# A BILL FOR AN ACT

RELATING TO EDUCATION.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	8	PART I
2	SECT	ION 1. The legislature finds that the thirteen-member
3	Hawaii te	acher standards board is responsible for establishing
4	standards	for the issuance and renewal of licenses for teachers;
5	serves as	the adjudicator for appeals relating to licensing,
6	including	issuance or nonissuance of licenses, and the
7	suspension	n, nonrenewal, and revocation of licenses; and approves
8	teacher e	ducation programs and the professional development of
9	teachers.	
10	The p	purpose of this part is to make clarifying and other
11	amendment	s to:
12	(1)	Increase the membership on the Hawaii teacher
13		standards board from thirteen to fifteen with two
14		public members representing the community;
15	(2)	Allow the board to employ an executive director for a
16		term of up to four years, who shall be appointed by
17		the board of education, and also allow the board to
18		terminate the executive director's contract for cause;
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1	(3)	Require the board to submit its annual report to the
2		board of education;
3	(4)	Authorize the board to determine the manner in which
4		licensing fees are collected;
5	(5)	Authorize the board to adopt, amend, repeal, or
6		suspend the policies and standards of the board;
7	(6)	Authorize the board to grant additional licensing
8		extensions through June 30, 2010;
9	(7)	Make permanent the board's authority to temporarily
10		suspend its rules in extenuating circumstances;
11	(8)	Make permanent the board's authority to amend
12		licensing-related fees and set or amend other charges
13		related to the performance of its duties; and
14	(9)	Beginning July 1, 2009, require the board, department
15		of education, and charter school administrative office
16		to implement interim policies and procedures for the
17		mutual sharing of data necessary for licensing and
18		verifying the status of teachers.
19	SECT	ION 2. Section 302A-801, Hawaii Revised Statutes, is
20	amended to	o read as follows:
21	" <b>§</b> 302	2A-801 Hawaii teacher standards board established.

There is established the Hawaii teacher standards board,

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- 1 which shall be placed within the department for administrative
- 2 purposes only. The board shall consist of [thirteen] fifteen
- 3 members, including not less than six licensed teachers regularly
- 4 engaged in teaching[7] at the time of the appointment, three
- 5 educational officers[7] employed at the time of the appointment,
- 6 the chairperson of the board of education or the chairperson's
- 7 designee, the superintendent or the superintendent's designee, a
- 8 representative of independent schools, [and] the dean of the
- 9 University of Hawaii college of education or the dean's
- 10 designee[+], and two members of the public; provided that the
- 11 dean's designee shall be chosen from the member institutions of
- 12 the teacher education coordinating committee established under
- 13 section [+]304A-1202[+].
- 14 (b) Except for the chairperson of the board of education,
- 15 [the] superintendent, and [the] dean of the college of
- 16 education, the governor shall appoint the members of the board
- 17 pursuant to section 26-34, from a list of qualified nominees
- 18 submitted to the governor by the departments, agencies, [and]
- 19 organizations representative of the constituencies of the
- 20 board[-], and current members of the board; provided that the
- 21 two members of the public shall be from lists of qualified
- 22 nominees submitted to the governor by the Hawaii Business

- 1 Roundtable, Hawaii P-20 council, and Hawaii workforce
- 2 development council. To the extent possible, the board
- 3 membership shall reflect representation of elementary and
- 4 secondary school personnel from all islands.
- 5 (c) Appointed board members shall serve not more than
- 6 three consecutive three-year terms[; provided that the initial
- 7 terms of the appointed members that commence after June 30,
- 8 2000, shall be staggered, as follows:
- 9 (1) Three members to serve three-year terms;
- 10 (2) Three members to serve two-year terms; and
- 11 (3) One member to serve a one-year term].
- (d) Board members shall receive no compensation. When
- 13 board duties require that a board member take leave of the board
- 14 member's duties as a state employee, the appropriate state
- 15 department shall allow the board member to be placed on
- 16 administrative leave with pay and shall provide substitutes,
- 17 when necessary, to perform that board member's duties. Board
- 18 members shall be reimbursed for necessary travel expenses
- incurred in the conduct of official board business.
- 20 (e) The chairperson of the board shall be designated by
- 21 the members of the board.

1	(f) The board may employ an executive director for a term
2	of up to four years, who shall be appointed by the board of
3	education without regard to chapters 76 and 89; provided that
4	the board shall submit a nominee to the board of education for
5	approval or disapproval; provided further that if the nominee is
6	disapproved, the board shall submit another nominee to the board
7	of education for approval or disapproval.
8	The board may terminate the executive director's contract
9	for cause; provided that the board shall submit the
10	recommendation for termination to the board of education for
11	approval or disapproval."
12	SECTION 3. Section 302A-803, Hawaii Revised Statutes, is
13	amended to read as follows:
14	"§302A-803 Powers and duties of the board. (a) In
15	addition to establishing standards for the issuance and
16	renewal of licenses and any other powers and duties
17	authorized by law, the board's powers shall also include:
18	(1) Setting and administering its own budget;
19	(2) Adopting, amending, or repealing the rules of the
20	board in accordance with chapter 91;
21	(3) Receiving grants or donations from private
22	foundations, and state and federal funds;

1	(4)	Submitting an annual report to the governor [and], the
2		legislature, and the board of education on the board's
3		operations and from the 2007-2008 school year,
4		submitting a summary report every five years of the
5		board's accomplishment of objectives, efforts to
6		improve or maintain teacher quality, and efforts to
7		keep its operations responsive and efficient;
8	(5)	Conducting a cyclical review of standards and
9		suggesting revisions for their improvement;
10	(6)	Establishing licensing fees in accordance with chapter
11		91[, including the collection of fees by means of
12		mandatory payroll deductions, which shall] and
13		determining the manner by which fees are collected and
14		subsequently [be] deposited into the state treasury
15		and credited to the Hawaii teacher standards board
16		special fund;
17	(7)	Establishing penalties in accordance with chapter 91;
18	(8)	Issuing, renewing, revoking, suspending, and
19		reinstating licenses;
20	(9)	Reviewing reports from the department on individuals
21		hired on an emergency basis;

1	(10)	Applying licensing standards on a case-by-case basis
2		and conducting licensing evaluations;
3	(11)	Preparing and disseminating teacher licensing
4		information to schools and operational personnel;
5	(12)	Approving teacher preparation programs;
6	(13)	Administering reciprocity agreements with other states
7		relative to licensing;
8	(14)	Conducting research and development on teacher
9		licensure systems, beginning teacher programs, the
10		assessment of teaching skills, and other related
11		topics;
12	(15)	Participating in efforts relating to teacher quality
13		issues, [conducting] professional development related
14	. *	to the board's standards, and promotion of high
15		teacher standards and accomplished teaching; [and]
16	(16)	Adopting applicable rules and procedures[+]; and
17	(17)	Adopting, amending, repealing, or suspending the
18		policies and standards of the board.
19	(b)	If, in accordance with chapter 92, the board
20	determines	s, on a case-by-case basis, that extenuating
21	circumstar	nces exist to justify the suspension, the board may
22	temporari	ly suspend its rules, or any portion thereof. The
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- 1 board shall establish, in accordance with chapter 91, procedures
- 2 for the suspension of its rules. When determining whether to
- 3 suspend its rules, the board shall also establish the length of
- 4 time for which the suspension shall be in effect.
- 5 (c) The board, in accordance with chapter 92, may also
- 6 amend licensing-related fees and set or amend other charges
- 7 related to the performance of its duties."
- 8 SECTION 4. Section 302A-805, Hawaii Revised Statutes, is
- 9 amended to read as follows:
- 10 "§302A-805 Teachers; license required; renewals. (a)
- 11 Beginning July 1, 2002, all [new] licenses shall be issued by
- 12 the board. No person shall serve as a half-time or full-time
- 13 teacher in a public school without first having obtained a
- 14 license from the board under this subpart. All licenses issued
- 15 by the board shall be valid only for the fields and levels
- 16 specified on the licenses and shall be renewable every five
- 17 years if the individual continues to:
- 18 (1) Satisfy the board's licensing standards;
- 19 (2) Show evidence of successful teaching in the previous
- five years; and
- 21 (3) Satisfy the board's requirements for renewal of
- licenses.

1 Teachers whose licenses expire on June 30, 2002, or 2 June 30, 2003, shall be granted an automatic extension of two 3 years. 4 The board, at its discretion, through June 30, 2010, 5 may grant additional extensions. Any previously-approved 6 extensions shall be deemed valid as issued. 7 (d) No person shall be issued a license or teach on an 8 emergency basis in the public schools without having first paid 9 the fees established by the board in accordance with chapter 10 91." SECTION 5. Act 263, Session Laws of Hawaii 2007, is 11 12 amended by amending section 4 to read as follows: 13 "SECTION 4. This Act shall take effect on July 1, 2007[+ 14 provided that on July 1, 2009, section 2 of this Act shall be 15 repealed and section 302A-803, Hawaii Revised Statutes, shall be 16 reenacted in the form in which it read on June 30, 2007]." 17 SECTION 6. (a) Beginning on July 1, 2009, the Hawaii teacher standards board, department of education, and charter 18 19 school administrative office shall implement interim policies 20 and procedures for the mutual sharing of data necessary for 21 licensing and verifying the status of teachers, including

criminal background checks; employment status and work sites;

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- 1 license test information; license validity, fields, and levels;
- 2 and academic transcripts and program completion information.
- 3 (b) The interim policies and procedures may be amended to
- 4 reflect the recommendations of the Hawaii teacher standards
- 5 board to coordinate the creation of a data interface network
- 6 consisting of teacher education institutions and the department
- 7 of education to support the free interchange of information
- 8 valuable to all of the participating organizations, pursuant to
- 9 section 10 of this Act.
- 10 (c) The board, department of education, charter school
- 11 administrative office, and members of the teacher education
- 12 coordinating committee shall also develop and implement interim
- 13 policies and procedures for the mutual sharing of license and
- 14 employment data necessary for the teacher education institutions
- 15 to comply with the requirements of the Higher Education
- 16 Opportunity Act, including criminal background checks;
- 17 employment status and work sites; license validity, fields, and
- 18 levels; and teaching performance.
- 19 PART II
- 20 SECTION 7. In 2008, Senate Concurrent Resolution No. 83,
- 21 S.D. 1, requested the auditor to conduct a study on the
- 22 appropriate accountability structure for the Hawaii teacher

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- 1 standards board, and to report the findings and recommendations
- 2 to the 2009 legislature. Report No. 09-05, Study on the
- 3 Appropriate Accountability Structure of the Hawai'i Teacher
- 4 Standards Board, submitted in February 2009, focused on
- 5 determining whether the board has delivered an effective
- 6 licensing and re-licensing program, which is its core function.
- 7 Using the department of commerce and consumer affairs as the
- 8 model for boards and commissions administratively attached to an
- 9 agency, the report compared that model with the Hawaii teacher
- 10 standards board and examined other states for alternatives for
- 11 licensing programs.
- 12 The auditor's report found a number of problems, including
- 13 ineffective management of the licensing function, lack of
- 14 oversight, and miscommunication between the Hawaii teacher
- 15 standards board and department of education regarding
- 16 responsibilities and accountability. While the auditor's report
- 17 provided considerable useful information, its release in the
- 18 middle of the 2009 legislative session did not allow time to
- 19 develop meaningful responses.
- 20 The purpose of this part is to develop specific
- 21 recommendations to address the concerns raised in the auditor's
- 22 report.

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1	SECTION 8. (a) The legislative reference bureau shall
2	review the findings of the auditor's Report No. 09-05, and other
3	information as appropriate, and make recommendations, including
4	proposed legislation, regarding:
5	(1) Whether there is a need for oversight of the Hawaii
6	teacher standards board, and how oversight is provided
7	for similar boards; and
8	(2) How to strengthen and clarify interagency roles,
9	responsibilities, and relationships between the board,
10	department of education, and teacher education
11	coordinating committee.
12	(b) The legislative reference bureau shall submit its
13	findings and recommendations, including all proposed legislation
14	and budget requests, to the legislature no later than twenty
15	days prior to the convening of the regular session of 2010.
16	SECTION 9. (a) The dean of the University of Hawaii at
17	Manoa college of education shall convene a working group to
18	review and make recommendations to address:
19	(1) Licensing rules and their impact on teacher workforce
20	needs in Hawaii;

1	(2)	Relicensing and tiered licensing options to ensure
2		effective teachers and continuing development of
3		teachers;
4	(3)	Streamlining processes for reviewing out-of-state and
5		military applicants for licensure;
6	(4)	Alignment of licensing standards and requirements with
7	*	the federal No Child Left Behind Act;
8	(5)	Teacher preparation program alignment with national
9	*	standards and the role of national accreditation of
10		teacher preparation programs in Hawaii; and
11	(6)	The role of higher education institutions in assisting
12		teachers in achieving National Board certification.
13	(b)	The working group shall consist of seven members as
14	follows:	
15	(1)	The dean of the University of Hawaii at Manoa college
16		of education, or the dean's designee;
17	(2)	The superintendent of education, or the
18		superintendent's designee;
19	(3)	The chairperson of the Hawaii teacher standards board,
20		or the chairperson's designee;
21	(4)	The executive director of the Hawaii P-20 council, or
22		the executive director's designee;

1	(5)	The executive director of the Hawaii state teachers
2		association, or the executive director's designee;
3	(6)	The division administrator of the professional and
4		vocational licensing division of the department of
5		commerce and consumer affairs, or the division
6		administrator's designee; and
7	(7)	A member of the National Milken Educators of Hawaii.
8	The	working group may consult with other educational and
9	licensing	organizations and individuals, as appropriate. The
10	working g	roup shall cease to exist on June 30, 2010.
11	(c)	The dean shall submit the findings and recommendations
12	of the wo	rking group, including any proposed legislation and
13	budget re	quests, to the legislature no later than twenty days
14	prior to	the convening of the regular session of 2010.
15	SECT	ION 10. (a) The Hawaii teacher standards board shall
16	review the	e findings of the auditor's Report No. 09-05, and shall
17	make reco	mmendations for policy and procedural changes necessary
18	to refocu	s and support the purpose of the Hawaii teacher
19	standards	board. At a minimum, the board shall consider:
20	(1)	Procedures to streamline the appeals process, pursuant

to section 302A-807, Hawaii Revised Statutes;

1	(2)	Amendments to the current licensing fees, if required,
2		to meet the operating costs associated with the Hawaii
3		teacher standards board;
4	(3)	Requirements for training of licensing and
5		administrative personnel to provide increased
6		accessibility and customer service;
7	(4)	Procedures to improve the coordination of the interim
8		policies and procedures related to the creation of a
9		data interface network consisting of teacher education
10		institutions and the department of education to
11		support the free interchange of information valuable
12		to all of the participating organizations; and
13	(5)	Recommendations as to whether the board may be
14	21 <sup>27</sup> 3	authorized to request attendance of a deputy attorney
15		general at the meetings of the board.
16	(b)	The Hawaii teacher standards board shall submit its
17	findings a	and recommendations, including any proposed legislation
18	and budge	t requests, to the legislature no later than twenty
19	days prio	r to the convening of the regular session of 2010.
20		PART III

SECTION 11. Statutory material to be repealed is bracketed

and stricken. New statutory material is underscored.

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- 1 SECTION 12. This Act shall take effect on July 1, 2009;
- 2 provided that on July 1, 2010, section 4 of this Act shall be
- 3 repealed and section 302A-805, Hawaii Revised Statutes, shall be
- 4 reenacted in the form in which it read on June 30, 2009.

#### Report Title:

Hawaii Teacher Standards Board

#### Description:

Increases the membership on the Hawaii Teacher Standards Board. Allows HTSB to employ an executive director for a term of up to four years, who shall be appointed by BOE, and also allow HTSB to terminate the executive director's contract for cause. Requires HTSB to submit its annual report to BOE. Authorizes HTSB to determine the manner in which licensing fees are collected. Authorizes HTSB to adopt, amend, repeal, or suspend its policies and standards. Authorizes HTSB to grant additional licensing extensions through June 30, 2010. Makes permanent HTSB's authority to temporarily suspend its rules in extenuating circumstances. Makes permanent HTSB's authority to amend licensing-related fees and set or amend other charges related to the performance of HTSB's duties. Requires HTSB, DOE, and the Charter School Administrative Office to implement interim policies and procedures for the mutual sharing of data necessary for licensing and verifying the status of teachers. Develops specific recommendations to address the concerns raised in auditor's Report No. 09-05 regarding HTSB's accountability structure. (HB183 CD1)