## A BILL FOR AN ACT

RELATING TO CONTRACTORS.

HB643 HD1 HMS 2009-1747

## BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. The Hawaii Revised Statutes is amended by
2	adding a new chapter to be appropriately designated and to read
3	as follows:
4	"CHAPTER
5	EMPLOYMENT OF INELIGIBLE WORKERS BY LICENSED CONTRACTORS
6	§ -1 Definitions. As used in this chapter:
7	"Contractor" has the same meaning as defined under section
8	444-1.
9	"Department" means the department of labor and industrial
10	relations.
11	"Director" means the director of labor and industrial
12	relations.
13	"Ineligible worker" means a person who is not eligible to
14	work in the United States, as provided by federal law.
15	§ -2 Applicability of this chapter. This chapter
16	applies to all contractors covered by chapter 444 and includes
17	any persons or entities performing work under contracts subject
18	to chapter 104.

- 1 § -3 Employment of persons not eligible to work in the
- 2 United States; prohibition. (a) Contractors shall employ only
- 3 persons who are eligible to work in the United States.
- 4 (b) A contractor shall verify that an employee working in
- 5 their employ is eligible to work in the United States as part of
- 6 the certification required under section 103-55.5.
- 7 (c) The certification of the eligibility of employees to
- 8 work in the United States by a contractor shall be presumed to
- 9 have been conducted in good faith if the contractor uses E-
- 10 verify to verify the status of an employee in question. For the
- 11 purposes of this subsection, "E-verify" means an online system
- 12 operated jointly by the department of homeland security and the
- 13 social security administration containing information on the
- 14 status of an individual's employment eligibility in the United
- 15 States.
- 16 § -4 Complaints. (a) On receipt of a complaint that a
- 17 contractor allegedly employs an ineligible worker, the director
- 18 shall investigate whether the contractor has violated section
- 19 -3. In investigating the complaint, the director shall
- 20 verify the eligibility of the person who is allegedly ineligible
- 21 to work in the United States. The director shall not attempt to

- 1 independently make a final determination on whether the person
- 2 is authorized to work in the United States.
- 3 (b) If, after an investigation, the director determines
- 4 that the complaint is not frivolous, the director shall notify:
- 5 (1) The United States Immigration and Customs Enforcement
- 6 agency of the ineligible worker;
- 7 (2) The county law enforcement agency of the ineligible
- 8 worker; and
- 9 (3) The attorney general to bring an action pursuant to
- 10 section -5.
- 11 (c) The director may adopt rules under chapter 91 for the
- 12 purpose of implementing this section.
- 13 § -5 Civil action. An action for violation of section
- 14 -3 shall be brought against the contractor that employed the
- 15 ineligible worker.
- 16 § -6 Penalties. The contractor against whom a civil
- 17 judgment is entered shall pay a fine of \$1,000 for each person
- 18 the contractor employed in violation of section -3. Nothing
- 19 in this chapter shall exempt the contractor from liability under
- 20 any other provision of law.
- 21 § -7 Notification to the contractors license board.
- 22 When a civil judgment is entered against a contractor on a

HB643 HD1 HMS 2009-1747



- 1 complaint alleging that the contractor employed an ineligible
- 2 person, the attorney general shall notify the contractors
- 3 license board. The board shall consider whether to suspend or
- 4 revoke the contractor's license, as provided by section 444-17.
- 5 S -8 Contractors enforcement special fund. (a) There
- 6 is established a contractors enforcement special fund, into
- 7 which shall be deposited:
- **8** (1) All fines collected under this chapter; and
- 9 (2) Any appropriations made by the legislature to the
- 10 fund.
- 11 (b) Moneys in the special fund shall be expended by the
- 12 department of labor and industrial relations for all costs
- 13 associated with the enforcement of this chapter."
- 14 SECTION 2. Section 103-55.5, Hawaii Revised Statutes, is
- 15 amended by amending the title and subsection (a) to read as
- 16 follows:
- "[ $\{\}$ ] \$103-55.5[ $\{\}\}$ ] Wages and hours of employees on public
- 18 works construction contracts. (a) Before any bidder or offeror
- 19 enters into a contract for construction of a public [work] works
- 20 project in excess of \$2,000, which is subject to chapter 104,
- 21 the bidder or offeror shall affirm the bidder's or offeror's

1	intent to	comp	ly with the requirements of chapter 104 by
2	certifyin	g tha	t:
3	(1)	Indi	viduals engaged in the performance of the contract
4		on t	he job site shall be paid:
5		(A)	Not less than the wages that the director of
6			labor and industrial relations shall have
7			determined to be prevailing for corresponding
8			classes of laborers and mechanics employed on
9			public works projects;
10		(B)	Overtime compensation at one and one-half times
11			the basic hourly rate plus fringe benefits for
12			hours worked on Saturday, Sunday, or a legal
13		ž <sup>i</sup>	holiday of the State or in excess of eight hours
14			on any other day; [and]
15		and	
16	(2)	All	applicable laws of the federal and state
17		gove	rnments relating to workers' compensation,
18		unem	ployment compensation, payment of wages, [and]
19		safe	ty, and eligibility of all laborers and mechanics
20		to w	ork in the United States shall be fully complied
21		with	."

SECTION 3. Section 104-2, Hawaii Revised Statutes, is 1 2 amended to read as follows: "\$104-2 Applicability; wages, hours, and other 3 4 requirements. (a) This chapter shall apply to every contract 5 in excess of \$2,000 for construction of a public [work] works project to which a governmental contracting agency is a party; 6 provided that this chapter shall not apply to experimental and 7 8 demonstration housing developed pursuant to section 46-15 or housing developed pursuant to chapter 201H if the cost of the 9 project is less than \$500,000 and the eligible bidder or 10 eligible developer is a private nonprofit corporation. 11 12 For the purposes of this subsection: "Contract" includes but is not limited to any agreement, 13 purchase order, or voucher in excess of \$2,000 for construction 14 of a public [work] works project. 15 16 "Governmental contracting agency" includes any person or entity that causes either directly or indirectly the building or 17 development of a public work. 18 19 "Party" includes eligible bidders for and eligible 20 developers of any public work and any housing under chapter 21 201H; provided that this subsection shall not apply to any

housing developed under section 46-15 or chapter 201H if the

HB643 HD1 HMS 2009-1747

22

- 1 entire cost of the project is less than \$500,000 and the
- 2 eligible bidder or eligible developer is a private nonprofit
- 3 corporation.
- 4 "Public work" means any project, including development of
- 5 any housing pursuant to section 46-15 or chapter 201H and
- 6 development, construction, renovation, and maintenance related
- 7 to refurbishment of any real or personal property, where the
- 8 funds or resources required to undertake the project are to any
- 9 extent derived, either directly or indirectly, from public
- 10 revenues of the State or any county, or from the sale of
- 11 securities or bonds whose interest or dividends are exempt from
- 12 state or federal taxes.
- 13 (b) Every laborer and mechanic performing work on the job
- 14 site for the construction of any public [work] works project
- 15 shall be paid no less than prevailing wages; provided that:
- 16 (1) The prevailing wages shall be established by the
- director as the sum of the basic hourly rate and the
- 18 cost to an employer of providing a laborer or mechanic
- with fringe benefits. In making prevailing wage
- determinations, the following shall apply:
- 21 (A) The director shall make separate findings of:
- 22 (i) The basic hourly rate; and



1		(11) The rate of contribution or cost of fringe
2		benefits paid by the employer when the
3		payment of the fringe benefits by the
4		employer constitutes a prevailing practice.
5		The cost of fringe benefits shall be
6		reflected in the wage rate scheduled as an
7		hourly rate; and
8	(B)	The rates of wages which the director shall
9		regard as prevailing in each corresponding
10		classification of laborers and mechanics shall be
11		the rate of wages paid to the greatest number of
12		those employed in the State, the modal rate, in
13		the corresponding classes of laborers or
14		mechanics on projects that are similar to the
15		contract work;
16	(2) The	prevailing wages shall be not less than the wages
17	paya	able under federal law to corresponding classes of
18	labo	erers and mechanics employed on public works
19	proj	ects in the State that are prosecuted under
20	cont	ract or agreement with the government of the
21	Unit	ed States; and

- 1 (3) Notwithstanding the provisions of the original
  2 contract, the prevailing wages shall be periodically
  3 adjusted during the performance of the contract in an
  4 amount equal to the change in the prevailing wage as
  5 periodically determined by the director.
- No laborer or mechanic employed on the job site of any 6 public work of the State or any political subdivision thereof 7 8 shall be permitted or required to work on Saturday, Sunday, or a 9 legal holiday of the State or in excess of eight hours on any 10 other day unless the laborer or mechanic receives overtime 11 compensation for all hours worked on Saturday, Sunday, and a 12 legal holiday of the State or in excess of eight hours on any other day. For purposes of determining overtime compensation 13 14 under this subsection, the basic hourly rate of any laborer or 15 mechanic shall not be less than the basic hourly rate determined 16 by the director to be the prevailing basic hourly rate for corresponding classes of laborers and mechanics on projects of 17 18 similar character in the State.
- 19 (d) The contractor or the contractor's subcontractor shall
  20 pay all mechanics and laborers employed on the job site,
  21 unconditionally and not less often than once a week, and without
  22 deduction or rebate on any account, except as allowed by law,

HB643 HD1 HMS 2009-1747

- 1 the full amounts of their wages including overtime, accrued to
- 2 not more than five working days prior to the time of payment, at
- 3 wage rates not less than those deemed to be prevailing,
- 4 regardless of any contractual relationship which may be alleged
- 5 to exist between the contractor or subcontractor and the
- 6 laborers and mechanics. The rates of wages to be paid shall be
- 7 posted by the contractor in a prominent and easily accessible
- 8 place at the job site, and a copy of the rates of wages required
- 9 to be posted shall be given to each laborer and mechanic
- 10 employed under the contract by the contractor at the time each
- 11 laborer and mechanic is employed, except that where there is a
- 12 collective bargaining agreement the contractor does not have to
- 13 provide the contractor's employees the wage rate schedules.
- 14 (e) The governmental contracting agency may withhold from
- 15 the contractor so much of the accrued payments as the
- 16 governmental contracting agency may consider necessary to pay to
- 17 the laborers and mechanics employed by the contractor or any
- 18 subcontractor on the job site the difference between the
- 19 prevailing wages and the wages received and not refunded by the
- 20 laborers and mechanics.
- 21 (f) Every laborer or mechanic performing work on the job
- 22 site for the construction of any public work of the State or any



- 1 political subdivision thereof shall be eligible to work in the
- 2 United States, as set forth by federal law.
- 3  $\left[\frac{f}{g}\right]$  (g) Every contract in excess of \$2,000 for
- 4 construction of a public [work] works project and the
- 5 specifications for such contract shall include provisions that
- 6 set forth the requirements of subsections (a) to [(e);] (f);
- 7 provided that failure by the contracting agency to include those
- 8 provisions in the contract or specifications shall not be a
- 9 defense of the contractor or subcontractor for noncompliance
- 10 with the requirements of this chapter.
- 11  $\left[\frac{g}{g}\right]$  (h) For any public  $\left[\frac{work}{g}\right]$  works project that is
- 12 subject to this chapter but not directly caused by a
- 13 governmental contracting agency, the director shall be
- 14 responsible for enforcement of this chapter, including the
- 15 collection and maintenance of certified copies of all payrolls
- 16 that are subject to this chapter. The director shall adopt
- 17 rules pursuant to chapter 91 to effectuate the purposes of this
- 18 section.
- 19 [\(\frac{(h)}{}\)] (i) When the department of budget and finance
- 20 enters a project agreement with a project party, as those terms
- 21 are defined in chapter 39A, to finance or refinance a project
- 22 with the proceeds of special purpose revenue bonds, and such



- project party has entered into a collective bargaining agreement 1
- 2 with a bona fide labor union governing the project party's
- 3 workforce, the terms of that collective bargaining agreement and
- associated provisions shall be deemed the prevailing wages and 4
- 5 terms serving as the basis of compliance with this section for
- work on the project by the project party's workforce[7]; 6
- provided, however, that this subsection does not affect the 7
- director's enforcement powers contained in subsection [(q).]8 (h)."
- 10 SECTION 4. Section 444-11, Hawaii Revised Statutes, is
- amended by amending subsection (a) to read as follows: 11
- "(a) No license hereunder shall be issued to: 12
- Any person unless the person has filed an application 13 (1)
- 14 and paid the applicable fees;
- Any person unless the person meets the experience 15 (2)
- requirements as prescribed in the board's rules; 16
- 17 provided that the board may accept experience acquired
- 18 on a self-employed or unlicensed basis if the
- experience can be verified; 19
- (3) Any person who does not possess a history of honesty, 20
- 21 truthfulness, financial integrity, and fair dealing;
- 22 provided that any person who during the six years

1		prior to application has failed to satisfy an
2		undisputed debt or a judgment relating to services or
3		materials rendered in connection with operations as a
4		contractor shall be presumed not to possess a history
5		of financial integrity;
6	(4)	Any person unless the person has successfully passed a
7		written examination as prescribed by the board;
8	(5)	Any individual unless the individual is age eighteen
9		years or more;
10	(6)	Any joint venture which is not exempt under section
11		444-2(8) unless the contracting business thereof is
12		under the direct management of a member or employee
13		thereof, and unless the member or employee holds an
14		appropriate license;
15	(7)	Any individual who is unable to qualify as a
16	ė	contractor or any partnership or corporation, unless
17		the contracting business of the individual,
18		partnership, or corporation is under the direct
19		management of an employee, partner, or officer thereof
20		who holds an appropriate license;
21	(8)	Any person unless the person submits satisfactory

proof to the board that the person has obtained

22

1		workers' compensation insurance, or has been
2		authorized to act as a self-insurer under chapter 386
3		or is excluded from the requirements of chapter 386;
4	(9)	Any person unless the person submits satisfactory
5		proof to the board that the person has obtained
6		liability insurance; [or]
7	(10)	Any person unless the person submits a bond if
8		required by the board under section 444-16.5[ $\div$ ]; or
9	(11)	Any person against whom a civil judgment was entered
10		on a complaint for violation of chapter , unless
11		the person has paid the penalties imposed by section
12		-6 and satisfied any other order of the court or
13	*	penalty imposed by any other provision of law."
14	SECT	ION 5. Section 444-17, Hawaii Revised Statutes, is
15	amended t	o read as follows:
16	"§44	4-17 Revocation, suspension, and renewal of licenses.
17	In additi	on to any other actions authorized by law, the board
18	may revok	e any license issued pursuant to this section, or
19	suspend t	he right of a licensee to use a license, or refuse to
20	renew a l	icense for any cause authorized by law, including but
21	not limit	ed to the following:

1	(1)	Any dishonest, fraudulent, or deceitful act as a
2		contractor that causes substantial damage to another;
3	(2)	Engaging in any unfair or deceptive act or practice as
4		prohibited by section 480-2;
5	(3)	Abandonment of any construction project or operation
6		without reasonable or legal excuse;
7	(4)	Wilful diversion of funds or property received for
8		prosecution or completion of a specific construction
9		project or operation, or for a specified purpose in
10		the prosecution or completion of any construction
11		project or operation, and the use thereof for any
12		other purpose;
13	(5)	Wilful departure from, or wilful disregard of plans or
14		specifications in any material respect without consent
15		of the owner or the owner's duly authorized
16		representative, that is prejudicial to a person
17		entitled to have the construction project or operation
18		completed in accordance with those plans and
19		specifications;
20	(6)	Wilful violation of any law of the State, or any
21		county, relating to building, including any violation

1		of any applicable rule of the department of health, or
2		of any applicable safety or labor law;
3	(7)	Failure to make and keep records showing all
4		contracts, documents, records, receipts, and
5		disbursements by a licensee of all the licensee's
6		transactions as a contractor for a period of not less
7		than three years after completion of any construction
8	*	project or operation to which the records refer or to
C.		permit inspection of those records by the board;
10	(8)	When the licensee being a partnership or a joint
11		venture permits any partner, member, or employee of
12		the partnership or joint venture who does not hold a
13		license to have the direct management of the
14		contracting business thereof;
15	(9)	When the licensee being a corporation permits any
16		officer or employee of the corporation who does not
17		hold a license to have the direct management of the
18		contracting business thereof;
19	(10)	Misrepresentation of a material fact by an applicant
20		in obtaining a license;

1	(11)	ratiale of a freehold to complete in a material
2		respect any construction project or operation for the
3		agreed price if the failure is without legal excuse;
4	(12)	Wilful failure in any material respect to comply with
5		this chapter or the rules adopted pursuant thereto;
6	(13)	Wilful failure or refusal to prosecute a project or
7		operation to completion with reasonable diligence;
8	(14)	Wilful failure to pay when due a debt incurred for
9		services or materials rendered or purchased in
10		connection with the licensee's operations as a
11		contractor when the licensee has the ability to pay or
12		when the licensee has received sufficient funds
13		therefor as payment for the particular operation for
14		which the services or materials were rendered or
15		purchased;
16	(15)	The false denial of any debt due or the validity of
17		the claim therefor with intent to secure for a
18		licensee, the licensee's employer, or other person,
19		any discount of the debt or with intent to hinder,
20		delay, or defraud the person to whom the debt is due;
21	(16)	Failure to secure or maintain workers' compensation
22		insurance, unless the licensee is authorized to act as

1		a self-insurer under chapter 386 or is excluded from
2		the requirements of chapter 386;
3	(17)	Entering into a contract with an unlicensed contractor
4		involving work or activity for the performance of
5		which licensing is required under this chapter;
6	(18)	Performing service on a residential or commercial air
7		conditioner, utilizing CFCs, without using refrigerant
8		recovery and recycling equipment;
9	(19)	Performing service on any air conditioner after
10		January 1, 1994, without successful completion of an
11		appropriate training course in the recovery and
12		recycling of CFC and HCFC refrigerants, which included
13		instruction in the proper use of refrigerant recovery
14		and recycling equipment that is certified by
15		Underwriters Laboratories, Incorporated;
16	(20)	Violating chapter 342C; [and]
17	(21)	Failure to pay delinquent taxes, interest, and
18		penalties assessed under chapter 237 that relate to
19		the business of contracting, or to comply with the
20		terms of a conditional payment plan with the
21		department of taxation for the payment of such
22		delinquent taxes, interest, and penalties $[-]$ ; and

- 1 (22) Violating chapter ."
- 2 SECTION 6. This Act does not affect rights and duties that
- 3 matured, penalties that were incurred, and proceedings that were
- 4 begun, before its effective date.
- 5 SECTION 7. Statutory material to be repealed is bracketed
- 6 and stricken. New statutory material is underscored.
- 7 SECTION 8. This Act shall take effect on August 1, 2009.

## Report Title:

Contractors; Public Works Projects; Ineligible Employees

## Description:

Prohibits contractors from employing persons not eligible to work in the United States. Imposes fines for violations. Authorizes the contractors license board to suspend or revoke a license if a civil judgment is entered against the contractor on a complaint alleging that the contractor hired ineligible workers. Requires worker verification by E-Verify. Establishes a special fund. (HB643 HD1)

