

## GOV. MSG. NO. 787

#### EXECUTIVE CHAMBERS

HONOLULU

LINDA LINGLE GOVERNOR

July 2, 2009

The Honorable Colleen Hanabusa, President and Members of the Senate Twenty-Fifth State Legislature State Capitol, Room 409 Honolulu, Hawaii 96813

Dear Madam President and Members of the Senate:

This is to inform you that on July 2, 2009, the following bill was signed into law:

SB1664 SD2 HD2 CD1

A BILL FOR AN ACT RELATING TO EMPLOYMENT SECURITY. **ACT 170 (09)** 

Sincerely,

LINDA LINGLE

Approved by the Governor

on JUL 2 2009

THE SENATE TWENTY-FIFTH LEGISLATURE, 2009 STATE OF HAWAII ACT 170 S.B. NO. 5.D. 2 H.D. 2

## A BILL FOR AN ACT

RELATING TO EMPLOYMENT SECURITY.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The legislature finds that the recent collapse
- 2 of national credit, housing, financial, and other markets has
- 3 had severe consequences on the local economy, resulting in
- 4 significant losses to employment. The Honolulu Star-Bulletin
- 5 reports that in December of 2008, the state unemployment rate
- 6 rose to 5.5 per cent the highest in almost ten years. By
- 7 January of 2009, the department of labor and industrial
- 8 relations was receiving approximately three thousand new
- 9 unemployment claims per week, which is more than double the
- 10 number of new claims filed during the same period in 2008.
- 11 Unfortunately, the economic outlook remains grim. In March of
- 12 2009, the Honolulu Star-Bulletin reported that the unemployment
- 13 numbers continue to rise, with Hawaii's unemployment rate
- 14 climbing to 6.1 per cent in January of this year the highest
- 15 unemployment numbers in twenty-five years.
- 16 The legislature finds that the current employment situation
- 17 in Hawaii compels immediate action by the State, working in

- 1 partnership with businesses, to provide an alternative to the
- 2 complete layoff of workers, that would mutually benefit
- 3 employers and employees. The State currently implements a
- 4 partial unemployment program through rules implemented by the
- 5 department of labor and industrial relations. Partial
- 6 unemployment allows employers to retain their full-time workers
- 7 by reducing workers' hours, while allowing the employees to
- 8 collect unemployment benefits and maintain certain benefits for
- 9 up to four weeks of partial unemployment.
- The purpose of this Act is:
- 11 (1) To clarify and temporarily codify implementation of
- the partial unemployment system; and
- 13 (2) To extend the duration of employees' eligibility for
- 14 unemployment benefits under partial unemployment from
- four weeks to eight weeks.
- 16 SECTION 2. Chapter 383, Hawaii Revised Statutes, is
- 17 amended by adding four new sections to part II to be
- 18 appropriately designated and to read as follows:
- 19 "§383-A Partial unemployment; eligibility. A new claim or
- 20 an initial additional claim for partial unemployment benefits
- 21 may be filed as the department prescribes for any week only if
- 22 the individual:

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1	(1)	Is a full-time worker;
2	(2)	Is attached to a regular employer, as defined in
3		section 383-1;
4	(3)	Worked less than or did not work the individual's
5		normal, customary full-time hours, as defined in
6		section 383-1, for that week;
7	(4)	Had no earnings or earned less than the individual's
8		weekly benefit amount for that week; and
9	(5)	Was unemployed due to a lack of full-time work, as
10		defined in section 383-1, for that week.
11	<u>§383</u>	-B Partial unemployment; claim filing requirements,
12	determina	tions. (a) Claims for partial unemployment shall be
13	filed acco	ording to section 383-32. For partially unemployed
14	individua	ls, a new claim may be taken within twenty-eight days
15	from the	week-ending date of the first week of partial
16	unemploym	ent for which the claim is filed; provided that an
17	individua	l shall not be required to file a claim earlier than
18	two weeks	from the date wages are paid for the claim period.
19	(b)	Continued claim certifications for partial benefits
20	shall be	filed as follows:
21	(1)	An individual may file a continued claim certification
22		for partial unemployment benefits in person, by mail,
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1		by telephone, or by using other alternative claim
2		filing procedures as instructed or authorized by the
3		department and in the manner prescribed by the
4		department with respect to each week of the
5		individual's partial unemployment. A continued claim
6		certification shall be filed in the same manner as
7		prescribed in rules of the department for continued
8		claim certifications for total or part-total
9		unemployment benefits and not later than twenty-eight
10		days from the end of the week for which the individual
11		claims benefits; provided that an individual shall not
12		be required to file a continued claim certification
13		earlier than two weeks from the date wages are paid
14		for a claim period.
15	(2)	If, after a week of partial unemployment, eight or
16		fewer consecutive weeks of total unemployment follow
17		the week of partial unemployment, the weeks of total
18		unemployment may be deemed weeks of partial
19		unemployment. However, if total unemployment extends
20		beyond eight consecutive weeks, the individual shall
21		be deemed totally unemployed.

1	(3)	Notwithstanding paragraph (2), the department may			
2		extend partial unemployment beyond eight consecutive			
3		weeks of total unemployment under conditions including			
4		but not limited to:			
5		(A) The individual is retained in an employer-			
6		employee relationship;			
7		(B) The individual is under obligation to reserve			
8		services for the employer; and			
9		(C) The individual has a definite or reasonably			
10		imminent return to work date.			
11	<u>§383-</u>	C Partial unemployment; waivers. (a) The			
12	registrati	on for work requirements under section 383-29(a) may			
13	be waived	for individuals who are partially unemployed, as			
14	defined ir	section 383-1.			
15	(b)	An individual may be exempted from the work search			
16	requiremer	nts as determined by rules of the department, or be			
17	subject to	modified work search requirements as authorized by			
18	the depart	ment if the individual is waived from the registration			
19	for work r	requirements, as defined in section 383-1.			
20	<u>§383-</u>	D Partial unemployment; reporting requirements. (a)			
21	An employe	er to whom a claimant for partial unemployment is still			
22	attached s	shall submit verification of earnings and satisfy all			
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1	low earni	ngs reporting requirements in subsection (b) and rules
2	of the dep	partment for each week that the claimant certifies for
3	partial u	nemployment benefits.
4	(b)	Low earnings reports shall be submitted as follows:
5	(1)	Whenever, during any weekly pay period in an
6		individual's benefit year, an individual has worked
7		less than full-time hours for the regular employer to
8		which the individual is attached, and the individual's
9		earnings are less than the individual's current weekly
10		benefit amount, the individual's employer, upon
11		request by the department shall:
12		(A) Enter the individual's name, social security
13		account number, gross earnings, week-ending date,
14		and the reasons for the individual's reduced work
15		week on a form provided or approved by the
16		department and return the form to the
17		unemployment insurance office as instructed
18		within five working days after the notice of an
19		individual's benefit amount has been mailed to
20		the employer as to all prior weeks for which
21		benefits are claimed. Thereafter, during the
22		benefit year, the employer shall report within

1		five working days after the end of each week or
2		weekly pay period for which the low earnings
3		reports are required; or
4	(B)	Furnish the individual personally with the
5		information on a form provided or approved by the
6		department and the individual shall be
7	•	responsible to submit the report to the
8		unemployment insurance office within five working
9		days after the end of each week or weekly pay
10		period or as instructed by the department.
11	(2) <u>If</u>	the employer or individual fails to submit the low
12	<u>ear</u>	nings report as prescribed in paragraph (1)(A) or
13	(B)	within the time specified by the department, the
14	dep	artment shall determine the individual's
15	eli	gibility for any week's benefits claimed based on
16	the	individual's certification of employment and
17	ear	nings."
18	SECTION	3. Section 383-1, Hawaii Revised Statutes, is
19	amended by ac	ding four new definitions to be appropriately
20	inserted and	to read as follows:

""Attached to a regular employer" means:

1	(1)	The employee is being offered work each week by the
2		employee's regular employer; or
3	(2)	If no work is being offered:
4		(A) The employer is maintaining the individual on the
5		payroll by paying for a medical insurance plan or
6		by maintaining the employee's sick leave or
7		vacation credits; or
8		(B) There is a definite return to work date with the
9		same employer within eight weeks.
10	<u>"Ful</u>	l-time hours" or "full-time work" means a forty-hour
11	work week	unless regarded otherwise according to the standard
12	practice,	custom, or agreement in a particular trade,
13	occupation	n, or business.
14	"Par	tial unemployment" or "partially unemployed" means the
15	unemploym	ent of any individual who, during a particular week,
16	was still	attached to that individual's regular employer, had no
17	earnings (	or earned less than that individual's weekly benefit
18	amount, a	nd who worked less than or did not work that
19	individua	l's normal, customary full-time hours for the
20	individua	l's regular employer because of a lack of full-time
21	work.	

2	an individual shall provide information to the employment office
3	to be posted on the department's internet job-matching system,
4	including but not limited to the individual's name, job skills,
5	education, training, prior employment history and work duties,
6	preferred working conditions, occupational licenses, and other
7	relevant occupational information to facilitate work search
8	efforts by the individual and increase job referrals by the
9	employment office. The information shall be posted with the
10	department's assistance or independently by the individual. The
11	employment office shall provide the necessary information to the
12	unemployment office for purposes of determining that the
13	individual's registration for work requirements has been met."
14	SECTION 4. Section 383-29, Hawaii Revised Statutes, is
15	amended by amending subsection (a) to read as follows:
16	"(a) An unemployed individual shall be eligible to receive
17	benefits with respect to any week only if the department finds
18	that:
19	(1) The individual has made a claim for benefits with
20	respect to that week in accordance with rules the
21	department may prescribe[ $+$ ] and with section 383-B for
22	partially unemployed individuals;

"Registered for work" or "registration for work" means that

(3)

1	(2)	The individual has registered for work [at,], as
2		defined in section 383-1, and thereafter continued to
3		$report_{\underline{f}}$ at $[-\tau]$ an employment office in accordance with
4		rules the department may prescribe, except that the
5		department, by rule, may waive or alter either or both
6		of the requirements of this paragraph [as to] for
7		partially unemployed individuals pursuant to section
8		383-C, individuals attached to regular jobs, and [as
9		to] other types of cases or situations with respect to
10		which it finds that compliance with those requirements
11		would be oppressive, or would be inconsistent with the
12		purpose of this chapter; provided that no [such] rule
13		shall conflict with section 383-21;

The individual is able to work and is available for work; provided that no claimant shall be considered ineligible with respect to any week of unemployment for failure to comply with this paragraph if the failure is due to an illness or disability, as evidenced by a physician's certificate, which occurs during an uninterrupted period of unemployment with respect to which benefits are claimed and no work which would have been suitable prior to the beginning

1		of the illness and disability has been offered the
2		claimant;
3	(4)	The individual has been unemployed for a waiting
4		period of one week within the individual's benefit
5		year. No week shall be counted as a waiting period:
6		(A) If benefits have been paid with respect thereto;
7		(B) Unless the individual was eligible for benefits
8		with respect thereto as provided in this section
9		and section 383-30, except for the requirements
10		of this paragraph;
11	(5)	In the case of an individual whose benefit year
12		pegins:
13		(A) On or after January 2, 1966, but prior to
14		October 1, 1989, the individual has had during
15		the individual's base period a total of fourteen
16		or more weeks of employment, as defined in
17		section 383-1, and has been paid wages for
18		insured work during the individual's base period
19		in an amount equal to at least thirty times the

individual's weekly benefit amount as determined

under section 383-22(b). For the purposes of

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1	this subparagraph, wages for insured work shall
2	include wages paid for services:
3	(i) Which were not employment, as defined in
4	section 383-2, or pursuant to an election
5	under section 383-77 prior to January 1,
6	1978, at any time during the one-year period
7	ending December 31, 1975; and
8	(ii) Which are agricultural labor, as defined in
9	section 383-9 except service excluded under
10	section 383-7(1), or are domestic service
11	except service excluded under section
12	383-7(2); except to the extent that
13	assistance under Title II of the Emergency
14	Jobs and Unemployment Assistance Act of 1974
15	was paid on the basis of those services;
16	(B) On and after October 1, 1989, to January 4, 1992,
17	the individual has been employed, as defined in
18	section 383-2, and has been paid wages for
19	insured work during the individual's base period
20	in an amount equal to not less than thirty times
21	the individual's weekly benefit amount, as
22	determined under section 383-22(b), and the

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1		individual has been paid wages for insured work
2		during at least two quarters of the individual's
3		base period; provided that no otherwise eligible
4		individual who established a prior benefit year
5		under this chapter or the unemployment
6		compensation law of any other state, shall be
7		eligible to receive benefits in a succeeding
8		benefit year until, during the period following
9		the beginning of the prior benefit year, that
10		individual worked in covered employment for which
11		wages were paid in an amount equal to at least
12		five times the weekly benefit amount established
13		for that individual in the succeeding benefit
14		year; and
15	(C)	After January 4, 1992, the individual has been

employed, as defined in section 383-2, and has been paid wages for [such] insured work during the individual's base period in an amount equal to not less than twenty-six times the individual's weekly benefit amount, as determined under section 383-22(b), and the individual has been paid wages for insured work during at least

two quarters of the individual's base period; provided that no otherwise eligible individual who established a prior benefit year under this chapter or the unemployment compensation law of any other state, shall be eligible to receive benefits in a succeeding benefit year until, during the period following the beginning of the prior benefit year, that individual worked in covered employment for which wages were paid in an amount equal to at least five times the weekly benefit amount established for that individual in the succeeding benefit year.

For purposes of this paragraph, wages and weeks of employment shall be counted for benefit purposes with respect to any benefit year only if the benefit year begins subsequent to the dates on which the employing unit by which the wages or other remuneration, as provided in the definition of weeks of employment in section 383-1, were paid has satisfied the conditions of section 383-1 with respect to becoming an employer.

Effective for benefit years beginning January 1, 2004, and thereafter, if an individual fails to

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establish a valid claim for unemployment insurance benefits under this paragraph, the department shall make a redetermination of entitlement based upon the alternative base period, as defined in section 383-1; provided further that the individual shall satisfy the conditions of section 383-29(a)(5) that apply to claims filed using the base period, as defined in section 383-1, and the establishment of claims using the alternative base period shall be subject to the terms and conditions of sections 383-33 and 383-94; and

been referred to reemployment services pursuant to the profiling system under section 383-92.5 [participates] shall participate in those services or in similar services. The individual may not be required to participate in reemployment services if the department determines the individual has completed those services, or there is justifiable cause for the claimant's failure to participate in those services.

- 1 For the purposes of this subsection, employment and wages
- 2 used to establish a benefit year shall not thereafter be reused
- 3 to establish another benefit year."
- 4 SECTION 5. In codifying the new sections added by section
- 5 2 of this Act, the revisor of statutes shall substitute
- 6 appropriate section numbers for the letters used in designating
- 7 the new sections in this Act.
- 8 SECTION 6. Statutory material to be repealed is bracketed
- 9 and stricken. New statutory material is underscored.
- 10 SECTION 7. This Act shall take effect on July 1, 2009, and
- 11 shall be repealed on July 1, 2012; provided that on July 1,
- 12 2012, sections 383-1 and 383-29(a), Hawaii Revised Statutes,
- 13 shall be reenacted in the same form in which they read on
- 14 June 30, 2009.

APPROVED this

day of

JUL

. 2009

GOVERNOR OF THE SUATE OF HAWAII

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