

GOV. MSG. NO. 824

EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE GOVERNOR

July 15, 2009

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fifth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith SB420 SD2 HD2, without my approval, and with the statement of objections relating to the measure.

SB420 SD2 HD2

A BILL FOR AN ACT RELATING TO NATUROPATHIC MEDICINE.

Sincerely,

LINDA LINGSE

EXECUTIVE CHAMBERS HONOLULU July 15, 2009

STATEMENT OF OBJECTIONS TO SENATE BILL NO. 420

Honorable Members Twenty-Fifth Legislature State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, Senate Bill No. 420, entitled "A Bill for an Act Relating to Naturopathic Medicine."

The purposes of this bill are to: (1) expand the scope of practice of naturopathic physicians by authorizing them to administer injections, perform minor office procedures, prescribe medicines and non-controlled substances, perform common diagnostic procedures (including the taking of blood and x-rays), and practice behavioral medicine, (2) authorize the issuance of temporary licenses for out-of-state naturopathic physicians in times of emergency, and (3) clarify the titles that may not be used by unlicensed persons.

This bill is objectionable because it does not provide adequate protection for the health and safety of the public. While the practice of naturopathy has a long history, there are concerns that this bill would allow naturopaths to practice beyond the scope of their education and training. Under this bill, naturopaths would be able to prescribe, administer by injection or other means, and dispense nonscheduled prescription drugs and other powerful substances that are capable of causing harm. Similarly, minor surgeries performed in an office setting have the potential to cause harm if not done by an individual with rigorous training and the proper expertise.

Additionally, this bill provides the Board of Examiners in Naturopathy with the authority to establish and publish a

STATEMENT OF OBJECTIONS SENATE BILL NO. 420 Page 2

naturopathic formulary of medicines, prescription drugs, and other substances from which naturopaths would be able to prescribe, administer, or dispense. The Board of Examiners in Naturopathy is composed of three naturopathic physicians and two public members. Thus, the determination of the formulary would be primarily the decision of naturopaths themselves. It would be preferable that the establishment of any naturopathic formulary include the participation of medical doctors and licensed pharmacists. No such protections are provided in this bill.

For the foregoing reasons, I am returning Senate Bill No. 420 without my approval.

Respectfully,

LINDA LINGLE)
Governor of Hawaii

VETO

THE SENATE
TWENTY-FIFTH LEGISLATURE, 2009
STATE OF HAWAII

S.B. NO. 5.D. 2 H.D. 2

A BILL FOR AN ACT

RELATING TO NATUROPATHIC MEDICINE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- SECTION 1. Chapter 455, Hawaii Revised Statutes, is
 amended by adding two new sections to be appropriately
 designated and to read as follows:

 "S455- Public health emergency; temporary and limited
 license for licensed out-of-state naturopathic physicians. (a)
- 6 If a public health emergency or disaster condition is declared
- 7 by the governor, the board shall allow naturopathic physicians
- 8 licensed in another state to provide temporary and limited
- 9 naturopathic medicine in Hawaii under special provisions during
- 10 the period of the declared public health emergency or disaster
- 11 condition, subject to limitations and conditions as the governor
- 12 and the board may prescribe.
- (b) A limited and temporary license issued pursuant to
- 14 this section shall be valid only for the period of the declared
- 15 public health emergency or disaster condition.
- (c) Out-of-state naturopathic physicians shall submit to
- 17 the board the following information:

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1	(1)	verification of a valid, permanent, current, and
2		unrestricted license to practice naturopathic medicine
3		in another state which is not the subject of a pending
4		investigation by a state medical board, or another
5		state or federal agency; and
6	(2)	A valid United States passport or state-issued
7		driver's license for photo identification.
8	<u>§455</u>	- Exceptions; scope of chapter. Nothing in this
9	chapter s	hall be construed to prohibit or restrict:
10	(1)	The practice of a profession by individuals who are
11		licensed, certified, or registered under the laws of
12		this State who are performing services within their
13		authorized scope of practice;
14	(2)	The practice of naturopathic medicine by an individual
15		employed by the government of the United States while
16		the individual is engaged in the performance of duties
17		required of the individual by the laws and regulations
18		of the United States;
19	(3)	The practice of naturopathic medicine by students
20		enrolled in a school that meets the requirements of
21		section 455-3. The performance of naturopathic
22		medicine by students shall be pursuant to a course of

1		instruction or assignments from an instructor and
2.		under the supervision of an instructor who is a
3		naturopathic physician licensed pursuant to this
4		chapter; and
5	(4)	The practice by a doctor of naturopathic medicine duly
6		registered or licensed in another state, territory, or
7		the District of Columbia who is called into this state
8		for consultation with a licensed naturopathic
9		physician, including in-person, mail, electronic,
10		telephonic, fiber-optic, or other telemedicine
11		consultation; provided that:
12		(A) The naturopathic physician from another state
13		shall not open an office, appoint a place to meet
14		patients, or receive calls within this state for
15		the provision of care for a patient who is
16		located in this state; and
17		(B) The licensed naturopathic physician of this state
18		retains control and remains responsible for the
19		provision of care for the patient who is located
20		in this state."
21	SECT	ION 2. Chapter 455, Hawaii Revised Statutes, is
22	amended by	y amending its title to read as follows:
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"[NATUROPATHY] NATUROPATHIC MEDICINE" 1 SECTION 3. Section 455-1, Hawaii Revised Statutes, is 2 amended to read as follows: 3 "§455-1 Definitions. As used in this chapter: 4 5 "Behavioral medicine" means therapy techniques including biofeedback, relaxation training, hypnosis, mindfulness-based 6 7 stress reduction, and cognitive therapy. "Board" means the board of [examiners in naturopathy.] 8 9 naturopathic medicine. "Common diagnostic procedures" means the use of 10 11 venipuncture consistent with the practice of naturopathic medicine, commonly used diagnostic modalities consistent with 12 13 naturopathic practice, taking of health history, physical examination, radiography, laboratory medicine, and obtaining 14 15 samples of human tissue as authorized as a minor office 16 procedure. "Department" means the department of commerce and consumer 17 affairs. 18 "Diagnosis" means using all recognized and accepted 19 20 physical and laboratory diagnostic procedures including the taking of blood for diagnostic purposes. 21

1	"Disaster condition" means a sudden catastrophic event that
2	overwhelms public order, causes loss of property or life, and
3	exceeds or disrupts the capabilities of available medical
4	resources to provide medical care within a community.
5	"Homeopathic" means minute doses of [natural medicine.]
6	substances that have been highly diluted and shaken according to
7	standardized pharmaceutical methods.
8	"Hygiene and immunization" means the use of preventative
9	techniques including personal hygiene, asepsis, public health,
10	and, to the extent allowed by rule, immunizations.
1.1	"Legend drug" means any drug falling within section
12	503(b)(1) of the federal Food, Drug and Cosmetic Act and which
13	is required to be labeled with the statement "Rx only."
14	"Manual manipulation" or "mechanotherapy" means
15	manipulation of a part or the whole of the body by hand or
16	mechanical means.
17	"Minor office procedures" means care and procedures
18	relative to superficial lacerations, lesions, and abrasions, and
19	the removal of foreign bodies located in superficial structures
20	not including the eye; and the topical and parenteral use of
21	substances consistent with the practice of naturopathic
22	medicine, in accordance with rules established by the board.
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1	["Natural medicine" encompasses substances of botanical,
2	mineral, and animal origin, homeopathic preparations thereof,
3	and substances whose natural state has been improved by any
4	process that does not substantially alter the molecular
5	structure found in nature, including vitamins, minerals, and
6	amino acids; excluding prescription drugs, with the following
7	exceptions: vitamins, minerals, amino acids, and fatty acids.
8	"Naturopathic formulary" means vitamins, minerals, dietary
9	supplements, botanical medicines, homeopathic medicines,
10	hormones, and those legend drugs consistent with naturopathic
11	medical practice.
12	"Naturopathic medicine" means the practice of the art and
13	science of diagnosis, prevention, and treatment of disorders of
14	the body by support, stimulation, or both, of the natural
15	processes of the human body. The practice of naturopathic
16	medicine includes the prescription, administration, dispensing,
17	and use of nutrition and food science, physical modalities,
18	manual manipulation, parenteral therapy, minor office
19	procedures, naturopathic formulary, hygiene and immunization,
20	contraceptive devices, common diagnostic procedures, and
21	behavioral medicine of the type taught in education and training
22	at naturopathic medical colleges; provided that the use of
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1	parenteral therapy and performance of minor office procedures
2	shall not be allowed until the board adopts rules in accordance
3	with chapter 91 pursuant to section 455-6.
4	"Naturopathic physician" means a person who holds a current
5	license issued under this chapter to practice [naturopathy.]
6	naturopathic medicine.
7	["Naturopathy" means the practice of:
8	(1) Natural medicine, natural therapeutics, and natural
9	procedures, for the purpose of removing toxic
10	conditions from the body and improving the quality,
11	quantity, harmony, balance, and flow of the vital
12	fluids, vital tissues, and vital energy; and
13	(2) Diagnosing, treating, and caring for patients using a
14	system of practice that bases its treatment of
15	physiological functions and abnormal conditions on
16	natural laws governing the human body: utilizing
17	physiological, psychological, and mechanical methods,
18	such as air, water, light, sunshine, heat and cold,
19	earth, phytotherapy, physiotherapy, mechano-therapy,
20	naturopathic corrections and manipulation, and natural
21	methods or modalities, together with natural or
22	homeopathic medicines, natural foods, and herbs, and

- 1	nature's remedies of the type taught in education and
2	training at naturopathic medical colleges. The
3	practice of naturopathy excludes surgery, application
4	of x-rays, and prescribing, dispensing, or using
5	prescription drugs except as provided for in the
6	definition of natural medicine.
7	"Nutrition and food science" means the prevention and
8	treatment of disease or other human conditions through the use
9	of diet.
10	"Parenteral therapy" means the administration of substances
11	by means other than through the gastrointestinal tract,
12	including intravenous, subcutaneous and intramuscular injection.
13.	"Physical modalities" means use of physical, chemical,
14	electrical, and other means, including but not limited to heat,
15	cold, air, light, including lasers, water in any of its forms,
16	sound, massage, and therapeutic exercise.
17	"Radiography" means the ordering of radiographic diagnostic
18	and other imaging studies, including but not limited to computed
19	tomography scans, x-rays, magnetic resonance imaging, positron
20	emission tomography scans, and ultrasounds. The term also means
21	and includes the taking and interpreting of x-rays."

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SECTION 4. Section 455-2, Hawaii Revised Statutes, is
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 2
    amended by amending subsection (a) to read as follows:
 3
          "(a) Any person desiring to practice [naturopathy]
 4
    naturopathic medicine shall be licensed under this chapter.
    obtain a license under this chapter, a person shall submit a
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    completed application prescribed by the board[7]; provide the
 6
    information required under this chapter, rules of the board, and
 7
 8
    other applicable laws and rules [\tau]; and pay a nonrefundable
 9
    application fee and other fees provided in rules adopted by the
10
    [director] department in accordance with chapter 91."
         SECTION 5. Section 455-3, Hawaii Revised Statutes, is
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12
    amended to read as follows:
         "§455-3 Education requirements. Each applicant shall be a
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14
    graduate of a school, university, or college of [naturopathy]
15
    naturopathic medicine that has received candidacy status with,
16
    or has been accredited by, a regional or a national accrediting
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    body recognized by the United States Department of Education;
18
    provided that any applicant who graduated from a college of
19
    [naturopathy] naturopathic medicine prior to 1987 shall be
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    deemed qualified if the college was approved by the board prior
21
    to 1987 and has been accredited by a regional or national
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- 1 accrediting body recognized by the United States Department of
- 2 Education."
- 3 SECTION 6. Section 455-4, Hawaii Revised Statutes, is
- 4 amended to read as follows:
- 5 "\$455-4 State board of [examiners in naturopathy.]
- 6 naturopathic medicine. The governor shall appoint the board of
- 7 [examiners in naturopathy,] naturopathic medicine, consisting of
- 8 five members. Each member shall serve until the member's
- 9 successor is appointed and qualified. Three members of the
- 10 board, before appointment, shall have been licensed as a
- 11 naturopathic physician in the [State] state and two shall be
- 12 public members. The members of the board may elect a
- 13 chairperson and a vice-chairperson who shall each serve one year
- 14 or until a successor is elected."
- 15 SECTION 7. Section 455-6, Hawaii Revised Statutes, is
- 16 amended to read as follows:
- 17 "§455-6 Powers and authority of the board. In addition to
- 18 any other powers and duties authorized by law, the board may:
- 19 (1) Adopt and use a seal to be affixed to all official
- acts of the board;
- 21 (2) Adopt, amend, or repeal rules in accordance with
- chapter 91 to carry out the purposes of this chapter;

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1		provided that all rules shall be approved by the
2		governor and the director of commerce and consumer
3		affairs; and provided further that the rules:
4		(A) May forbid acts or practices deemed by the board
5		to be detrimental to the accomplishment of the
6		purpose of this chapter;
7		(B) Shall establish standards of practice, care, and
8		ethics; and
9		(C) Shall establish the education and training
10		requirements for parenteral therapy and the
11		standards to administer parenteral therapy, and
12		establish examination standards and require the
13		passage of an examination on minor office
14		procedures, which standards and requirements
15		shall take effect after December 31, 2009;
16	(3)	Develop standards for licensure;
17	(4)	Issue, renew, suspend, and revoke licenses and fine
18		licensees;
19	(5)	Investigate and conduct hearings regarding any
20		violation of this chapter and any rules of the board;
21	(6)	Maintain a record of its proceedings; [and]

. 1	(7) Annually establish and publish a naturopathic
2	formulary that has been approved by the board for
3	prescription, administration, or dispensing by
4	naturopathic physicians; and
5.	$[\frac{(7)}{(8)}]$ Do all things necessary to carry out the
6	functions, powers, and duties set forth in this
7	chapter."
8	SECTION 8. Section 455-8, Hawaii Revised Statutes, is
9	amended to read as follows:
10	"\$455-8 License to practice; biennial registration.
11	Licenses to practice [naturopathy] naturopathic medicine shall
12	be issued by the board to those who qualify according to this
13	chapter. Naturopathic physicians licensed under this chapter
14	shall observe and be subject to all state requirements relative
15	to reporting births and all matters pertaining to the public
16	health with equal rights and obligations as physicians,
17	surgeons, and practitioners of other schools of medicine. These
18	equal rights shall apply to all matters of public health,
19	including the performance of medical examinations and
20	evaluations. Every licensee shall renew the licensee's license
21	on or before December 31 of each odd-numbered year. Failure to
22	renew the license on or before December 31 of each odd-numbered
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- 1 year shall automatically constitute a forfeiture of the license;
- 2 provided that the license shall be restored upon written
- 3 application therefor together with payment of the renewal fee,
- 4 all delinguent fees, and a penalty fee."
- 5 SECTION 9. Section 455-9, Hawaii Revised Statutes, is
- 6 amended to read as follows:
- 7 "\$455-9 Penalty. Any person except a licensed
- 8 naturopathic physician who practices, attempts to practice, or
- 9 advertises the practice of [naturopathy,] naturopathic medicine,
- 10 or any person who buys, sells, or fraudulently obtains any
- 11 diploma or license to practice [naturopathy] naturopathic
- 12 medicine whether recorded or not, or any person who uses the
- 13 title "natureopath," $[\tau]$ "naturopath," $[\tau]$ "doctor of
- 14 naturopathy, " "doctor of naturopathic medicine, " "naturopathic
- 15 healthcare, " "naturopathic physician, " "naturopathic medicine, "
- 16 "naturopathy," "naturopathic doctor," or "N.D.,"[7] or any word
- 17 or title to induce the belief that the person is engaged in the
- 18 practice of [naturopathy] naturopathic medicine without
- 19 complying with this chapter, or any person who violates this
- 20 chapter, shall be fined a sum of not less than \$500 nor more
- 21 than \$10,000 for each violation, which sum shall be collected in

a civil action brought by the attorney general or the department on behalf of the State." 2 SECTION 10. Section 455-11, Hawaii Revised Statutes, is 3 amended by amending subsection (a) to read as follows: 4 In addition to any other actions authorized by law, 5 the board shall have the power to deny, revoke, suspend, or 6 refuse to renew any license to practice [naturopathy] 7 naturopathic medicine applied for or issued by the board in 8 accordance with this chapter, and to fine or otherwise 9 10 discipline a licensee for any cause authorized by law, including but not limited to the following: 11 Procuring, or aiding or abetting in procuring, a 12 13 criminal abortion; 14 (2) Employing any person to solicit patients; (3) Obtaining a fee on the assurance that a manifestly 15 16 incurable disease can be permanently cured; 17 (4)Betraying a patient's confidence; (5)Making any untruthful and improbable statement in 18 19 advertising one's naturopathic practice or business; 20 (6) False, fraudulent, or deceptive advertising; 21 Being habituated to the excessive use of drugs or

alcohol; or being addicted to, dependent on, or an

22

1		habitual user of a narcotic, barbiturate, amphetamine,
2		hallucinogen, or other drug having similar effects;
3	(8)	Practicing [naturopathy] naturopathic medicine while
4		the ability to practice is impaired by alcohol, drug,
5		physical disability, or mental instability;
6	(9)	Procuring a license through fraud, misrepresentation,
7		or deceit or knowingly permitting an unlicensed person
8		to perform activities requiring a license;
9	(10)	Professional misconduct or gross carelessness or
10		manifest incapacity in the practice of [naturopathy;
11		naturopathic medicine;
12	(11)	Conduct or practice contrary to recognized standard of
13		ethics of the naturopathic profession;
14	(12)	[Utilizing] Using medical service or treatment which
15		is inappropriate or unnecessary;
16	(13)	Submitting to or filing with the board any notice,
17		statement, or other document required under this
18		chapter which is false or untrue or contains any
19		material misstatement of fact;
20	(14)	Failure to report to the board any disciplinary action
21		taken against the licensee in another jurisdiction

1		within thirty days after the disciplinary action
2		becomes final;
3	(15)	Using the title "physician" without clearly
4		identifying oneself as being a naturopathic physician;
. 5		[and]
6	(16)	Prescribing, administering, and dispensing
7		naturopathic formulary that are not included in the
8		formulary established by the board under section 455-
9		6; and
10	[(16)]	(17) Violation of any [provisions] provision of this
11		chapter or rules adopted under this chapter."
12	SECT	ION 11. The revisor of statutes shall replace the
13	terms:	
14	(1)	"Board of examiners in naturopathy" or like terms,
15		with "board of naturopathic medicine" or like terms;
16		and
17	(2)	"Naturopathy" or like terms, with "naturopathic
18		medicine" or like terms,
19	as those	terms appear in the Hawaii Revised Statutes.
20	SECT	ION 12. Statutory material to be repealed is bracketed
21	and stric	ken. New statutory material is underscored.

- 1 SECTION 13. This Act shall take effect upon its approval;
- 2 provided that sections 1, 2, and 3 shall take effect on
- 3 January 1, 2010.