors, Financial Statements and Government Auditing Standards Report-Ernst & Young LLP
- Department of Transportation Highways, Financial Statements and Single Audit Report-KMH LLP
- ➤ Oahu Metropolitan Planning Office, Financial Statements and Single Audit Report-Akamine, Oyadomari & Kosaki CPAs, Inc.

Other Reports

> Hawai'i Broadband Task Force Final Report, December 2008 (unnumbered report)

Proposed Funds Review

➤ We expect to perform up to 90 reviews of proposed special and revolving funds during the 2009 legislative session.

Office of the Auditor

Work to the 2008 and 2009 Legislatures

By Categories of Work

Performance Audits and Special Studies

- ➤ Sunrise Analysis: Destination Clubs (Report No. 08-01)
- ➤ Management Audit of the Department of Education's Hawaiian Studies Program (Report No. 08-02)
- Financial and Management Audit of the Moloka'i Irrigation System (Report No. 08-03)
- Sunrise Analysis: Debt-Management Service Providers (Report No. 08-04)
- > Study of the Social and Financial Impacts of Mandatory Health Insurance Coverage for Use of Intelligent Medical Vigilance Services in Acute Care Hospitals (Report No. 08-05)
- Sunset Evaluation: Mental Health Counselors (Report No. 08-06)
- Sunrise Report: Condominium Commission (Report No. 08-07)
- ➤ Performance Audit on the State Administration's Actions Exempting Certain Harbor Improvements to Facilitate Large Capacity Ferry Vessels from the Requirements of the Hawai'i Environmental Impact Statements Law: Phase I (Report No. 08-09)
- ➤ Letters to Senate President and House Speaker Regarding HCR 62, HD1, SD1 (Medical Surveillance Systems) (unnumbered letter)
- ➤ Letters to Senate President and House Speaker Regarding HCR 125, HD1 (Condominium Leasehold Expirations) (unnumbered letter)
- ➤ Letters to Senate President and House Speaker Regarding Act 127 (Hawai'i Disabilities Rights Center) (unnumbered letter)
- Sunrise Analysis of the Industrial Hygiene, Safety, and Health Physics Professions (Report No. 08-10)
- ➤ Performance Audit on the State Administration's Actions Exempting Certain Harbor Improvements to Facilitate Large Capacity Ferry Vessels from the Requirements of the Hawai'i Environmental Impact Statements Law: Phase II (Report No. 08-11)
- Management and Financial Audit of Hawai'i Tourism Authority's Major Contracts
- > Financial and Investment Portfolio Review of the Office of Hawaiian Affairs
- > Management Audit of Information Technology Within the Office of Hawaiian Affairs
- > Audit of the Status of the Information Technology Governance Within the State of Hawai'i
- > Report of Audit Recommendations More Than A Year Old That Have Not Been Implemented
- > Study on the Appropriate Accountability Structure for the Hawai'i Teacher Standards Board
- Program, Performance, and Financial Audit of the Natural Energy Laboratory of Hawai'i Authority
- > Investigation of the Procurement and Expenditure Practices of the Department of Business, Economic Development and Tourism and Selected Attached Agencies
- > Investigation of the Department of Business, Economic Development and Tourism
- > Management Audit of Student Housing Services at the University of Hawa'ii at Mānoa Part 2

Audit of the Deposit Beverage Container Program (FY2005-06)

Financial Audits

- > Financial Review of the Hawaii Health Systems Corporation (Report No. 08-08)
- > Procurement Audit of the Department of Education

Existing Fund Reviews

> Review of Revolving Funds, Trust Funds, and Trust Accounts for the Departments of Accounting and General Services, Agriculture, Budget and Finance, and Land and Natural Resources

Act 4 Financial Statement Audits

- > State of Hawaii, Comprehensive Annual Financial Report-Deloitte & Touche LLP
- Department of Accounting and General Services -Akamine, Oyadomari & Kosaki CPAs, Inc.
 - o Stadium Authority-KPMG LLP
 - o State Parking Control/State Motor Pool Revolving Funds-Egami & Ichikawa CPAs, Inc.
- Department of Agriculture-Accuity LLP
- Department of the Attorney General-G. Ushijima CPA LLC
- > Department of Budget & Finance/Hawai'i Employer Union Health Benefits Trust Fund-Grant Thornton LLP
- Department of Business, Economic Development, & Tourism-N&K CPAs, Inc.
 - o Hawai'i Housing, Finance, & Development Corporation-KMH LLP
 - o Kekuilani Gardens-Endo & Company
 - o Hawai'i Community Development Authority-Darrell Lim & Company, Inc.
 - o Hawai'i Tourism Authority & Hawai'i Convention Center-KPMG LLP
- Department of Defense-Choo Osada & Lee, CPAs, Inc.
- > Department of Education-Grant Thornton LLP
- > Department of Hawaiian Home Lands-Accuity LLP
- ➤ Department of Health, Financial and Compliance Audit Report, Water Pollution Control Revolving Fund Financial Statements, and Drinking Water Treatment Revolving Loan Fund Financial Statements, Accuity LLP
- Department of Human Services-N&K CPAs, Inc.
 - o Hawai'i Public Housing Authority-KMH LLP
- Department of Labor & Industrial Relations-KPMG LLP
 - o Workers' Compensation Special Compensation Fund Financial Statements & Forecast-Ohata Chun & Yuen LLP
- > Department of Land & Natural Resources-Ohata Chun & Yuen LLP
- Department of Public Safety-KMH LLP

- Department of Transportation Administration-Egami & Ichikawa, CPA's Inc.
- > Department of Transportation Airports, Financial Statements, Single Audit Report, and Passenger Facility Charge Report, KPMG LLP
- Department of Transportation Harbors-Ernst & Young LLP
- Department of Transportation Highways-KMH LLP
- > Oahu Metropolitan Planning Office-Akamine, Oyadomari & Kosaki CPAs, Inc.

Other Reports

> Hawai'i Broadband Task Force Final Report, December 2008 (unnumbered report)

Proposed Funds Review

> We expect to perform up to 90 reviews of proposed special and revolving funds during the 2009 legislative session.

JAN - 2 1139

State of Hawaii • Bishop Square, 1001 Bishop Street, ASB Tower 970 • Honolulu, Hawaii 96813

JOINT INFORMATIONAL BRIEFING FOR HAWAII STATE ETHICS COMMISSION BUDGET REQUEST FOR FY 2009-2010

TO:

The Honorable Marcus R. Oshiro, Chair

The Honorable Marilyn B. Lee, Vice-Chair

House Committee on Finance

The Honorable Donna Mercado Kim, Chair The Honorable Shan S. Tsutsui, Vice-Chair Senate Committee on Ways and Means

FROM:

Hawaii State Ethics Commission

TESTIFYING: Jerrold A. Fuller, Vice-Chairperson

Hawaii State Ethics Commission

EXHIBITS:

Nos. 1 - 5

VIA:

Ms. Marion Higa, Legislative Auditor

DATE:

Tuesday, January 6, 2009

TIME:

1:30 p.m.

ROOM:

Legislature Auditorium

The Honorable Marcus R. Oshiro, Chair, the Honorable Marilyn B. Lee, Vice-Chair, and Honorable Members of the House Committee on Finance:

The Honorable Donna Mercado Kim, Chair, the Honorable Shan S. Tsutsui, Vice-Chair, and Honorable Members of the Senate Committee on Ways and Means:

Thank you for this opportunity to present the Hawaii State Ethics Commission's Budget Request for Fiscal Year 2009-10.

The Hawaii State Ethics Commission is comprised of five commission members. The current members of the Hawaii State Ethics Commission are: Maria J. Sullivan (Chairperson), Jerrold A. Fuller (Vice-Chairperson), Mark E. Brasher, Ph.D., David J. Randell, M.D., and Kathleen M. Pahinui. The State Ethics Commission's staff consists of ten full-time employees: Five attorneys (including the executive and associate directors), and five support staff comprised of a computer specialist, three secretaries, and a clerk-typist.

The Honorable Marcus R. Oshiro The Honorable Marilyn B. Lee January 6, 2009 The Honorable Donna Mercado Kim The Honorable Shan S. Tsutsui Page 2

DUTIES OF THE HAWAII STATE ETHICS COMMISSION

The Hawaii State Ethics Commission was the first "state" ethics commission created in the United States. The people of the State of Hawaii can rightfully be proud of Hawaii's role in being part of the initial efforts in our country to establish and enforce high ethical standards for state officials and state employees.

The Legislature created the Hawaii State Ethics Commission in 1967 (H.B. 6; Act 263), to begin its operations on January 1, 1968. Later in 1968, the Code of Ethics was established by Article XIV, Section 5, of the Constitution of the State of Hawaii. The Hawaii State Ethics Commission itself was established as a constitutional entity in 1978 by Article XIV of the Constitution of the State of Hawaii. Article XIV of the Constitution of the State of Hawaii mandates the establishment of a state-ethics commission for state-officials and employees, as well as a separate ethics commission for each of the four counties in Hawaii, for county officials and employees. Article XIV also mandates that the state Legislature and county councils adopt laws covering governmental ethics and lobbying for their respective jurisdictions, to be administered by the various ethics commissions.

The Hawaii State Ethics Commission is by law responsible for the administration and enforcement of Chapters 84 and 97 of the Hawaii Revised Statutes. Chapter 84, HRS, contains (1) the "State Ethics Code" -- a code of governmental ethics laws for state officials and employees; (2) a financial interests disclosure law for state officials, state employees, and candidates for state elective office; and (3) a gifts disclosure law for state officials and employees. Chapter 97 is the State's "Lobbyists" law, which requires lobbyists to register with the Hawaii State Ethics Commission, and requires lobbyists and their clients to file three reports each year disclosing their lobbying expenditures. Chapter 97 pertains to those who lobby at the <u>State</u> level.

The number of individuals subject to the jurisdiction of the Hawaii State Ethics Commission is approximately **70,000**, which includes state officials and state employees, state board and commission members, and lobbyists and their clients. This number also includes former state officials, employees, and board members subject to the post-employment laws found in the State Ethics Code.

The State Ethics Code, which the Hawaii State Ethics Commission administers and enforces, is a code of conduct for state officials, state employees, and state board and commission members. The State Ethics Code contains restrictions pertaining to gifts, confidential information, conflicts of interests, misuse of official position, supplemental compensation, misuse of state resources, representation of clients before state and county agencies, restrictions regarding state contracts, and post-employment restrictions.

The Honorable Marcus R. Oshiro The Honorable Marilyn B. Lee January 6, 2009

The Honorable Donna Mercado Kim The Honorable Shan S. Tsutsui Page 3

With respect to both Chapters 84 and 97, the Hawaii State Ethics Commission is responsible for issuing <u>advisory opinions</u> and <u>informal advice</u> in order to assist individuals in understanding and abiding by these laws. The Commission received approximately **1,271** requests for advice during the <u>prior</u> fiscal year. Many of these requests can be handled in a short amount of time, while others may take days, weeks, or months of researching factual and legal issues.

The Hawaii State Ethics Commission is also responsible for <u>enforcing</u> Chapters 84 and 97. In enforcing Chapters 84 and 97, the Hawaii State Ethics Commission initiates investigations, issues charges, receives charges from the public, issues subpoenas, and holds formal, contested-case hearings in accordance with Chapter 91, HRS, Hawaii's Administrative Procedure Act. The Commission received approximately **168** complaints during the <u>prior</u> fiscal year.

The Hawaii State Ethics Commission also received approximately 1,962 financial interests disclosure statements during the prior fiscal year. Approximately 300 lobbyists, representing approximately 328 clients, were registered with the Hawaii State Ethics Commission during the prior fiscal year. Lobbyists must file a lobbyist's registration statement with the Hawaii State Ethics Commission. On odd-numbered years, lobbyists are required to renew their lobbyist's registration statements. The Hawaii State Ethics Commission received approximately 2,065 lobbying expenditures reports from lobbyists and their clients in the prior fiscal year. The Hawaii State Ethics Commission also received in the prior fiscal year approximately 137 gifts disclosure statements and 161 candidates financial interests disclosure statements. Thus, the Hawaii State Ethics Commission in the prior fiscal year received approximately 5,094 filings for review, in addition to its other duties of rendering legal advice, issuing advisory opinions, initiating enforcement actions, and conducting numerous educational presentations on ethics and lobbying. The last exhibit attached to this testimony gives more specific statistical data relating to the Commission's workload during the prior fiscal year. During the current fiscal year, which is half over, the workload of the Commission continues to increase.

BUDGET PROPOSAL FOR FY 2009-10

Our budget approved by the Legislature for the current fiscal year is \$885,292. Because of the very difficult financial situation that currently exists for the State of Hawaii, for the next fiscal year, FY 2009-10, we are requesting <u>no increase</u> in our budget, and are thus asking for a budget of \$885,292 for FY 2009-10, which is the same amount as our current budget for the current fiscal year.

The Honorable Marcus R. Oshiro The Honorable Marilyn B. Lee January 6, 2009 The Honorable Donna Mercado Kim The Honorable Shan S. Tsutsui Page 4

While we are <u>not</u> seeking an increase in our budget, we do have <u>unavoidable</u> <u>increases</u> in our budget, which we must absorb. These include salary increases for all staff already mandated by the Legislature, as well as <u>rent increases</u> for our private sector office space.

To offset these increases, we have, for example, eliminated all out-of-state travel expenses to attend an annual ethics conference hosted by the Council on Governmental Ethics Laws ("COGEL"). We have also trimmed other areas, and believe that we can function adequately during the next fiscal year with a budget of \$885,292.

We would like to sincerely thank the House Committee on Finance and the Senate Committee on Ways and Means for your support in the past, and for this opportunity to present our budget requirements for the upcoming fiscal year. We would be happy at this time to respond to any questions Committee Members may have.

DJM/af

HAWAII STATE ETHICS COMMISSION BUDGET FOR FY 2008-09 Statement Showing Budget and Estimated Expenditures By Object of Expenditure for FY 2008-09

	Budget	Estimated Expenditures	<u>Variance</u>
PERSONAL SERVICES:			
Staff salaries	\$697,300.00	\$697,300.00	\$0.00
Contractual services	6,800.00	6,800.00	0.00
Total Personal Services	704,100.00	704,100.00	0.00
OTHER EXPENSES:			
Office expenses	18,914.00	18,914.00	0.00
Out-of-state travel	15,654.00	15,654.00	0.00
Intrastate travel	5,000.00	5,000.00	0.00
Printing	9,700.00	9,700.00	0.00
Equipment rental and			
maintenance	11,443.00	11,443.00	0.00
Dues, registrations, Books			
and subscriptions	15,381.00	15,381.00	0.00
Newspaper advertisements	1,600.00	1,600.00	0.00
Commission meetings and			
hearings	28,500.00	22,720.00	-5,780.00
Office furniture and			
equipment	5,000.00	5,000.00	0.00
Office rent	70,000.00	75,780.00	5,780.00
Total Other Expenses	181,192.00	181,192.00	0.00
GRAND TOTAL	\$885,292.00	\$885,292.00	<u>\$0.00</u>

HAWAII STATE ETHICS COMMISSION BUDGET REQUEST FOR FY 2009-10 Statement Showing Budget and Estimated Expenditures By Object of Expenditure for FY 2009-10

Personal Services:	
Staff salary	\$714,900.00
Contractual services	6,800.00
Total Personal Services	721,700.00
Other Expenses:	
Office expenses	21,109.00
Intrastate transportation and travel	5,000.00
Printing	9,700.00
Rental and maintenance of equipment	13,128.00
Dues, subscriptions, training	9,555.00
Newspaper advertisements	1,600.00
Commission meetings and hearings	14,500.00
Office furniture and equipment	5,000.00
Office rent	84,000.00
Total Other Expenses	163,592.00
TOTAL	\$885,292.00

Hawaii State Ethics Commission Major Functions

I STATE'S ETHICS LAW	II STATE'S LOBBYISTS LAW	III FINANCIAL DISCLOSURE LAW	GIFTS DISCLOSURE LAW	V CANDIDATES FINANCIAL DISCLOSURE LAW	VI EDUCATION RE: LAWS	VII LEGISLATION	VIII WEBSITE
Duties: • Administration • Legal Opinions • Enforcement • Rules	Duties: • Administration • Legal Opinions • Enforcement • Filings Per Year • Auditing • Rules	Duties: • Administration • Legal Opinions • Enforcement • Filings Per Year • Auditing • Rules	Duties: • Administration • Legal Opinions • Enforcement • Filings Per Year • Auditing • Rules	Duties:	Duties: • Mandatory Sessions • Sessions Developed by Office • Publications	Duties: State Ethics Code State Lobbying Law Financial Disclosure Law Gifts Disclosure Law Candidates Financial Disclosure Law	Duties: Development Updating Maintenance Technology

IX DISCLOSURE FILINGS	Disclosure Filing Date	Approximate Number of Disclosures 1,800	
Annual Financial Interests Disclosures Statements	May 31		
Candidates Financial Interests Disclosures Statements	20 days before primary*	200	
Gifts Disclosure Statements	June 30	100	
Lobbyist Registration Statements	January**	250	
Lobbying Organizations Expenditure Reports Lobbying Organizations Expenditure Reports Lobbying Organizations Expenditure Reports	March 31 May 31 January 31	250 250 250	
Lobbyists Expenditure Reports Lobbyists Expenditure Reports Lobbyists Expenditure Reports	March 31 May 31 January 31	250 250 250	
Other Filings	January 1 - December 31	50	

X ADMINISTRATION
Duties: • Management • Supervision • Fiscal • Personnel • Procurement • Technology • Planning

Note: State's Ethics Laws: Chapter 84, Hawaii Revised Statutes State's Lobbyists Law: Chapter 97, Hawaii Revised Statutes

ANNUAL TOTAL (even-numbered years) 4,000 ANNUAL TOTAL (odd-numbered years) 3,700***

^{*} Filed every even-numbered year only. OHA candidates file 20 days before the general election.

^{**} Renewed every odd-numbered year for registered lobbyists.

^{***} Candidate's Financial Interests Disclosure Statements not filed in odd-numbered years.

HAWAII STATE ETHICS COMMISSION DUTIES

A. PRINCIPAL DUTIES

- 1. Administration and Enforcement of State Ethics Laws (Chapter 84, Hawaii Revised Statutes)
- 2. Administration and Enforcement of Financial Interests Disclosure Law (Chapter 84, Hawaii Revised Statutes)
- 3. Administration and Enforcement of Gifts Disclosure Law (Chapter 84, Hawaii Revised Statutes)
- 4. Administration and Enforcement of the Lobbyists Law (Chapter 97, Hawaii Revised Statutes)
- 5. Issuance of Advisory Opinions Pursuant to HRS §11-192.5
- 6. Mandatory Ethics Training (Act 198, SLH 2004)
- 7. Other Educational Programs With Respect to Laws Administered and Enforced
- 8. Office Administration

B. SPECIFIC DUTIES REGARDING PERFORMANCE OF PRINCIPAL DUTIES

1. Legal Advisory Duties

- (1.1) Attorney oral legal advice (no written office memorandum)
- (1.2) Attorney oral legal advice (written office memorandum)
- (1.3) Attorney legal opinion letters
- (1.4) Confidential Commission advisory opinions
- (1.5) Public format Commission advisory opinions
- (1.6) Declaratory orders
- (1.7) Legal research

2. Legal Enforcement

- (2.1) Drafting resolutions
- (2.2) Drafting subpoenas
- (2.3) Interviews
- (2.4) Investigation
- (2.5) Writing letters requesting information
- (2.6) Involvement in informal hearings
- (2.7) Prosecutorial role in formal hearings
- (2.8) Counsel to the HSEC in formal hearings
- (2.9) Drafting charges
- (2.10) Reviewing charges filed with the HSEC
- (2.11) Review of requests to investigate
- (2.12) Handling court appeals
- (2.13) Review of information to determine if investigation is warranted
- (2.14) Writing decisions
- (2.15) Writing Findings of Fact and Conclusions of Law
- (2.16) Writing Commission Informal Advisory Opinions

	(2.18)	Legal research
3.	Education	<u>Program</u>
	(3.1) (3.2) (3.3) (3.4) (3.5) (3.6) (3.7) (3.8) (3.9) (3.10) (3.11) (3.12) (3.13) (3.14) (3.15)	Mandatory Ethics Training New employee orientations Post-employment law orientations Ethics laws workshops Ethics laws presentations Presentations on the lobbying law Presentations on the financial interests disclosure law Writing educational brochures and flyers Television and radio presentations Advisory memoranda Preparation of speeches Preparation of educational materials Board member orientation speech Workshop flyers & registration Parking permit requisition
4.	Legislation	ı
	(4.1) (4.2) (4.3) (4.4) (4.5) (4.6) (4.7) (4.8) (4.9)	Proposing new legislation Drafting proposed legislation Amending current laws Drafting testimony Testifying at legislative hearings Monitoring all bills for those affecting our laws Legal research involving legislation Bill tracking Reviewing hearing agendas, standing committee reports, Senate and House journals, order of the day.
5.	Commission	on Meeting Preparation
	(5.1) (5.2) (5.3)	Preparation and organization of meeting folder Drafting of "for actions" Preparation of oral presentations at Commission Meetings
6.	Contact W	/ith Commissioners
7.	Audit/Revi	ew of Filings; Lobbyist List
	(7.1) (7.2) (7.3) (7.4)	Annual legislator and state employee disclosure of financial interests statements (1,800/yr.) Lobbying expenditures reports (800/yr.) Lobbyist registration (234 currently registered) Preparation and dissemination of list of lobbyists and organizations they represent.

Writing public formatted Commission Informal Advisory Opinions

(2.17)

	(7.5)	(300 every other year)
	(7.6) (7.7)	Signing lobbyists' registration cards Acknowledgment letters for financial disclosure filers (state employees/candidates)
	(7.8)	Reminder letters for financial disclosure filers (state employees/candidates)
	(7.9)	Reminder letters to filers for lobbying expenditure reports
8.	Forms Dra	fting and Revision
	(8.1)	Financial interests disclosure form and instructions for state officials and candidates
	(8.2)	Amendatory financial interests disclosure form for state officials and employees
	(8.3) (8.4) (8.5)	Lobbyist registration form Lobbying expenditures report form Telcon form
9.	Rules	
	(9.1) (9.2) (9.3) (9.4) (9.5) (9.6)	Proposing new rules Modifying existing rules Repealing existing rules Handling petitions for rule changes Drafting rules Legal research
10.	<u>Media</u>	
	(10.1) (10.2)	Media inquiries and interviews Drafting press releases
11.	Conference	<u>es</u>
	(11.1) (11.2)	Conference attendance Conference participation as speakers, panelists
12.	Assisting	Other Jurisdictions
	(12.1) (12.2) (12.3)	Assistance by written correspondence Assistance by oral consultations Responding to requests for information
13.	Purchasing	1
	(13.1) (13.2) (13.3) (13.4) (13.5)	Summary Warrant Voucher form review and signature Journal vouchers Purchasing forms Petty cash vouchers Requisition and Purchase Order form review

14.	<u>Travel</u>				
	(14.1) (14.2)	Purchasing tickets Setting itinerary Statement of Completed Travel form review			
	(14.3)	Statement of Completed Travel form review			
15.	Other Administrative Functions				
	(15.1) (15.2) (15.3) (15.4) (15.5) (15.6) (15.7) (15.8) (15.9) (15.10) (15.11) (15.12) (15.13) (15.14) (15.15) (15.16) (15.17) (15.18) (15.19) (15.19) (15.20) (15.21) (15.22) (15.23) (15.24) (15.25)	Daily office management Budget preparation Budget testimony Daily budget management Payroll management Personnel hiring (advertising, resume review, writing sample review, interviews, reference checks) Personnel matters Personnel evaluations Short-term planning Long-range planning Vacation leave, sick leave, other leave approval Office space and leasing matters Compliance with directives from other state agencies Compilation of statistics Office Security Office equipment acquisition Office equipment integration into office work Development of appropriate job descriptions Dealing with leasor re office matters Incoming mail review Transfer of Property forms Inventory forms Writing letters of reference or recommendation Payroll Change Schedule form review Compliance with Procurement Laws			
	(15.26) (15.27)	Disaster Recovery Plan Building Floor Fire Marshall Duties			
16.		g Functions			
	(16.1) (16.2) (16.3)	Supervision of work performed by staff Delegation of work Development of staff's knowledge of our laws and office procedures (staff training)			
17.	Elections				
	(17.1)	Campaign guidelines distribution			

18.	<u>Publications</u>			
	(18.1)	Preparing annual advisory opinion and decisions packet		
19.	Gifts Disclosure Law			
	(19.1) (19.2) (19.3) (19.4) (19.5)	Drafting of forms and instructions Drafting of commonly asked questions Mailing out gifts packets each year Logging in filed gifts disclosure forms Auditing gifts disclosure statements		
20.	Audits of Financial Interests Disclosure Forms			
	(20.1) (20.2) (20.3)	Selection of forms to audit Audit of Financial Interests Disclosure Forms Contact and Resolution with audited filer		
21.	<u>Fines</u>			
	(21.1)	Assessment of fines for late filers of candidates' financial		
	(21.2)	disclosure statements Assessment of fines for late filers of financial interests disclosure statements		
	(21.3) (21.4) (21.5) (21.6) (21.7) (21.8) (21.9)	Review of requests to waive fines Development of procedures to collect fines Development of form letters for collecting fines Collecting fines Deposit of fines into General Fund Assessment of fines for violations of the Lobbyists Law Collection of Lobbying fines		
22.	State contracts subject to HRS §84-15(a)			
	(22.1) (22.2) (22.3)	Receipt of notices of intent to award contract Placing notices in public files Acknowledging receipt of notices		
23.	<u>Implement</u>	ation of New Legislation		
	(23.1) (23.2)	Re-typing handouts each year of amended chapters 84 and 97 Printing of handouts of amended chapters 84 and 97		
24.	Computers (24.1) (24.2) (24.3) (24.4) (24.5)	Computer technology Working with computer consultant Enhancing office computers and technology Internet Website		

	(24.6) E-mail (24.7) Determining work to be done by computer (24.8) Staff training with computers (24.9) Keeping abreast of computer trends and issues			
25.	Coordination with State Procurement Officer			
26.	Consideration of Claims of the Filing of False Charges			
27.	Consideration of Claims of the Filing of Frivolous Charges			
28.	Implementation of Court Decisions			
29.	Reviewing and Signing Form Letters			
30.	COGEL Projects			
31.	Submission to Office of Elections Campaign Manual			
32.	Clipping Relevant Newspaper, Magazine, TV Stories			
33.	Editing and Proofing All Materials			
34.	<u>Newsletter</u>			
35.	Judicial Selection Commission Inquiries			
36.	Preparation of Management's Discussion and Analysis (MD&A For Yearly Audit			
37.	Responding to Surveys			
38.	New Commissioners Search			
39.	Training Sessions Attendance			
40.	Keeping Abreast of Trends in Ethics, Financial Disclosure, Lobbying Laws			
41.	Records Disposal (Disclosures, Expenditures Reports)			
42.	Honorary Resolutions			
43.	Aloha United Way Campaign			
44.	US Savings Bond Campaign			

45. COGEL Updates Questionnaire

- 46. Purchasing relevant books
- 47. Review of Publications
- 48. Mailings requesting and acknowledging filings
- 49. Annual Calendar
- 50. List of HSEC Duties

(185 items) Rev: 12/05

Hawaii State Ethics Commission

Statistics for Fiscal Year 2007-2008

TABLE 1

HAWAII STATE ETHICS COMMISSION NUMBER OF REQUESTS FOR ADVICE AND COMPLAINTS **RECEIVED BY ATTORNEYS IN FY 2007-2008** MONTH REQUESTS FOR ADVICE COMPLAINTS **July 2007** 96 10 August 2007 95 24 September 2007 84 15 October 2007 96 15 November 2007 121 11 December 2007 110 15 17 January 2008 118 February 2008 8 115 March 2008 100 10 April 2008 116 17 May 2008 122 14 June 2008 98 12

1,271

Total Number of Requests for Advice and

Complaints Received in FY 2007-2008

168

1,439

TOTAL

TABLE 2

HAWAII STATE ETHICS COMMISSION NUMBER OF REQUESTS FOR ADVICE RECEIVED BY ATTORNEYS IN FY 2007-2008 CATEGORIZED BY METHOD USED TO SUBMIT REQUESTS FOR ADVICE

Month	Telephone	Mail	Fax	E-mail	Visit/Meeting
July 2007	82	6	1	6	1
August 2007	77	3	1	14	
September 2007	66	2	2	11	3
October 2007	77	5	1	13	
November 2007	100	6		14	1
December 2007	90	2	1	13	4
January 2008	101	4		9	4
February 2008	96	3		13	3
March 2008	76	3	4	16	1
April 2008	94	10	2	8	2
May 2008	101	4	4	9	4
June 2008	87	3		7	1
Total:	1,047	51	16	133	24
Total Number of Requests for Advice Received in FY 2007-2008 1,271					

TABLE 3

HAWAII STATE ETHICS COMMISSION NUMBER OF COMPLAINTS RECEIVED BY ATTORNEYS IN FY 2007-2008 CATEGORIZED BY METHOD USED TO SUBMIT COMPLAINTS

Month	Telephone	Mail	Fax	E-mail	Visit/Meeting
July 2007	9	1			
August 2007	20	3		1	
September 2007	11	3		1	
October 2007	8	2		4	1
November 2007	6	4		1	
December 2007	7	3		5	
January 2008	10		1	5	1
February 2008	4			4	
March 2008	7	1		2	
April 2008	10	7			
May 2008	11	2		1	
June 2008	9	2		1	
Total:	112	28	1	25	2
Total Number of Complaints Received in FY 2007-2008				168	

TABLE 4

HAWAII STATE ETHICS COMMISSION ATTORNEY OPINION LETTERS ISSUED IN FY 2007-2008				
MONTH	NUMBER OF LETTERS			
July 2007	8			
August 2007	5			
September 2007	8			
October 2007	4			
November 2007	8			
December 2007	10			
January 2008	4			
February 2008	6			
March 2008	13			
April 2008	20			
May 2008	9			
June 2008	5			
TOTAL	100			

TABLE 5

HAWAII STATE ETHICS COMMISSION FORMAL ETHICS CHARGES FILED IN FY 2008				
FILE NO.	SWORN CHARGES FILED BY INDIVIDUAL OR ORGANIZATION	CHARGES FILED BY HAWAII STATE ETHICS COMMISSION*		
08-Cg-1	X			
08-Cg-2	X			
08-Cg-3	Х			
08-Cg-4	X			
08-Cg-5	X			
08-Cg-6	X			
08-Cg-7	X			
08-Cg-8	. X			
08-Cg-9	Х			
08-Cg-10	X	·		
08-Cg-11	X			
TOTAL: 11				

^{*} Charges filed by the Commission must be signed by a majority of the members of the Commission.

TABLE 6

HAWAII STATE ETHICS COMMISSION INCOMING TELEPHONE CALLS HANDLED BY ATTORNEYS AND CLERICAL STAFF IN FY 2007-2008 MONTH NUMBER OF TELEPHONE CALLS July 2007 215 August 2007 234 September 2007 253 October 2007 243 November 2007 200 December 2007 208 January 2008 306 February 2008 212 March 2008 205 216 April 2008 May 2008 372 June 2008 292

2,956

TOTAL

TABLE 7

HAWAII STATE ETHICS COMMISSION FINANCIAL INTERESTS DISCLOSURE STATEMENTS FILED BY LEGISLATORS, EMPLOYEES, AND **BOARD AND COMMISSION MEMBERS IN FY 2007-2008** Month NUMBER FILED July 2007 48 August 2007 46 September 2007 83 40 October 2007 19 November 2007 December 2007 30 January 2008 407 February 2008 165 March 2008 152 April 2008 175 May 2008 564 June 2008 233

1,962

TOTAL

TABLE 8

FINANCIAL INTERESTS DISCL	HAWAII STATE ETHICS COMMISSION FINANCIAL INTERESTS DISCLOSURE STATEMENTS FILED BY CANDIDATES FOR STATE ELECTIVE OFFICE IN 2008		
FILING DEADLINE	NUMBER FILED		
09/02/2008	152		
10/15/2008 (OHA)	9		
TOTAL	161		

TABLE 9

HAWAII STATE ETH GIFTS DISCLOSURE STAT		
STATE POSITION	NUMBER FILED	
Governor / Lt. Governor	2	
Legislators	53	
Employees	60	
Board / Commission Members 22		
TOTAL 137		

TABLE 10

HAWAII STATE ETHICS COMMISSION TOTAL NUMBER OF REGISTERED LOBBYISTS IN 2008 AND NUMBER OF CLIENTS REPRESENTED* NUMBER OF YEAR NUMBER OF LOBBYISTS CLIENTS REPRESENTED 2008 300 328

^{*} Some lobbyists represent more than one client. Lobbyists must file a separate registration form for each client represented.

TABLE 11

HAWAII STATE ETHICS COMMISSION LOBBYING EXPENDITURES AND CONTRIBUTIONS REPORTS FILED IN 2008				
FILERS	REPORTING PERIODS			
	05/01/07-12/31/07			
LOBBYISTS	305	327	325	
LOBBYISTS' CLIENTS *	353	376	379	
TOTAL REPORTS FILED	658	703	704	
GRAND TOTAL		2,065		

^{*} The number of lobbying reports filed by clients may be greater than the number of reports filed by lobbyists because lobbyists may report expenditures and contributions for multiple clients on a single report form.

TABLE 12

HAWAII STATE ETHICS COMMISSION TOTAL NUMBER OF DISCLOSURE FILINGS	
Financial Interests Disclosure Statements filed by Legislators, Employees, and Board and Commission Members (FY 2007-2008)	1,962
Financial Interests Disclosure Statements filed by Candidates for State Elective Office (2008)	161
Gifts Disclosure Statements (2008)	137
Lobbying Expenditures and Contributions Reports (2008)	2,065
Lobbyist Registrations (Two-year period 2007-2008)	755*
Notice of Intent to Award Contract Pursuant to HRS §84-15(a) (FY 2007-2008)	14
TOTAL	5,094

^{*} Some lobbyists represent more than one client. A registration form must be filed for each separate client represented by the lobbyist.

TABLE 13

HAWAII STATE ETHICS COMMISSION MAILINGS OF FORMS, INSTRUCTIONS, AND REMINDERS TO FILERS FY 2008 DESCRIPTION AMOUNT All Mailings For Financial Disclosure Filings 5,886 All Mailings for Candidates' Financial Disclosure Filings 483 All Mailings For Gifts Disclosure Filings 2,198 All Mailings For Lobbying Expenditure Filings 2,058 TOTAL NUMBER OF MAILINGS 10,625

TABLE 14

	HAWAII STATE ETHICS COMMISSION 2008 EDUCATION PROGRAM (Ethics Workshops and Presentations)	
DATE	PRESENTATIONS	NO. OF PARTICIPANTS
01/11/08	Mandatory Ethics Training	3
02/06/08	New Employee Orientation	55
02/07/08	Mandatory Ethics Training	2
05/07/08	New Employee Orientation	65
05/22/08	Island Insights TV Show on Government Accountability (PBS)	public broadcast
05/27/08	Jeff Noland Radio Show	public broadcast
06/04/08	Jeff Portnoy Radio Show	public broadcast
06/25/08	Ethics for State Employees	26
06/30/08	Department of Health, State Health Planning and Developmental Agency	15
07/11/08	Probation Officers - Judiciary, Adult Client Services	113
07/17/08	Department of Transportation	24
07/28/08	University of Hawaii Athletics Department	24
07/29/08	Ethics for State Procurement Personnel	23
07/31/08	New Employee Orientation - Video Conference for Neighbor Islands	116
08/05/08	Ethics for State Supervisors	24
08/06/08	New Employee Orientation	70
08/07/08	Ethics for State Supervisors	16
08/21/08	DAGS, Stadium Authority	16

DATE	PRESENTATIONS	NO. OF PARTICIPANTS
09/12/08	Department of Transportation, Highways Division - Maui	20
09/24/08	University of Hawaii, William S. Richardson School of Law	25
10/03/08	Department of Human Services Vocational Rehab Statewide Rehabilitation Council	16
10/09/08	Honolulu Community College Construction Academy	19
11/05/08	New Employee Orientation	80
11/12/08	University of Hawaii, William S. Richardson School of Law and Alumni Association	panel discussion
12/01/08	New Employee Orientation - Video Conference for Neighbor Islands	135
TOTAL	25 Presentations	887 Participants

TABLE 15

HAWAII STATE ETHICS COMMISSION DISTRIBUTION OF EDUCATIONAL PUBLICATIONS* FOR 2008			
PUBLIC	CATION		COPIES DISTRIBUTED
Ethics Workshop Paci	kets, including the	e following:	912
Ethics Guide for Elected Officials, Employees, Members of Boards and Commissions Chapter 84, Hawaii Revised Statutes (State Ethics Code) Article XIV, Hawaii State Constitution Ethics Checklist			
"The High Road" (Nev	vsletter)		
1	sue No. 2008-1 sue No. 2008-2 sue No. 2008-3	5,350 5,350 5,350	16.050
TOTAL:		Total:	16,050 16,962

^{*}All publications are also available on the Hawaii State Ethics Commission's website at www.hawaii.gov/ethics.

INFORMATION POSTED ON HAWAII STATE ETHICS COMMISSION WEB SITE

WEB SITE INTERNET URL: http://www.hawaii.gov/ethics

YEAR ESTABLISHED: 1998

On April 8, 2008, the Hawaii State Ethics Commission introduced a redesigned layout of its public Web site. New features of the Web site include right and left menus; an enhanced search engine; news; filing deadline reminders; links to related ethics agencies; and an online e-mail form.

- Search Engine (ENHANCED)
- Who We Are and What We Do
 - o General Information about the Hawaii State Ethics Commission
 - o Major Functions of the Hawaii State Ethics Commission
- Constitution, Statutes, and Rules
 - o Article XIV, Constitution of the State of Hawaii
 - State Ethics Code, Chapter 84, HRS
 - State Lobbyists Law, Chapter 97, HRS
 - o Title 21. Administrative Rules of the Hawaii State Ethics Commission
- Advisory Opinions, Informal Advisory Opinions, and Decisions
- Public Financial Disclosure Filings
- Gifts Disclosure Filings
- Lobbying Filings
 - Lobbyist Registration Statements
 - Lists of Registered Lobbyists
 - Lists of Organizations Represented by Registered Lobbyists
 - o Organizations' Lobbying Expenditure Statements
 - Lists of Total Lobbying Expenditures Reported by Organizations
- Contract Notice Filings (Pursuant to HRS §84-15 (a))

(continued)

TABLE 16 (continued)

- Publications and Guidelines
 - o The High Road Newsletter
 - o Ethics Guide
 - o Ethics Checklist
 - o Gifts
 - o Campaigning
 - o Fund Raising
 - Post Employment Restrictions
 - o For Legislators
 - Lobbying
- Forms and Instructions:
 - o Financial Disclosure Forms and Instructions
 - o Gifts Disclosure Forms and Instructions
 - Lobbying Forms and Instructions
- Related Links to State, County Ethics, and Federal Ethics Agencies (NEW)
- News (NEW)
- Testimony on Legislation Relating to Ethics and Lobbying
- Filing Deadlines (NEW)
- Hawaii State Ethics Commission Contact Information
 - o Office Location
 - Mailing Address
 - o Phone/Fax
 - o Email Address
 - o Online Form for Email (NEW)

TABLE 17

HAWAII STATE ETHICS COMMISSION 2008 LEGISLATIVE SESSION	
Number of Legislative Measures Reviewed Bills Resolutions Total	6,715 <u>1,087</u> 7,802
Number of Legislative Bills / Resolutions Tracked	25
Number of Bills Introduced by the Hawaii State Ethics Commission*	2
Number of Letters Sent to Legislators Regarding Legislation: Letters Sent to Individual Legislators Letters Sent to All House Members Letters Sent to All Senate Members Total	11 2 <u>2</u> 15
Written Testimony Submitted to the Legislature Regarding Legislation: Testimony Submitted to the House Testimony Submitted to the Senate Total	3 <u>4</u> 7
Testimony Presented in Person at Legislative Hearing by Chair, Executive Director, Associate Director, or Staff Attorney	7

^{*} Includes companion bills in the Senate and House of Representatives. These bills were introduced by the Commission in 2007 and carried over to the 2008 legislative session.

TABLE 18

HAWAII STATE ETHICS COMMISSION TESTIMONY PRESENTED TO LEGISLATORS FOR 2008 LEGISLATIVE SESSION

		·	
Hearing Date			Written Testimony
01/03/08	Budget FY 2008-09 (Senate Committee on Ways and Means)	X	X
01/07/08	Budget FY 2008-09 (House Committee on Finance)	X	X
01/24/08	Budget FY 2008-09, HB 2688, Making Appropriations to Provide for the Expenses of the Legislature, the Auditor, the Legislative Reference Bureau, and the Ombudsman (House Committee on Finance)	X	Х
01/31/08	Budget FY 2008-09, HB 2688, H.D. 1, Making Appropriations to Provide for the Expenses of the Legislature, the Auditor, the Legislative Reference Bureau, and the Ombudsman (Senate Committee on Ways and Means)	X	X
02/12/08	SB 1773, S.D. 1, Relating to Procurement (Senate Committee on Tourism and Government Operations)	Х	X
02/20/08	SB 2570, Relating to Standards of Conduct (Senate Committee on Tourism and Government Operations, and Senate Committee on Judiciary and Labor)	X	X
03/13/08	SB 945, H.D. 1, Relating to Ethics (House Committee on Judiciary)	X	X

TABLE 19

HAWAII STATE ETHICS COMMISSION RECORDS CHECK OF APPLICANTS FOR JUDICIAL OFFICE PERFORMED AT THE REQUEST OF THE JUDICIAL SELECTION COMMISSION IN 2008

		NUM	IBER OF APPLI	CANTS	
MONTH	Supreme Court	First Circuit Court	Third Circuit Court	Fifth Circuit Court	Total Applicants Per Month
January	7				7
February	5			3	8
March					
April					
May	12		·		12
June	9		1		10
July		2	2		4
August	5				5
September					
October	19	2	1		22
November			1		1
December	10	1		2	13
TOTAL Per Court:	67	5	5	5	Grand Total 82

TABLE 20

	HAWAII STATE ETHICS COMMISSION DISCLOSURE RECORDS AVAILABLE FOR PUBLIC INSPECTION*
1	Public Financial Disclosure Statements (Legislators, Other Elected State Officials, Appointed State Officials and Candidates for State Elective Office)
2	Gifts Disclosure Statements
3	Lists of Registered Lobbyists
4	Lobbyist Registration Statements
5	Lobbying Expenditure Statements of Registered Lobbyists
6	Lists of Organizations Represented by Registered Lobbyists
7	Lobbying Expenditure Statements of Organizations
8	Total Amounts of Lobbying Expenditures Reported by Organizations
9	Notices of Intent to Award Contracts to a Legislator or Employee, or Business in Which a Legislator or Employee Has a Controlling Interest (filed pursuant to HRS Section 84-15(a))

^{*} Most records also available on the Hawaii State Ethics Commission web site: http://www.hawaii.gov/ethics.

TABLE 21

	HAWAII STATE ETHICS COMMISSION FORMS AND INSTRUCTIONS ON FILE*
1	Financial Disclosure Long Form
2	Instructions for Financial Disclosure Long Form
3	Financial Disclosure Short Form
4	Instructions for Financial Disclosure Short Form
5	Candidates Financial Disclosure Form
6	Instructions for Candidates Financial Disclosure Form
7	Gifts Disclosure Form
8	Gifts Disclosure Form Additional Sheet
9	Instructions for Gifts Disclosure Form
10	Lobbyist Registration Form
11	Instructions for Lobbyist Registration Form
12	Lobbyist Expenditures Statement
13	Instructions for Lobbyist Expenditures Statement
14	Organization Lobbying Expenditures Statement
15	Instructions for Organization Lobbying Expenditures Statement

^{*} Also available on the Hawaii State Ethics Commission web site: http://www.hawaii.gov/ethics

TABLE 22

	HAWAII STATE ETHICS COMMISSION FY 2007-2008 PUBLICATIONS ON FILE*
1	Chapter 84, Hawaii Revised Statutes, Standards of Conduct
2	Hawaii State Ethics Commission Administrative Rules
3	Ethics Guide for State Elected Officials, State Employees, State Board and Commission Members
4	Ethics Checklist
5	Outline of Substantive Areas of the State Ethics Code
6	Article XIV, Hawaii State Constitution
7	Gifts and the State Ethics Code
8	Informational or Educational Trips Solicited or Accepted by Legislators
9	Attendance at "Appreciation" Receptions, Dinners, Meals, or Parties, etc., Offered by Lobbyists
10	Legislative Interns
11	Questions and Answers on the Gifts Disclosure Law
12	Campaign Restrictions for State Officials and State Employees
13	Prohibition on Candidate Campaign Walk-Throughs in State Agencies
14	Use of State E-Mail for Campaign Purposes
15	Fundraising in State Offices
16	Ethics Guidelines for AUW Fund Raiser Activities Conducted by State Agencies
17	Post Employment Restrictions
18	The High Road Newsletter
19	Chapter 97, Hawaii Revised Statutes, Lobbyists
20	Lobbying Registration and Reporting Manual
21	Informational or Educational Trips as Lobbying Expenditures
22	"Goodwill" Lobbying as Lobbying Expenditure

^{*} Also available on the Hawaii State Ethics Commission web site: http://www.hawaii.gov/ethics

Ken H. Takayama Director

Charlotte A. Carter-Yamauchi First Assistant

Research (808) 587-0666 Revisor (808) 587-0670 Fax (808) 587-0681



LEGISLATIVE REFERENCE BUREAU
State of Hawaii
State Capitol
415 S. Beretania Street, Room 446
Honolulu, Hawaii 96813

TESTIMONY ON THE 2009-2010 FISCAL YEAR BUDGET REQUEST OF THE LEGISLATIVE REFERENCE BUREAU

Presented to the Senate Committee on Ways and Means And

House Committee on Finance
Twenty-fifth Legislature
Regular Session of 2009
January 6, 2009
by Ken H. Takayama, Director

Honorable Chairs and Members:

I am Ken H. Takayama, Director of the Legislative Reference Bureau. Thank you for this opportunity to appear before you to present the Bureau's budget request for fiscal year 2009-2010.

The LRB provides comprehensive, impartial research and reference services on legislative matters. The LRB provides a wide range of nonpartisan services primarily for the Legislature but also for other governmental agencies and for the general public.

The Bureau's major functions include:

Research, including bill drafting at the request of the Legislature, legislative committees and individual legislators. We prepare studies and reports and issue memoranda of various issues. We strive to maintain a standard of being objective, impartial, nonpartisan, and fair in all of our research.

Statutory revision, including the publication of the Session Laws of Hawaii and the Hawaii Revised Statutes and all supplements thereto. We also establish the format for, and compile and publish an index of administrative agency rules adopted under the Administrative Procedure Act.

We maintain a reference library as an information resource primarily for the Legislature and legislative staff but also for all other government agencies and the general public. Our library provides outstanding services, including online information services, and maintains the Bureau's worldwide website designed to assist legislative research by providing links to other important websites.

We maintain a legislative systems office which provides information and research on the subject matter and status of all legislation on a continuous basis during legislative sessions for legislators, state and county offices, and other government agencies.

We maintain the Public Access Room, which is provided to ensure public participation in the legislative process. Our Public Access Room staff has been working with librarians on the neighbor islands to expand the availability of information, materials, and services beyond Oahu. We also coordinate the Legislative Broadcasting Project for the House of Representatives and the Senate.

The proposed 2009-2010 budget for the Bureau is \$3,028,126. Of this, the following amounts are budgeted for the respective functions: \$1,331,126 for bill drafting, research and general support functions; \$396,396 for library operations; \$648,902 for statute revision; \$494,096 for systems office operations; and \$157,606 for the public access room. These figures do not include appropriations for the CSG dues (\$81,768 in Act 1, Session Laws of Hawaii 2008) which has been added to the Bureau's budget during the past several years to pay on behalf of the Legislature.

The proposed 2009-2010 budget represents a reduction of 10.0 percent from the \$3,364,585 appropriated to the Bureau last year by Act 1, Session Laws of Hawaii 2008.

All of the sections of the Bureau are affected by the reductions. The single most significant impact is the elimination of the \$150,000 that the Legislature has included in our budget during the past two years to hire consultants for studies if the need arose. The overall reductions reduce our flexibility if we need to transfer what to the Bureau could be large amounts of cash in the wake of personnel transfers or retirements—although this issue is probably present throughout the legislative branch. Otherwise, the reduced amounts reflect a general "belt tightening" throughout the respective sections of the Bureau. On a day-to-day basis, we do not anticipate any significant impacts upon the Bureau's ability to provide its services.

Our permanent staff presently totals 38 full-time positions, divided as follows: 17.5 in the research division and general support, 6 in the library, 6.5 in the revisor's division, 6 in the systems office, and 2 in the Public Access Room. We also have student help in the library and session staffers for the systems office and the Public Access Room.

We have attached a series of exhibits which provide more detailed information on Bureau operations.

Exhibit A Details of the systems office budget

Exhibit B Details of the library budget

Exhibit C Details of the Public Access Room budget

Exhibit D Details of the statute revision budget

Exhibit E Comparative statistics on research division workload for fiscal years 2006-2007 and 2007-2008

Exhibit F Comparative statistics of the systems office's requests for fiscal years 2006-2007 and 2007-2008

Exhibit G Comparative statistics of the LRB library workload for fiscal years 2006-2007 and 2007-2008

Exhibit H Comparative statistics of the Public Access Room for fiscal years 2006-2007 and 2007-2008

Thank you.

LEGISLATIVE REFERENCE BUREAU BUDGET REQUEST FOR FY 2009-2010

BILL DRAFTING & RESEARCH	2008-2009 APPROPRIATION	2009-2010 BUDGET REQUEST
Personal Services: Staff	\$1,137,650 (11)	\$ 888,079 (12)
TOTAL BILL DRAFTING & RESEARCH	\$1,137,650	\$ 888,079
SYSTEMS OFFICE		
Personal Services: Staff Session Staff	377,130 <i>(7)</i> 78,465	334,548 <i>(6)</i> 78,465
Other Current Expenses	90,092	81,083
TOTAL SYSTEMS OFFICE	545,687	494,096
LIBRARY		
Personal Services: Staff	323,999 (6)	326,736 <i>(6)</i>
Other Current Expenses	77,400	69,660
TOTAL LIBRARY	401,399	396,396
PUBLIC ACCESS ROOM		
Personal Services: Staff Session Staff	95,011 <i>(2)</i> 38,908	95,928 <i>(2)</i> 38,908
Other Current Expenses	25,300	22,770
TOTAL PUBLIC ACCESS ROOM	159,219	157,606
GENERAL SUPPORT		
Personal Services: Staff Student Staff Overtime	284,325 (5.5) 38,532 20,000	289,560 <i>(5.5)</i> 38,532 20,000
Other Current Expenses	105,506	94,955
TOTAL GENERAL SUPPORT	448,363	443,047
REVISOR OF STATUTES		
Personal Services: Staff	388,589 (6.5)	393,592 (6.5)
Other Current Expenses	283,678	255,310
TOTAL REVISOR OF STATUTES	672,267	648,902
TOTAL LRB	\$3,364,585	\$3,028,126*
CSG Dues	81,768	

^{*}Amount does not include CSG Dues

EXHIBIT A

SYSTEMS OFFICE BUDGET REQUEST FOR FISCAL YEAR 2009-2010

OTHER CURRENT EXPENSES

•	2008-2009	2009-2010
•	APPROPRIATION	BUDGET REQUEST
Software/Hardware Maintenance	\$29,135	\$26,222
Acquisition of Software/Hardware	22,259	20,033
Equipment Rental	6,000	5,400
Data Communication	3,500	3,150
Telephone	2,000	1,800
General Supplies	5,698	5,128
Staff Training Programs, etc.	12,000	10,800
Publication, Training Manuals, etc.	2,500	2,250
Services on Fee	2,000	1,800
Other Current Expenses	5,000	4,500
Total	\$90,092	\$81,083

EXHIBIT B

LIBRARY DIVISION BUDGET REQUEST FOR FISCAL YEAR 2009-2010

The FY 2009-2010 Library Budget request reflects a ten percent decrease of \$7,740.00, then the FY 2008-2009 appropriation.

OTHER CURRENT EXPENSES

	2008-2009 APPROPRIATION	2009-2010 BUDGET REQUEST
Books	22,350	20,405
Online Information Services	22,330	20,403
Westlaw	20,000	20,000
Print Subscriptions and Dues	18,150	16,150
Web Catalog		
Maintenance	3,000	3,000
Upgrades	3,000	2,500
Computer Hardware, Software,	2,125	1,125
Maintenance and Supplies	•	
Copier Maintenance and	3,425	3,000
Supplies	•	
Office and Library Supplies	800	480
Staff Development and Training	4,500	3,000
Other Current Expenses	50	0
TOTAL	\$77,400	\$69,660

EXHIBIT C

PUBLIC ACCESS ROOM BUDGET REQUEST FOR FISCAL YEAR 2009-2010

The fiscal year 2009-2010 Public Access Room budget request reflects a 10% reduction from the fiscal year 2008-2009 appropriation.

OTHER CURRENT EXPENSES

	2008-2009 APPROPRIATION	2009-2010 <u>BUDGET REQUEST</u>
Office supplies Equipment maintenance Subscriptions Neighbor island workshops Postage Staff development and training Other	\$ 1,000 13,500 300 8,100 100 1,800 500	\$ 1,000 11,335 300 8,100 100 1,800 135
TOTAL:	\$25,300	\$22,770

11/12/2008

EXHIBIT D

REVISOR OF STATUTES DIVISION BUDGET REQUEST FOR FISCAL YEAR 2009-2010

The requested appropriation by the Division includes \$253,870 in 2009-2010 for the production and printing of the Session Laws and the Hawaii Revised Statutes Supplement.

2009	Sessio	n Laws	\$	34,200
	2,400	volumes;	1,200	pages	each	volume.	

2009	HRS	Sυ	uppleme	ent				\$219,	670
	3,00	0	sets;	5,000	pages	each	set.	\$253,	870

OTHER CURRENT EXPENSES

,	2008-2009	2009-2010
	APPROPRIATION	BUDGET REQUEST
Office Supplies	\$ 500	\$ 450
Postage	1,000	900
Notices, Publication	of 100	90
Printing	282,078	253,870
Total	\$ 283,678	\$255,310

Exhibit E

MASTER STATISTICS FOR HAWAII STATE LEGISLATIVE REQUESTS, NON-LEGISLATIVE/
INFORMATIONAL REQUESTS COMPLETED BY THE LEGISLATIVE REFERENCE BUREAU
For Fiscal Year Ending June 30, 2008

	Type of Request	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	TOTAL
I.	LEGISLATIVE REQUESTS										,			
	Senate Bills	. 3	1	5	- 30	15	34	485	206	38	57		2	876
	House Bills	. 22	21	25	69	43	93	840	63	26	38	1	10	1251
	Total Bills	25	22	30	99	58	127	1325	269	64	95	1	12	2127
	Senate Resolutions			4	17		6	38	57	110	6			238
	House Resolutions			12	19	9	16	70	100	266	8		4	504
	Total Resolutions			16	36	9	22	108	157	376	14	0	4	742
	Senate Certificates					2				1	1			4
	House Certificates	1			1	1	2		2	3	19	2	1	32
	Total Certificates	1			1	3	2		2	4	20	2	1	36
	Caucus Digest								127		79			206
	Committee Reports				11			7	321	86	94	2		521
	Floor Amendments										1			1
	Language													
	Contracts/RFPs		1	2	2	2								7
	Letters/Memos	11	6	8	32	8	28	91	629	323	28	2	6	1172
	Published Reports							1		1				2
	Total Others	11	7	10	45	10	28	99	1077	410	202	4	6	1909
	TOTAL LEGISLATIVE				-									
	REQUESTS	37	29	56	181	80	179	1532	1505	854	331	7	23	4814
II.	NON-LEGISLATIVE REQUESTS FOR ASSISTANCE	CE												
	Hawaii State Government													
	Other Governments*													
	Private												2	2
	Materials Sent													
	TOTAL NON-LEGISLATIVE													
	REQUESTS	~-											2	2
7	OTAL REQUESTS BY MONTH	37	29	56	181	80	179	1532	1505	854	331	7	25	4816

^{*}Includes counties, other states, federal and foreign governments.

MASTER STATISTICS FOR HAWAII STATE LEGISLATIVE REQUESTS, NON-LEGISLATIVE/ INFORMATIONAL REQUESTS COMPLETED BY THE LEGISLATIVE REFERENCE BUREAU For Fiscal Year Ending June 30, 2007

	Type of Request	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	TOTAL
ı.	LEGISLATIVE REQUESTS													
~*	Senate Bills		3	15	20	10	54	961	77	113	127		2	1382
	House Bills	3	19	25	25	9	116	1398	. 77	39	20	1	6	1738
	Total Bills	3.	22	40	45	19	170	2359	154	152	147	1	8	3120
	Senate Resolutions		2		14	1	8	22	15	144	92	2		300
	House Resolutions		3		1	1	4	27	21	302	170			529
	Total Resolutions		5	, 	15	2	12	49	36	446	262	2	0	829
	Senate Certificates					1			2	3	3	32	2	43
	House Certificates				1	. 1	14	1	1	1	2	5	2	28
	Total Certificates				1	2	14	1	3	4	5	37	4	71
	Caucus Digest									114	139			253
	Committee Reports								218	204	152	1		575
	Floor Amendments									1	4	. 1		6
	Language	2		**				1	7	3	8			21
	Letters/Memos	14	17	14	14	7	35	74	919	437	48	2	6	1587
	Published Reports						. 4	3		1			1	9
	Total Others	16	17 .	14	14	7	39	78	1144	760	351	4	7	2451
	TOTAL LEGISLATIVE													
	REQUESTS	19	44	54	75	30	235	2487	1337	1362	765	44	19	6471
II.	NON-LEGISLATIVE REQUESTS FOR ASSISTANCE	CE					•							
	Hawaii State Government													0
	Other Governments*													0
	Private													0
	Materials Sent								••					0
	TOTAL NON-LEGISLATIVE													
	REQUESTS	-	-									_	**	0
7	TOTAL REQUESTS BY MONTH	19	44	54	75	30	235	2487	1337	1362	765	44	19	6471

^{*}Includes counties, other states, federal and foreign governments.

EXHIBIT F

REQUESTS FOR SERVICE FOR THE LEGISLATIVE REFERENCE BUREAU SYSTEMS OFFICE FOR FISCAL YEAR 2007-2008

Request for:	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Total
Information from computer	43	23	34	24	16	16	44	51	46	35	27	30	389
Technical Assistance	57	59	22	48	67	82	118	87	68	69	51	54	782
Printouts	4	6	10	9	10	16	30	20	22	17	23	21	188
General Information	13	10	12	9	9	11	14	7	11	13	9	6	124
Training	0	0	0	0	0	0	0	0	0	0	0	0	0
Copying services	0	0	0	0	0	0	0	0	0	0	0	. 0	0
Total	117	98	78	90	102	125	206	165	147	134	110	111	1483

REQUESTS FOR SERVICE FOR THE LEGISLATIVE REFERENCE BUREAU SYSTEMS OFFICE FOR FISCAL YEAR 2006-2007

Request for:	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Total
Information from computer	51	36	36	33	35	22	63	69	67	52	74	34	572
Technical Assistance	30	27	23	27	30	30	82	42	87	45	51	52	526
Printouts	26	15	14	20	17	19	15	22	32	21	18	9	228
General Information	20	10	7	13	28	12	27	24	16	4	26	13	200
Training	0	0	0	0	0	. 0	0	0	0	0	0	0	0
Copying services	0	0	0	0	0	0	0	0	0	0	0	0	0
Total	127	88	80	93	110	83	187	157	202	122	169	108	1526

Exhibit G

Requests for Service
For Legislative Reference Bureau Library
For Fiscal Year 2007-08

Requests for:	JUL	AUG	SEP	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	TOTAL
Reference/Research	123	148	94	147	131	90	160	181	136	181	118	96	1,605
Online database searches	11	. 10	13	15	9	10	10	7	10	8	5	5	113
Orientation/Training	1	0	1	2	3	5	7	3	2	0	0	0	24
Publications distributed/sold	71	60	50	121	31	60	71	128	601	290	64	49	1,596
Documents borrowed	9	<u>25</u>	_68	_28	_24	_31	9	<u>29</u>	_20	_50	<u> 57</u>	_23	<u>373</u>
Total	215	243	226	313	198	196	257	348	769	529	244	173	3,711
Photocopying (pages)	209	250	160	231	300	92	239	666	310	1,104	338	1,116	5,015
Computer printouts (pages)	17	0	9	<u>21</u>	8	9	0	4	0	_20	2	0	90
Total	226	250	169	252	308	101	239	670	310	1,124	340	1,116	5,105

Requests for Service For Legislative Reference Bureau Library For Fiscal Year 2006-07

Requests for:	JUL	AUG	SEP	OCT	NOV	DEC	JAN	FEB	MAR	APR	MAY	JUN	TOTAL
, , , , , , , , , , , , , , , , , , ,	1 477	105	156	100	100	100	150	170		150			
Reference/Research	147	137	156	128	138	132	173	170	157	179	155	91	1,763
Online database searches	13	7	6	15	5	8	13	15	7	13	9	7	· 118
Orientation/Training	. 0	0	0	0	0	3	. 8	0.	3	3	0	0	17
Publications distributed/sold	28	61	147	22	51	96	113	40	667	343	63	67	1,698
Documents borrowed	8	<u>30</u>	<u>15</u>	_25	<u>37</u>	_34	23	<u>34</u>	<u>10</u>	<u>19</u>	<u>47</u>	_26	308
Total	196	235	324	190	231	273	330	259	844	557	274	191	3,904
Photocopying (pages)	797	747	475	482	276	218	378	574	576	215	149	134	5,021
Computer printouts (pages)	_23	_22	<u>14</u>	2	8	_2	8	_65	21	<u>209</u>	5	<u>692</u>	1,071
Total	820	769	489	484	284	220	386	639	597	424	154	826	6,092

October 28, 2008

EXHIBIT H REQUESTS FOR SERVICE FOR PUBLIC ACCESS ROOM FOR FISCAL YEAR 2007-2008

Request for:	July	Aug	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	Total
Photocopying (pages) ¹			10,663	4,325		 .	40,662		58,499		1.00 VI.	17,617	131,766
Email inquiries	42	44	23	71	38	49	89	59	75	81	36	60	667
Email testimony Received	0	0	0	5,015	77		1,4152	1,3343	n.a.	n.a.	n,a,	n.a.	7,841
Workshops	1	25	55	0	132	0	239	95	21	107	32	0	707

REQUESTS FOR SERVICE FOR PUBLIC ACCESS ROOM FOR FISCAL YEAR 2006-2007

Request for:	July	Aug	Sept.	Oct.	Nov.	Dec.	Jan.	Feb.	Mar.	Apr.	May	June	Total
Photocopying (pages) ¹				13,770		J-	38,788	70,388	206,689			99,501	429,136
Email inquiries	48	35	30	27	38	46	125	109	80	78	55	36	707
Email testimony received	0	0	0	0	0	0	564	6,074	3,570	2,280	5	0	12,493
Workshops	46	0 -	45	30	43	78	68	40	94	0	0	0	444

(Compiled 11/19/08)

¹ Figures compiled when requested by Xerox.
² Beginning January 2008, only Senate testimony was being processed.

³ Senate testimony was processed through February 5, then turned over to Senate Sergeant-at-Arms.



OFFICE OF THE OMBUDSMAN STATE OF HAWAII

465 South King Street, 4th Floor Honolulu, Hawaii 96813 Tel: 808-587-0770 Fax: 808-587-0773 TTY: 808-587-0774 complaints@ombudsman.hawaii.gov Robin K. Matsunaga Ombudsman

David T. Tomatani First Assistant

TESTIMONY OF ROBIN K. MATSUNAGA, OMBUDSMAN, ON THE BUDGET REQUEST FOR FISCAL YEAR 2009-2010 FOR THE OFFICE OF THE OMBUDSMAN

SENATE COMMITTEE ON WAYS AND MEANS HOUSE COMMITTEE ON FINANCE

JANUARY 6, 2009

Chair Kim, Chair Oshiro and Members of the Committees on Ways and Means and Finance:

Thank you for this opportunity to present the budget request of the Office of the Ombudsman for fiscal year 2009-2010.

The Ombudsman is an independent, neutral, and nonpartisan officer of the Legislature, empowered to investigate citizen complaints against State and county executive agencies. We seek to assure the public of fair, reasonable and lawful treatment by government.

The workload of the office is determined primarily by the number and types of inquiries we receive from the public. During the 2007-2008 fiscal year, we received a total of 4,649 inquiries, a 3.3 percent increase from the 4,501 inquiries received during the 2006-2007 fiscal year. Of the total number of inquiries, 3.268 were complaints against agencies within our jurisdiction, a 9.9 percent increase over the prior fiscal year. We received 852 requests for information (a 22.3 percent decrease), and 529 complaints against entities outside our jurisdiction (a 22.7 percent increase).

Further statistical information regarding our caseload and a sampling of the cases we investigated and closed during the last fiscal year can be found in our annual report for fiscal year 2007-2008, which we submitted to the Legislature on December 29, 2008. The annual report can also be found on our Web site, at www.ombudsman.hawaii.gov.

While I am aware that the State is facing a significant reduction in projected revenues, for fiscal year 2009-2010 I am requesting a lump sum budget totaling \$1,060,728, the same amount appropriated to the office for fiscal year 2008-2009. The \$1,060,728 actually reflects \$18,600 less than what I would have requested if not for the current revenue shortfall in order to maintain a no-growth budget for the next fiscal year. As you can see from the attached budget, a total of \$1,079,328 would be needed to keep the office's current expense and equipment budgets flat and to continue to pay the employees of the office the same level of salaries authorized by the Legislature in Act 1 of 2008 (only 9 months of funding were provided in Act 1, since the salary increases for staff took effect on October 1, 2008) and to cover the increases for the Ombudsman

Senate Committee on Ways and Means House Committee on Finance January 6, 2009 Page 2

and First Assistant that are scheduled to take effect on July 1, 2009, as provided by sections 96-2 and 96-3, Hawaii Revised Statutes, and the salary schedule established by the Executive Salary Commission.

I understand that all branches of state government will need to make some cuts because of the reduction in state revenues. It is also my understanding that to the extent possible, warm bodies will not be affected by the cuts. As you can see from the attached budget, however, personal services costs represents 94.4 percent of my office's total budget for the current fiscal year. Of the remaining 5.4 percent that is budgeted for current expenses and equipment needs, there are few options where funding can be reduced without significantly impacting the office.

For fiscal year 2009-2010, based on invoices recently received, it appears that telephone expenses for the office will increase significantly due to changes in the State's contract with Hawaiian Telcom. To accommodate the expected increase, the budget for telephone expenses has been increased from \$3,850 to \$7,000 and the budget for printing expenses has been reduced by the same amount.

The budget request also includes \$7,500 for out-of-state travel and training expenses for the office's professional staff. While I am aware that travel is being restricted in the executive branch, I feel that ongoing training of the office's professional staff is critical to ensuring the public of the highest level of services from the office. The only relevant source of technical training is through the United States Ombudsman Association (USOA), the nation's oldest and largest association of governmental ombudsmen, which offers an annual training conference in different parts of the country each year. (Our office hosted the USOA annual conference in 2003.) I would note also that I have been a member of the USOA's Board of Directors since 1999, having served as its President from 2001-2005 and as its Vice President since 2007. I have also served as faculty of its 2-day training seminar for new ombudsmen since 2005. This involvement with the USOA has raised awareness and recognition of the Hawaii Ombudsman's Office both nationally and internationally as the first statutorily created ombudsman in the United States, and one that closely resembles the model structure recommended by the USOA.

While I recognize there will be many difficult fiscal decisions that the Legislature will have to deal with in the upcoming session, I strongly believe and hope you agree that the Office of the Ombudsman provides the citizens of Hawaii a valuable and much needed service, especially in times where services delivered by the State and County executive branch agencies may be reduced because of budgetary issues. The lump sum budget of \$1,060,728 that I am requesting will provide me the flexibility to allocate funds where they are needed and should allow the office to continue to operate without any reduction in the quality or level of services it provides to the public. Therefore, I request your favorable consideration of this budget request for fiscal year 2009-2010.

Thank you, again, for the opportunity to present the budget request of the Office of the Ombudsman. If you have any questions, I will be happy to answer them.

OFFICE OF THE OMBUDSMAN OPERATING BUDGET -- FY 2009-2010 vs. FY 2008-2009

A DEDOOMAL CEDWICE	FY 2009-2010	FY 2008-2009
A. PERSONAL SERVICES Ombudsman First Assistant Analysts Intake/Secretarial	\$ 120,444 (1) 110,808 (1) 530,936 (8) 257,740 (5)	105,528 (1) 525,880 (8)
SUBTOTAL PERSONAL SERVICES	1,019,928 (15)	1,001,328 (15)
B. OTHER CURRENT EXPENSES Office Supplies & Postage Telephone Intra-state Transportation & Subsistence Out-of-state Transportation & Subsistence Printing, Advertising & Publications Maintenance - Office Equipment Equipment Rental Training/Subscriptions/Dues Other Miscellaneous Current Expense Computer Services Risk Management SUBTOTAL OTHER CURRENT EXPENSES	6,600 7,000 220 5,500 4,550 5,500 4,950 5,830 1,100 14,950 (included w/Other)	6,600 3,850 220 5,500 7,700 5,500 4,950 5,830 1,100 14,950 (included w/Other)
C. EQUIPMENT, FURNISHINGS, & BOOKS Equipment Furnishings Books SUBTOTAL EQUIP, FURNISHINGS, BOOKS TOTAL OPERATING BUDGET (w/ No Growth)	2,100 550 550 3,200 1,079,328	2,100 550 550 3,200 1,060,728
TOTAL LUMP SUM BUDGET REQUESTED	1,060,728	