A BILL FOR AN ACT

RELATING TO THE INTERSTATE COMPACT FOR JUVENILES.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The Hawaii Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	INTERSTATE COMPACT FOR JUVENILES
6	§ -1 Execution of compact. The governor is hereby
7	authorized and directed to execute a compact on behalf of the
8	State of Hawaii with any other state or states legally joining
9	them in the form substantially as follows:
10	ARTICLE I
11	PURPOSE
12	The compacting states to this interstate compact recognize
13	that each state is responsible for the proper supervision or
14	return of juveniles, delinquents, and status offenders who are
15	on probation or parole and who have absconded, escaped, or run
16	away from supervision and control and in so doing have
17	endangered their own safety and the safety of others. The
18	compacting states also recognize that each state is responsible SB109 SD2.DOC *SB109 SD2.DOC* *SB109 SD2.DOC*

- 1 for the safe return of juveniles who have run away from home and
- 2 in doing so have left their state of residence. The compacting
- 3 states also recognize that Congress, by enacting the Crime
- 4 Control Act, 4 U.S.C. Section 112 (1965), has authorized and
- 5 encouraged compacts for cooperative efforts and mutual
- 6 assistance in the prevention of crime.
- 7 It is the purpose of this compact, through means of joint
- 8 and cooperative action among the compacting states to:
- 9 (1) Ensure that the adjudicated juveniles and status
- offenders subject to this compact are provided
- 11 adequate supervision and services in the receiving
- state as ordered by the adjudicating judge or parole
- authority in the sending state;
- 14 (2) Ensure that the public safety interests of the
- 15 citizens, including the victims of juvenile offenders,
- in both the sending and receiving states are
- 17 adequately protected;
- 18 (3) Return juveniles who have run away, absconded, or
- escaped from supervision or control, or have been
- 20 accused of an offense to the state requesting their
- 21 return;

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1	(4)	Make contracts for the cooperative
2		institutionalization in public facilities in member
3		states for delinquent youth needing special services;
4	(5)	Provide for the effective tracking and supervision of
5		juveniles;
6	(6)	Equitably allocate the costs, benefits, and
7		obligations of the compacting states;
8	(7)	Establish procedures to manage the movement between
9		states of juvenile offenders released to the community
10		under the jurisdiction of courts, juvenile
11		departments, or any other criminal or juvenile justice
12		agency that has jurisdiction over juvenile offenders;
13	(8)	Ensure immediate notice to jurisdictions where defined
14		offenders are authorized to travel or to relocate
15		across state lines;
16	(9)	Establish procedures to resolve pending charges
17		(detainers) against juvenile offenders prior to
18		transfer or release to the community under the terms
19		of this compact;
20	(10)	Establish a system of uniform data collection on
21		information pertaining to juveniles subject to this
22		compact that allows access by authorized juvenile

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1		justice and criminal justice officials, and regular
2		reporting of compact activities to heads of state
3		executive, judicial, and legislative branches and
4		juvenile and criminal justice administrators;
5	(11)	Monitor compliance with rules governing interstate
6		movement of juveniles and initiate interventions to
7		address and correct noncompliance;
8	(12)	Coordinate training and education regarding the
9		regulation of interstate movement of juveniles for
10		officials involved in such activity; and
11	(13)	Coordinate the implementation and operation of the
12		compact with the interstate compact for the placement
13		of children, the interstate compact for adult offender
14		supervision, and other compacts affecting juveniles,
15		particularly in those cases where concurrent or
16		overlapping supervision issues arise.
17	It is	s the policy of the compacting states that the
18	activitie	s conducted by the interstate commission created herein
19	are the fo	ormation of public policies and therefore are public
20	business.	Furthermore, the compacting states shall cooperate
21	and obser	ve their individual and collective duties and
22	responsib	ilities for the prompt return and acceptance of
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1 juveniles subject to the provisions of this compact. The 2 provisions of this compact shall be reasonably and liberally 3 construed to accomplish the purposes and policies of the 4 compact. 5 ARTICLE II 6 **DEFINITIONS** 7 As used in this compact, unless the context clearly 8 requires a different construction: 9 "Bylaws" means those bylaws established by the interstate **10** commission for its governance, or for directing or controlling 11 its actions or conduct. "Commissioner" means the voting representative of each 12 13 compacting state appointed pursuant to article III of this 14 compact. 15 "Compact administrator" means the individual in each 16 compacting state appointed pursuant to the terms of this 17 compact, responsible for the administration and management of 18 the state's supervision and transfer of juveniles subject to the 19 terms of this compact, the rules adopted by the interstate

commission, and the policies adopted by the state council under

this compact.

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- "Compacting state" means any state that has enacted the
 enabling legislation for this compact.

 "Court" means any court having jurisdiction over
 delinquent, neglected, or dependent children.
- 6 any, in each compacting state appointed to act on behalf of a
 7 compact administrator pursuant to the terms of this compact,
 8 responsible for the administration and management of the state's
 9 supervision and transfer of juveniles subject to the terms of

"Deputy compact administrator" means the individual, if

- 10 this compact, the rules adopted by the interstate commission,
 11 and the policies adopted by the state council under this
- 12 compact.
- "Interstate commission" means the interstate commission forjuveniles created by article III of this compact.
- "Juvenile" means any person defined as a juvenile in any
 nember state or by the rules of the interstate commission,
 including:
- 18 (1) An accused delinquent, who is a person charged with an offense that, if committed by an adult, would be a criminal offense;

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1	(2)	An adjudicated delinquent, who is a person found to
2		have committed an offense that, if committed by an
3		adult, would be a criminal offense;
4	(3)	An accused status offender, who is a person charged
5		with an offense that would not be a criminal offense
6		if committed by an adult;
7	(4)	An adjudicated status offender, who is a person found
8		to have committed an offense that would not be a
9		criminal offense if committed by an adult; and
10	(5)	A nonoffender, who is a person in need of supervision
11		who has not been accused or adjudicated as a status
12		offender or delinquent.
13	"Non	compacting state" means any state that has not enacted
14	the enabl	ing legislation for this compact.
15	"Pro	bation or parole" means any kind of supervision or
16	condition	al release of juveniles authorized under the laws of
17	the compa	cting states.
18	"Rul	e" means a written statement by the interstate
19	commissio	n adopted pursuant to article VI of this compact that
20	is of gen	eral applicability, implements, interprets, or
21	prescribe	s a policy or provision of the compact or an
22	organizat	ional, procedural, or practice requirement of the
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- 1 commission, and has the force and effect of statutory law in a
- 2 compacting state, and includes the amendment, repeal, or
- 3 suspension of an existing rule.
- 4 "State" means a state of the United States, the District of
- 5 Columbia (or its designee), the Commonwealth of Puerto Rico, the
- 6 United States Virgin Islands, Guam, American Samoa, and the
- 7 Northern Marianas Islands.
- 8 ARTICLE III

9 INTERSTATE COMMISSION FOR JUVENILES

- 10 (a) The compacting states hereby create the interstate
- 11 commission for juveniles. The commission shall be a body
- 12 corporate and joint agency of the compacting states. The
- 13 commission shall have all the responsibilities, powers, and
- 14 duties set forth herein, and any additional powers that may be
- 15 conferred upon it by subsequent action of the respective
- 16 legislatures of the compacting states in accordance with the
- 17 terms of this compact.
- 18 (b) The interstate commission shall consist of
- 19 commissioners appointed by the appropriate appointing authority
- 20 in each state pursuant to the rules and requirements of each
- 21 compacting state and in consultation with the state council for
- 22 interstate juvenile supervision created hereunder. The

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- 1 commissioner shall be the compact administrator, deputy compact
- 2 administrator, or designee from that state who shall serve on
- 3 the commission in that capacity under or pursuant to the
- 4 applicable law of the compacting state.
- 5 (c) In addition to the commissioners who are the voting
- 6 representatives of each state, the interstate commission shall
- 7 include individuals who are not commissioners, but who are
- 8 members of interested organizations. Noncommissioner members
- 9 shall include a member of the national organizations of
- 10 governors, legislators, state chief justices, attorneys general,
- 11 interstate compact for adult offender supervision, interstate
- 12 compact for the placement of children, juvenile justice and
- 13 juvenile corrections officials, and crime victims. All
- 14 noncommissioner members of the commission shall be ex-officio
- 15 nonvoting members. The interstate commission may provide in its
- 16 bylaws for such additional ex-officio nonvoting members,
- 17 including members of other national organizations, in such
- 18 numbers as shall be determined by the commission.
- (d) Each compacting state represented at any meeting of
- 20 the commission is entitled to one vote. A majority of the
- 21 compacting states shall constitute a quorum for the transaction

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- 1 of business, unless a larger quorum is required by the bylaws of
- 2 the interstate commission.
- 3 (e) The commission shall meet at least once each calendar
- 4 year. The chairperson may call additional meetings and, upon
- 5 the request of a simple majority of the compacting states, shall
- 6 call additional meetings. Public notice shall be given of all
- 7 meetings, and meetings shall be open to the public.
- **8** (f) The interstate commission shall establish an executive
- 9 committee, which shall include commission officers, members, and
- 10 others as determined by the bylaws. The executive committee
- 11 shall have the power to act on behalf of the interstate
- 12 commission during periods when the interstate commission is not
- 13 in session, with the exception of rulemaking or amendment to the
- 14 compact. The executive committee shall oversee the day-to-day
- 15 activities of the administration of the compact managed by an
- 16 executive director and interstate commission staff; administer
- 17 enforcement and compliance with the provisions of the compact,
- 18 its bylaws, and rules; and perform such other duties as directed
- 19 by the interstate commission or set forth in the bylaws.
- 20 (g) Each member of the interstate commission may cast a
- 21 vote to which that compacting state is entitled and participate
- 22 in the business and affairs of the interstate commission. A

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- 1 member shall vote in person and shall not delegate a vote to
- 2 another compacting state; provided that a commissioner, in
- 3 consultation with the state council, shall appoint another
- 4 authorized representative, in the absence of the commissioner
- 5 from that state, to cast a vote on behalf of the compacting
- 6 state at a specified meeting. The bylaws may provide for
- 7 members' participation in meetings by telephone or other means
- 8 of telecommunication or electronic communication.
- 9 (h) The interstate commission's bylaws shall establish
- 10 conditions and procedures under which the interstate commission
- 11 shall make its information and official records available to the
- 12 public for inspection or copying. The interstate commission may
- 13 exempt from disclosure any information or official records to
- 14 the extent they would adversely affect personal privacy rights
- 15 or proprietary interests.
- 16 (i) Public notice shall be given of all meetings and all
- 17 meetings shall be open to the public, except as set forth in the
- 18 rules or as otherwise provided in the compact. The interstate
- 19 commission and any of its committees may close a meeting to the
- 20 public where it determines by two-thirds vote that an open
- 21 meeting would be likely to:

1	(1)	Relate solely to the interstate commission's internal
2		personnel practices and procedures;
3	(2)	Disclose matters specifically exempted from disclosure
4		by statute;
5	(3)	Disclose trade secrets or commercial or financial
6		information that is privileged or confidential;
7	(4)	Involve accusing any person of a crime, or formally
8		censuring any person;
9	(5)	Disclose information of a personal nature where
10		disclosure would constitute a clearly unwarranted
11		invasion of personal privacy;
12	(6)	Disclose investigative records compiled for law
13		enforcement purposes;
14	(7)	Disclose information contained in or related to
15		examination, operating or condition reports prepared
16		by, or on behalf of, or for the use of, the interstate
17		commission with respect to a regulated person or
18		entity for the purpose of regulation or supervision of
19		the person or entity;
20	(8)	Disclose information, the premature disclosure of
21		which would significantly endanger the stability of a
22		regulated person or entity; or

- 1 (9) Specifically relate to the interstate commission's
 2 issuance of a subpoena, or its participation in a
 3 civil action or other legal proceeding.
 4 (j) For every meeting closed pursuant to this provision,
- 5 the interstate commission's legal counsel shall publicly certify 6 that, in the legal counsel's opinion, the meeting may be closed 7 to the public, and shall reference each relevant exemptive 8 provision. The interstate commission shall keep minutes that 9 shall fully and clearly describe all matters discussed in any **10** meeting and shall provide a full and accurate summary of any 11 actions taken, and the reasons therefor, including a description **12** of each of the views expressed on any item and the record of any 13 roll call vote (reflected in the vote of each member on the 14 question). All documents considered in connection with any
- 16 (k) The interstate commission shall collect standardized
 17 data concerning the interstate movement of juveniles as directed
 18 through its rules that shall specify the data to be collected,
 19 the means of collection and data exchange, and reporting
 20 requirements. The methods of data collection, exchange, and
 21 reporting, insofar as is reasonably possible, shall conform to

action shall be identified in the minutes.

1	up-to-da	te technology and coordinate their information functions
2	with the	appropriate repository of records.
3		ARTICLE IV
4		POWERS AND DUTIES OF THE INTERSTATE COMMISSION
5	The	commission shall have the following powers and duties:
6	(1)	To provide for dispute resolution among compacting
7		states;
8	(2)	To adopt rules to effect the purposes and obligations
9		as enumerated in this compact, which shall have the
10		force and effect of statutory law and shall be binding
11		in the compacting states to the extent and in the
12		manner provided in this compact;
13	(3)	To oversee, supervise, and coordinate the interstate
14		movement of juveniles subject to the terms of this
15		compact and any bylaws adopted and rules adopted by
16		the interstate commission;
17	(4)	To enforce compliance with the compact provisions, the
18		rules adopted by the interstate commission, and the
19		bylaws, using all necessary and proper means,
20		including but not limited to the use of judicial
21		process;

process;

1	(5)	To establish and maintain offices that shall be
2		located within one or more of the compacting states;
3	(6)	To purchase and maintain insurance and bonds;
4	(7)	To borrow, accept, hire, or contract for services of
5		personnel;
6	(8)	To establish and appoint committees and hire staff
7		that the commission deems necessary for the carrying
8		out of its functions, including but not limited to an
9		executive committee as required by article III, which
10		shall have the power to act on behalf of the
11		interstate commission in carrying out its powers and
12		duties hereunder;
13	(9)	To elect or appoint officers, attorneys, employees,
14		agents, or consultants; to fix their compensation,
15		define their duties, and determine their
16		qualifications; and to establish the interstate
17		commission's personnel policies and programs relating
18		to, inter alia, conflicts of interest, rates of
19		compensation, and qualifications of personnel;
20	(10)	To accept, receive, utilize, and dispose of any and
21		all donations and grants of money, equipment,

supplies, materials, and services;

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1	(11)	To lease, purchase, accept contributions or donations
2		of, or otherwise to own, hold, improve, or use any
3		property, real, personal, or mixed;
4	(12)	To sell, convey, mortgage, pledge, lease, exchange,
5		abandon, or otherwise dispose of any property, real,
6		personal, or mixed;
7	(13)	To establish a budget and make expenditures and levy
8		dues as provided in article VIII of this compact;
9	(14)	To sue and be sued;
10	(15)	To adopt a seal and bylaws governing the management
11		and operation of the interstate commission;
12	(16)	To perform any functions that may be necessary or
13		appropriate to achieve the purposes of this compact;
14	(17)	To report annually to the legislatures, governors,
15		judiciary, and state councils of the compacting states
16		concerning the activities of the interstate commission
17		during the preceding year. The reports shall also
18		include any recommendations that may have been adopted
19		by the interstate commission;
20	(18)	To coordinate education, training and public awareness
21		regarding the interstate movement of juveniles for
22		officials involved in such activity;

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1	(19)	To establish uniform standards for reporting,
2		collecting, and exchanging of data; and
3	(20)	To maintain the interstate commission's corporate
4		books and records in accordance with the bylaws.
5		ARTICLE V
6	ORGA	NIZATION AND OPERATION OF THE INTERSTATE COMMISSION
7	Sect	ion A. Bylaws. The interstate commission, by a
8	majority	of the members present and voting, and within twelve
9	months af	ter the first interstate commission meeting, shall
10	adopt byl	aws to govern its conduct as may be necessary or
11	appropria	te to carry out the purposes of the compact, including
12	but not 1	imited to:
13	(1)	Establishing the fiscal year of the interstate
14		commission;
15	(2)	Establishing an executive committee and any other
16		committees that may be necessary;
17	(3)	Providing for the establishment of committees
18		governing any general or specific delegation of any
19		authority or function of the interstate commission;
20	(4)	Providing reasonable procedures for calling and
21		conducting meetings of the interstate commission, and
22		ensuring reasonable notice of each meeting;

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1	(5)	Establishing the titles and responsibilities of the
2		officers of the interstate commission;
3	(6)	Providing a mechanism for concluding the operations of
4		the interstate commission and the return of any
5		surplus funds that may exist upon the termination of
6		the compact after the payment and reserving of all of
7		its debts and obligations;
8	(7)	Providing "start-up" rules for initial administration
9		of the compact; and
10	(8)	Establishing standards and procedures for compliance
11		and technical assistance in carrying out the compact.
12	Sect	ion B. Officers and staff. (a) The interstate
13	commissio	n, by a majority of the members, shall elect annually
14	from amon	g its members a chairperson and a vice chairperson,
15	each of w	hom shall have such authority and duties as may be
16	specified	in the bylaws. The chairperson or, in the
17	chairpers	on's absence or disability, the vice chairperson, shall
18	preside a	t all meetings of the commission. The officers so
19	elected s	hall serve without compensation or remuneration from
20	the inter	state commission; provided that, subject to the
21	availabil	ity of budgeted funds, the officers shall be reimbursed
22	for any o	rdinary and necessary costs and expenses incurred by .DOC

- 1 them in the performance of their duties and responsibilities as
- 2 officers of the commission.
- 3 (b) The interstate commission, through its executive
- 4 committee, shall appoint or retain an executive director for
- 5 such period, upon such terms and conditions, and for such
- 6 compensation as the commission may deem appropriate. The
- 7 executive director shall serve as secretary to the commission,
- 8 and shall hire and supervise such other staff as may be
- 9 authorized by the interstate commission, but shall not be a
- 10 member.
- 11 Section C. Qualified immunity, defense, and
- 12 indemnification. (a) The interstate commission's executive
- 13 director and employees shall be immune from suit and liability,
- 14 either personally or in their official capacities, for any claim
- 15 for damage to or loss of property or personal injury or other
- 16 civil liability caused or arising out of or relating to any
- 17 actual or alleged act, error, or omission that occurred, or that
- 18 the person had a reasonable basis for believing occurred within
- 19 the scope of commission employment, duties, or responsibilities;
- 20 provided that nothing in this subsection shall be construed to
- 21 protect any person from suit or liability for any damage, loss,

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    injury, or liability caused by the intentional or willful and
2
    wanton misconduct of the person.
3
              The liability of any commissioner, or the employee or
4
    agent of a commissioner, acting within the scope of the person's
5
    employment or duties for acts, errors, or omissions occurring
6
    within the person's state may not exceed the limits of liability
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    set forth under the constitution and laws of that state for
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    state officials, employees, and agents. Nothing in this
9
    subsection shall be construed to protect any person from suit or
10
    liability for any damage, loss, injury, or liability caused by
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    the intentional or willful and wanton misconduct of the person.
12
              The interstate commission shall defend the executive
13
    director or the employees or representatives of the interstate
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    commission and, subject to the approval of the attorney general
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    of the state represented by any commissioner of a compacting
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    state, shall defend the commissioner or the commissioner's
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    representatives or employees in any civil action seeking to
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    impose liability arising out of any actual or alleged act,
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    error, or omission that occurred within the scope of interstate
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    commission employment, duties, or responsibilities, or that the
21
    defendant had a reasonable basis for believing occurred within
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    the scope of interstate commission employment, duties, or
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- 1 responsibilities; provided that the actual or alleged act,
- 2 error, or omission did not result from intentional or willful
- 3 and wanton misconduct on the part of the person.
- 4 (d) The interstate commission shall indemnify and hold the
- 5 commissioner of a compacting state, or the commissioner's
- 6 representatives or employees, or the interstate commission's
- 7 representatives or employees, harmless in the amount of any
- 8 settlement or judgment obtained against those persons arising
- 9 out of any actual or alleged act, error, or omission that
- 10 occurred within the scope of interstate commission employment,
- 11 duties, or responsibilities, or that those persons had a
- 12 reasonable basis for believing occurred within the scope of
- 13 interstate commission employment, duties, or responsibilities;
- 14 provided that the actual or alleged act, error, or omission did
- 15 not result from intentional or willful and wanton misconduct on
- 16 the part of such persons.
- 17 ARTICLE VI
- 18 RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION
- 19 (a) The interstate commission shall adopt and publish
- 20 rules in order to effectively and efficiently achieve the
- 21 purposes of the compact.

- 1 (b) Rulemaking shall occur pursuant to the criteria set2 forth in this article and the bylaws and rules adopted pursuant
- 3 thereto. Rulemaking shall substantially conform to the
- 4 principles of the Model State Administrative Procedures Act,
- 5 1981 Act, Uniform Laws Annotated, Vol. 15, p.1 (2000), or such
- 6 other administrative procedures act, as the interstate
- 7 commission deems appropriate, consistent with due process
- 8 requirements under the Constitution of the United States. All
- 9 rules and amendments shall become binding as of the date
- 10 specified, as published with the final version of the rule as
- 11 approved by the commission.
- (c) When adopting a rule, the interstate commission shall:
- 13 (1) Publish the proposed rule's entire text stating the
- 14 reason for the proposed rule;
- 15 (2) Allow persons to submit written data, facts, opinions,
- 16 and arguments, which information shall be added to the
- record, and be made publicly available;
- 18 (3) Provide an opportunity for an informal hearing if
- petitioned by ten or more persons; and
- 20 (4) Adopt a final rule and its effective date, if
- 21 appropriate, based on comment from state or local
- officials, or interested parties.

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- 1 (d) Not later than sixty days after a rule is adopted, any
- 2 interested person may file a petition in the United States
- 3 District Court for the District of Columbia or in the federal
- 4 district court where the interstate commission's principal
- 5 office is located for judicial review of the rule. If the court
- 6 finds that the interstate commission's action is not supported
- 7 by substantial evidence in the rulemaking record, the court
- 8 shall hold the rule unlawful and set it aside. For purposes of
- 9 this subsection, evidence is substantial if it would be
- 10 considered substantial evidence under the Model State
- 11 Administrative Procedures Act.
- (e) If a majority of the legislatures of the compacting
- 13 states rejects a rule, those states, by enactment of a statute
- 14 or resolution in the same manner used to adopt the compact, may
- 15 cause the rule to have no further force and effect in any
- 16 compacting state.
- 17 (f) Upon determination by the interstate commission that a
- 18 state of emergency exists, the commission may adopt an emergency
- 19 rule that becomes effective immediately upon adoption; provided
- 20 that the usual rulemaking procedures provided in this article
- 21 shall be retroactively applied to the rule as soon as reasonably

1	possible, but no later than ninety days after the effective date
2	of the emergency rule.
3	ARTICLE VII
4	OVERSIGHT, ENFORCEMENT, AND DISPUTE RESOLUTION
5	BY THE INTERSTATE COMMISSION
6	Section A. Oversight. (a) The interstate commission
7	shall oversee the administration and operations of the
8	interstate movement of juveniles subject to this compact in the
9	compacting states and shall monitor activities being
10	administered in noncompacting states that may significantly
11	affect compacting states.
12	(b) The courts and executive agencies in each compacting
13	state shall enforce this compact and shall take all actions
14	necessary and appropriate to effectuate the compact's purposes
15	and intent. This compact and the rules adopted under this
16	compact shall be received by all the judges, public officers,
17	commissions, and departments of the state government as evidence
18	of the authorized statute and administrative rules. All courts
19	shall take judicial notice of the compact and the rules. In any
20	judicial or administrative proceeding in a compacting state
21	pertaining to the subject matter of this compact that may affect
22	the powers, responsibilities, or actions of the interstate

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- 1 commission, the commission is entitled to receive all service of
- 2 process in the proceeding, and has standing to intervene in the
- 3 proceeding for all purposes.
- 4 Section B. Dispute resolution. (a) The compacting states
- 5 shall report to the interstate commission on all issues and
- 6 activities necessary for the administration of the compact as
- 7 well as issues and activities pertaining to compliance with the
- 8 compact and its bylaws and rules.
- 9 (b) The interstate commission, upon the request of a
- 10 compacting state, shall attempt to resolve any disputes or other
- 11 issues that are subject to the compact and that may arise among
- 12 compacting states and between compacting and noncompacting
- 13 states. The commission shall adopt rules providing for both
- 14 mediation and binding dispute resolution for disputes among the
- 15 compacting states.
- 16 (c) The interstate commission, in the reasonable exercise
- 17 of its discretion, shall enforce the provisions and rules of
- 18 this compact using any or all means set forth in article XI of
- 19 this compact.
- 20 ARTICLE VIII
- 21 FINANCE

- 1 (a) The interstate commission shall pay or provide for the
- 2 payment of the reasonable expenses of its establishment,
- 3 organization, and ongoing activities.
- 4 (b) The interstate commission shall levy and collect an
- 5 annual assessment from each compacting state to cover the cost
- 6 of the internal operations and activities of the commission and
- 7 its staff that shall be in a total amount sufficient to cover
- 8 the interstate commission's annual budget as approved each year.
- 9 The aggregate annual assessment amount shall be allocated based
- 10 upon a formula to be determined by the interstate commission,
- 11 taking into consideration the population of each compacting
- 12 state and the volume of interstate movement of juveniles in each
- 13 compacting state, and shall adopt rules binding upon all
- 14 compacting states that govern the assessment.
- 15 (c) The interstate commission shall not incur any
- 16 obligations of any kind prior to securing the funds adequate to
- 17 meet the same; nor shall the interstate commission pledge the
- 18 credit of any of the compacting states, except by and with the
- 19 authority of the compacting state.
- 20 (d) The interstate commission shall keep accurate accounts
- 21 of all receipts and disbursements. The receipts and
- 22 disbursements of the interstate commission shall be subject to

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- 1 the audit and accounting procedures established under its 2 bylaws; provided that all receipts and disbursements of funds 3 handled by the interstate commission shall be audited yearly by a licensed certified and licensed public accountant, and the 4 5 report of the audit shall be included in and become part of the 6 annual report of the interstate commission. 7 ARTICLE IX 8 THE STATE COUNCIL 9 The Hawaii state council for interstate juvenile (a) **10** supervision is established, and shall be placed administratively 11 in the judiciary. The council shall be composed of nine members 12 to be appointed as follows: 13 One member of the house of representatives, appointed (1)14 by the speaker of the house of representatives; One member of the senate, appointed by the senate 15 (2) 16 president; 17 One member of the judiciary appointed by the chief (3) 18 justice of the supreme court; 19 (4)The executive director of the office of youth **20** services, or the director's designee;
- (5) One member from the general public representing 22 victims' groups, appointed by the governor;

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1
              A prosecuting attorney or the prosecuting attorney's
         (6)
2
              designee; provided that this appointment shall rotate
3
              every four years among the several counties, as
4
              follows: Honolulu, Hawaii, Maui, and Kauai;
5
         (7)
              The attorney general, or the attorney general's
6
              designee;
7
              The state public defender, or the state public
         (8)
8
              defender's designee; and
9
         (9)
              The compact administrator, appointed by the governor,
10
              with the advice and consent of the senate and the
11
              chief justice.
12
         With the exception of the members designated in paragraphs
13
    (4), (6), (7), (8), and (9), the terms of all members shall be
14
    for four years; provided that the victims' group representative
15
    and the compact administrator shall be subject to confirmation
16
    proceedings under section 26-34. No person, except the compact
    administrator, shall be appointed consecutively to more than two
17
18
    terms.
19
         (b)
              The state council shall exercise oversight and
20
    advocacy concerning its participation in commission activities
21
    and other duties that may be determined by the council,
```

including development of policy concerning operations and

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- 1 procedures of the compact within the State. The council shall
- 2 also have the authority to appoint a member other than the
- 3 compact administrator to cast a vote on behalf of the State at
- 4 meetings of the interstate commission in which the compact
- 5 administrator is absent.
- 6 (c) Expenditures by the council, including the amount
- 7 fixed annually as the equal contribution of each member to the
- 8 compact, shall be made upon warrants issued by the state
- 9 comptroller based upon vouchers approved by any one of the
- 10 commissioners. A proposed program for the State's continuing
- 11 participation in the activities of the interstate commission for
- 12 juvenile supervision, including a budget request, shall be
- 13 submitted by the commissioners to each regular session of the
- 14 legislature.
- 15 ARTICLE X
- 16 COMPACTING STATES, EFFECTIVE DATE AND AMENDMENT
- 17 (a) Any state, the District of Columbia (or its designee),
- 18 the Commonwealth of Puerto Rico, the United States Virgin
- 19 Islands, Guam, American Samoa, and the Northern Marianas Islands
- 20 as defined in article II of this compact is eligible to become a
- 21 compacting state.

1	(b) The compact shall become effective and binding upon
2	legislative enactment of the compact into law by no less than
3	thirty-five of the states. The initial effective date shall be
4	the later of July 1, 2004, or upon enactment into law by the
5	thirty-fifth jurisdiction. Thereafter, it shall become
6	effective and binding, as to any other compacting state, upon
7	enactment of the compact into law by that state. The governors
8	of nonmember states or their designees shall be invited to
9	participate in the activities of the interstate commission on a
10	nonvoting basis prior to adoption of the compact by all states
11	and territories of the United States.
12	(c) The interstate commission may propose amendments to
13	the compact for enactment by the compacting states. No
14	amendment shall become effective and binding upon the interstate
15	commission and the compacting states unless and until it is
16	enacted into law by unanimous consent of the compacting states.
17	ARTICLE XI
18	WITHDRAWAL, DEFAULT, TERMINATION AND JUDICIAL ENFORCEMENT
19	Section A. Withdrawal. (a) Once effective, the compact
20	shall continue in force and remain binding upon each and every
21	compacting state; provided that a compacting state may withdraw

³⁰

- 1 ("withdrawing state") from the compact by specifically repealing
- 2 the statute which enacted the compact into law.
- 3 (b) The effective date of withdrawal is the effective date
- 4 of the repeal.
- 5 (c) The withdrawing state shall immediately notify the
- 6 chairperson of the interstate commission in writing upon the
- 7 introduction of legislation repealing this compact in the
- 8 withdrawing state. The interstate commission shall notify the
- 9 other compacting states of the withdrawing state's intent to
- 10 withdraw within sixty days of its receipt thereof.
- 11 (d) The withdrawing state is responsible for all
- 12 assessments, obligations, and liabilities incurred through the
- 13 effective date of withdrawal, including any obligations, the
- 14 performance of which extends beyond the effective date of
- 15 withdrawal.
- 16 (e) Reinstatement following withdrawal of any compacting
- 17 state shall occur upon the withdrawing state reenacting the
- 18 compact or upon such later date as determined by the interstate
- 19 commission.
- 20 Section B. Technical assistance, fines, suspension,
- 21 termination, and default. (a) If the interstate commission
- 22 determines that any compacting state has at any time defaulted

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- 1 in the performance of any of its obligations or responsibilities
- 2 under this compact, or the bylaws or duly adopted rules, the
- 3 interstate commission may impose any or all of the following
- 4 penalties:
- (1) Remedial training and technical assistance as directedby the interstate commission;
- 7 (2) Alternative dispute resolution;
- 8 (3) Fines, fees, and costs in such amounts as are deemed
 9 to be reasonable as fixed by the interstate
 10 commission; and
- 11 (4)Suspension or termination of membership in the 12 compact, which shall be imposed only after all other 13 reasonable means of securing compliance under the 14 bylaws and rules have been exhausted and the 15 interstate commission has therefore determined that 16 the offending state is in default. Immediate notice 17 of suspension shall be given by the interstate 18 commission to the governor, the chief justice or the 19 chief judicial officer of the state, the majority and **20** minority leaders of the defaulting state's 21 legislature, and the state council. The grounds for 22 default include but are not limited to failure of a

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1 compacting state to perform obligations or 2 responsibilities imposed upon it by this compact, the 3 bylaws, or duly adopted rules and any other grounds 4 designated in commission bylaws and rules. 5 interstate commission shall immediately notify the 6 defaulting state in writing of the penalty imposed by 7 the interstate commission and of the default pending a 8 cure of the default. The commission shall stipulate 9 the conditions and the time period within which the **10** defaulting state must cure its default. If the 11 defaulting state fails to cure the default within the 12 time period specified by the commission, the 13 defaulting state shall be terminated from the compact 14 upon an affirmative vote of a majority of the 15 compacting states and all rights, privileges, and 16 benefits conferred by this compact shall be terminated from the effective date of termination. 17 18 Within sixty days of the effective date of termination 19 of a defaulting state, the interstate commission shall notify **20** the governor, the chief justice or chief judicial officer, the

22 legislature, and the state council of the termination.

majority and minority leaders of the defaulting state's

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- 1 (c) The defaulting state is responsible for all
- 2 assessments, obligations, and liabilities incurred through the
- 3 effective date of termination including any obligations, the
- 4 performance of which extends beyond the effective date of
- 5 termination.
- 6 (d) The interstate commission shall not bear any costs
- 7 relating to the defaulting state unless otherwise mutually
- 8 agreed upon in writing between the interstate commission and the
- 9 defaulting state.
- 10 (e) Reinstatement following termination of any compacting
- 11 state requires both a reenactment of the compact by the
- 12 defaulting state and the approval of the interstate commission
- 13 pursuant to the rules.
- 14 Section C. Judicial enforcement. The interstate
- 15 commission, by majority vote of the members, may initiate legal
- 16 action in the United States District Court for the District of
- 17 Columbia or, at the discretion of the interstate commission, in
- 18 the federal district court where the interstate commission has
- 19 its offices, to enforce compliance with the provisions of the
- 20 compact, and its duly adopted rules and bylaws, against any
- 21 compacting state in default. If judicial enforcement is

- 1 necessary, the prevailing party shall be awarded all costs of
- 2 the litigation, including reasonable attorney's fees.
- 3 Section D. Dissolution of compact. (a) The compact
- 4 dissolves effective upon the date of the withdrawal or default
- 5 of the compacting state, which reduces membership in the compact
- 6 to one compacting state.
- 7 (b) Upon the dissolution of this compact, the compact
- 8 becomes void and shall be of no further effect, and the business
- 9 and affairs of the interstate commission shall be concluded and
- 10 any surplus funds shall be distributed in accordance with the
- 11 bylaws.
- 12 ARTICLE XII
- 13 SEVERABILITY AND CONSTRUCTION
- 14 (a) The provisions of this compact shall be severable, and
- 15 if any phrase, clause, sentence, or provision is deemed
- 16 unenforceable, the remaining provisions of the compact shall be
- 17 enforceable.
- 18 (b) The provisions of this compact shall be liberally
- 19 construed to effectuate its purposes.
- 20 ARTICLE XIII
- 21 BINDING EFFECT OF COMPACT AND OTHER LAWS

- 1 Section A. Other laws. (a) Nothing in this compact
- 2 prevents the enforcement of any other law of a compacting state
- 3 that is not inconsistent with this compact.
- 4 (b) All compacting states' laws other than state
- 5 constitutions and other interstate compacts conflicting with
- 6 this compact are superseded to the extent of the conflict.
- 7 Section B. Binding effect of the compact. (a) All lawful
- 8 actions of the interstate commission, including all rules and
- 9 bylaws adopted by the interstate commission, are binding upon
- 10 the compacting states.
- 11 (b) All agreements between the interstate commission and
- 12 the compacting states are binding in accordance with their
- 13 terms.
- 14 (c) Upon the request of a party to a conflict over the
- 15 meaning or interpretation of interstate commission actions, and
- 16 upon a majority vote of the compacting states, the interstate
- 17 commission may issue advisory opinions regarding the meaning or
- 18 interpretation.
- 19 (d) If any provision of this compact exceeds the
- 20 constitutional limits imposed on the legislature of any
- 21 compacting state, the obligations, duties, powers, or
- 22 jurisdiction sought to be conferred by the provision upon the

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- 1 interstate commission shall be ineffective and the obligations,
- 2 duties, powers or jurisdiction shall remain in the compacting
- 3 state and shall be exercised by the agency thereof to which the
- 4 obligations, duties, powers, or jurisdiction are delegated by
- 5 law in effect at the time this compact becomes effective."
- 6 SECTION 2. Section 571-11, Hawaii Revised Statutes, is
- 7 amended to read as follows:
- 8 "§571-11 Jurisdiction; children. Except as otherwise
- 9 provided in this chapter, the court shall have exclusive
- 10 original jurisdiction in proceedings:
- 11 (1) Concerning any person who is alleged to have committed
- an act prior to achieving eighteen years of age which
- would constitute a violation or attempted violation of
- any federal, state, or local law or municipal
- ordinance. Regardless of where the violation
- occurred, jurisdiction may be taken by the court of
- the circuit where the person resides, is living, or is
- 18 found, or in which the offense is alleged to have
- 19 occurred [-];
- 20 (2) Concerning any child living or found within the
- 21 circuit:

1		(A)	Who is neglected as to or deprived of educational
2			services because of the failure of any person or
3			agency to exercise that degree of care for which
4			it is legally responsible;
5		(B)	Who is beyond the control of the child's parent
6			or other custodian or whose behavior is injurious
7			to the child's own or others' welfare;
8		(C)	Who is neither attending school nor receiving
9			educational services required by law whether
10			through the child's own misbehavior or
11			nonattendance or otherwise; or
12		(D)	Who is in violation of $curfew[-]$;
13	(3)	To determine the custody of any child or appoint a	
14		guardian of any child $[-]$;	
15	(4)	For the adoption of a person under chapter $578[-]$:	
16	(5)	For the termination of parental rights under sections	
17		571-61 to 571-63[÷];	
18	(6)	For judicial consent to the marriage, employment, or	
19		enlistment of a child, when such consent is required	
20		by l	aw[-] <u>;</u>

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1
              For the treatment or commitment of a mentally
         (7)
2
              defective, mentally retarded, or mentally ill
3
              child[-];
4
              Under the Interstate Compact [on] for Juveniles under
         (8)
5
              chapter [<del>582.</del>] ;
6
         (9)
              For the protection of any child under chapter 587[-];
7
              and
8
              For a change of name as provided in section
        (10)
9
              574-5(a)(2)(C)."
10
         SECTION 3. Section 571-32, Hawaii Revised Statutes, is
11
    amended by amending subsection (e) to read as follows:
12
               No child may be held after the filing of a petition
13
    or motion, as specified in subsection (d) [of this section],
14
    unless an order for continued detention or shelter has been made
15
    by a judge after a court hearing. If there is probable cause to
16
    believe that the child comes within section 571-11(1), the child
17
    may be securely detained, following a court hearing, in a
18
    detention facility for juveniles or may be held in a shelter.
19
    If there is probable cause to believe that the child comes
20
    within section 571-11(2), or section 281-101.5, the child may be
    held, following a court hearing, in a shelter but may not be
21
    securely detained in a detention facility for juveniles for
22
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Report Title:

Juvenile Interstate Compact

Description:

Adopts the new Interstate Compact for Juveniles and establishes the family court's jurisdiction under the compact. Appropriates funds. (SD2)

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- 1 longer than twenty-four hours, excluding weekends and holidays,
- 2 unless the child is subject to the provisions of chapter [582]
- 3 Interstate Compact on Juveniles, | Interstate Compact for
- 4 Juveniles, or is allegedly in or has already been adjudicated
- 5 for a violation of a valid court order, as provided under the
- 6 federal Juvenile Justice and Delinquency Prevention Act of 1974,
- 7 as amended."
- 8 SECTION 4. Chapter 582, Hawaii Revised Statutes, is
- 9 repealed.
- 10 SECTION 5. There is appropriated out of the general
- 11 revenues of the State of Hawaii the sum of \$ or so much
- 12 thereof as may be necessary for fiscal year 2009-2010 and the
- 13 same sum or so much thereof as may be necessary for fiscal year
- 14 2010-2011 for the State's share of the administrative expenses
- 15 of the Interstate Compact for Juveniles.
- 16 The sums appropriated shall be expended by the judiciary
- 17 for the purposes of this Act.
- 18 SECTION 6. Statutory material to be repealed is bracketed
- 19 and stricken. New statutory material is underscored.
- 20 SECTION 7. This Act shall take effect on July 1, 2099.