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Testimony of The Nature Conservancy of Hawai'i Commenting on H.B. 200 Relating to the State Budget House Committee on Finance March 11, 2009, 11:00AM, Room 308

The Nature Conservancy requests that the Legislature not reduce conveyance tax revenue allocations to the DLNR's Natural Area Reserve (NAR) Fund.

We appreciate that these are unprecedented times for our State budget and that we must find ways to balance priorities and get our economy back on sound footing. While you may have to take action like moving accrued and future interest from special funds into the State general fund, we are hopeful that you can avoid drastic measures that will cripple, or even totally eliminate, the watershed protection and invasive species control programs that are vital to the ecological, economic and public health of the state.

The watershed protection and invasive species control programs that are supported by the NAR Fund are **already anticipating 50-60% cuts** in State funding—far more than anticipated by other State funded programs. These cuts are going to happen no matter what because the conveyance tax source of funding is drastically reduced with the down real estate market. The attached documents show declining conveyance tax revenues over the last few years, and the anticipated programmatic and staff cuts planned by NAR Fund beneficiaries.

The partnerships that receive money from the NAR Fund and manage our natural resources have already stopped filling open positions, are planning to lay off staff in the coming months, and have pulled back on protection efforts. Any further cuts taken in the State budget and the resulting loss of experienced staff will render many natural resource protection programs either inoperable or severely diminished, leaving our watersheds and communities vulnerable to threats which do not recognize recessions.

Significant belt tightening is necessary and occurring, but please don't cripple conservation in Hawai'i.

Attachments

## CONVEYANCE TAX COLLECTIONS & TRANSFERS FOR FY 2008

| Month        | Total<br>Monthly Conveyance<br>Tax Collections to<br>General Fund - 100% | <b>DLNR</b><br>S-08-342-C<br>NARS<br>Trf In - 25% | DLNR<br>S-08-317-C<br>Land Conservation<br>Trf In - 10% | HCDCH<br>T-08-930-B<br>Rental Housing Trust<br>Trf In - 50% | TAXATION G-00-000-C General Fund Balance Remaining - 15% |
|--------------|--|---|---|---|--|
| July         | \$2,213,212.44   | \$553,303.11                                      | \$221,321.25  | \$1,106,606.22  | \$331,981.86   |
| August       | \$3,025,234.70   | \$756,308.68                                      | \$302,523.47  | \$1,512,617.35  | \$453,785.20   |
| September    | \$4,492,022.48   | \$1,123,005.62                                    | \$449,202.25  | \$2,246,011.24  | \$673,803.37   |
| October      | \$3,573,776.52   | \$893,444.13                                      | \$357,377.65  | \$1,786,888.26  | \$536,066.48   |
| November     | \$2,959,259.75   | \$739,814.94                                      | \$295,925.98  | \$1,479,629.88  | \$443,888.95   |
| December     | \$3,079,131.57   | \$769,782.89                                      | \$307,913.16  | \$1,539,565.79  | \$461,869.73   |
| January      | \$3,478,274.45   | \$869,568.61                                      | \$347,827.45  | \$1,739,137.23  | \$521,741.16   |
| February     | \$1,871,282.33   | \$467,820.58                                      | \$187,128.23  | \$935,641.17  | \$280,692.35   |
| March        | \$2,952,992.29   | \$738,248.07                                      | \$295,299.23  | \$1,476,496.15  | \$442,948.84   |
| April        | \$4,051,020.17   | \$1,012,755.04                                    | \$405,102.02  | \$2,025,510.09  | \$607,653.02   |
| May          | \$2,860,587.29   | \$715,146.82                                      | \$286,058.73  | \$1,430,293.65  | \$429,088.09   |
| June         | \$3,851,227.53   | \$962,806.88                                      | \$385,122.75  | \$1,925,613.77  | \$577,684.13   |
| Grand Totals | \$38,408,021.52  | \$9,602,005.38                                    | \$3,840,802.17  | \$19,204,010.79   | \$5,761,203.18   |
|              |  |   |   |   |  |

| TOTAL CONVEYANCE TAX | COLLECTIONS  |
|----------------------|--------------|
| FY07                 | \$48,328,508 |
| FY06                 | \$56,646,115 |
| FY05                 | \$24,318,038 |
| FY04                 | \$18 432 214 |

## **CONVEYANCE TAX COLLECTIONS & TRANSFERS FOR FY 2009**

| Month        | Total<br>Monthly Conveyance<br>Tax Collections to<br>General Fund - 100% | <b>DLNR</b><br>S-09-342-C<br><b>N</b> ARS<br>Trf In - 25% | DLNR<br>S-09-317-C<br>Land Conservation<br>Trf In - 10% | HCDCH<br>T-09-930-B<br>Rental Housing Trust<br>Trf In - 30% | TAXATION<br>G-00-000-C<br>General Fund<br>Balance Remaining - 35% |
|--------------|--|---|---|---|---|
| July         | \$2,192,465.87   | \$548,116.47  | \$219,246.59  | \$657,739.76  | \$767,363.05  |
| August       | \$1,774,945.34   | \$443,736.34  | \$177,494.53  | \$532,483.60  | \$621,230.87  |
| September    | \$2,514,102.90   | \$628,525.73  | \$251,410.29  | \$754,230.87  | \$879,936.01  |
| October      | \$1,825,468.79   | \$456,367.20  | \$182,546.88  | \$547,640.64  | \$638,914.07  |
| November     | \$1,233,090.89   | \$308,272.72  | \$123,309.09  | \$369,927.27  | \$431,581.81  |
| December     |  |   |   |   | \$0.00  |
| January      |  |   |   |   | \$0.00  |
| February     |  |   |   |   | \$0.00  |
| March        |  |   |   |   | \$0.00  |
| April        |  |   |   |   | \$0.00  |
| May          |  |   |   |   | \$0.00  |
| June         |  |   | 8   |   | \$0.00  |
| Grand Totals | \$9,540,073.79   | \$2,385,018.46  | \$954,007.38  | \$2,862,022.14  | \$3,339,025.81  |

## TOTAL CONVEYANCE TAX COLLECTIONS

| FY08 \$ | 38,408,022 |
|---------|------------|
| FY07 \$ | 48,328,508 |
| FY06 \$ | 56,646,115 |
| FY05 \$ | 24,318,038 |
| FY04 \$ | 18,432,214 |

| Programs Supported by the DLNR Natural Area Reserve Fund |          | FY09<br>State Funding | FY10 Expected<br>60% Reduction<br>in State Funds | Staff Funded<br>with State<br>Funds | Expected<br>Layoffs |
|--|----------|-----------------------|--|-------------------------------------|---------------------|
| HAWAII ASSOCIATION OF WATERSHED PARTNERS                 | HIPS     |                       |  |                                     |                     |
| Kauai Watershed Alliance                                 |          | \$294,190             | \$117,676  | 5                                   | 5                   |
| Koolau Mountains Watershed Partnership                   |          | \$227,514             | \$91,006   | 6                                   | 3                   |
| East Molokai Watershed Partnership                       |          | \$124,740             | \$49,896   | 8                                   | 1                   |
| Lanai Forest & Watershed Partnership                     |          | \$75,000              | \$30,000   | 0.5                                 | 0                   |
| W. Maui Mountains Watershed Partnership                  |          | \$217,500             | \$87,000   | 5                                   | 4                   |
| E. Maui Watershed Partnership                            |          | \$441,900             | \$176,760  | 5                                   | 4                   |
| Leeward Haleakala Watershed Restoration Partner          | chin     | \$343,830             | \$137,532  | 6                                   | 4                   |
| Kohala Watershed Partnership                             | sinh     | \$235,500             | \$94,200   | 2                                   | 0                   |
| Three Mountain Alliance                                  |          |                       | \$179,328  | 6                                   | 3                   |
| 7 1.1. <del></del> - 2.1                                 | Subtotal | \$448,320             |  | 43.5                                | 24                  |
| HAWP   | Subtotal | \$2,408,494           | \$963,398  | 43.3                                | 24                  |
| NATURAL AREA PARTNERSHIP PROGRAM                         |          |                       |  |                                     |                     |
| Waikamoi Preserve  |          | \$220,000             | \$88,000   | 4.5                                 | 4                   |
| Kapunakea Preserve                                       |          | \$125,000             | \$50,000   | 2.5                                 | 2.5                 |
| Kanepuu Preserve   |          | \$16,667              | \$6,667  | 0.5                                 | 0.5                 |
| Kamakou Preserve   |          | \$218,737             | \$87,495   | 3                                   | 0                   |
| Pelekunu Preserve  |          | \$96,289              | \$38,516   | 0.5                                 | 0.5                 |
| Moomomi Preserve   |          | \$52,455              | \$20,982   | 0.5                                 | 0                   |
| Kau Preserve   |          | \$119,910             | \$47,964   | 2.5                                 | 1                   |
| Puu Kukui Preserve                                       |          | \$281,216             | \$112,486  | 5                                   | 3                   |
|  | Subtotal | \$1,130,274           | \$452,110  | 19                                  | 11.5                |
|  | Jubiotui | <b>42,230,27</b> 4    | Ţ 102,110  | 23                                  | 11.5                |
| NATURAL AREA RESERVES SYSTEM                             |          |                       |  |                                     |                     |
| Hawaii Island NARS                                       |          | Å,                    |  | 12                                  | 5                   |
| Maui Nui NARS  |          |                       |  | 12                                  | 6                   |
| Oahu NARS  |          | \$4,590,000           | \$1,836,000                                      | 7                                   | 1                   |
| Kauai NARS   |          |                       |  | 3                                   | 0                   |
| Statewide Administration                                 |          |                       |  | 5                                   | 1                   |
| NARS   | Subtotal | \$4,590,000           | \$1,836,000                                      | 39                                  | 13                  |
| YOUTH CONSERVATION CORP                                  |          | \$474,588             | \$189,835  | 4                                   | 2                   |
| TOOTH CONSERVATION CORF                                  |          | Ş47 <b>4,3</b> 00     | 7103,033   | <del>"</del>                        | -                   |
| FORESTRY / FOREST STEWARDSHIP                            |          |                       |  |                                     |                     |
| Forest Stewardship                                       |          | \$453,516             | \$181,406  | 0.5                                 | 0                   |
| Watershed Management in Forest Reserves                  |          | \$1,000,000           | \$400,000  | 1                                   | 0                   |
| Conservation Reserve Enhancement Program                 |          | \$300,000             | \$120,000  | 1                                   | 0                   |
| <b>DLNR Invasive Species Program Operations</b>          |          | \$244,898             | \$97,959   | 4                                   | 0                   |
| T&E Species Management                                   |          | \$400,000             | \$160,000  | 5.5                                 | 5.5                 |
| FORESTRY / FS  | Subtotal | \$2,398,414           | \$959,366  | 12                                  | 5.5                 |
| INIVACIVE CDECIES COMMITTEE                              |          |                       |  |                                     |                     |
| INVASIVE SPECIES COMMITTEE                               |          | ć27F 004              | ¢1E0 020   | 0                                   |                     |
| Big Island Invasive Species Committee (BIISC)            |          | \$375,094             | \$150,038  | 9                                   | 5                   |
| Kauai Invasive Species Committee (KISC)                  |          | \$374,249             | \$149,700  | 6                                   | 4                   |
| Maui Invasive Species Committee (MISC)                   |          | \$430,700             | \$172,280  | 7                                   | 4                   |
| Oahu Invasive Species Committee (OISC)                   |          | \$437,200             | \$174,880  | 7                                   | 6                   |
| ISCs   | Subtotal | \$1,617,243           | \$646,897  | 29                                  | 19                  |
| HAWAII INVASIVE SPECIES COUNCIL                          |          |                       |  |                                     |                     |
| AIS / Hull Fouling                                       |          | \$579,800             | \$231,920  | 11.5                                | 4.5                 |
| DOA / USDA   |          | \$129,200             | \$51,680   | 3                                   | 3                   |
| Bishop Museum  |          | \$160,000             | \$64,000   | 1                                   | 1                   |
| Invasive Species Research Grants                         |          | \$330,000             | \$132,000  | 10                                  | 0                   |
| HISC Support   |          | \$135,000             | \$54,000   | 1.5                                 | 0.5                 |
| Weed Risk Assessment                                     |          | \$97,700              | \$39,080   | 2                                   | 1                   |
| Invasive Species Outreach                                | 2        | \$97,700              | \$39,080   | 4                                   | 1                   |
| West Nile Virus Detection & Suppression                  |          | \$307,300             | \$122,920  | 2                                   | 2                   |
|  | Subtotal | \$1,836,700           | \$734,680  | 35                                  | 13                  |
|  |          |                       |  |                                     |                     |
| GRA  | ND TOTAL | \$14,455,713          | \$5,782,285                                      | 182                                 | 88                  |

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| PROGRAM                                | OBJECTIVE  | TOTAL #<br>OF STAFF | STAFF SUPPORTED<br>BY STATE FUNDS | RESULTS OF ANTICIPATED<br>60% REDUCTION IN STATE FUNDS IN FY10  |
|--|--|---------------------|-----------------------------------|---|
| WATERSHED<br>PARTNERSHIPS              | The Hawaii Association of Watershed Partnerships (HAWP) is comprised of nine Watershed Partnerships on six islands. Watershed Partnerships are voluntary alliances of landowners and other partners working collaboratively to protect more than 1 million acres of forested watersheds for water recharge, conservation, and other ecosystem services.  | 67                  | 43                                | Layoff 24 Staff     Reduced weed/ungulate control activity     Only maintain current fences     Gains of prior years severly eroded     Loss of species, habitat and water recharge capacity     Increased exposure to fire     Decreased outreach     Increased cost to repair environmental degradation downstream and on reefs   |
| NATURAL AREA<br>PARTNERSHIP<br>PROGRAM | The Natural Area Partnership Program was established in 1991 to provide state funds on a two-for-one basis with private funds for the management of private lands that are dedicated to conservation. With over 30,000 acres enrolled, this innovative program complements the protection efforts on state lands - a partnership essential for the success of conservation in Hawai'i.   | 28                  | 19                                | Layoff 11 staff     Reduce forest mangement activity by 60%     Lose investment in staff training and expertise     Increased future costs to control identified invasive species     Feral pig damage will increase significantly causing degredation to native ecosystems, rare plants and watershed     Invasive weeds will significantly displace native ecosystems     Lose ground gained by removing ungulates from newly fenced area   |
| NATURAL AREA<br>RESERVES SYSTEM        | The Natural Area Reserves System (NARS) was established in 1970 to preserve in perpetuity Hawaii's most unique ecosystems. There are currently 19 reserves on five islands, encompassing more than 109,000 acres. The diverse areas found in the NARS range from marine and coastal environments to lava flows, tropical rainforests, and an alpine desert. The reserves also protect major watershed areas, which are vital sources of fresh water. | 39                  | 39                                | Layoff 8-13 staff     No ability to conduct necessary archaeological/cultural surveys or design services necessary for effective management of resources within the NARS     Reduced ability to maintain existing fences and special mgmt units, control priority weeds/ungulates, or outplant rare plants     Significantly reduced ability to coordinate volunteers and outreach     Reduced support/funding for educational/outreach programs     No ability to provide consistent presence and reduced ability to accomplish management priorities at ORMP areas: Kaena Point NAR and Ahihi Kinau NAR     Reduced ability to maintain and repair infrastructure such as fences, trails, roads, boardwalks, helipads, and management shelters. |
| YOUTH<br>CONSERVATION<br>CORPS         | The Youth Conservation Corps (YCC) is a hands-on summer learning experience aimed at educating Hawaii's youth on the many conservation issues that threaten Hawaii's unique environment. Students are mentored by and work alongside some of Hawaii's premiere conservation leaders. Nearly 170 local youth participated in the 2008 summer program.   | 8                   | 4                                 | Layoff 2 staff Summer program will be reduced from 120 students to 58 Summer program leaders will remain at 24 as they are funded by federal dollars, but for half of the managers, duties will change from mentoring youth to working as an intern for 7 weeks Natural resources will suffer from less human assistance to mitigate for ungulates, invasives and other impacts   |

| PROGRAM                              | OBJECTIVE   | TOTAL #<br>OF STAFF | STAFF SUPPORTED<br>BY STATE FUNDS | RESULTS OF ANTICIPATED<br>60% REDUCTION IN STATE FUNDS IN FY10  |
|--------------------------------------|---|---------------------|-----------------------------------|---|
| FORESTRY/ FOREST STEWARDSHIP PROGRAM | The Forest Stewardship Program (FSP), administered by the Department of Land and Natural Resources, Division of Forestry and Wildlife (DLNR-DOFAW), provides technical and financial assistance to owners of nonindustrial private forest land that are interested in conservation, restoration, and/or timber production.  The Forestry Program manages 55 forest reserves comprising more than 640,000 acres, or 16% of Hawaii's land area. The program also provides financial incentives to agricultural landowners to covert fallow or open land to trees, shrubs, and forest habitat, conducts control and monitoring efforts in each county for existing and incipient invasive species, and coordinates T&E species management. | 17                  | 12                                | Layoff 4-6 staff Limited ability to maintain existing fences and special management units, control priority weeds, or control ungulates Decreased ability to mitigate known threats to federally endangered species, interruption of restoration and data collection projects No new FSP projects. Two projects in development to be placed on hold Limited ability to continue multi-year fence construction projects Unmitigated degredation of existing road, trail and fencing infrastructure Possible loss of federal funds due to lack of matching, including loss of up to 2.5 FTE state funded staff supporting these projects; more positions may be lost if federal grants are lost due to lack of funding Erosion of existing rare plant restoration/ research projects, further loss of Hawaii's natural heritage due to extinction |
| INVASIVE SPECIES<br>COMMITTEES       | The Invasive Species Committees (ISCs) are island-based partnerships of government agencies, NGOs, and private businesses working to protect each island from the most threatening invasive pests. The ISCs address the need for rapid response and control work on new invasive pests that have the ability to severely impact our economy, ecosystem, watersheds, human health, and quality of life. A driving objective of the ISCs is to control the most threatening pests while populations are still relatively small and it is economically feasible to control or eliminate them.  | 64                  |                                   | <ul> <li>Layoff 19 staff</li> <li>Increased future costs to control identified invasive species (e.g., estimated cost impacts from delaying miconia work on Maui range from \$22M-\$34M)</li> <li>Inability to respond to new coqui reports resulting in island-wide infestations</li> <li>Inability to assist with HDOA nursery surveys to prevent spread of Little Fire Ant, nettle caterpillars, and coqui frogs</li> </ul>  |
| HAWAII INVASIVE<br>SPECIES COUNCIL   | The Hawaii Invasive Species Council (HISC) was established to provide policy level direction, coordination, and planning among state departments, federal agencies, and international and local initiatives for the control and eradication of harmful invasive species infestations throughout the State, and to prevent the introduction of other invasive species that may be potentially harmful.   | 35                  | 35                                | Layoff 13 staff     Cease operation of SuperSucker, and lose 5-year investment in technology/research     Reduced capacity to conduct risk assessments for new plants     Lose ballast water management data collection     Reduced ability to conduct vessel hull inspections     Reduced capacity to respond to new pest incursions     Reduced community outreach     50% reduction in West Nile Virus sample collection (mosquito traps, dead birds, bird sera), testing and detection  |