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A BILL FOR AN ACT

RELATING TO THE UNIVERSITY OF HAWAII.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1 SECTION 1. Pursuant to the Hawaii Constitution and the 2 Hawaii Revised Statutes, the University of Hawaii is vested with 3 autonomous authority to control and manage its educational and 4 proprietary affairs. This authority extends to the use and 5 oversight of lands and real property owned by the university or 6 leased, demised, or transferred to the university from various 7 owners, including state, federal, or private entities, for the furtherance of the university's educational, research, and 8 9 agricultural activities.

10 Such autonomous authority presumably carries with it the 11 necessary legal means to supervise, oversee, and permit public 12 activities on lands it leases and controls on Mauna Kea, 13 including the Mauna Kea Science Reserve, Hale Pohaku, and the 14 connecting roadway corridor between Hale Pohaku and the Mauna 15 Kea Science Reserve (collectively the Mauna Kea lands), and may be implied from the autonomous character of the university. 16 17 Nevertheless, the purpose of this Act is to clarify and add

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certainty to the law relating to the university's authority to 1 2 manage and control public and commercial activities on the Mauna Kea lands by granting express authority to the university to 3 4 adopt rules pursuant to chapter 91, Hawaii Revised Statutes, relating to public and commercial activities permitted or 5 6 occurring on the Mauna Kea lands. In adopting these rules, the 7 university shall address and reconcile any conflicts with other 8 statutes or rules that are applicable to the Mauna Kea lands.

9 Administrative rules governing public and commercial activities on the Mauna Kea lands are necessary to provide 10 effective protection of cultural and natural resources from 11 12 certain public and commercial activities, and to help ensure 13 public health and safety. Administrative rules currently in effect for the surrounding forest reserve and natural area 14 15 reserve lands managed by the department of land and natural 16 resources do not apply to the Mauna Kea lands. Examples of 17 public and commercial activities that could be covered by 18 administrative rules include:

19 (1) General access to sensitive resource areas, such as
20 specific cultural features and identified natural
21 resource habitat areas;

22 (2) Traffic and off-road vehicle management and control; HB1174 HD3 HMS 2009-2844

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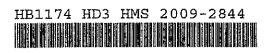
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1	(3)	Alcohol consumption;
2	(4)	Snow play activities; and
3	(5)	Commercial tour activities.
4	Toge	ther with the authority to adopt administrative rules
5	with resp	ect to the Mauna Kea lands, the university would also
6	require t	he ability to enforce the rules, including the
7	authority	to assess fines for rule violations. Thus, another
8	purpose o	f this Act is to grant the university the authority to:
9	(1)	Create and establish a system for assessing and
10		collecting fines for rule violations; and
11	(2)	Provide an appeal process, in a manner consistent with
12		the Hawaii Administrative Procedure Act, for those
13		accused of committing one or more violations to
14		contest the allegation or allegations.
15	Addi	tionally, the university shall:
16	(1)	Encourage and foster a process of collaboration and
17		involvement between its Mauna Kea lands advisory
18		bodies and community interests to ensure that the
19		process of developing any administrative rules for the
20		Mauna Kea lands is accomplished with community
21		participation and input; and

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(2)	Accommodate access to the Mauna Kea lands for
	traditional and customary native Hawaiian cultural and
	religious purposes.
SECT	ION 2. Chapter 304A, Hawaii Revised Statutes, is
amended b	y adding a new section to part V, subpart C, to be
appropria	tely designated and to read as follows:
" <u>§</u> 30	4A- Mauna Kea management special fund. (a) There
is establ	ished the Mauna Kea management special fund, into which
shall be	deposited all revenues, rents, fees, charges,
assessmen	ts, fines, and other moneys collected by the university
in connec	tion with overseeing and managing the public and
commercia	l activities within the Mauna Kea lands, including any
·····	l activities within the Mauna Kea lands, including any llowing collected in connection with such public and
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of the fo	llowing collected in connection with such public and
of the fo commercia	llowing collected in connection with such public and l activities:
of the fo commercia	llowing collected in connection with such public and <u>l activities:</u> <u>Rents, fees, and charges for the use of land and</u>
of the fo commercia <u>(1)</u>	llowing collected in connection with such public and <u>l activities:</u> <u>Rents, fees, and charges for the use of land and</u> <u>facilities within the Mauna Kea lands;</u>
of the fo commercia <u>(1)</u>	llowing collected in connection with such public and 1 activities: <u>Rents, fees, and charges for the use of land and</u> <u>facilities within the Mauna Kea lands;</u> <u>All moneys collected for violations of administrative</u>
of the fo commercia <u>(1)</u>	llowing collected in connection with such public and <u>l activities:</u> <u>Rents, fees, and charges for the use of land and</u> <u>facilities within the Mauna Kea lands;</u> <u>All moneys collected for violations of administrative</u> <u>rules adopted pursuant to this chapter relating to the</u>
	amended by appropria " <u>\$30</u> is establ shall be assessmen



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1	attributable to commercial activities within the Mauna
2	Kea lands.
3	The board of regents of the university may establish rents,
4	fees, and charges, including those for the lease or use of
5	university real property and facilities within the Mauna Kea
6	lands; provided that the university shall comply with all
7	statutory requirements in the disposition of ceded lands. The
8	rents, fees, and charges payable in connection with public and
9	commercial activities within the Mauna Kea lands, shall be
10	established at an open public meeting subject to the
11	requirements of chapter 92; provided that a copy of the schedule
12	of the rents, fees, and charges is filed in the office of the
13	lieutenant governor prior to the effective date of the rents,
14	fees, and charges.
15	(b) The university may establish separate accounts within
16	the special fund for major program activities. The board of
17	regents, or its designated representative or representatives,
18	may expend the moneys deposited in the Mauna Kea management
19	special fund for:
20	(1) Enforcement of the administrative rules adopted
21	pursuant to this chapter relating to the Mauna Kea
22	lands; and



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1	(2)	Oversight and management of the Mauna Kea lands,
2	ŧ	including maintenance, administrative expenses,
3		salaries, wages, and benefits of employees, contractor
4		services, supplies, security, furnishings, equipment,
5		janitorial services, insurance, utilities, and other
6		operational expenses.
7	All expen	ditures from the special fund shall be subject to
8	legislati	ve appropriation.
9	(c)	Moneys deposited into the Mauna Kea management special
10	fund shal	l not be used as a basis for reducing any current or
11	<u>future bu</u>	dget request or allotment to the university, unless the
12	universit	y requests the reduction.
13	(d)	For purposes of this section, "maintenance" includes
14	repairs a	nd replacement of equipment, furnishings, and
15	facilitie	<u>-5.</u>
16	(e)	For purposes of this section and section 304A-105:
17	(1)	"Commercial activity" means any activity for which
18		compensation is requested, required, or received by
19		any person for goods or services, or both, rendered,
20		furnished, provided, or made available to members of
21		the public, including commercial tour activities, film



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1	and	video taking and production activities,
2	cond	cessions, resource extraction, and special events;
3	(2) "Maı	ana Kea lands" means the lands that the university
4	is	leasing from the board of land and natural
5	resc	ources, including the Mauna Kea Science Reserve,
6	Hale	Pohaku, the connecting roadway corridor between
7	Hale	e Pohaku and the Mauna Kea Science Reserve, and any
8	othe	er lands on Mauna Kea that the university leases or
9	ovei	which the university acquires control or
10	juri	sdiction; and
11	<u>(3)</u> "Puk	olic activities" means all non-commercial
12	acti	vities in which any member of the public could
13	lawf	fully engage within the Mauna Kea lands, including
14	recr	ceational activities such as:
15	(A)	Sightseeing;
16	<u>(B)</u>	Hiking;
17	<u>(C)</u>	Snow play (skiing, snowboarding, sledding, or
18		other activities involving snow);
19	<u>(D)</u>	Stargazing;
20	<u>(E)</u>	Access to sensitive resource areas (such as
21		specific cultural features and identified natural
22		resource habitat areas);
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1	<u>(F)</u>	Alcohol consumption;
2	<u>(G)</u>	Traffic and off-road vehicle management;
3	<u>(H)</u>	Parking; and
4	(I)	The use of vehicles and other modes of transport
5	4	within the Mauna Kea lands (including
6		recreational and other motor vehicles, jeeps,
7		ATVs, scooters, carts, mopeds, motorcycles, and
8		any wheeled device or other device in, upon, or
9		by which any person or property is or may be
10		transported)."
11	SECTION 3	. Section 304A-105, Hawaii Revised Statutes, is
12	amended by ame	nding subsection (a) to read as follows:
13	"(a) The	board of regents shall have management and
14	control of the	general affairs, and exclusive jurisdiction over
15	the internal s	tructure, management, and operation of the
16	university. T	he board may:
17	(1) Appo	int a treasurer and other officers as it deems
18	nece	ssary;
19	(2) Auth	orize any officer, elected or appointed by it, to
20	appr	ove and sign on its behalf any voucher or other
21	docu	ment that the board may approve and sign;

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1 Delegate to the president or the president's designee (3) 2 the authority to render the final decision in 3 contested case proceedings subject to chapter 91, as 4 it deems appropriate; 5 (4)Purchase or otherwise acquire lands, buildings, 6 appliances, and other property for the purposes of the 7 university; and 8 Expend any sums of money as, from time to time, may be (5)9 placed at the disposal of the university from whatever 10 source; provided that notwithstanding any other law to 11 the contrary, all documents regarding expenditures and 12 changes thereto, made by the board shall be disclosed 13 in open meetings for the purpose of public comment; 14 provided further that all expenditure requests, 15 proposals, and any other budgetary documents used by 16 the board at an open meeting shall be made available 17 to the public at least six calendar days before the 18 meeting. 19 All lands, buildings, appliances, and other property so 20 purchased or acquired shall be and remain the property of the 21 university to be used in perpetuity for the benefit of the

- 22 university. The board, in accordance with this section and
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1	other law, shall manage the inventory, equipment, surplus
2	property, and expenditures of the university and, subject to
3	chapter 91, may adopt rules, further controlling and regulating
4	the same. The board may also adopt rules, subject to chapter
5	91, to regulate public and commercial activities at and within
6	the Mauna Kea lands, as identified in section 304A The
7	board may adopt rules, subject to chapter 91, to establish and
8	provide for the assessment and collection of administrative
9	fines for violations of any administrative rule relating to the
10	Mauna Kea lands. The board shall establish procedures to
11	enforce its rules relating to the Mauna Kea lands. Fines for
12	violation of rules relating to the Mauna Kea lands shall be
13	established as follows:
14	(1) For the first violation, an administrative fine of not
15	more than \$;
16	(2) For the second violation within five years of a
17	previous violation, an administrative fine of not more
18	than \$; and
19	(3) For the third and any subsequent violation within five
20	years of the last violation, an administrative fine of
21	not more than \$.
22	Each day of violation shall constitute a separate offense.

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1	The board may also assess against a party found to have
2	violated an administrative rule relating to the Mauna Kea lands
3	adopted pursuant to this chapter, the costs of any enforcement
4	proceeding, including costs of holding any contested case
5	proceedings.
6	The board may institute court action to collect any
7	administrative fines and any costs that are or can be
8	attributable to violations of administrative rules relating to
9	the Mauna Kea lands."
10	SECTION 4. New statutory material is underscored.
11	SECTION 5. This Act shall take effect on January 1, 2046.

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Report Title: Mauna Kea; University of Hawaii

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Description:

Allows the UH Board of Regents to adopt administrative rules to regulate public and commercial activities at and within the Mauna Kea lands, or the lands UH leases from the Board of Land and Natural Resources. Requires the BOR to establish procedures to enforce these rules. Allows UH to assess and collect administrative fines for violations of these rules. Establishes the Mauna Kea Management Special Fund for the deposit and use of these revenues. (HB1174 HD3)