## A BILL FOR AN ACT

RELATING TO REAL PROPERTY.

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	PAR'I' I
2	SECTION 1. The legislature finds that small businesses are
3	an essential element in strengthening and diversifying Hawaii's
4	economy and creating jobs for our people. More than ninety-five
5	per cent of all Hawaii establishments are small businesses, and
6	they provide jobs for sixty per cent of all Hawaii employees.
7	The legislature further finds that despite their
8	contribution to Hawaii's economy, small businesses are at a
9	disadvantage in terms of land ownership. The commercial and
10	industrial properties that exist within the state's urban
11	districts are primarily owned by a few landowners. These
12	landowners control large tracts of land and retain their
13	ownership by means of leases to small businesses, which in turn
14	supply services and products to the communities within or
15	adjacent to the commercial and industrial properties. Without
16	these neighborhood businesses, consumers would be compelled to
17	travel long distances and expend large amounts of time and
18	effort to locate these needed services and products.
	SB764 HD2 HMS 2009-3618

In the city and county of Honolulu's "Annual Report on the 1 2 Status of Land Use on Oahu, Fiscal Year 2006" (February 2008), 3 growth projections show a decided shift away from the primary urban center for industrial jobs. Approximately eighty per cent 4 5 of industrial jobs were located in the primary urban center in 6 2000, and by 2030 that projection drops to seventy-one per 7 cent. During that same period, industrial jobs in the Ewa 8 region will nearly double, from seven to thirteen per cent, and 9 increase by nearly fifty per cent, from seven to ten per cent in 10 central Oahu. The legislature further finds that small businesses often 11 12 depend on commercial and industrial leases, which may contain 13 provisions that are so vague or onerous that they force these 14 businesses to relocate to rural areas and away from the urban 15 centers. The legislature further finds that the proximity of small 16 businesses to urban communities serves to stabilize Hawaii's 17 18 economy, especially during the recessionary period that the 19 United States has entered. Thus, maintaining close geographic 20 ties between small businesses and the communities they serve is 21 a public purpose that requires legislative support.

The purpose of this part is to stabilize Hawaii's economy 1 2 by addressing some of the burdensome or vaque provisions of existing commercial and industrial leases of certain lands 3 within urban districts by clarifying provisions in long-term 4 commercial and industrial ground leases, without substantial 5 6 reduction in the economic benefit to the owners or impact on 7 their ownership of the land, without impairing their lease 8 contracts, and without the taking of any property rights without 9 due process of law. 10 SECTION 2. Chapter 519, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated 11 12 and to read as follows: Leases of commercial and industrial property. 13 14 (a) Notwithstanding any other law to the contrary and unless 15 expressly stated to the contrary in the lease, any lease of commercial or industrial leasehold property shall be subject to 16 17 the following terms and conditions, whenever a lease existing on 18 July 1, 2009, or entered into thereafter, provides for the 19 renegotiation of the rental amount or other requirements during 20 the term of the lease and the renegotiated rental amount or 21 other recompense is based, according to the terms of the lease,

1	in whole	or in	part on a "fair and reasonable" annual rent as of
2	the comme	nceme	nt of the term, that provision shall:
3	(1)	Ве с	onstrued to require that the rent shall be fair
4		and	reasonable to both the lessor and the lessee to
5		the	lease; and
6	(2)	Take	into account any and all relevant attendant
7		circ	umstances relating to the lease, including:
8		(A)	Past renegotiation practices and policies
9			throughout the previously renegotiated lease
10			rents;
11		(B)	The uses and intensity of the use of the leased
12			property during the term of the lease approved by
13			the lessor;
14		<u>(C)</u>	The surface and subsurface characteristics of the
15			leased property and the surrounding neighborhood
16			on the renegotiated date; and
17		<u>(D)</u>	The gross income generated by the lessee on the
18			renegotiated date.
19	<u>(b)</u>	For	purposes of this section:
20	"Com	merci	al or industrial leasehold property" means any
21	ground le	ase o	f real property:
22	(1)	Situ	ated in the state;
	SB764 HD2		POW 1/24 THAN THE COUNTY FOR THE

1	(2)	Zoned by a county for commercial or industrial use;			
2	(3)	That is subject to a lease with a term of ten years or			
3		more and an unexpired term of five years or more; and			
4	(4)	Where the lessor is the owner, directly or indirectly,			
5		of fifty thousand square feet or more of industrial			
6		and commercial property in the State.			
7	<u>"Lea</u>	se" means a conveyance leasing privately owned land by			
8	a fee sim	ple owner as lessor, or by a lessee as sublessor, to			
9	any perso	n or entity, for a term of ten years or more in			
10	considera	tion of a return of rent or other remuneration."			
11	SECT	ION 3. This part applies to any lease in effect on its			
12	effective date, but does not affect rights and duties that				
13	matured,	penalties that were incurred, and proceedings that were			
14	begun, be	fore its effective date.			
15		PART II			
16	SECT	ION 4. The legislature finds that the land use law was			
17	enacted t	o "preserve and protect land best suited for			
18	agricultu	ral purposes and to facilitate sound and economical			
19	urban dev	elopment" (Senate Stand. Com. Rep. No. 580; 1961 Senate			
20	Journal).	Since that time, lands classified by the land study			
21	bureau as	class A and class B lands, the lands most suitable for			
22	intensive	agricultural use, have declined from three hundred			
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- 1 fifty-nine thousand six hundred ninety acres (class A, one
- 2 hundred twenty-five thousand one hundred sixty acres; class B,
- 3 two hundred thirty-four thousand five hundred thirty acres) in
- 4 1960 to one hundred seventy-two thousand ninety-four acres
- 5 (class A, fifty-six thousand six hundred fifty-three acres;
- 6 class B, one hundred fifteen thousand four hundred forty-one
- 7 acres) in 2007. The legislature finds that these agricultural
- 8 lands are a resource that is decreasing at an alarming rate due
- 9 to development in counties with large populations and high
- 10 demands for housing and sufficient and suitable agricultural
- 11 lands in counties with large populations are necessary for the
- 12 state's welfare and sustainability.
- 13 In light of the state's heavy reliance on imports of
- 14 agricultural products for consumption, the legislature finds
- 15 that any interruption of the shipping industry, without
- 16 sufficient availability of sustainable agricultural lands, would
- 17 negatively affect the health and welfare of the people of
- 18 Hawaii. The severe and irreversible loss of class A and B lands
- 19 demonstrates how vital it is to conserve Hawaii's most
- 20 productive agricultural lands, especially in counties with a
- 21 population of over five hundred thousand.

The purpose of this part is to carry out the mandate of 1 2 Article XI, section 3, of the Hawaii Constitution to conserve 3 and protect agricultural lands and assure availability of 4 agriculturally suitable lands in counties with a population of 5 over five hundred thousand. 6 SECTION 5. Chapter 519, Hawaii Revised Statutes, is amended by adding a new section to be appropriately designated 7 and to read as follows: 8 9 "§519- Agricultural leases of real property. (a) 10 Whenever any agreement or document for the lease of private 11 agricultural lands with soil classified by the land study 12 bureau's detailed land classification as overall (master) 13 productivity rating class A or B for agricultural use in 14 counties with populations over five hundred thousand provides 15 for the renegotiation of the rental amount and the term of the 16 lease, and the lessee has made improvements or is seeking to 17 make improvements on the land, the renegotiated term of the 18 lease shall include an extension of the lease for a period of 19 not less than seventy-five per cent of the original term of the 20 lease. (b) As used in this section, "lease" means a conveyance 21 22 leasing privately owned land by a fee simple owner as lessor, to SB764 HD2 HMS 2009-3618

any person or entity for consideration of a return of rent or 1 other compensation." 2 SECTION 6. Section 205-3.1, Hawaii Revised Statutes, is 3 4 amended by amending subsections (a) and (b) to read as follows: 5 "(a) District boundary amendments involving lands in the 6 conservation district, land areas greater than fifteen acres, 7 agricultural lands with soil classified by the land study 8 bureau's detailed land classification as overall (master) 9 productivity rating class A or B, or lands delineated as 10 important agricultural lands shall be processed by the land use 11 commission pursuant to section 205-4. 12 Any department or agency of the State, and department 13 or agency of the county in which the land is situated, or any 14 person with a property interest in the land sought to be

reclassified, may petition the appropriate county land use

decision-making authority of the county in which the land is

situated for a change in the boundary of a district involving

lands less than fifteen acres presently in the rural and urban

districts and lands less than fifteen acres in the agricultural

district that are not agricultural lands with soil classified by

the land study bureau's detailed land classification as overall

SB764 HD2 HMS 2009-3618

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- 1 (master) productivity rating class A or B, and are not
- 2 designated as important agricultural lands."
- 3 SECTION 7. Section 205-4, Hawaii Revised Statutes, is
- 4 amended as follows:
- 5 1. By amending subsection (a) to read:
- 6 "(a) Any department or agency of the State, any department
- 7 or agency of the county in which the land is situated, or any
- 8 person with a property interest in the land sought to be
- 9 reclassified, may petition the land use commission for a change
- 10 in the boundary of a district. This section applies to all
- 11 petitions for changes in district boundaries of lands within
- 12 conservation districts, agricultural lands with soil classified
- 13 by the land study bureau's detailed land classification as
- 14 overall (master) productivity rating class A or B, lands
- 15 designated or sought to be designated as important agricultural
- 16 lands, and lands greater than fifteen acres in the agricultural,
- 17 rural, and urban districts, except as provided in section 201H-
- 18 38. The land use commission shall adopt rules pursuant to
- 19 chapter 91 to implement section 201H-38."
- 20 2. By amending subsection (h) to read:
- "(h) No amendment of a land use district boundary shall be
- 22 approved unless the commission finds upon the clear

SB764 HD2 HMS 2009-3618

1	preponder	ance of the evidence that the proposed boundary is				
2	reasonabl	e, not violative of section 205-2 and part III of this				
3	chapter,	and consistent with the policies and criteria				
4	establish	ed pursuant to sections 205-16 and 205-17[-]; provided				
5	that for a boundary amendment for agricultural lands with soil					
6	classified by the land study bureau's detailed land					
7	classification as overall (master) productivity rating class A					
8	or B, no	amendment of a land use district boundary shall be				
9	approved	in counties with a population of over five hundred				
10	thousand where:					
11	(1)	A farming operation as defined in section 165-2 is				
12		being conducted on the land;				
13	(2)	The land is important for agriculture based on the				
14		stock of similarly suited lands in the area;				
15	(3)	The proposed district boundary amendment will harm the				
16		productivity or viability of existing agricultural				
17		activity in the area; and				
18	(4)	The district boundary amendment will cause				
19		fragmentation of or intrusion of nonagricultural uses				
20		into largely intact areas of agricultural lands with				
21		soil classified by the land study bureau's detailed				

1	land classification as overall (master) productivity
2	rating class A or B.
3	Six affirmative votes of the commission shall be necessary for
4	any boundary amendment under this section."
5	PART III
6	SECTION 8. Statutory material to be repealed is bracketed
7	and stricken. New statutory material is underscored.
8	SECTION 9. This Act shall take effect on January 1, 2046.

## Report Title:

Leasehold; Commercial and industrial property; Agricultural Lands

## Description:

Clarifies provisions contained in long-term commercial and industrial ground leases. Protects agriculturally suitable lands. (SB764 HD2)