

GOV. MSG. NO. 792

EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE GOVERNOR

July 6, 2009

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fifth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

I am transmitting herewith HB690 HD2 SD2 CD1, without my approval, and with the statement of objections relating to the measure.

HB690 HD2 SD2 CD1

A BILL FOR AN ACT RELATING TO INSURANCE.

Sincerely,

LINDA LINGLE

EXECUTIVE CHAMBERS HONOLULU July 6, 2009

STATEMENT OF OBJECTIONS TO HOUSE BILL NO. 690

Honorable Members Twenty-Fifth Legislature State of Hawaii

Pursuant to Section 16 of Article III of the Constitution of the State of Hawaii, I am returning herewith, without my approval, House Bill No. 690, entitled "A Bill for an Act Relating to Insurance."

The purpose of this bill is to require all health insurers and employers who provide coverage to any regular employees in any group or association to offer the same coverage to part-time employees (persons working at least fifteen but less than twenty hours per week for at least eighteen months) of that employer.

This bill is objectionable because portions of the bill are preempted by the Employee Retirement Income Security Act (ERISA), 29 U.S.C. § 1001, et seq., because they relate to an employee welfare benefit plan regulated by ERISA. ERISA supersedes state laws that relate to employee benefit plans.

Portions of this measure reference family coverage offered to regular workers by a group or association, i.e., an employer. This bill provides that the group or association "shall offer the same family coverage to part-time employees." The coverage offered to the regular employees is an employee welfare benefit plan per ERISA. The bill also imposes certain duties upon the employer regarding enrollment, premiums, and payments.

The health insurance coverage that the bill requires employers to provide for part-time employees is measured by

STATEMENT OF OBJECTIONS HOUSE BILL NO. 690 Page 2

reference to the existing health insurance coverage for regular employees and would be equivalent thereto. Employer-sponsored health insurance programs are subject to ERISA regulation and any state law imposing requirements by reference to such covered programs is preempted by ERISA.

For the foregoing reasons, I am returning House Bill No. 690 without my approval.

Respectfully,

LINDA LINGL

Governor of Hawaii

HOUSE OF REPRESENTATIVES TWENTY-FIFTH LEGISLATURE, 2009 STATE OF HAWAII VETO
H.B. NO. 690
H.D. 2
S.D. 2
C.D. 1

A BILL FOR AN ACT

RELATING TO INSURANCE.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

1	SECTION 1. Chapter 431, Hawaii Revised Statutes, is
2	amended by adding a new section to article 10A to be
3	appropriately designated and to read as follows:
4	"§431:10A- Group health care coverage; part-time
5	employees. (a) An insurer that provides health care coverage
6	in this state to the regular employees of any group or
7	association shall offer the same coverage to part-time employees
8	of that group or association. If the group or association
9	offers family coverage as defined in section 431:10A-103 to its
10	regular employees, it shall offer the same family coverage to
11	part-time employees. The group or association shall not be
12	required by this section to pay any part of the premium for
13	coverage of part-time employees. The group or association shall
14	be responsible for any administrative duties required for the
15	enrollment of part-time employees such as monitoring
16	eligibility, collecting premiums, and transmitting payment to
17	the insurer.

1	(b)	A group health insurer may limit periods of enrollment
2	for part-	time employees to a minimum of thirty calendar days;
3	provided	that:
4	(1)	Part-time employees who experience a qualifying event
5		shall enroll with a group health insurer within thirty
6		days of the qualifying event; and
7	(2)	Group health insurers shall be allowed to impose a
8		one-year waiting period against part-time employees
9		who terminate coverage for any reason. If a part-time
10		employee terminates coverage and a one-year waiting
11		period is imposed against the employee, a group health
12		insurer need not reenroll the employee until the
13		period of enrollment following the one-year waiting
14		period.
15	For	the purposes of this section:
16	"Gro	up or association" shall not include any state or
17	political	subdivision of any state, or instrumentality thereof.
18	<u>"Hea</u>	lth care" includes hospitalization, surgery, medical or
19	nursing c	are, drugs, or restorative appliances.
20	"Par	t-time employee" means a person employed by a single
21	employer	for at least fifteen, but less than twenty hours per
22	week and	for a continuous period of at least eighteen months.
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1	"Qualifying event" means the date on which the part-time
2	employee has been continuously employed by a single employer for
3	a period of eighteen months or the date on which a dependent of
4	the part-time employee becomes eligible for coverage through
5	loss of other health care coverage, marriage, birth, or
6	adoption.
7	"Regular employee" means a person employed by a single
8	employer for at least twenty hours per week."
9	SECTION 2. Chapter 432, Hawaii Revised Statutes, is
10	amended by adding a new section to article 1 to be appropriately
11	designated and to read as follows:
12	"§432:1- Group health care coverage; part-time
13	employees. (a) A mutual benefit society in this state whose
14	hospital and medical service corporation contract provides
15	health care coverage for the regular employees of any group or
16	association shall offer the same coverage to part-time employees
17	of that group or association. If the group or association
18	offers family coverage as defined in section 431:10A-103 to its
19	regular employees, it shall offer the same family coverage to
20	part-time employees. The group or association shall not be
21	required by this section to pay any part of the premium for
22	coverage of part-time employees. The group or association shall
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1	be responsible for any administrative duties required for the
2	enrollment of part-time employees such as monitoring
3	eligibility, collecting premiums, and transmitting payment to
4	the insurer.
5	(b) A group health insurer may limit periods of enrollment
6	for part-time employees to a minimum of thirty calendar days;
7	provided that:
8	(1) Part-time employees who experience a qualifying event
9	shall enroll with a group health insurer within thirty
10	days of the qualifying event; and
11	(2) Group health insurers shall be allowed to impose a
12	one-year waiting period against part-time employees
13	who terminate coverage for any reason. If a part-time
14	employee terminates coverage and a one-year waiting
15	period is imposed against the employee, a group health
16	insurer need not reenroll the employee until the
17	period of enrollment following the one-year waiting
18	period.
19	For the purposes of this section:
20	"Group or association" shall not include any state or

political subdivision of any state, or instrumentality thereof.

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1	"Health care" includes hospitalization, surgery, medical or
2	nursing care, drugs, or restorative appliances.
3	"Part-time employee" means a person employed by a single
4	employer for at least fifteen, but less than twenty hours per
5	week and for a continuous period of at least eighteen months.
6	"Qualifying event" means the date on which the part-time
7	employee has been continuously employed by a single employer for
8	a period of eighteen months or the date on which a dependent of
9	the part-time employee becomes eligible for coverage through
10	loss of other health care coverage, marriage, birth, or
11	adoption.
12	"Regular employee" means a person employed by a single
13	employer for at least twenty hours per week."
14	SECTION 3. Chapter 432D, Hawaii Revised Statutes, is
15	amended by adding a new section to be appropriately designated
16	and to read as follows:
17	"§432D- Group health care coverage; part-time employees.
18	(a) A health maintenance organization that issues a policy,
19	contract, plan, or agreement in this state that provides health
20	care coverage for the regular employees of any group or
21	association shall offer the same coverage to part-time employees
22	of that group or association. If the group or association

1	offers family coverage as defined in section 431:10A-103 to its
2	regular employees, it shall offer the same family coverage to
3	part-time employees. The group or association shall not be
4	required by this section to pay any part of the premium for
5	coverage of part-time employees. The group or association shall
6	be responsible for any administrative duties required for the
7	enrollment of part-time employees such as monitoring
8	eligibility, collecting premiums, and transmitting payment to
9	the insurer.
10	(b) A group health insurer may limit periods of enrollment
11	for part-time employees to a minimum of thirty calendar days;
12	provided that:
13	(1) Part-time employees who experience a qualifying event
14	shall enroll with a group health insurer within thirty
15	days of the qualifying event; and
16	(2) Group health insurers shall be allowed to impose a
17	one-year waiting period against part-time employees
18	who terminate coverage for any reason. If a part-time
19	employee terminates coverage and a one-year waiting
20	period is imposed against the employee, a group health
21	insurer need not reenroll the employee until the

1	period of enrollment following the one-year waiting
2	period.
3	For the purposes of this section:
4	"Group or association" shall not include any state or
5	political subdivision of any state, or instrumentality thereof.
6	"Health care" includes hospitalization, surgery, medical or
7	nursing care, drugs, or restorative appliances.
8	"Part-time employee" means a person employed by a single
9	employer for at least fifteen, but less than twenty hours per
10	week and for a continuous period of at least eighteen months.
11	"Qualifying event" means the date on which the part-time
12	employee has been continuously employed by a single employer for
13	a period of eighteen months or the date on which a dependent of
14	the part-time employee becomes eligible for coverage through
15	loss of other health care coverage, marriage, birth, or
16	adoption.
17	"Regular employee" means a person employed by a single
18	employer for at least twenty hours per week."
19	SECTION 4. (a) The insurance commissioner shall prepare a
20	report of the costs and benefits of this Act. The report shall
21	be prepared with the cooperation and assistance of the

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- 1 disability compensation division of the department of labor and
- 2 industrial relations. The report shall include:
- 3 (1) An evaluation of the success of this Act in providing
- 4 part-time employees with access to health care
- 5 coverage;
- 6 (2) An evaluation of the costs to employees, employers,
- 7 and insurers of providing that coverage;
- 8 (3) Any recommendations concerning this Act; and
- 9 (4) Any other information necessary for a reasonable
- 10 assessment of the costs and benefits of this Act to be
- 11 made, and to allow health care coverage to be made
- 12 available to part-time employees at the lowest
- possible cost.
- 14 (b) Each insurer subject to this Act shall submit, at the
- 15 time and in the form prescribed by the insurance commissioner,
- 16 the information deemed necessary by the insurance commissioner
- 17 to complete the report required by this section. In obtaining
- 18 this information, the insurance commissioner shall seek to
- 19 minimize an insurer's cost of compliance.
- 20 (c) The insurance commissioner shall report its findings,
- 21 recommendations, and any proposed legislation to the legislature

- 1 no later than twenty days prior to the convening of the regular
- 2 session of 2011.
- 3 SECTION 5. New statutory material is underscored.
- 4 SECTION 6. This Act shall take effect on July 1, 2009, and
- 5 shall be repealed on July 1, 2014.